J12lr0133 CF HB 408

By: The President (By Request - Administration) and Senators Bailey, Carozza, Cassilly, Corderman, Eckardt, Edwards, Elfreth, Hershey, Hester, Hough, Jennings, Ready, Salling, Simonaire, and West, West, Klausmeier, and

Introduced and read first time: January 24, 2022

Assigned to: Finance

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments

Read second time: March 4, 2022

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1 AN ACT concerning

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Statewide Targeted Overdose Prevention (STOP) Act of 2022

FOR the purpose of authorizing certain emergency medical services providers to dispense offer naloxone opioid overdose reversal drugs approved by the federal Food and Drug Administration to individuals who received treatment for a nonfatal drug overdose or were evaluated by a crisis evaluation team; requiring certain community services programs, certain private and public entities, and hospitals to have a protocol to dispense offer naloxone opioid overdose reversal drugs approved by the federal Food and Drug Administration to certain individuals under certain circumstances; altering the Overdose Response Program administered by the Maryland Department of Health to include the provision of all opioid overdose reversal drugs approved by the federal Food and Drug Administration; requiring the Maryland Department of Health to purchase and provide naloxone opioid overdose reversal drugs approved by the federal Food and Drug Administration to certain providers, subject to a certain limitation; authorizing certain entities to provide naloxone opioid overdose reversal drugs approved by the federal Food and Drug Administration only under certain circumstances; prohibiting a cause of action from arising against businesses and business owners related to the provision of naloxone opioid overdose reversal drugs approved by the federal Food and Drug Administration to employees and patrons of the business; and generally relating to the dispensing offering of nalexone opioid overdose reversal drugs approved by the federal Food and Drug Administration.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 2 3 4 5	BY repealing and reenacting, with amendments, Article – Education Section 13–516(f) Annotated Code of Maryland (2018 Replacement Volume and 2021 Supplement)
6 7 8 9 10	BY adding to Article – Health – General Section 8–408 and 13–3103(d) Annotated Code of Maryland (2019 Replacement Volume and 2021 Supplement)
11 12 13 14 15	BY repealing and reenacting, without amendments, Article - Health - General Section 13-3101(a) and (c) Annotated Code of Maryland (2019 Replacement Volume and 2021 Supplement)
16 17 18 19 20	BY repealing and reenacting, with amendments, Article – Health – General Section 13-3104, 13-3108, <u>13-3108</u> <u>13-3101 through 13-3109</u> and 19-310.3 Annotated Code of Maryland (2019 Replacement Volume and 2021 Supplement)
21 22	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
23	Article - Education
24	13–516.
25 26	(f) (1) Subject to the rules, regulations, protocols, orders, and standards of the EMS Board and subject to medical direction, while providing emergency medical services:
27 28	(i) A cardiac rescue technician, an emergency medical technician, or a paramedic may:
29 30	1. Perform specified medical procedures as authorized by the EMS Board;
31 32	2. Administer specified medications or intravenous solutions; [and]
33 34	3. DISPENSE OFFER NALOXONE AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION

1 2	TO AN INDIVIDUAL WHO RECEIVED TREATMENT FOR A NONFATAL DRUG OVERDOSE OR WAS EVALUATED BY A CRISIS EVALUATION TEAM; AND
3	[3.] 4. Provide emergency medical transport;
4	(ii) An emergency medical dispatcher may:
5 6	1. Perform medical interrogation in order to determine the type and level of response required at the scene of a medical emergency; and
7 8	2. Provide prearrival instructions including instructions in cardiopulmonary resuscitation; and
9	(iii) An emergency medical responder:
10	1. May perform specified medical procedures as defined by the EMS Board; and
$\frac{12}{3}$	2. May not be the primary emergency medical services provider during emergency medical transport.
$\frac{14}{5}$	(2) Participation in emergency medical dispatch programs by jurisdictions is totally voluntary.
16	Article – Health – General
17	8–408.
18 19	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
20	(2) "COMMUNITY SERVICES PROGRAM" INCLUDES:
21	(I) A A HOMELESS SERVICES PROGRAM;
22	(H) AN INTENSIVE OUTPATIENT PROGRAM;
23	(HI) AN OPIOID TREATMENT PROGRAM; AND
24	(IV) A REENTRY PROGRAM.
25 26 27	(3) "HOMELESS SERVICES PROGRAM" MEANS A PROGRAM OPERATED BY THE DEPARTMENT OF HUMAN SERVICES HOUSING AND COMMUNITY DEVELOPMENT THROUGH A LOCAL ADMINISTERING AGENCY OR SERVICES TO PROVIDE FOR THE DIPPOSE OF PROVIDING SHELTER FOOD AND SERVICES TO

HOMELESS FAMILY UNITS IN THE STATE IN ACCORDANCE WITH-COMAR 7.01.19.01.

