

SENATE BILL 477

Q7

2lr0769
CF HB 366

By: **Senators Hester and Rosapepe**

Introduced and read first time: January 27, 2022

Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

2 **Office of the Comptroller – Legal Division and Private Letter Ruling Procedures**

3 FOR the purpose of establishing a Legal Division in the Office of the Comptroller to provide
4 certain guidance to taxpayers and perform other duties relating to private letter
5 rulings as assigned by the Comptroller; requiring the Comptroller to issue certain
6 private letter rulings on the request of a person, except under certain circumstances;
7 authorizing the Comptroller to deny a private letter ruling request under certain
8 circumstances and establishing procedures for the denial; authorizing a person to
9 withdraw a private letter ruling request under certain circumstances; establishing,
10 subject to certain exceptions, the circumstances under which a private letter ruling
11 binds the Comptroller or may be relied on by a person; requiring the Comptroller to
12 publish certain private letter rulings on the Comptroller’s website in a certain
13 manner under certain circumstances; and generally relating to the Office of the
14 Comptroller and private letter rulings.

15 BY adding to

16 Article – Tax – General

17 Section 2–102.1; and 13–1A–01 through 13–1A–05 to be under the new subtitle

18 “Subtitle 1A. Private Letter Rulings”

19 Annotated Code of Maryland

20 (2016 Replacement Volume and 2021 Supplement)

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

22 That the Laws of Maryland read as follows:

23 **Article – Tax – General**

24 **2–102.1.**

25 **(A) THERE IS A LEGAL DIVISION IN THE OFFICE OF THE COMPTROLLER.**

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 **(B) (1) THE HEAD OF THE LEGAL DIVISION IS THE DIRECTOR.**

2 **(2) SUBJECT TO THE SUPERVISION OF THE COMPTROLLER, THE**
3 **DIRECTOR HAS ADMINISTRATIVE CONTROL OF THE LEGAL DIVISION.**

4 **(C) (1) THE DIRECTOR SHALL APPOINT OTHER OFFICERS AND**
5 **EMPLOYEES OF THE LEGAL DIVISION IN ACCORDANCE WITH THE PROVISIONS OF**
6 **THE STATE PERSONNEL AND PENSIONS ARTICLE, INCLUDING A MINIMUM OF SIX**
7 **ATTORNEYS.**

8 **(2) OFFICERS AND EMPLOYEES OF THE LEGAL DIVISION ARE**
9 **ENTITLED TO A SALARY AS PROVIDED IN THE STATE BUDGET.**

10 **(D) THE LEGAL DIVISION SHALL:**

11 **(1) PROVIDE EXPANDED AND DETAILED TAX GUIDANCE TO**
12 **TAXPAYERS, INCLUDING PRIVATE LETTER RULINGS; AND**

13 **(2) PERFORM OTHER RELATED DUTIES AS ASSIGNED BY THE**
14 **COMPTROLLER IN ACCORDANCE WITH TITLE 13, SUBTITLE 1A OF THIS ARTICLE.**

15 **SUBTITLE 1A. PRIVATE LETTER RULINGS.**

16 **13-1A-01.**

17 **IN THIS SUBTITLE, “PRIVATE LETTER RULING” MEANS A WRITTEN**
18 **DETERMINATION ISSUED BY THE COMPTROLLER ON THE APPLICATION OF TAX LAWS**
19 **AND REGULATIONS UNDER THIS ARTICLE TO A SPECIFIC SET OF FACTS THAT IS**
20 **INTENDED TO APPLY ONLY TO THAT SPECIFIC SET OF FACTS.**

21 **13-1A-02.**

22 **(A) EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS SECTION, THE**
23 **COMPTROLLER SHALL ISSUE A PRIVATE LETTER RULING ON THE WRITTEN REQUEST**
24 **OF A PERSON AS SOON AS PRACTICABLE AFTER THE DATE ON WHICH THE**
25 **COMPTROLLER RECEIVED THE WRITTEN REQUEST.**

26 **(B) (1) THE COMPTROLLER, AS APPROPRIATE, MAY REQUEST**
27 **ADDITIONAL INFORMATION FROM THE PERSON REQUESTING THE PRIVATE LETTER**
28 **RULING.**

29 **(2) THE PERSON SHALL SUBMIT THE INFORMATION TO THE**

1 **COMPTROLLER WITHIN 30 DAYS AFTER THE DATE ON WHICH THE PERSON RECEIVES**
2 **THE COMPTROLLER'S REQUEST UNDER THIS SUBSECTION.**

3 **(C) (1) THE COMPTROLLER MAY DENY A REQUEST FOR A PRIVATE**
4 **LETTER RULING FOR GOOD CAUSE, INCLUDING:**

5 **(I) THE ISSUE IS THE SUBJECT OF EXISTING GUIDANCE TO**
6 **TAXPAYERS PUBLISHED BY THE COMPTROLLER;**

7 **(II) THE PERSON DID NOT TIMELY SUBMIT THE ADDITIONAL**
8 **INFORMATION REQUESTED BY THE COMPTROLLER IN ACCORDANCE WITH**
9 **SUBSECTION (B) OF THIS SECTION;**

10 **(III) THE ISSUE IDENTIFIED IN THE REQUEST:**

11 **1. IS UNDER EXTENSIVE STUDY OR REVIEW; OR**

12 **2. IS CURRENTLY BEING CONSIDERED IN A RULEMAKING**
13 **PROCEDURE, CONTESTED CASE, OR ANY OTHER AGENCY OR JUDICIAL PROCEEDING**
14 **THAT MAY RESOLVE THE ISSUE;**

