By: The President (By Request – Administration) and Senators Bailey, Carozza, Cassilly, Corderman, Eckardt, Edwards, Elfreth, Gallion, Hershey, Hester, Hough, Jennings, Ready, Salling, Simonaire, <del>and West</del> <u>West, Kagan, and</u> <u>Ellis</u>

Introduced and read first time: January 24, 2022 Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 3, 2022

CHAPTER \_\_\_\_\_

1 AN ACT concerning

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## **Economic Development – Project Restore Program and Fund**

3 FOR the purpose of establishing the Project Restore Program within the Department of 4 Housing and Community Development to provide financial incentives for small businesses and, commercial developers, and nonprofit organizations to revitalize  $\mathbf{5}$ 6 certain vacant retail and commercial space; authorizing the award of certain grants 7 to certain businesses and, developers, and nonprofit organizations under certain 8 circumstances; establishing the Project Restore Fund as a special, nonlapsing fund 9 in the Department; requiring interest earnings of the Fund to be credited to the 10 Fund; and generally relating to the Project Restore Program and Fund.

- 11 BY repealing and reenacting, without amendments,
- 12 Article Economic Development
- 13 Section 6–801(a) and (l)
- 14 Annotated Code of Maryland
- 15 (2018 Replacement Volume and 2021 Supplement)
- 16 BY adding to
- 17 Article Housing and Community Development
- Section 6–1101 and 6–1102 to be under the new subtitle "Subtitle 11. Project Restore
   Program and Fund"
- 20 Annotated Code of Maryland

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1	(2019 Replacement Volume and 2021 Supplement)
$2 \\ 3 \\ 4 \\ 5 \\ 6$	BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) Annotated Code of Maryland (2021 Replacement Volume)
7 8 9 10 11	BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)144. and 145. Annotated Code of Maryland (2021 Replacement Volume)
$12 \\ 13 \\ 14 \\ 15 \\ 16$	BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)146. Annotated Code of Maryland (2021 Replacement Volume)
17 18	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
19	Article – Economic Development
20	6-801.
21	(a) In this subtitle the following words have the meanings indicated.
22	(l) "Tier I area" means:
23	(1) a Tier I county, as defined in § 1–101 of this article;
$\begin{array}{c} 24 \\ 25 \end{array}$	(2) a county designated by the Department that is not a county described in item (1) of this subsection, not to exceed three counties; or
26	(3) an opportunity zone.
27	Article – Housing and Community Development
28	SUBTITLE 11. PROJECT RESTORE PROGRAM AND FUND.
29	6–1101.
$\frac{30}{31}$	(A) IN THIS SECTION, "PROGRAM" MEANS THE PROJECT RESTORE PROGRAM.

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- (B) THERE IS A PROJECT RESTORE PROGRAM IN THE DEPARTMENT.

2 (C) THE PURPOSE OF THE PROGRAM IS TO PROVIDE FINANCIAL 3 INCENTIVES FOR SMALL BUSINESSES AND, COMMERCIAL DEVELOPERS, AND 4 <u>NONPROFIT ORGANIZATIONS</u> TO REVITALIZE VACANT RETAIL AND COMMERCIAL 5 SPACE.

6 (D) EXPENDITURES FOR THE PROGRAM MAY BE MADE ONLY IN 7 ACCORDANCE WITH THE STATE BUDGET.

8 (E) (1) SUBJECT TO THE AVAILABILITY OF FUNDING AND IN 9 ACCORDANCE WITH CRITERIA ESTABLISHED BY THE DEPARTMENT, THE PROGRAM 10 SHALL PROVIDE RENTAL GRANTS AND BUSINESS OPERATION GRANTS TO ELIGIBLE 11 BUSINESSES <u>AND NONPROFIT ORGANIZATIONS</u>.

12(2)(1)SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, THE13PROGRAM SHALL GIVE GRANT PRIORITY TO SMALL BUSINESSES AND NONPROFIT14ORGANIZATIONS THAT OFFER HEALTHY FOOD OPTIONS IN DESIGNATED FOOD15DESERT AREAS OR SUSTAINABLE COMMUNITIES UNDER TITLE 6 OF THIS ARTICLE.

16(II) FIRST PRIORITY SHALL BE GIVEN TO NEW, RECOVERING, OR17EXPANDING SMALL BUSINESSES AND NONPROFIT ORGANIZATIONS THAT MEET THE18REQUIREMENTS OF SUBPARAGRAPH (I) OF THIS PARAGRAPH AND SOURCE FRESH19FOOD FROM FARMERS IN THE STATE.

(F) (1) IN ORDER TO BE ELIGIBLE FOR THE PROGRAM, A BUSINESS <u>OR</u>
 <u>NONPROFIT ORGANIZATION</u> SHALL OPEN OR EXPAND IN A RETAIL OR COMMERCIAL
 PROPERTY THAT HAS BEEN VACANT FOR AT LEAST 6 CONTINUOUS MONTHS BEFORE
 THE LATER OF THE DATE THAT THE BUSINESS <u>OR NONPROFIT ORGANIZATION</u>:

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(I) OBTAINED AN OWNERSHIP INTEREST IN THE PROPERTY; OR

25 (II) BEGAN CONSTRUCTION OR RENOVATION OF THE 26 PROPERTY.

