SENATE BILL 559

By: Senators Waldstreicher, Smith, Lee, Hettleman, Zucker, and Guzzone

Introduced and read first time: January 31, 2022
Assigned to: Judicial Proceedings

A BILL ENTITLED

AN ACT concerning

Estates and Trusts – Supported Decision Making

FOR the purpose of authorizing the use of supported decision making to assist an adult through the provision of support for the adult in making, communicating, or effectuating decisions and preventing the need for the appointment of certain substitute decision makers for the adult; authorizing an adult to enter into a supported decision–making agreement with one or more supporters under certain circumstances; providing immunity from civil or criminal liability under certain circumstances; and generally relating to supported decision making for adults.

BY adding to
Article – Estates and Trusts
Section 18–101 through 18–109 to be under the new title “Title 18. Supported Decision Making”
Annotated Code of Maryland
(2017 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, without amendments,
Article – Health – General
Section 5–601(a)
Annotated Code of Maryland
(2019 Replacement Volume and 2021 Supplement)

BY repealing and reenacting, with amendments,
Article – Health – General
Section 5–601(o)
Annotated Code of Maryland
(2019 Replacement Volume and 2021 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
That the Laws of Maryland read as follows:

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.
[Brackets] indicate matter deleted from existing law.
Article – Estates and Trusts

TITLE 18. SUPPORTED DECISION MAKING.

18–101.

(A) In this title the following words have the meanings indicated.

(B) “SUPPORTED DECISION MAKING” means a process by which an adult, with or without having entered a SUPPORTED DECISION-MAKING AGREEMENT, utilizes support from a series of relationships in order to make, communicate, or effectuate the adult’s own life decisions.

(C) “SUPPORTED DECISION-MAKING AGREEMENT” means an arrangement between an adult and a supporter or supporters that describes:

(1) How the adult uses SUPPORTED DECISION MAKING to make decisions;

(2) The rights of the adult; and

(3) The responsibilities of the supporter or supporters.

(D) “SUPPORTER” means an individual selected by an adult to provide support in making, communicating, or effectuating the adult’s own life decisions.

18–102.

(A) The purpose of this title is to assist adults by:

(1) obtaining support for the adult in making, communicating, or effectuating decisions that correspond to the will, preferences, and choices of the adult; and

(2) preventing the need for the appointment of a SUBSTITUTE DECISION MAKER for the adult, including a Guardian of the person or property.

(B) This title shall be liberally construed and applied to promote its underlying purposes and policies.
1 18–103.

2 (A) AN ADULT MAY UTILIZE SUPPORTED DECISION MAKING TO:

3   (1) INCREASE THE ADULT’S SELF–DETERMINATION;

4   (2) PREVENT THE NEED FOR THE APPOINTMENT OF A SUBSTITUTE
5   DECISION MAKER; OR

6   (3) LIMIT OR TERMINATE THE USE OF A SUBSTITUTE
7   DECISION MAKER.

8 (B) ALL ADULTS ARE PRESUMED CAPABLE OF MAKING A SUPPORTED
9   DECISION–MAKING AGREEMENT.

10 (C) THE MANNER IN WHICH AN ADULT COMMUNICATES WITH OTHERS IS
11   NOT GROUNDS FOR DETERMINING THAT THE ADULT IS INCAPABLE OF MAKING,
12   CHANGING, OR REVOKING A SUPPORTED DECISION–MAKING AGREEMENT.

13 (D) EXECUTION OF A SUPPORTED DECISION–MAKING AGREEMENT BY AN
14   ADULT MAY NOT:

15   (1) BE USED AS EVIDENCE OF INCAPACITY; OR

16   (2) PRECLUDE THE ABILITY OF THE ADULT TO:

17   (i) ACT INDEPENDENTLY OF A SUPPORTED DECISION–MAKING
18   AGREEMENT; OR

19   (ii) ACCESS THE ADULT’S PERSONAL INFORMATION WITHOUT A
20   SUPPORTER.

21 18–104.

22 (A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, AN ADULT
23   MAY VOLUNTARILY, WITHOUT UNDUE INFLUENCE OR COERCION, ENTER INTO A
24   SUPPORTED DECISION–MAKING AGREEMENT WITH A SUPPORTER OR SUPPORTERS.

25 (B) (1) IF A PERSON UNDER GUARDIANSHIP ENTERS INTO A SUPPORTED
26   DECISION–MAKING AGREEMENT UNDER THIS TITLE, THE AGREEMENT DOES NOT
27   SUPPLANT THE AUTHORITY OF A GUARDIAN OF THE ADULT, UNLESS THE COURT
AUTHORIZES THE LIMITATION OR REMOVAL OF GUARDIANSHIP DUE TO THE
EXISTENCE OF A SUPPORTED DECISION–MAKING AGREEMENT.

