SENATE BILL 390

By: The President (By Request – Administration) and Senators Bailey, Carozza, Cassilley, Eckardt, Edwards, Elfreth, Ferguson, Griffith, Hershey, Hester, Hough, Jennings, Salling, Simonaire, and West

Introduced and read first time: January 24, 2022
Assigned to: Education, Health, and Environmental Affairs

A BILL ENTITLED

AN ACT concerning

State Government – Information Technology – Cybersecurity

FOR the purpose of codifying the establishment of the Office of Security Management within the Department of Information Technology, the position of State Chief Information Security Officer, and the Maryland Cybersecurity Coordinating Council; altering the membership of the Council; requiring each unit of the Legislative Branch or Judicial Branch of State government that uses a certain network to certify certain compliance to the Department on or before a certain date each year; requiring each agency and unit of the Executive Branch of State government to submit a certain report to the Governor on or before a certain date; and generally relating to information technology.

BY renumbering

Article – State Finance and Procurement
Section 3A–101 through 3A–702, respectively, and the title “Title 3A. Department of Information Technology” to be Section 3.5–101 through 3.5–702, respectively, and the title “Title 3.5. Department of Information Technology”
Annotated Code of Maryland
(2021 Replacement Volume)

BY repealing and reenacting, with amendments,
Article – Criminal Procedure
Section 10–221(b)
Annotated Code of Maryland
(2018 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, with amendments,
Article – Health – General

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.
[Brackets] indicate matter deleted from existing law.

BY repealing and reenacting, with amendments,
Article – Human Services
Section 7–806(a), (b)(1), (c)(1), (d)(1) and (2)(i), and (g)(1)
Annotated Code of Maryland
(2019 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, with amendments,
Article – Insurance
Section 31–103(a)(2)(i) and (b)(2)
Annotated Code of Maryland
(2017 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, with amendments,
Article – Natural Resources
Section 1–403(c)
Annotated Code of Maryland
(2018 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, without amendments,
Article – State Finance and Procurement
Section 3.5–101(a) and (e)
Annotated Code of Maryland
(2021 Replacement Volume)
(As enacted by Section 1 of this Act)

BY adding to
Article – State Finance and Procurement
Section 3.5–2A–01 through 3.5–2A–05 to be under the new subtitle “Subtitle 2A.
Office of Security Management”
Annotated Code of Maryland
(2021 Replacement Volume)

BY repealing and reenacting, with amendments,
Article – State Finance and Procurement
Section 3.5–301, 3.5–302(c), 3.5–303(c)(2)(ii)2., 3.5–307(a)(2), 3.5–309(c)(2), (i)(3),
and (l)(1)(i), 3.5–311(a)(2)(i), and 3.5–404
Annotated Code of Maryland
(2021 Replacement Volume)
(As enacted by Section 1 of this Act)

BY repealing and reenacting, with amendments,
Article – State Finance and Procurement
Section 12–107(b)(2)(i)10. and 11.
SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 3A–101 through 3A–702, respectively, and the title “Title 3A. Department of Information Technology” of Article – State Finance and Procurement of the Annotated Code of Maryland be renumbered to be Section(s) 3.5–101 through 3.5–702, respectively, and the title “Title 3.5. Department of Information Technology”.

SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:

Article – Criminal Procedure

10–221.

(b) Subject to Title [3A] 3.5, Subtitle 3 of the State Finance and Procurement Article, the regulations adopted by the Secretary under subsection (a)(1) of this section and the rules adopted by the Court of Appeals under subsection (a)(2) of this section shall:

(1) regulate the collection, reporting, and dissemination of criminal history record information by a court and criminal justice units;

(2) ensure the security of the criminal justice information system and criminal history record information reported to and collected from it;

(3) regulate the dissemination of criminal history record information in accordance with Subtitle 1 of this title and this subtitle;

(4) regulate the procedures for inspecting and challenging criminal history record information;

(5) regulate the auditing of criminal justice units to ensure that criminal history record information is:

(i) accurate and complete; and

(ii) collected, reported, and disseminated in accordance with Subtitle 1 of this title and this subtitle;

(6) regulate the development and content of agreements between the Central Repository and criminal justice units and noncriminal justice units; and

(7) regulate the development of a fee schedule and provide for the collection of the fees for obtaining criminal history record information for other than criminal justice purposes.
Article – Health – General

21–2C–03.

