SENATE BILL 666

D5, F5, F1 SB 98/21 – JPR 2lr1395 CF HB 850

By: **Senators McCray and Waldstreicher** Introduced and read first time: February 4, 2022 Assigned to: Judicial Proceedings

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 26, 2022

CHAPTER _____

1 AN ACT concerning

Schools, Prekindergarten Programs, and County Boards of Education – Discrimination

4 FOR the purpose of prohibiting county boards of education and certain schools and $\mathbf{5}$ prekindergarten programs from taking certain discriminatory actions because of a 6 person's race, ethnicity, color, religion, sex, age, national origin, marital status, 7 sexual orientation, gender identity, or disability; authorizing a person alleging 8 discrimination under this Act to file a complaint with the State Superintendent of 9 Schools; requiring the State Superintendent, on receipt of a complaint, to take 10 certain actions including providing notice of the complaint to certain parties, 11 attempting to mediate an agreement, and issuing a decision if a mediation 12 agreement is not reached; providing for the reopening of a complaint and for an 13appeal to the Office of Administrative Hearings; authorizing the State 14 Superintendent to require the Comptroller to withhold funding from a program or 15school in certain circumstances; requiring certain schools and programs to publish a 16 certain statement as the policy of the State in student handbooks; and generally 17relating to discrimination by schools, prekindergarten programs, and county boards 18 of education.

19 BY repealing and reenacting, with amendments,

- 20 Article Education
- 21 Section 2–303(b) and 4–108
- 22 Annotated Code of Maryland
- 23 (2018 Replacement Volume and 2021 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 BY adding to $\mathbf{2}$ Article – Education 3 Section 26-701 through 26-705 to be under the new subtitle "Subtitle 7. 4 Discrimination in Education" $\mathbf{5}$ Annotated Code of Maryland (2018 Replacement Volume and 2021 Supplement) 6 7 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 8 That the Laws of Maryland read as follows: 9 **Article – Education** 2 - 303.10 11 (b) (1)The State Superintendent shall enforce the provisions of: 12(i) This article that are within his jurisdiction; and 13The bylaws, rules, and regulations of the State Board. (ii) 14(2)If an educational institution [or], A county board, OR A NONPUBLIC 15PREKINDERGARTEN PROGRAM, OR NONPUBLIC SCHOOL SUBJECT TO THE 16 **REQUIREMENTS OF § 26–704 OF THIS ARTICLE** violates any of these provisions, the State Superintendent, by written notice, may require the State Comptroller to withhold 1718 from that institution [or], board, PROGRAM, OR SCHOOL: 19All or any part of an appropriation made by the General (i) 20Assembly; and 21(ii) All or any part of any other payment from funds budgeted by the 22State. 234 - 108.24Each county board shall: 25(1)To the best of its ability carry out the applicable provisions of this article 26and the bylaws, rules, regulations, and policies of the State Board; 27Maintain throughout its county a reasonably uniform system of public (2)28schools that is designed to provide quality education and equal educational opportunity for all children; 2930 Subject to this article and to the applicable bylaws, rules, and (3)31regulations of the State Board, determine, with the advice of the county superintendent, 32the educational policies of the county school system; [and]

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1 (4) Adopt, codify, and make available to the public bylaws, rules, and 2 regulations not inconsistent with State law, for the conduct and management of the county 3 public schools; AND

4 (5) ADOPT AND MAINTAIN A WRITTEN ANTIDISCRIMINATION POLICY 5 FOR THE COUNTY SCHOOL SYSTEM THAT, IN ACCORDANCE WITH TITLE 26, 6 SUBTITLE 7 OF THIS ARTICLE, PROHIBITS A SCHOOL FROM:

7 (I) DISCRIMINATING AGAINST ANY PERSON BECAUSE OF THE
8 INDIVIDUAL'S RACE, ETHNICITY, COLOR, RELIGION, SEX, AGE, NATIONAL ORIGIN,
9 MARITAL STATUS, SEXUAL ORIENTATION, GENDER IDENTITY, OR DISABILITY;

10 (II) REFUSING ENROLLMENT OF A PROSPECTIVE STUDENT, 11 EXPELLING A CURRENT STUDENT, OR WITHHOLDING PRIVILEGES FROM ANY 12 INDIVIDUAL BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR, RELIGION, 13 SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, GENDER 14 IDENTITY, OR DISABILITY; AND

15 (III) DISCIPLINING, INVOKING A PENALTY AGAINST, OR TAKING 16 ANY OTHER RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN 17 OF A STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE SCHOOL 18 DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE 19 COMPLAINT.