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- "INTENSIVE OUTPATIENT PROGRAM" MEANS A TREATMENT 1 2 PROGRAM THAT ADDRESSES SUBSTANCE USE DISORDERS OR OTHER DISORDERS 3 THAT DO NOT REQUIRE DETOXIFICATION OR INPATIENT SUPERVISION AND ARE DESIGNATED BY THE AMERICAN SOCIETY OF ADDICTION MEDICINE AS A LEVEL 2.1
- 4
- SETTING. 5

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- 6 "OPIOID TREATMENT PROGRAM" MEANS A PROGRAM APPROVED 7 BY THE DEPARTMENT TO PROVIDE OPIOID MAINTENANCE THERAPY UNDER COMAR 10.47.02.11 REGULATIONS ADOPTED BY THE DEPARTMENT. 8
- 9 "REENTRY PROGRAM" MEANS A PROGRAM ESTABLISHED BY A GOVERNMENT AGENCY OR COMMUNITY-BASED ORGANIZATION SERVING 10 PREVIOUSLY INCARCERATED INDIVIDUALS RETURNING TO THEIR COMMUNITIES. 11
- ON OR BEFORE JUNE 30, 2024, A COMMUNITY SERVICES PROGRAM 12 THAT PROVIDES SERVICES TO INDIVIDUALS WHO HAVE A SUBSTANCE USE DISORDER 13 14 OR AN OPIOID USE DISORDER OR ARE AT RISK OF EXPERIENCING A DRUG OVERDOSE 15 SHALL HAVE A PROTOCOL TO DISPENSE OR MAKE AVAILABLE OFFER NALOXONE OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG 16 17 ADMINISTRATION, FREE OF CHARGE, TO THOSE INDIVIDUALS WHO HAVE AN OPIOID 18 USE DISORDER OR ARE AT RISK OF EXPERIENCING A DRUG OVERDOSE WHEN THE
- 19 INDIVIDUAL RECEIVES SERVICES FROM THE COMMUNITY SERVICES PROGRAM.
- 20 (C) ON OR BEFORE JUNE 30, 2023, EACH OPIOID TREATMENT PROGRAM AND EACH INTENSIVE OUTPATIENT TREATMENT PROGRAM SHALL HAVE A 2122PROTOCOL TO OFFER NALOXONE AN OPIOID OVERDOSE REVERSAL DRUG APPROVED 23BY THE FEDERAL FOOD AND DRUG ADMINISTRATION, FREE OF CHARGE, WHEN AN 24INDIVIDUAL RECEIVES SERVICES FROM THE OPIOID TREATMENT PROGRAM OR 25 INTENSIVE OUTPATIENT TREATMENT PROGRAM.

(D) ON OR BEFORE JUNE 30, 2024:

- 27 **(1)** STATE AND LOCAL CORRECTIONAL FACILITIES SHALL HAVE A 28 PROTOCOL TO OFFER NALOXONE AN OPIOID OVERDOSE REVERSAL DRUG APPROVED 29 BY THE FEDERAL FOOD AND DRUG ADMINISTRATION, FREE OF CHARGE, TO 30 SENTENCED INDIVIDUALS WHO HAVE AN OPIOID USE DISORDER OR WHO ARE AT RISK OF EXPERIENCING A DRUG OVERDOSE BEFORE THE INDIVIDUAL'S RELEASE; 31 32AND
- 33 THE DIVISION OF PAROLE AND PROBATION SHALL HAVE A **(2)** 34 PROTOCOL TO OFFER NALOXONE AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION, FREE OF CHARGE, TO 35