(h) (2) The Board is subject to the following provisions of the State Finance and Procurement Article:

(i) Title [3A] 3.5, Subtitle 3 (Information Processing AND SECURITY), to the extent that the Secretary of Information Technology determines that an information technology project of the Board is a major information technology development project;

Article – Human Services

7–806.

(a) (1) Subject to paragraph (2) of this subsection, the programs under § 7–804(a) of this subtitle, § 7–902(a) of this title, and [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article shall be funded as provided in the State budget.

(2) For fiscal year 2019 and each fiscal year thereafter, the program under [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article shall be funded at an amount that:

(i) is equal to the cost that the Department of Aging is expected to incur for the upcoming fiscal year to provide the service and administer the program; and

(ii) does not exceed 5 cents per month for each account out of the surcharge amount authorized under subsection (c) of this section.

(b) (1) There is a Universal Service Trust Fund created for the purpose of paying the costs of maintaining and operating the programs under:

(i) § 7–804(a) of this subtitle, subject to the limitations and controls provided in this subtitle;

(ii) § 7–902(a) of this title, subject to the limitations and controls provided in Subtitle 9 of this title; and

(iii) [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article, subject to the limitations and controls provided in Title [3A] 3.5, Subtitle 7 of the State Finance and Procurement Article.

(c) (1) The costs of the programs under § 7–804(a) of this subtitle, § 7–902(a) of this title, and [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article shall be funded by revenues generated by:
(i) a surcharge to be paid by the subscribers to a communications service; and

(ii) other funds as provided in the State budget.

(d) (1) The Secretary shall annually certify to the Public Service Commission the costs of the programs under § 7–804(a) of this subtitle, § 7–902(a) of this title, and [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article to be paid by the Universal Service Trust Fund for the following fiscal year.

(2) (i) The Public Service Commission shall determine the surcharge for the following fiscal year necessary to fund the programs under § 7–804(a) of this subtitle, § 7–902(a) of this title, and [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article.

(g) (1) The Legislative Auditor may conduct postaudits of a fiscal and compliance nature of the Universal Service Trust Fund and the expenditures made for purposes of § 7–804(a) of this subtitle, § 7–902(a) of this title, and [§ 3A–702] § 3.5–702 of the State Finance and Procurement Article.

Article – Insurance

(a) The Exchange is subject to:

(2) the following provisions of the State Finance and Procurement Article:

(i) Title [3A] 3.5, Subtitle 3 (Information Processing AND SECURITY), to the extent that the Secretary of Information Technology determines that an information technology project of the Exchange is a major information technology development project;

(b) The Exchange is not subject to:

(2) Title [3A] 3.5, Subtitle 3 (Information Processing AND SECURITY) of the State Finance and Procurement Article, except to the extent determined by the Secretary of Information Technology under subsection (a)(2)(i) of this section;

Article – Natural Resources

(1) The Department shall develop the electronic system consistent with the statewide information technology master plan developed under Title [3A] 3.5, Subtitle 3 of
the State Finance and Procurement Article.

Article – State Finance and Procurement

3.5–101.

(a) In this title the following words have the meanings indicated.

(e) “Unit of State government” means an agency or unit of the Executive Branch of State government.

Subtitle 2A. Office of Security Management.

3.5–2A–01.

(A) In this subtitle the following words have the meanings indicated.

(B) “Council” means the Maryland Cybersecurity Coordinating Council.

(C) “Information system” has the meaning stated in § 3.5–301 of this title.

(D) “Office” means the Office of Security Management.