(2) A GUARDIAN MAY NOT PREVENT AN ADULT FROM ENTERING INTO
A VALID SUPPORTED DECISION–MAKING AGREEMENT THAT DOES NOT SUPPLANT
THE AUTHORITY OF THE GUARDIAN WITHOUT GOOD CAUSE.

(C) IF AN ADULT VOLUNTARILY ENTERS INTO A SUPPORTED
DECISION–MAKING AGREEMENT WITH ONE OR MORE SUPPORTERS, THE ADULT MAY
AUTHORIZE A SUPPORTER TO PROVIDE SUPPORT TO THE ADULT IN MAKING
DECISIONS IN AREAS OF THE ADULT’S CHOOSING, INCLUDING:

(1) GATHERING INFORMATION;

(2) UNDERSTANDING AND INTERPRETING INFORMATION;

(3) WEIGHING OPTIONS AND ALTERNATIVES TO A DECISION;

(4) UNDERSTANDING THE CONSEQUENCES OF MAKING OR NOT
MAKING A DECISION;

(5) PARTICIPATING IN CONVERSATIONS WITH THIRD PARTIES WITH
THE ADULT’S EXPLICIT AUTHORIZATION; AND

(6) PROVIDING THE ADULT WITH SUPPORT IN IMPLEMENTING A
DECISION.

(D) NOTHING IN THIS TITLE OR THE EXISTENCE OF A SUPPORTED
DECISION–MAKING AGREEMENT MAY PRECLUDE THE ADULT FROM ACTING
INDEPENDENTLY OF A SUPPORTED DECISION–MAKING AGREEMENT.

(E) THE AVAILABILITY OF A SUPPORTED DECISION–MAKING AGREEMENT IS
NOT INTENDED TO LIMIT THE INFORMAL USE OF SUPPORTED DECISION MAKING OR
TO PRECLUDE JUDICIAL CONSIDERATION OF INFORMAL SUPPORTED
DECISION–MAKING ARRANGEMENTS AS A LESS RESTRICTIVE ALTERNATIVE TO
GUARDIANSHIP.

(F) EXECUTION OF A SUPPORTED DECISION–MAKING AGREEMENT MAY NOT
BE A CONDITION OF PARTICIPATING IN ANY ACTIVITY, SERVICE, OR PROGRAM.

18–105.

(A) A SUPPORTER SHALL:
(1) Support the will and preference of the adult and not the supporter’s opinion of the reasonableness of the adult’s wishes, preferences, or choices;

(2) Act honestly, diligently, and in good faith;

(3) Act within the authority given in the supported decision-making agreement;

(4) Avoid conflicts of interest;

(5) Maintain records, which the supporter shall make available to the adult on request, concerning:

   (i) The supporter’s actions under the supported decision-making agreement; and

   (ii) How the adult communicates and expresses opinions to the supporter; and

(6) Keep any records and information obtained under a supported decision-making agreement:

   (i) Subject to the limitations under Title 9, Subtitle 1 of the Courts Article, confidential and privileged; and

   (ii) Secure from unauthorized access, use, or disclosure.

(B) The relationship between the adult and the supporter shall be one of trust and confidence that preserves the decision-making authority of the adult.

(C) A supporter may not:

(1) Make decisions on behalf of the adult;

(2) Exert undue influence on the adult;

(3) Coerce the adult;
(4) Obtain information about the adult without the adult’s consent;

(5) Enforce decisions made by the adult without the adult being present, unless the adult explicitly authorizes the supporter to enforce the decision; or

(6) Act outside of the authority granted in the supported decision–making agreement.

18–106.

(A) Except as provided in subsection (B) of this section, a supporter may be any person chosen by the adult.

(B) The following individuals are disqualified from acting as a supporter:

(1) A minor;

(2) An individual against whom the adult has obtained a peace order;

(3) An individual who has been convicted of financial exploitation under Title 13, Subtitle 6 of this article; and

(4) An individual who is the subject of a civil or criminal order prohibiting contact with the adult.

(C) A supporter may resign as a supporter by written or oral notice to the adult, any remaining supporters of the adult named in the agreement, and any third parties who have the agreement on file.

(D) If a supporter resigns, dies, becomes incapable, or becomes for any other reason unable to act as a supporter and there is no alternate supporter, the authority given to the supporter is suspended.

18–107.

(A) A supported decision–making agreement may be in any form consistent with the requirements under this section.
(B) A SUPPORTED DECISION–MAKING AGREEMENT SHALL:

(1) BE DOCUMENTED;

(2) BE DATED;

(3) NAME AT LEAST ONE SUPPORTER;

(4) DESCRIBE THE DECISION–MAKING ASSISTANCE THAT EACH SUPPORTER MAY PROVIDE THE ADULT;

(5) DESCRIBE HOW THE SUPPORTERS MAY WORK TOGETHER IF THERE IS MORE THAN ONE SUPPORTER;

(6) DESCRIBE HOW ANY PERCEIVED OR ACTUAL CONFLICT OF INTEREST BETWEEN THE SUPPORTER OR SUPPORTERS AND THE ADULT SHALL BE MITIGATED;