(2) A BUSINESS <u>OR NONPROFIT ORGANIZATION</u> THAT TOOK AN
OWNERSHIP INTEREST IN A PROPERTY OR BEGAN CONSTRUCTION OR RENOVATION
OF A PROPERTY BEFORE JULY 1, 2021, IS NOT ELIGIBLE FOR THE PROGRAM WITH
RESPECT TO THAT PROPERTY.

31(3) THE DEPARTMENT MAY EXCLUDE CERTAIN TYPES OF32BUSINESSES OR NONPROFIT ORGANIZATIONSFROM ELIGIBILITY FOR THE33PROGRAM.

1 (G) (1) THE PROGRAM MAY AWARD RENTAL GRANTS ONLY TO AN 2 ELIGIBLE BUSINESS <u>OR NONPROFIT ORGANIZATION</u> WITH **50** OR FEWER FULL-TIME 3 EQUIVALENT EMPLOYEES.

4 (2) AN ELIGIBLE BUSINESS <u>OR NONPROFIT ORGANIZATION</u> MAY USE 5 RENTAL GRANT FUNDS AWARDED UNDER THIS SUBSECTION TO SUPPORT THE 6 PAYMENT OF RENT, MORTGAGE, OR PROPERTY TAXES BASED ON WHETHER THE 7 BUSINESS <u>OR NONPROFIT ORGANIZATION</u> WILL LEASE, WILL PURCHASE, OR 8 ALREADY OWNS THE VACANT PROPERTY THAT THE BUSINESS <u>OR NONPROFIT</u> 9 <u>ORGANIZATION</u> WILL OCCUPY.

10 (3) (1) THE SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH,
 11 THE PROGRAM MAY AWARD AN ELIGIBLE BUSINESS OR NONPROFIT ORGANIZATION
 12 A RENTAL GRANT NOT EXCEEDING \$2,500 FOR EACH MONTH FOR A PERIOD NOT
 13 EXCEEDING 12 MONTHS.

14(II)1.THE PROGRAM MAY AWARD AN ELIGIBLE SMALL15BUSINESS OR NONPROFIT ORGANIZATION THAT OFFERS HEALTHY FOOD OPTIONS IN16DESIGNATED FOOD DESERT AREAS OR SUSTAINABLE COMMUNITIES UNDER TITLE 617OF THIS ARTICLE A RENTAL GRANT NOT EXCEEDING \$2,500 FOR EACH MONTH FOR18A PERIOD NOT EXCEEDING 5 YEARS.

192.A SMALL BUSINESS OR NONPROFIT ORGANIZATION20AWARDED A GRANT UNDER SUBSUBPARAGRAPH 1 OF THIS SUBPARAGRAPH MAY21SUBMIT AN APPLICATION TO RENEW THE RENTAL GRANT.

(H) (1) SUBJECT TO THE LIMITATIONS OF THIS SUBSECTION, THE
PROGRAM MAY AWARD A BUSINESS OPERATIONS GRANT TO PROVIDE SALES AND
USE TAX REBATES TO AN ELIGIBLE BUSINESS <u>OR NONPROFIT ORGANIZATION</u> FOR
THE AMOUNT OF SALES AND USE TAX COLLECTED BY THE BUSINESS <u>OR NONPROFIT</u>
<u>ORGANIZATION</u> AND PAID TO THE STATE.

(2) (I) AN ELIGIBLE BUSINESS <u>OR NONPROFIT ORGANIZATION</u> MAY
 USE A BUSINESS OPERATIONS GRANT FOR ACTIVITIES AND COSTS RELATED TO
 SUSTAINING AND GROWING THE BUSINESS <u>OR NONPROFIT ORGANIZATION</u>,
 INCLUDING STAFF COSTS, CAPITAL IMPROVEMENTS, MARKETING, INVENTORY,
 SUPPLIES, UTILITIES, AND TRAINING.

32(II) AN ELIGIBLE BUSINESS OR NONPROFIT ORGANIZATION MAY33NOT USE A BUSINESS OPERATIONS GRANT FOR THE PAYMENT OF EXECUTIVE34SALARIES OR EXECUTIVE BONUSES.

35 (3) A BUSINESS OPERATIONS GRANT MAY NOT EXCEED \$250,000 36 DURING A 12-MONTH PERIOD.