3.5–2A–02.

There is an Office of Security Management within the Department.

3.5–2A–03.

(A) The head of the Office is the State Chief Information Security Officer.

(B) The State Chief Information Security Officer shall:

(1) be appointed by and serve at the pleasure of the Governor; and

(2) be supervised by the Secretary.

(C) The State Chief Information Security Officer shall provide cybersecurity advice and recommendations to the Governor on
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REQUEST.

3.5–2A–04.

(A) The Office is responsible for the creation, direction, coordination, and implementation of the overall cybersecurity strategy and policy for units of State government.

(B) The Office shall:

(1) establish standards to categorize all information systems maintained by or on behalf of each unit of State government;

(2) develop guidelines governing the types of information and information systems to be included in each category;

(3) establish security requirements for information and information systems in each category;

(4) assess the categorization of information and information systems and the associated implementation of the security requirements established under item (3) of this subsection;

(5) if the State Chief Information Security Officer determines that there are security vulnerabilities or deficiencies in information systems, determine and direct or take the actions necessary to correct and remediate the vulnerabilities or deficiencies and may require the applicable information system to be disconnected;

(6) if the State Chief Information Security Officer determines that there is a cybersecurity threat caused by an entity connected to the network created under § 3.5–404 of this title that introduces a serious risk to entities connected to that network or the State, take or direct actions required to mitigate that threat;

(7) manage security awareness training for all appropriate employees of units of State government;

(8) assist in the development of data management, data governance, and data specification standards to promote standardization and reduce risk; and

(9) assist in the development of a digital identity standard
AND SPECIFICATION APPLICABLE TO ALL PARTIES COMMUNICATING, INTERACTING, OR CONDUCTING BUSINESS WITH OR ON BEHALF OF A UNIT OF STATE GOVERNMENT.

3.5–2A–05.

(A) THERE IS A MARYLAND CYBERSECURITY COordinating Council.

(B) THE COUNCIL CONSISTS OF THE FOLLOWING MEMBERS:

(1) THE SECRETARY OF BUDGET AND MANAGEMENT, OR THE SECRETARY’S DESIGNEE;

(2) THE SECRETARY OF GENERAL SERVICES, OR THE SECRETARY’S DESIGNEE;

(3) THE SECRETARY OF HEALTH, OR THE SECRETARY’S DESIGNEE;

(4) THE SECRETARY OF HUMAN SERVICES, OR THE SECRETARY’S DESIGNEE;

(5) THE SECRETARY OF PUBLIC SAFETY AND CORRECTIONAL SERVICES, OR THE SECRETARY’S DESIGNEE;

(6) THE SECRETARY OF TRANSPORTATION, OR THE SECRETARY’S DESIGNEE;

(7) THE STATE CHIEF INFORMATION SECURITY OFFICER;

(8) THE ADJUTANT GENERAL OF THE MARYLAND NATIONAL GUARD, OR THE ADJUTANT GENERAL’S DESIGNEE;

(9) THE SECRETARY OF EMERGENCY MANAGEMENT, OR THE SECRETARY’S DESIGNEE;

(10) THE SECRETARY OF DISABILITIES, OR THE SECRETARY’S DESIGNEE;

(11) THE SUPERINTENDENT OF STATE POLICE, OR THE SUPERINTENDENT’S DESIGNEE;

(12) THE DIRECTOR OF THE GOVERNOR’S OFFICE OF HOMELAND SECURITY, OR THE DIRECTOR’S DESIGNEE; AND
(13) Any other member the Chair of the Council adds to the Council at the Chair’s discretion.

(C) The Chair of the Council is the State Chief Information Security Officer.

(D) The Council shall meet at least quarterly at the request of the Chair.

(E) The Council shall provide advice and recommendations to the State Chief Information Security Officer regarding:

(1) the strategy and implementation of cybersecurity initiatives and recommendations; and

(2) building and sustaining the capability of the State to identify and mitigate cybersecurity risk and respond to and recover from cybersecurity–related incidents.