20 SUBTITLE 7. DISCRIMINATION IN EDUCATION.

21 **26–701.**

IN THIS SUBTITLE, "RACE" HAS THE MEANING STATED IN § 20–101 OF THE STATE GOVERNMENT ARTICLE.

- 24 **26–702.**
- 25 This subtitle does not apply to:

(1) WITH RESPECT TO DISCRIMINATION ON THE BASIS OF SEX, A
 PREKINDERGARTEN PROGRAM OR SCHOOL THAT LIMITS, AND CONTINUALLY SINCE
 THE TIME OF ITS ESTABLISHMENT HAS LIMITED, ADMISSION TO STUDENTS OF ONLY
 ONE SEX;

30(2)WITH RESPECT TO DISCRIMINATION ON THE BASIS OF RELIGION,31A NONPUBLIC PREKINDERGARTEN PROGRAM OR NONPUBLIC SCHOOL THAT IS32AFFILIATED WITH A RELIGIOUS INSTITUTION DECLINING TO INSTRUCT STUDENTS

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1	IN THE TENETS OF A RELIGION THAT IS DIFFERENT FROM THE RELIGION WITH
2	WHICH THE PROGRAM OR SCHOOL IS AFFILIATED:
3	(I) PROVIDING INSTRUCTION ON THE RELIGIOUS BELIEFS OF
4	THE RELIGION WITH WHICH THE PROGRAM OR SCHOOL IS AFFILIATED;
5	(II) DECLINING TO PROVIDE INSTRUCTION IN BELIEFS THAT
$\frac{6}{7}$	ARE DIFFERENT FROM THE RELIGION WITH WHICH THE PROGRAM OR SCHOOL IS AFFILIATED;
8 9	(III) <u>Requiring student attendance at religious events</u> INHERENT TO THE RELIGION WITH WHICH THE PROGRAM OR SCHOOL IS
10	AFFILIATED;
11	(IV) LIMITING ADMISSIONS TO OR HAVING A PREFERENCE IN
12	ADMISSIONS FOR A STUDENT OF CERTAIN RELIGIOUS BELIEFS OR A STUDENT WHO
13	IS A MEMBER OR IS PART OF A FAMILY THAT IS A MEMBER OF THE RELIGIOUS
14	INSTITUTION AFFILIATED WITH THE PROGRAM OR SCHOOL, IF THE PROGRAM OR
15	SCHOOL HAS HAD THE LIMITATION OR PREFERENCE CONTINUALLY SINCE THE DATE
16	ON WHICH THE PROGRAM OR SCHOOL WAS ESTABLISHED; OR
17	(V) GRANTING TUITION DISCOUNTS FOR A STUDENT OF
18	CERTAIN RELIGIOUS BELIEFS OR WHO IS A MEMBER OR IS PART OF A FAMILY THAT
19	IS A MEMBER OF THE RELIGIOUS INSTITUTION AFFILIATED WITH THE PROGRAM OR
20	SCHOOL IF THE PRACTICE OF GRANTING THE DISCOUNTS WAS ESTABLISHED THE
21	LATER OF BEFORE JULY 1, 2022, OR SINCE THE DATE ON WHICH THE PROGRAM OR
22	SCHOOL WAS ESTABLISHED; AND
23	(3) WITH RESPECT TO DISCRIMINATION ON THE BASIS OF
24	DISABILITY, A NONPUBLIC PREKINDERGARTEN PROGRAM OR NONPUBLIC SCHOOL
25	THAT PROVIDES A STUDENT WITH A REASONABLE ACCOMMODATION UNDER
26	FEDERAL LAW IS IN COMPLIANCE WITH § 504 OF THE FEDERAL REHABILITATION
27	ACT OF 1973 OR THE FEDERAL AMERICANS WITH DISABILITIES ACT, AS
28	<u>APPLICABLE</u> .

