

Department of Legislative Services  
Maryland General Assembly  
2022 Session

FISCAL AND POLICY NOTE  
First Reader

House Bill 491  
Ways and Means

(Delegate Cardin)

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**Election Law - Campaign Finance Violation - Injunctive Relief**

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This bill authorizes the chair or the vice chair of the State Board of Elections (SBE), in place of the Secretary of State, to seek injunctive relief against any violation of State campaign finance laws under Title 13 of the Election Law Article. The bill also authorizes a candidate to seek injunctive relief against any violation of those laws by any person required to file an independent expenditure or electioneering communication report under State campaign finance law, if a public communication or electioneering communication relates to the candidate. Existing penalties for a violation of an injunction apply. **The bill takes effect January 1, 2023.**

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**Fiscal Summary**

**State Effect:** The bill is not expected to materially affect State finances.

**Local Effect:** None.

**Small Business Effect:** None.

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**Analysis**

**Current Law:**

*Enforcement of State Campaign Finance Laws*

The Secretary of State is authorized to seek an immediate injunction against any violation of State campaign finance laws under Title 13 of the Election Law Article. A person who

violates such an injunction is in criminal contempt and is guilty of a misdemeanor and subject to a fine of up to \$250 and/or imprisonment for up to 30 days.

Varying criminal and civil penalties apply to violations of State campaign finance laws under Title 13. The State Prosecutor generally handles prosecutions of violations, and SBE is authorized to impose civil penalties for certain violations.

### *Independent Expenditures and Electioneering Communications*

Independent expenditures in general – political spending by individuals or organizations without coordination with a candidate – cannot be limited or prohibited, pursuant to the 2010 Supreme Court decision *Citizens United v. FEC*. Requirements for disclosure of independent expenditures, however, have been upheld by courts. Under Maryland’s disclosure requirements, independent expenditures are expenditures for public communications that are not made in coordination with a candidate or campaign finance entity and that expressly advocate the success or defeat of a clearly identified candidate or ballot question. Electioneering communications, on the other hand, do not expressly advocate the success or defeat of a candidate or ballot question, but refer to a clearly identified candidate or ballot question, are made within 60 days of an election, are capable of being received by a certain amount of individuals (with the amount depending on the type of communication) in the constituency where the candidate or ballot question is on the ballot, and are not made in coordination with a candidate or campaign finance entity.

Within 48 hours after a person makes aggregate independent expenditures or disbursements for electioneering communications of \$5,000 or more in an election cycle, the person must file a registration form with SBE. Within 48 hours after a day on which a person makes aggregate independent expenditures or disbursements for electioneering communications of \$10,000 or more in an election cycle, the person must file a report with SBE providing information on the person, the expenditures or disbursements, and persons who made cumulative donations of \$6,000 or more to the person during the period covered by the report. Further, a person who files an independent expenditure or electioneering communication report must file an additional report within 48 hours after a day on which the person makes aggregate independent expenditures or disbursements for electioneering communications of \$10,000 or more following the closing date of the person’s previous report.

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## **Additional Information**

**Prior Introductions:** HB 41 of 2020 received an unfavorable report from the House Ways and Means Committee.

**Designated Cross File:** None.

**Information Source(s):** Secretary of State; Judiciary (Administrative Office of the Courts); State Board of Elections; Department of Legislative Services

**Fiscal Note History:** First Reader - February 11, 2022  
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