(F) In carrying out the duties of the Council, the Council may consult with outside experts, including experts in the private sector, government agencies, and institutions of higher education.

3.5–301.

(a) In this subtitle the following words have the meanings indicated.

(b) “Cybersecurity” means processes or capabilities wherein systems, communications, and information are protected and defended against damage, unauthorized use or modification, and exploitation prevention of damage to, protection of, and restoration of computers, electronic communications systems, electronic communications services, wire communication, and electronic communication, including information contained in a computer, an electronic communications system, an electronic communications service, a wire communication, or an electronic communication, to ensure the information’s availability, integrity, authentication, confidentiality, and nonrepudiation.

(c) “Cybersecurity strategy” means a vision, a plan of action, or guiding principles.

(d) (1) “Development” means all expenditures for a new information technology system or an enhancement to an existing system including system:
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(i) planning;
(ii) procurement;
(iii) creation;
(iv) installation;
(v) testing; and
(vi) initial training.

(2) “Development” does not include:

(i) ongoing operating costs, software or hardware maintenance, routine upgrades, or modifications that merely allow for a continuation of the existing level of functionality; or

(ii) expenditures made after a new or enhanced system has been legally accepted by the user and is being used for the business process for which it was intended.

(e) “Fund” means the Major Information Technology Development Project Fund.

(F) “INFORMATION SYSTEM” MEANS A DISCRETE SET OF INFORMATION RESOURCES ORGANIZED FOR THE COLLECTION, PROCESSING, MAINTENANCE, USE, SHARING, DISSEMINATION, OR DISPOSITION OF INFORMATION.

(G) “Information technology” means all electronic information processing hardware and software, including:

(1) maintenance;
(2) telecommunications; [and]
(3) associated consulting services; AND

(4) INFORMATION SYSTEMS.

(H) “Information technology services” means information provided by electronic means by or on behalf of a unit of State government.

(I) “Major information technology development project” means any information technology development project that meets one or more of the following criteria:
(1) the estimated total cost of development equals or exceeds $1,000,000;

(2) the project is undertaken to support a critical business function associated with the public health, education, safety, or financial well-being of the citizens of Maryland; or

(3) the Secretary determines that the project requires the special attention and consideration given to a major information technology development project due to:

   (i) the significance of the project’s potential benefits or risks;
   (ii) the impact of the project on the public or local governments;
   (iii) the public visibility of the project; or
   (iv) other reasons as determined by the Secretary.

[j] (J) “Master plan” means the statewide information technology master plan.

[k] (K) “Nonvisual access” means the ability, through keyboard control, synthesized speech, Braille, or other methods not requiring sight to receive, use, and manipulate information and operate controls necessary to access information technology in accordance with standards adopted under [§ 3A–303(b)] § 3.5–303(B) of this subtitle.

[l] (L) “Resource sharing” means the utilization of a State resource by private industry in exchange for the provision to the State of a communication service or other consideration.

[m] (M) “Systems development life cycle plan” means a plan that defines all actions, functions, or activities to be performed by a unit of State government in the definition, planning, acquisition, development, testing, implementation, operation, enhancement, and modification of information technology systems.

(c) Notwithstanding any other provision of law, except as provided in subsection (a) of this section and [§§ 3A–307(a)(2), 3A–308, and 3A–309] §§ 3.5–307(A)(2), 3.5–308, AND 3.5–309 of this subtitle, this subtitle applies to all units of the Executive Branch of State government including public institutions of higher education other than Morgan State University, the University System of Maryland, and St. Mary’s College of Maryland, and Baltimore City Community College.

(c) On or before January 1, 2020, the Secretary, or the Secretary’s designee, shall:
establish a process for the Secretary or the Secretary's designee to:

(ii) 2. for information technology procured by a State unit on or after January 1, 2020, enforce the nonvisual access clause developed under [§ 3A–311] § 3.5–311 of this subtitle, including the enforcement of the civil penalty described in [§ 3A–311(a)(2)(iii)] § 3.5–311(A)(2)(III) of this subtitle.