29 **26–703.**

THIS SUBTITLE DOES NOT REQUIRE A NONPUBLIC PREKINDERGARTEN PROGRAM OR NONPUBLIC SCHOOL <u>THAT IS RELIGIOUSLY AFFILIATED</u> TO ENROLL, RETAIN, OR EXTEND PRIVILEGES TO A STUDENT OR PROSPECTIVE STUDENT WHO DOES NOT MEET THE USUAL AND REGULAR QUALIFICATIONS, REQUIREMENTS, AND STANDARDS OF THE PROGRAM OR SCHOOL <u>OR TO ADOPT ANY RULE, REGULATION,</u> OR POLICY THAT CONFLICTS WITH THE PROGRAM OR SCHOOL'S RELIGIOUS OR MORAL TEACHINGS, PROVIDED THAT THE DENIAL, RULE, REGULATION, OR POLICY

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1 IS NOT BASED ON DISCRIMINATION ON THE GROUNDS OF RACE, ETHNICITY, COLOR,

2 RELIGION, SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, 3 GENDER IDENTITY, OR DISABILITY.

- 4 **26–704.**
- 5 (A) THIS SECTION APPLIES TO:
- 6 (1) A COUNTY BOARD;
- 7 (2) A PUBLIC PREKINDERGARTEN PROGRAM;
- 8 (3) A PUBLIC PRIMARY OR SECONDARY SCHOOL;
- 9 (4) A NONPUBLIC PREKINDERGARTEN PROGRAM THAT RECEIVES 10 STATE FUNDS; AND
- 11(5)A NONPUBLIC PRIMARY OR SECONDARY SCHOOL THAT RECEIVES12STATE FUNDS.
- 13 (B) AN ENTITY LISTED UNDER SUBSECTION (A) OF THIS SECTION MAY NOT:
- 14 (1) DISCRIMINATE AGAINST A CURRENT STUDENT, A PROSPECTIVE
 15 STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR PROSPECTIVE STUDENT
 16 ON THE BASIS OF RACE, ETHNICITY, COLOR, RELIGION, SEX, AGE, NATIONAL ORIGIN,
 17 MARITAL STATUS, SEXUAL ORIENTATION, GENDER IDENTITY, OR DISABILITY;

18 (2) REFUSE ENROLLMENT OF A PROSPECTIVE STUDENT, EXPEL A 19 CURRENT STUDENT, OR WITHHOLD PRIVILEGES FROM A CURRENT STUDENT, A 20 PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR 21 PROSPECTIVE STUDENT BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR, 22 RELIGION, SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, 23 GENDER IDENTITY, OR DISABILITY; OR

- (3) DISCIPLINE, INVOKE A PENALTY AGAINST, OR TAKE ANY OTHER
 RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN OF A
 STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE PROGRAM OR SCHOOL
 DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE
 COMPLAINT.
- 29 (C) AN ENTITY LISTED UNDER SUBSECTION (A) OF THIS SECTION SHALL 30 PRINT IN ITS STUDENT HANDBOOK THE FOLLOWING STATEMENT:

1 "IT IS THE POLICY OF THE STATE OF MARYLAND THAT ALL PUBLIC AND 2 PUBLICLY FUNDED SCHOOLS AND SCHOOL PROGRAMS OPERATE IN COMPLIANCE 3 WITH:

4

(1) TITLE VI OF THE FEDERAL CIVIL RIGHTS ACT OF 1964; AND

5 (2) TITLE 26, SUBTITLE 7 OF THE EDUCATION ARTICLE OF THE 6 MARYLAND CODE, WHICH STATES THAT PUBLIC AND PUBLICLY FUNDED SCHOOLS 7 AND PROGRAMS MAY NOT:

8 (I) DISCRIMINATE AGAINST A CURRENT STUDENT, A 9 PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR 10 PROSPECTIVE STUDENT ON THE BASIS OF RACE, ETHNICITY, COLOR, RELIGION, SEX, 11 AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION, GENDER 12 IDENTITY, OR DISABILITY;