- 1 <u>INDIVIDUALS UNDER SUPERVISION WHO HAVE AN OPIOID USE DISORDER OR ARE AT</u>
- 2 RISK OF EXPERIENCING A DRUG OVERDOSE.
- 3 (E) THE SECRETARY MAY ADOPT REGULATIONS TO CARRY OUT THIS 4 SECTION.
- 5 13–3101.
- 6 (a) In this subtitle the following words have the meanings indicated.
- 7 (b) "Pharmacist" has the meaning stated in § 12–101 of the Health Occupations 8 Article.
- 9 (c) "Private or public entity" means a health care provider, local health 10 department, community—based organization, substance abuse treatment organization, or 11 other person that addresses medical or social issues related to drug addiction.
- 12 <u>(d) "Program" means the Overdose Response Program.</u>
- (e) <u>"Standing order" means a written instruction for the prescribing and</u>
- 14 <u>dispensing of [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE</u>
- 15 FEDERAL FOOD AND DRUG ADMINISTRATION in accordance with § 13–3106 of this
- 16 <u>subtitle.</u>
- 17 13–3102.
- The Overdose Response Program is a program administered by the Department for
- 19 the purpose of providing a means of authorizing certain individuals to administer
- 20 [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL
- 21 FOOD AND DRUG ADMINISTRATION to an individual experiencing, or believed to be
- 22 experiencing, opioid overdose to help prevent a fatality when medical services are not
- 23 immediately available.
- 24 <u>13–3103.</u>
- 25 (a) The Department shall adopt regulations necessary for the administration of the Program.
- (b) The Department may:
- 28 (1) Collect fees necessary for the administration of the Program;
- 29 (2) <u>Authorize private or public entities to conduct education and training</u> 30 on opioid overdose recognition and response that include:

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$\frac{1}{2}$	overdose;	<u>(i)</u>	Education on recognizing the signs and symptoms of an opioid
3 4 5	·	_	Training on responding to an opioid overdose, including the one] OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE DRUG ADMINISTRATION; and
6 7 8			Access to [naloxone] OPIOID OVERDOSE REVERSAL DRUGS DERAL FOOD AND DRUG ADMINISTRATION and the necessary tration of the [naloxone] OPIOID OVERDOSE REVERSAL DRUGS;
9 10	(3) programs conduc		elop guidance regarding the content of educational training private or public entities; and
11	<u>(4)</u>	Colle	ect and report data on the operation and results of the programs.
12 13 14 15 16	overdose recognit	tion and rder fo G APPI	ual is not required to obtain training and education on opioid desponse from a private or public entity under subsection (b) of a pharmacist to dispense [naloxone] AN OPIOID OVERDOSE ROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION
17 18 19 20	REVERSAL DRUG	SHALL GS APP	JECT TO THE LIMITATIONS OF THE STATE BUDGET, THE PURCHASE AND PROVIDE NALOXONE OPIOID OVERDOSE ROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION, ROVIDERS WHO ARE REQUIRED TO OFFER NALOXONE OPIOID
21	OVERDOSE REV	ERSAL	DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG
22	ADMINISTRATIO	N UND	DER § 8-408 OR § 19-310.3 OF THIS ARTICLE.
23 24	(2) OVERDOSE REV		ENTITY REQUIRED TO OFFER NALOXONE AN OPIOID DRUG APPROVED BY THE FEDERAL FOOD AND DRUG
25	ADMINISTRATIO	N UNI	DER § 8–408 OR § 19–310.3 OF THIS ARTICLE MAY PROVIDE
26			OID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL
27			MINISTRATION ONLY IF THE NALOXONE OPIOID OVERDOSE
28			ROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION
29	IS PROVIDED BY	THE L	DEPARTMENT.
30	<u>13–3104.</u>		
31	· · · · · · · · · · · · · · · · · · ·		vate or public entity shall enter into a written agreement with a
32		_	ovider with prescribing authority to establish protocols for the
33	prescribing and	dispen	sing of [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG

34 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION to any individual in accordance with this subtitle.

