HB 731

Department of Legislative Services
Maryland General Assembly
2022 Session

FISCAL AND POLICY NOTE
First Reader
House Bill 731 (Delegate K. Young, et al.)
Health and Government Operations

Department of Aging - Dementia Care Coordinator and Dementia Care Navigation Programs

This bill requires each area agency on aging (AAA) to establish a dementia care navigation program and establishes a Dementia Care Coordinator position in the Maryland Department of Aging (MDOA) to oversee and disseminate best practices for the programs. By October 1, 2023, and each October 1 thereafter, the coordinator must submit a report on dementia care navigation services provided and publish the report on the MDOA website. Beginning in fiscal 2024, the Governor must include in the annual budget bill an appropriation of $1.6 million to employ the coordinator and fund the programs. Funds must be distributed proportionally to each AAA based on a specified formula. This bill takes effect July 1, 2022.

Fiscal Summary

State Effect: MDOA general fund expenditures increase by $71,100 in FY 2023 to hire a Dementia Care Coordinator; future years reflect ongoing costs and the bill’s mandated appropriation, as discussed below. FY 2023 funding is discretionary. Revenues are not affected. This bill establishes a mandated appropriation beginning in FY 2024.

<table>
<thead>
<tr>
<th>(in dollars)</th>
<th>FY 2023</th>
<th>FY 2024</th>
<th>FY 2025</th>
<th>FY 2026</th>
<th>FY 2027</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
<tr>
<td>GF Expenditure</td>
<td>$71,100</td>
<td>$1,600,000</td>
<td>$1,600,000</td>
<td>$1,600,000</td>
<td>$1,600,000</td>
</tr>
<tr>
<td>Net Effect</td>
<td>($71,100)</td>
<td>($1,600,000)</td>
<td>($1,600,000)</td>
<td>($1,600,000)</td>
<td>($1,600,000)</td>
</tr>
</tbody>
</table>

Note: () = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate increase; (−) = indeterminate decrease

Local Effect: For those AAAs that are units of local government, revenues and expenditures increase beginning in FY 2024 from mandated funding to establish dementia care navigation programs.

Small Business Effect: Minimal.
Analysis

Bill Summary: Each AAA may staff its dementia care navigation program using existing resources or hire an individual for the program. The duties of the navigation program include:

- providing cognitive screening and programs that engage individuals with dementia in regular exercise and social activities;
- providing support for caregivers of individuals with dementia, as specified;
- providing community support by assisting in the development of dementia-friendly communities to increase civic awareness and dementia-capable emergency response;
- consulting with and providing technical assistance to AAA staff who interact with individuals with dementia diagnoses or cognitive changes associated with dementia;
- establishing relationships with health care providers and facilitating contact between health care providers, individuals with dementia, and caregivers of individuals with dementia; and
- providing any other appropriate service.

The services provided by the navigation programs must be provided along with single point of entry programs and services for frail or health-impaired seniors.

The work of the coordinator and the navigation programs must be guided by the recommendations of the State Plan on Aging and the Virginia I. Jones Alzheimer’s Disease and Related Disorders Council.

Current Law: In Maryland, each of the 23 counties and Baltimore City designate an AAA. The agency may be a unit of local government or a private, nonprofit corporation. AAAs provide a variety of adult services, incorporating assisted living, protective services, and temporary disability programs.

Each AAA must operate a single point of entry program to access the needs of seniors and their caregivers and provide appropriate services, including (1) providing current information on available programs, services, or benefits; (2) determining the service needs of each senior who requests service; (3) processing requests for service from seniors; (4) providing access to available public and private programs and services for seniors; (5) monitoring the outcome of requests for service or information; and (6) arranging for individual assessment to determine the service needs of a frail or health-impaired senior. MDOA must administer the system for the Interagency Committee on Aging Services to develop a system to provide services to frail or health-impaired seniors at risk of institutionalization and coordinate the system among the agencies represented on the
committee. Provided services must include (1) integrated screening and evaluation; (2) development of an individual plan of care; (3) in-home services; and (4) community services such as day care, congregate meals, and other programs to assist seniors or adult caregivers in providing care for seniors.