(II) REFUSE ENROLLMENT OF A PROSPECTIVE STUDENT, EXPEL
A CURRENT STUDENT, OR WITHHOLD PRIVILEGES FROM A CURRENT STUDENT, A
PROSPECTIVE STUDENT, OR THE PARENT OR GUARDIAN OF A CURRENT OR
PROSPECTIVE STUDENT BECAUSE OF AN INDIVIDUAL'S RACE, ETHNICITY, COLOR,
RELIGION, SEX, AGE, NATIONAL ORIGIN, MARITAL STATUS, SEXUAL ORIENTATION,
GENDER IDENTITY, OR DISABILITY; OR

19 (III) DISCIPLINE, INVOKE A PENALTY AGAINST, OR TAKE ANY 20 OTHER RETALIATORY ACTION AGAINST A STUDENT OR PARENT OR GUARDIAN OF A 21 STUDENT WHO FILES A COMPLAINT ALLEGING THAT THE PROGRAM OR SCHOOL 22 DISCRIMINATED AGAINST THE STUDENT, REGARDLESS OF THE OUTCOME OF THE 23 COMPLAINT.".

24 **26–705.**

25(A)(1)A PERSON ALLEGING DISCRIMINATION IN VIOLATION OF § 26–70426OF THIS SUBTITLE MAY FILE A COMPLAINT WITH THE STATE SUPERINTENDENT.

27 (2) A COMPLAINT FILED UNDER PARAGRAPH (1) OF THIS 28 SUBSECTION SHALL SPECIFY THE RELIEF OR REMEDY REQUESTED.

29(3)A PARENT OR GUARDIAN OF A MINOR ALLEGING DISCRIMINATION30MAY SUBMIT A COMPLAINT UNDER THIS SUBSECTION ON BEHALF OF THE MINOR.

31 (B) ON RECEIPT OF A COMPLAINT UNDER SUBSECTION (A) OF THIS 32 SECTION, THE STATE SUPERINTENDENT SHALL PROVIDE NOTICE OF THE 33 COMPLAINT TO: 1 (1) THE PROGRAM OR SCHOOL THAT IS THE SUBJECT OF THE 2 COMPLAINT; AND

3 (2) THE COUNTY BOARD FOR THE COUNTY IN WHICH THE PUBLIC 4 PREKINDERGARTEN PROGRAM OR PUBLIC PRIMARY OR SECONDARY SCHOOL IS 5 LOCATED.

6 (C) WITHIN 30 DAYS OF RECEIVING A NOTICE UNDER SUBSECTION (B) OF 7 THIS SECTION, THE PROGRAM OR SCHOOL AND, IF APPROPRIATE, COUNTY BOARD 8 SHALL SUBMIT A RESPONSE TO THE STATE SUPERINTENDENT.

9 (D) (1) (I) THE STATE SUPERINTENDENT SHALL ATTEMPT TO 10 MEDIATE AN AGREEMENT BETWEEN THE COMPLAINANT AND RESPONDENT TO 11 REMEDY AND ELIMINATE THE DISCRIMINATION.

12 (II) IF MEDIATION UNDER SUBPARAGRAPH (I) OF THIS 13 PARAGRAPH RESULTS IN AN AGREEMENT BETWEEN THE PARTIES, THE STATE 14 SUPERINTENDENT SHALL ISSUE TO BOTH PARTIES A WRITTEN STATEMENT OF THE 15 MEDIATION FINDINGS AND AGREEMENT, INCLUDING THE TIMELINE WITHIN WHICH 16 ANY AGREED ACTIONS MUST BE TAKEN.

17 (2) (I) IF A MEDIATION AGREEMENT IS NOT REACHED UNDER 18 PARAGRAPH (1) OF THIS SUBSECTION WITHIN 60 DAYS AFTER THE COMPLAINT IS 19 FILED, THE STATE SUPERINTENDENT SHALL ISSUE A DECISION ON THE COMPLAINT 20 TO BOTH PARTIES.

21 (II) A DECISION ISSUED UNDER SUBPARAGRAPH (I) OF THIS 22 PARAGRAPH SHALL:

23

1. **BE IN WRITING;**

24 **2.** CONTAIN ANY FINDINGS OF FACT DETERMINED BY 25 THE STATE SUPERINTENDENT; AND

26 **3.** Specify any actions necessary to remedy or 27 Eliminate the discrimination, including the timeline within which the 28 Actions must be taken.