1 <u>13–3105.</u>

- 2 (a) An individual may receive from any licensed health care provider with
- 3 prescribing authority a prescription for [naloxone] AN OPIOID OVERDOSE REVERSAL
- 4 DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION and the
- 5 necessary supplies for the administration of [naloxone] THE OPIOID OVERDOSE
- 6 REVERSAL DRUG.
- 7 (b) An individual for whom [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG
- 8 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION is prescribed and
- 9 <u>dispensed in accordance with this subtitle may:</u>
- 10 (1) Possess THE prescribed [naloxone] OPIOID OVERDOSE REVERSAL
- 11 DRUG and the necessary supplies for the administration of [naloxone] THE OPIOID
- 12 OVERDOSE REVERSAL DRUG; and
- 13 (2) <u>In an emergency situation when medical services are not immediately</u>
- 14 available, administer [naloxone] THE OPIOID OVERDOSE REVERSAL DRUG to an
- individual experiencing or believed by the individual to be experiencing an opioid overdose.
- 16 13–3106.
- 17 (a) A licensed health care provider with prescribing authority may prescribe and
- 18 dispense [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE
- 19 **FEDERAL FOOD AND DRUG ADMINISTRATION** to an individual who:
- 20 <u>(1)</u> <u>Is believed by the licensed health care provider to be at risk of</u>
- 21 experiencing an opioid overdose; or
- 22 (2) Is in a position to assist an individual at risk of experiencing an opioid
- 23 <u>overdose</u>.
- 24 (b) (1) A licensed health care provider with prescribing authority may
- 25 prescribe and dispense [naloxone] OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY
- 26 THE FEDERAL FOOD AND DRUG ADMINISTRATION by issuing a standing order if the
- 27 licensed health care provider:
- 28 (i) Is employed by the Department or a local health department; or
- 29 (ii) Has a written agreement with an authorized private or public
- 30 entity under § 13–3104 of this subtitle.
- 31 (2) A licensed health care provider with prescribing authority who issues a
- 32 standing order under paragraph (1) of this subsection may delegate the dispensing of
- 33 [naloxone] OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD

- 1 <u>AND DRUG ADMINISTRATION</u> to an employee or a volunteer of an authorized private or public entity in accordance with a written agreement under § 13–3104 of this subtitle.
- 3 (3) Any licensed health care provider who has dispensing authority also
 4 may dispense [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE
 5 FEDERAL FOOD AND DRUG ADMINISTRATION to any individual in accordance with a
 6 standing order issued by a licensed health care provider with prescribing authority in
 7 accordance with this subsection.
- 8 (c) A pharmacist may dispense [naloxone] OPIOID OVERDOSE REVERSAL
 9 DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION in
 10 accordance with a therapy management contract under Title 12, Subtitle 6A of the Health
 11 Occupations Article.
- 12 13–3107.
- 13 (a) An individual who, in accordance with this subtitle, is administering
- 14 [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL
- 15 FOOD AND DRUG ADMINISTRATION to an individual experiencing or believed by the
- 16 <u>individual to be experiencing an opioid overdose may not be considered to be practicing:</u>
- 17 (1) Medicine for the purposes of Title 14 of the Health Occupations Article; 18 or
- 19 (2) Registered nursing for the purposes of Title 8 of the Health Occupations 20 Article.
- 21 (b) An employee or volunteer of a private or public entity who, in accordance with
 22 this subtitle, provides [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG APPROVED
 23 BY THE FEDERAL FOOD AND DRUG ADMINISTRATION to an individual who has received
 24 education and training in opioid overdose recognition and response in accordance with a
 25 standing order may not be considered to be practicing:
- 26 (1) Medicine for the purposes of Title 14 of the Health Occupations Article;
- 27 (2) Registered nursing for the purposes of Title 8 of the Health Occupations 28 Article; or
- 29 (3) Pharmacy for the purposes of Title 12 of the Health Occupations Article.
- 30 (c) A licensed health care provider who prescribes or dispenses [naloxone]
 31 OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG
 32 ADMINISTRATION in accordance with this subtitle may not be subject to any disciplinary
- 33 action by the appropriate licensing health occupations board under the Health Occupations
- 34 Article solely for the act of prescribing or dispensing [naloxone] OPIOID OVERDOSE
- 35 REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION.

1 13-3104.