*Virginia I. Jones Alzheimer’s Disease and Related Disorders Council*

Chapters 305 and 306 of 2013 established the Virginia I. Jones Alzheimer’s Disease and Related Disorders Council for a three-year period. Chapters 410 and 411 of 2019 required the council to submit an [annual report](#) and extended the council’s termination date to September 30, 2024. The council must (1) update the State Plan on Alzheimer’s Disease and Related Disorders and advocate for the State plan; (2) examine the needs for individuals with Alzheimer’s disease and related disorders and their caregivers and identify methods through which the State can most effectively and efficiently assist in meeting those needs; (3) advise the Governor and the General Assembly on policy, funding, regulatory, and other issues related to individuals with Alzheimer’s disease and related disorders and their caregivers; and (4) develop and promote strategies to encourage brain health and reduce cognitive decline.

Chapters 349 and 350 of 2021 require the Maryland Department of Health, in partnership with MDOA, the council, and the Greater Maryland Chapter of the Alzheimer’s Association, to incorporate specified information regarding cognitive impairment, Alzheimer’s disease, and other types of dementia into relevant public health outreach programs to educate health care providers and increase public understanding and awareness.

**State Expenditures:** The bill establishes a Dementia Care Coordinator position in MDOA and requires the coordinator to submit a report on dementia care coordination services provided under the bill by October 1, 2023. Therefore, MDOA general fund expenditures increase by $71,069 in fiscal 2023, which accounts for a 90-day start-up delay from the bill’s July 1, 2022 effective date. This estimate reflects the cost of hiring one coordinator to oversee and disseminate best practices to guide local dementia care navigation programs and to submit the required annual report. It includes a salary, fringe benefits, one-time start-up costs, and ongoing operating expenses. Although fiscal 2023 funding is discretionary, it is assumed the position is funded to prepare for implementation the following year.

<table>
<thead>
<tr>
<th>Position</th>
<th>FY 2023 State Expenditures</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salary and Fringe Benefits</td>
<td>$63,726</td>
</tr>
<tr>
<td>Operating Expenses</td>
<td>7,343</td>
</tr>
<tr>
<td><strong>Total FY 2023 State Expenditures</strong></td>
<td><strong>$71,069</strong></td>
</tr>
</tbody>
</table>

HB 731/ Page 3
Future year expenditures reflect a full salary with annual increases and employee turnover as well as annual increases in ongoing operating expenses.

Beginning in fiscal 2024, the Governor must include in the annual budget bill an appropriation of $1.6 million to employ the coordinator and fund the dementia care navigation programs. Thus, general fund expenditures increase by $1.6 million annually beginning in fiscal 2024 to reflect the mandated appropriation. This analysis assumes that the coordinator’s salary is paid using the mandated appropriation, with the remainder of funds (approximately $1.5 million annually) distributed to AAAs to fund local dementia care navigation programs.

**Local Fiscal Effect:** Under the bill, funds must be distributed proportionally to each AAA based on a formula determined by MDOA that considers the number of individuals with dementia in each county. AAAs must use the funds for dementia care navigation programs. Therefore, beginning in fiscal 2024, for those AAAs that are units of local governments, local revenues increase from funds provided under the mandated appropriation. Local expenditures increase to fund dementia care navigation programs.

### Additional Information

**Prior Introductions:** None.

**Designated Cross File:** SB 505 (Senator King) - Finance.

**Information Source(s):** Maryland Department of Aging; Kent, Montgomery, and Worcester counties; Department of Budget and Management; Maryland Department of Health; Department of Legislative Services

**Fiscal Note History:** First Reader - February 16, 2022

---

Analysis by: Amberly Holcomb

Direct Inquiries to:
- (410) 946-5510
- (301) 970-5510