3.5–307.

(a) (2) A unit of State government other than a public institution of higher education may not make expenditures for major information technology development projects except as provided in [§ 3A–308] § 3.5–308 of this subtitle.

3.5–309.

(c) The Secretary:

(2) subject to the provisions of § 2–201 of this article and [§ 3A–307] § 3.5–307 of this subtitle, may receive and accept contributions, grants, or gifts of money or property.

(i) The Fund may be used:

(3) notwithstanding [§ 3A–301(b)] § 3.5–301(B)(2) of this subtitle, for the costs of the first 12 months of operation and maintenance of a major information technology development project.

(l) (1) Notwithstanding subsection (b) of this section and in accordance with paragraph (2) of this subsection, money paid into the Fund under subsection (e)(2) of this section shall be used to support:

(i) the State telecommunication and computer network established under [§ 3A–404] § 3.5–404 of this title, including program development for these activities; and

3.5–311.

(a) (2) On or after January 1, 2020, the nonvisual access clause developed in accordance with paragraph (1) of this subsection shall include a statement that:

(i) within 18 months after the award of the procurement, the Secretary, or the Secretary's designee, will determine whether the information technology meets the nonvisual access standards adopted in accordance with [§ 3A–303(b)] § 3.5–303(B) of this subtitle;
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3.5–404.

(a) The General Assembly declares that:

(1) it is the policy of the State to foster telecommunication and computer networking among State and local governments, their agencies, and educational institutions in the State;

(2) there is a need to improve access, especially in rural areas, to efficient telecommunication and computer network connections;

(3) improvement of telecommunication and computer networking for State and local governments and educational institutions promotes economic development, educational resource use and development, and efficiency in State and local administration;

(4) rates for the intrastate inter-LATA telephone communications needed for effective integration of telecommunication and computer resources are prohibitive for many smaller governments, agencies, and institutions; and

(5) the use of improved State telecommunication and computer networking under this section is intended not to compete with commercial access to advanced network technology, but rather to foster fundamental efficiencies in government and education for the public good.

(b) (1) The Department shall establish a telecommunication and computer network in the State.

(2) The network shall consist of:

(i) one or more connection facilities for telecommunication and computer connection in each local access transport area (LATA) in the State; and

(ii) facilities, auxiliary equipment, and services required to support the network in a reliable and secure manner.

(c) The network shall be accessible through direct connection and through local intra-LATA telecommunications to State and local governments and public and private educational institutions in the State.

(D) ON OR BEFORE DECEMBER 1 EACH YEAR, EACH UNIT OF THE LEGISLATIVE BRANCH OR JUDICIAL BRANCH OF STATE GOVERNMENT THAT USES THE NETWORK ESTABLISHED UNDER SUBSECTION (B) OF THIS SECTION SHALL CERTIFY TO THE DEPARTMENT THAT THE UNIT IS IN COMPLIANCE WITH THE DEPARTMENT’S MINIMUM SECURITY STANDARDS.

12–107.
(b) Subject to the authority of the Board, jurisdiction over procurement is as follows:

  (2) the Department of General Services may:

    (i) engage in or control procurement of:

        10. information processing equipment and associated services, as provided in Title [3A] 3.5, Subtitle 3 of this article; and

        11. telecommunication equipment, systems, or services, as provided in Title [3A] 3.5, Subtitle 4 of this article;

SECTION 3. AND BE IT FURTHER ENACTED, That, on or before April 1, 2023, each agency and unit of the Executive Branch of State government shall submit a report to the Governor that includes:

  (1) an inventory of all information systems and applications used or maintained by the agency or unit;

  (2) a full data inventory of the agency or unit;

  (3) a list of all cloud or statistical analysis system solutions used by the agency or unit; and

  (4) a list of all permanent and transient vendor interconnections that are in place.

SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2022.