- 2 (A) An authorized private or public entity shall enter into a written agreement
 3 with a licensed health care provider with prescribing authority to establish protocols for
 4 the prescribing and dispensing of naloxone to any individual in accordance with this
 5 subtitle.
- 6 (B) ON OR BEFORE JUNE 30, 2024, THE PROTOCOLS ESTABLISHED UNDER
 7 SUBSECTION (A) OF THIS SECTION SHALL INCLUDE A REQUIREMENT THAT THE
 8 AUTHORIZED PRIVATE OR PUBLIC ENTITY MUST DISPENSE, FREE OF CHARGE,
 9 NALOXONE TO AN INDIVIDUAL WHO HAS AN OPIOID USE DISORDER OR IS AT RISK OF
 10 EXPERIENCING A DRUG OVERDOSE WHEN THE INDIVIDUAL:
- 11 (1) IS ENROLLED IN A PROGRAM OFFERED BY THE PRIVATE OR
 12 PUBLIC ENTITY: OR
- 13 **(2)** RECEIVES TREATMENT OR SERVICES FROM THE PRIVATE OR 14 PUBLIC ENTITY.
- 15 13–3108.
- 16 (a) An individual who administers naloxone AN OPIOID OVERDOSE REVERSAL
 17 DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION to an
 18 individual who is or in good faith is believed to be experiencing an opioid overdose shall
 19 have immunity from liability under §§ 5–603 and 5–629 of the Courts Article.
- (b) A cause of action may not arise against any licensed health care provider with prescribing authority or pharmacist for any act or omission when the health care provider with prescribing authority or pharmacist in good faith prescribes or dispenses naloxone AN OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION and the necessary paraphernalia for the administration of naloxone THE OPIOID OVERDOSE REVERSAL DRUG APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION to an individual under § 13–3106 of this subtitle.
- 27 (C) A CAUSE OF ACTION MAY NOT ARISE AGAINST ANY BUSINESS OR 28 BUSINESS OWNER FOR ANY ACT OR OMISSION WHEN THE BUSINESS OR BUSINESS 29 OWNER IN GOOD FAITH MAKES NALOXONE OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION AVAILABLE TO THE 30 EMPLOYEES OR PATRONS OF THE BUSINESS ALONG WITH THE NECESSARY 31 PARAPHERNALIA FOR ADMINISTRATION OF NALOXONE THE OPIOID OVERDOSE 32 33 REVERSAL DRUGS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION 34 TO AN INDIVIDUAL UNDER § 13–3104 OR § 13–3106 OF THIS SUBTITLE.

- 1 **[(c)] (D)** This subtitle may not be construed to create a duty on any individual 2 to:
- 3 (1) Obtain education and training from an authorized private or public 4 entity under this subtitle, and an individual may not be held civilly liable for failing to 5 obtain education and training from an authorized private or public entity under this 6 subtitle; or
- 7 (2) Administer <u>naloxone</u> <u>OPIOID OVERDOSE REVERSAL DRUGS</u> 8 <u>APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION</u> to an individual who 9 is experiencing or believed by the individual to be experiencing an opioid overdose.
- 10 <u>13–3109.</u>
- A person who dispenses [naloxone] AN OPIOID OVERDOSE REVERSAL DRUG
- 12 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION in accordance with
- 13 this subtitle is exempt from any laws that require a person to maintain a permit to dispense
- 14 prescription drugs.
- 15 19–310.3.
- 16 (a) On or before January 1, 2018, each hospital shall have a protocol for discharging a patient who was treated by the hospital for a drug overdose or was identified as having a substance use disorder.
- 19 (b) The protocol [may include]:
- 20 (1) MAY INCLUDE:
- 21 (I) Coordination with peer recovery counselors who can conduct a 22 screening, a brief intervention, and referral to treatment and connection of the patient with 23 community services; and
- [(2)] (II) Prescribing nalexene OPIOID OVERDOSE REVERSAL DRUGS
 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION for the patient; AND
- 26 (2) ON OR BEFORE JUNE 30, 2024 2023, SHALL REQUIRE DISPENSING
 27 OFFERING NALOXONE OPIOID OVERDOSE REVERSAL DRUGS APPROVED BY THE
 28 FEDERAL FOOD AND DRUG ADMINISTRATION, FREE OF CHARGE, TO A PATIENT WHO
 29 RECEIVED TREATMENT FOR A SUBSTANCE USE DISORDER, OPIOID USE DISORDER,
 30 OR NONFATAL DRUG OVERDOSE EVENT.
- 31 (c) (1) Beginning in 2018, a hospital shall submit to the Maryland Hospital 32 Association the hospital's protocol for discharging a patient who was treated by the hospital 33 for a drug overdose or was identified as having a substance use disorder.

(2) On or before December 1, 2018, the Maryland Hospital Association
shall submit a report to the Department and, in accordance with § 2-1257 of the State
Government Article, to the Senate Finance Committee, the House Health and Government
Operations Committee, and the Joint Committee on Behavioral Health and Substance Use
Disorders on each hospital's discharge protocol as submitted to the Maryland Hospital
Association under paragraph (1) of this subsection.
SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2022.
Approved:
Governor.
President of the Senate.
Speaker of the House of Delegates.