(III) IF THE STATE SUPERINTENDENT FINDS THAT A COUNTY
BOARD, PROGRAM, OR SCHOOL VIOLATED § 26–704 OF THIS SUBTITLE, A DECISION
ISSUED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY REQUIRE THE
COMPTROLLER TO WITHHOLD FUNDING FROM THE PROGRAM OR SCHOOL IN AN
AMOUNT DETERMINED BY THE STATE SUPERINTENDENT IN ACCORDANCE WITH §
2–303(B) OF THIS ARTICLE.

1 (E) (1) A COMPLAINANT ALLEGING THAT A COUNTY BOARD, PROGRAM, 2 OR SCHOOL DID NOT REMEDY OR ELIMINATE THE DISCRIMINATION AS AGREED OR 3 REQUIRED UNDER SUBSECTION (D) OF THIS SECTION MAY REOPEN A COMPLAINT 4 MADE UNDER THIS SECTION WITHOUT:

5 (I) FILING A NEW COMPLAINT UNDER SUBSECTION (A) OF THIS 6 SECTION; OR

7 (II) ENGAGING IN MEDIATION UNDER SUBSECTION (D)(1) OF 8 THIS SECTION.

9 (2) IF THE STATE SUPERINTENDENT FINDS THAT A COUNTY BOARD, 10 PROGRAM, OR SCHOOL DID NOT REMEDY OR ELIMINATE THE DISCRIMINATION AS 11 AGREED OR REQUIRED UNDER SUBSECTION (D) OF THIS SECTION, THE STATE 12 SUPERINTENDENT SHALL ISSUE AN UPDATED WRITTEN DECISION TO BOTH PARTIES 13 REQUIRING THE COMPTROLLER TO WITHHOLD FUNDING FROM THE PROGRAM OR 14 SCHOOL IN AN AMOUNT DETERMINED BY THE STATE SUPERINTENDENT IN 15 ACCORDANCE WITH § 2–303(B) OF THIS ARTICLE.

16 (F) A COMPLAINANT OR RESPONDENT MAY APPEAL TO THE OFFICE OF 17 ADMINISTRATIVE HEARINGS:

18 (1) WITHIN 10 DAYS AFTER RECEIVING A DECISION ISSUED BY THE 19 STATE SUPERINTENDENT UNDER SUBSECTION (D)(2) OF THIS SECTION; OR

(2) IF THE STATE SUPERINTENDENT DOES NOT ISSUE A DECISION AS
 REQUIRED UNDER SUBSECTION (D)(2) OF THIS SECTION, WITHIN 10 DAYS AFTER
 THE DATE BY WHICH THE DECISION SHOULD HAVE BEEN ISSUED.

23 (G) (1) AN APPEAL HEARING SHALL BE HELD IN THE COUNTY WHERE THE 24 ALLEGED DISCRIMINATORY ACT OCCURRED.

25 (2) IF, AFTER REVIEWING ALL OF THE EVIDENCE, THE 26 ADMINISTRATIVE LAW JUDGE FINDS THAT THE RESPONDENT HAS ENGAGED IN 27 DISCRIMINATION, THE ADMINISTRATIVE LAW JUDGE SHALL:

28(I)ISSUE A DECISION AND ORDER STATING THE JUDGE'S29FINDINGS OF FACT AND CONCLUSIONS OF LAW; AND

30(II)Issue and cause to be served on the respondent an31ORDER REQUIRING THE RESPONDENT TO:

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1 **1.** CEASE AND DESIST FROM ENGAGING IN THE 2 DISCRIMINATION; AND

3 2. TAKE AFFIRMATIVE ACTION TO EFFECTUATE THE 4 PURPOSES OF THIS SUBTITLE.

5 (H) THE STATE BOARD, IN CONSULTATION WITH THE STATE 6 SUPERINTENDENT, SHALL ADOPT REGULATIONS TO ESTABLISH PROCEDURES FOR 7 COMPLAINT PROCESSING, MEDIATION, AND ENFORCEMENT AND OTHERWISE CARRY 8 OUT THE REQUIREMENTS OF THIS SECTION.

9 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 10 1, 2022.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.