(7) DOCUMENT HOW THE ADULT SELECTED THE SUPPORTER OR SUPPORTERS;

(8) BE APPROVED BY THE COURT IF THE ADULT HAS BEEN APPOINTED A GUARDIAN OF THE PERSON OR PROPERTY AND THE SUPPORTED DECISION–MAKING AGREEMENT AFFECTS THE AUTHORITY OF THE GUARDIAN;

(9) CONTAIN AN ATTESTATION THAT THE SUPPORTER OR SUPPORTERS AGREE TO HONOR THE RIGHT OF THE ADULT TO MAKE DECISIONS AND THAT THE SUPPORTER OR SUPPORTERS WILL NOT MAKE DECISIONS FOR THE ADULT; AND

(10) BE WITNESSED BY TWO ADULTS WHO ARE NOT:

   (I) A SUPPORTER FOR THE ADULT; OR

   (II) AN EMPLOYEE OR AGENT OF A SUPPORTER NAMED IN THE SUPPORTED DECISION–MAKING AGREEMENT.

(C) A SUPPORTED DECISION–MAKING AGREEMENT MAY:

(1) APPOINT MORE THAN ONE SUPPORTER; AND

(2) APPOINT AN ALTERNATE TO ACT IN THE PLACE OF A SUPPORTER IN CIRCUMSTANCES SPECIFIED IN THE AGREEMENT.
18–108.

AN ADULT UTILIZING A SUPPORTED DECISION–MAKING AGREEMENT MAY:

(1) REVOKE THE SUPPORTED DECISION–MAKING AGREEMENT AT ANY TIME ORALLY, IN WRITING, OR OTHERWISE BY EXPRESSING THE ADULT’S SPECIFIC INTENT TO REVOKE THE AGREEMENT; AND

(2) RECEIVE ANY SUPPORT NEEDED FROM AN INDIVIDUAL OF THE ADULT’S CHOOSING TO REVOKE THE AGREEMENT.

18–109.

(A) A THIRD PARTY WHO IN GOOD FAITH ACTS IN RELIANCE ON THE DECISIONS MADE BY AN ADULT UTILIZING A SUPPORTED DECISION–MAKING AGREEMENT OR WHO IN GOOD FAITH DECLINES TO HONOR A SUPPORTED DECISION–MAKING AGREEMENT IS NOT SUBJECT TO CIVIL OR CRIMINAL LIABILITY OR DISCIPLINE FOR UNPROFESSIONAL CONDUCT FOR:

(1) COMPLYING WITH AN ADULT’S DECISION IN ACCORDANCE WITH A SUPPORTED DECISION–MAKING AGREEMENT BASED ON AN ASSUMPTION THAT THE SUPPORTED DECISION–MAKING AGREEMENT WAS VALID WHEN MADE AND NOT REVOKED OR ABROGATED; OR

(2) DECLINING TO COMPLY WITH A SUPPORTED DECISION–MAKING AGREEMENT BASED ON ACTUAL KNOWLEDGE THAT:

(i) THE AGREEMENT WAS INVALID, REVOKED, OR ABROGATED; OR

(ii) A SUPPORTER WAS COERCING OR UNDULY INFLUENCING THE ADULT OR OTHERWISE ACTING OUTSIDE THE SCOPE OF THE AGREEMENT.

(B) THIS SECTION MAY NOT BE CONSTRUED TO PROVIDE IMMUNITY FROM ACTIONS ALLEGING THAT A THIRD PARTY HAS:

(1) CAUSED PERSONAL INJURY AS A RESULT OF A NEGLIGENCE, RECKLESS, OR INTENTIONAL ACT;

(2) FAILED TO GIVE EFFECT TO AN ADULT’S DECISION MADE IN ACCORDANCE WITH A VALID DECISION–MAKING AGREEMENT;
(3) FAILED TO PROVIDE INFORMATION EITHER TO THE ADULT OR A SUPPORTER OF THE ADULT THAT WOULD BE NECESSARY FOR INFORMED CONSENT; OR

(4) OTHERWISE ACTED INCONSISTENTLY WITH APPLICABLE LAW.

Article – Health – General

5–601.

(a) In this subtitle the following words have the meanings indicated.

(o) (1) “Incapable of making an informed decision” means the inability of an adult patient to make an informed decision about the provision, withholding, or withdrawal of a specific medical treatment or course of treatment because the patient is unable to understand the nature, extent, or probable consequences of the proposed treatment or course of treatment, is unable to make a rational evaluation of the burdens, risks, and benefits of the treatment or course of treatment, or is unable to communicate a decision.

(2) For the purposes of this subtitle, a competent individual who is able to communicate by means other than speech OR WITH OTHER SUPPORT, INCLUDING SUPPORTED DECISION MAKING IN ACCORDANCE WITH TITLE 18 OF THE ESTATES AND TRUSTS ARTICLE, may not be considered incapable of making an informed decision.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2022.