1	(4) THE PROGRAM MAY AWARD A BUSINESS OPERATIONS GRANT FOR:
$\frac{2}{3}$	(I) A PERIOD NOT EXCEEDING 2 YEARS FOR A BUSINESS <u>OR</u> <u>NONPROFIT ORGANIZATION</u> THAT IS LOCATED IN:
45	1. A TIER I AREA, AS DEFINED IN § 6–801 OF THE ECONOMIC DEVELOPMENT ARTICLE; OR
6 7	2. A LOCATION DESIGNATED BY THE DEPARTMENT AS A MAIN STREET MARYLAND COMMUNITY; <del>OR</del>
8 9 10	(II) A PERIOD NOT EXCEEDING 1 YEAR FOR A BUSINESS <u>OR</u> <u>NONPROFIT ORGANIZATION</u> THAT IS NOT LOCATED IN AN AREA DESCRIBED UNDER ITEM (I) OF THIS PARAGRAPH <u>; OR</u>
$11 \\ 12 \\ 13 \\ 14$	(III) <u>A PERIOD NOT EXCEEDING 5 YEARS FOR A SMALL BUSINESS</u> OR NONPROFIT ORGANIZATION THAT OFFERS HEALTHY FOOD OPTIONS IN DESIGNATED FOOD DESERT AREAS OR SUSTAINABLE COMMUNITIES UNDER TITLE 6 OF THIS ARTICLE.
$15 \\ 16 \\ 17$	(5) <u>A SMALL BUSINESS OR NONPROFIT ORGANIZATION AWARDED A</u> <u>GRANT UNDER PARAGRAPH (4)(III) OF THIS SUBSECTION MAY SUBMIT AN</u> <u>APPLICATION TO RENEW THE BUSINESS OPERATIONS GRANT</u> .
18 19	(I) THE DEPARTMENT MAY ADOPT REGULATIONS TO CARRY OUT THE PROGRAM.
20 21 22 23 24 25	(J) ON OR BEFORE NOVEMBER 1, 2023, AND EACH NOVEMBER 1 THEREAFTER, THE DEPARTMENT SHALL SUBMIT A REPORT TO THE SENATE EDUCATION, HEALTH, AND ENVIRONMENTAL AFFAIRS COMMITTEE AND THE HOUSE COMMITTEE ON WAYS AND MEANS, IN ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT ARTICLE, ON THE FOLLOWING FOR THE IMMEDIATELY PRECEDING REPORTING PERIOD:
$\frac{26}{27}$	(1) THE IMPLEMENTATION AND PERFORMANCE OF THE PROGRAM AND USE OF THE PROJECT RESTORE FUND;
28	(2) <u>THE AMOUNT OF GRANT MONEY AWARDED;</u>
29	(3) THE AMOUNT OF GRANT MONEY RECEIVED BY EACH COUNTY; AND
$\frac{30}{31}$	(4) THE TYPE OF ORGANIZATIONS THAT RECEIVED GRANT MONEY AND IN WHAT AMOUNTS.

- 6 1102. IN THIS SECTION, "FUND" MEANS THE PROJECT RESTORE FUND. (A) THERE IS A PROJECT RESTORE FUND. **(B)** (C) THE PURPOSE OF THE FUND IS TO FUND RENTAL GRANTS AND BUSINESS OPERATIONS GRANTS AWARDED UNDER THE PROJECT RESTORE PROGRAM IN ACCORDANCE WITH § 6–1101 OF THIS SUBTITLE. **(D)** THE DEPARTMENT SHALL ADMINISTER THE FUND. **(E)** (1) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE. (2) THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND. **(F)** THE FUND CONSISTS OF: (1) MONEY APPROPRIATED IN THE STATE BUDGET TO THE FUND; (2) INTEREST EARNINGS; AND (3) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED FOR THE BENEFIT OF THE FUND. (G) THE FUND MAY BE USED ONLY: (1) FOR THE PURPOSES DESCRIBED UNDER SUBSECTION (C) OF THIS SECTION; AND (2) TO PAY THE COSTS NECESSARY TO ADMINISTER THE FUND. THE STATE TREASURER SHALL INVEST THE MONEY OF THE FUND (1) (H) IN THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED. (2) ANY INTEREST EARNINGS OF THE FUND SHALL BE CREDITED TO THE FUND. **(I)** EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN ACCORDANCE
- 26 WITH THE STATE BUDGET.

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MONEY EXPENDED FROM THE FUND IS SUPPLEMENTAL TO AND IS NOT 1 **(**J**)**  $\mathbf{2}$ INTENDED TO TAKE THE PLACE OF FUNDING THAT OTHERWISE WOULD BE 3 APPROPRIATED FOR BUSINESS-RELATED AS GRANTS FOR BUSINESSES OR 4 NONPROFIT ORGANIZATIONS.  $\mathbf{5}$ **Article – State Finance and Procurement** 6 6-226. $\overline{7}$ Notwithstanding any other provision of law, and unless (a)(2)(i) inconsistent with a federal law, grant agreement, or other federal requirement or with the 8 9 terms of a gift or settlement agreement, net interest on all State money allocated by the 10 State Treasurer under this section to special funds or accounts, and otherwise entitled to 11 receive interest earnings, as accounted for by the Comptroller, shall accrue to the General 12Fund of the State. 13(ii) The provisions of subparagraph (i) of this paragraph do not apply to the following funds: 14 15144. the Health Equity Resource Community Reserve Fund; 16 and 17145. the Access to Counsel in Evictions Special Fund; AND 146. THE PROJECT RESTORE FUND. 18 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 19 20October 1, 2022. It shall remain effective for a period of 5 years and, at the end of September 2130, 2027, this Act, with no further action required by the General Assembly, shall be 22abrogated and of no further force and effect.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.