15 **(IV) THE REQUEST INVOLVES A HYPOTHETICAL SITUATION OR**
16 **ALTERNATIVE PLANS;**

17 **(V) THE TRANSACTION FOR WHICH THE PRIVATE LETTER**
18 **RULING IS REQUESTED IS DESIGNED TO AVOID TAXATION;**

19 **(VI) THE FACTS OR ISSUES IDENTIFIED IN THE REQUEST ARE**
20 **UNCLEAR, OVERBROAD, INSUFFICIENT, OR OTHERWISE INAPPROPRIATE AS A BASIS**
21 **ON WHICH TO ISSUE A PRIVATE LETTER RULING; OR**

22 **(VII) THE REQUEST IS TO DETERMINE WHETHER A STATUTE IS**
23 **CONSTITUTIONAL UNDER THE MARYLAND CONSTITUTION OR THE UNITED STATES**
24 **CONSTITUTION.**

25 **(2) IF THE COMPTROLLER DENIES A REQUEST FOR A PRIVATE**
26 **LETTER RULING UNDER THIS SECTION, THE COMPTROLLER SHALL NOTIFY THE**
27 **PERSON IN WRITING:**

28 **(I) OF THE REASONS FOR THE DENIAL AND WHY THOSE**
29 **REASONS CONSTITUTE GOOD CAUSE; AND**

30 **(II) WITHIN 60 DAYS AFTER THE DATE ON WHICH THE REQUEST**

1 WAS SUBMITTED TO THE COMPTROLLER.

2 (D) A PERSON MAY WITHDRAW, IN WRITING, THE REQUEST FOR A PRIVATE
3 LETTER RULING AT ANY TIME BEFORE THE ISSUANCE OF THE PRIVATE LETTER
4 RULING UNDER THIS SECTION.

5 13-1A-03.

6 (A) A PRIVATE LETTER RULING ISSUED UNDER THIS SUBTITLE MAY BE
7 RELIED ON SOLELY AND PROSPECTIVELY BY THE PERSON FOR WHOM THE PRIVATE
8 LETTER RULING IS REQUESTED UNLESS THERE IS AN INTERVENING STATUTORY OR
9 REGULATORY CHANGE OR THE PRIVATE LETTER RULING IS REVOKED BY THE
10 COMPTROLLER.

11 (B) A PRIVATE LETTER RULING IS BINDING ON THE COMPTROLLER FOR A
12 PERIOD OF 3 YEARS UNLESS:

13 (1) THERE HAS BEEN A MISSTATEMENT OR OMISSION OF MATERIAL
14 FACTS IN THE REQUEST;

15 (2) THE ACTUAL FACTS ARE DETERMINED TO BE MATERIALLY
16 DIFFERENT FROM THE FACTS ON WHICH THE PRIVATE LETTER RULING WAS BASED;

17 (3) THERE HAS BEEN A CHANGE IN LAW OR A FINAL DECISION IN A
18 CONTESTED CASE THAT THE COMPTROLLER DETERMINES AFFECTS THE VALIDITY
19 OF THE PRIVATE LETTER RULING; OR

20 (4) THE COMPTROLLER HAS MODIFIED OR REVOKED THE PRIVATE
21 LETTER RULING.

22 (C) AN UNFAVORABLE PRIVATE LETTER RULING DOES NOT BIND THE
23 PERSON FOR WHOM THE PRIVATE LETTER RULING WAS REQUESTED.

24 (D) THE MODIFICATION OR REVOCATION OF A PRIVATE LETTER RULING BY
25 THE COMPTROLLER MAY NOT BE APPLIED RETROACTIVELY TO TAXABLE PERIODS
26 OR TAXABLE YEARS BEFORE THE EFFECTIVE DATE OF THE MODIFICATION OR
27 REVOCATION.

28 13-1A-04.

29 (A) SUBJECT TO SUBSECTION (B) OF THIS SECTION, THE COMPTROLLER
30 SHALL PUBLISH PERIODICALLY ON THE COMPTROLLER'S WEBSITE COPIES OF
31 PRIVATE LETTER RULINGS THAT THE COMPTROLLER DETERMINES TO BE OF
32 INTEREST TO THE GENERAL PUBLIC.

1 **(B) THE COMPTROLLER SHALL REDACT PERSONALLY IDENTIFIABLE**
2 **INFORMATION IN A PUBLISHED PRIVATE LETTER RULING IN ORDER TO ENSURE THE**
3 **CONFIDENTIALITY OF ANY PERSON THAT IS THE SUBJECT OF THE PRIVATE LETTER**
4 **RULING.**

5 **13-1A-05.**

6 **THE COMPTROLLER SHALL ADOPT REGULATIONS NECESSARY TO CARRY OUT**
7 **THE PROVISIONS OF THIS SUBTITLE, INCLUDING REGULATIONS THAT ESTABLISH:**

8 **(1) THE PROCEDURE, FORM, AND TIME PERIODS FOR SUBMITTING A**
9 **REQUEST FOR A PRIVATE LETTER RULING;**

10 **(2) THE TERMS AND CONDITIONS UNDER WHICH A PRIVATE LETTER**
11 **RULING MAY BE REVOKED OR MODIFIED;**

12 **(3) THE LIMITATIONS ON THE APPLICABILITY OF A PRIVATE LETTER**
13 **RULING TO SPECIFIC PERSONS, TRANSACTIONS, FACTUAL CIRCUMSTANCES, AND**
14 **TIME PERIODS;**

15 **(4) THE CIRCUMSTANCES UNDER WHICH A REQUEST FOR A PRIVATE**
16 **LETTER RULING MAY BE DENIED BY THE COMPTROLLER FOR GOOD CAUSE; AND**

17 **(5) GUIDELINES FOR THE PUBLICATION OF PRIVATE LETTER**
18 **RULINGS.**

19 **SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July**
20 **1, 2022.**