

Department of Legislative Services
Maryland General Assembly
2022 Session

FISCAL AND POLICY NOTE
Enrolled - Revised

House Bill 1018

(Delegate Carey)

Appropriations and Health and
Government Operations

Finance and Budget and Taxation

**Governor's Office of Crime Prevention, Youth, and Victim Services - Required
Performance Data and Scorecard**

This bill requires the Governor's Office of Crime Prevention, Youth, and Victim Services (GOCPYVS) to ensure that all reports issued by GOCPYVS related to grant programs include a summary of all collected performance measure data and information necessary to provide transparency in the results of competitive grant awards. GOCPYVS must also create, for inclusion in its annual report, a scorecard of quantifiable safety indicators and other specified data. Beginning in fiscal 2024 and annually thereafter, the Governor must include in the annual budget bill an appropriation of \$500,000 for the Maryland Behavioral Health and Public Safety Center of Excellence within GOCPYVS to enter into contracts for the purposes of carrying out its mission, as specified.

Fiscal Summary

State Effect: General fund expenditures increase by \$88,200 in FY 2023; future year expenditures reflect the bill's mandated appropriation and ongoing costs. Higher education revenues may increase, as discussed below; otherwise, revenues are not affected. **This bill establishes a mandated appropriation beginning in FY 2024.**

(in dollars)	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	88,200	580,400	582,700	584,900	587,200
Net Effect	(\$88,200)	(\$580,400)	(\$582,700)	(\$584,900)	(\$587,200)

Note: () = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate increase; (-) = indeterminate decrease

Local Effect: Although local governments benefit from the ongoing mandated funding for the Maryland Behavioral Health and Public Safety Center of Excellence beginning in FY 2024, local revenues and expenditures are likely not materially affected.

Small Business Effect: Minimal.

Analysis

Bill Summary: GOCPYVS must determine appropriate indicators for the scorecard in coordination with the Department of State Police (DSP), the Department of Public Safety and Correctional Services (DPSCS), the Office of the Attorney General (OAG), the Maryland Department of Labor (MDL), the Maryland State Department of Education (MSDE), the Maryland Department of Health (MDH), and the Department of Human Services (DHS). In addition to the appropriate indicators, the scorecard must include (1) crime statistics for violent crime and property crime as reported in the Uniform Crime Report or the National Incident-based Reporting System, as specified, and the crime clearance rates for those crimes; (2) the portion of committed crimes not reported to law enforcement as estimated based on the National Crime Victimization Survey or other sources; (3) indicators of safety and fairness in the criminal justice system in the State, as specified; and (4) indicators of the underlying factors and conditions affecting progress toward a safer State, as specified.

Current Law:

Maryland Behavioral Health and Public Safety Center for Excellence

Chapter 69 of 2021 established the Maryland Behavioral Health and Public Safety Center of Excellence within GOCPYVS. Among other things, the purposes of the center include (1) acting as the statewide information repository for behavioral health treatment and diversion programs related to the criminal justice system and (2) providing technical assistance to local governments for developing effective behavioral health systems. The center's activities include strategic planning, technical assistance, State and local government coordination, and facilitation of train-the-trainer courses for the "Sequential Intercept Model" (SIM). The center must develop (1) a statewide model for law enforcement-assisted diversion; (2) recommendations for pretrial services; (3) procedures for sharing deflection and diversion statistics between relevant State agencies; (4) recommendations for statewide implementation of law enforcement-assisted diversion programs; and (5) a statewide model for community crisis intervention services other than law enforcement. The center must host one State SIM Summit each year and produce and update a specified statewide strategic plan by December 1, 2022, and annually thereafter. The center is authorized to enter into contracts with the University System of Maryland (USM), Maryland historically black colleges and universities (HBCUs), or other entities or organizations for the purposes of carrying out its mission.

"Sequential Intercept Model" means a systems-level framework for criminal justice and behavioral health stakeholders to prevent entrance into the criminal justice system, minimize penetration into the criminal justice system, and engage individuals with

behavioral health services and recovery supports as they transition into the community from the criminal justice system.

Governor's Office of Crime Prevention, Youth, and Victim Services

GOCPYVS serves as a coordinating office that advises the Governor on criminal justice strategies. The office plans, promotes, and funds efforts with government entities, private organizations, and the community to advance public policy, enhance public safety, reduce crime and juvenile delinquency, and serve victims.

State Revenues: USM and HBCUs may benefit from the ongoing mandated funding for the center in GOCPYVS as, pursuant to current law, the center is authorized to enter into contracts with them for the purposes of carrying out its mission. Accordingly, higher education revenues for USM and Morgan State University may increase beginning in fiscal 2024 when the additional mandated funding becomes available.

State Expenditures: General fund expenditures for GOCPYVS increase by \$88,199 in fiscal 2023 and by more than \$580,000 annually thereafter, as discussed below.

Mandated Funding

General fund expenditures increase by \$500,000 annually beginning in fiscal 2024, due to the bill's mandated appropriation for the Maryland Behavioral Health and Public Safety Center for Excellence to enter into contracts for the purpose of carrying out its mission.

Administrative Expenditures for the Governor's Office of Crime Prevention, Youth, and Victim Services

General fund administrative expenditures for GOCPYVS increase by \$88,199 in fiscal 2023, which accounts for the bill's October 1, 2022 effective date. This estimate reflects the cost of hiring one data analyst to collect the necessary information for the required scorecard. It includes a salary, fringe benefits, one-time start-up costs, and ongoing operating expenses. It also includes one-time consultant fees to build the scorecard and hosting fees for the scorecard.

Position	1.0
Salary and Fringe Benefits	\$60,376
Consultant and Hosting Fees	20,480
Other Operating Expenses	<u>7,343</u>
Total FY 2023 GOCPYVS Administrative Expenditures	\$88,199

Future year administrative expenditures reflect a full salary with annual increases and employee turnover as well as annual increases in ongoing operating expenses, including ongoing hosting fees for the scoreboard.

GOCPYVS also advises it needs an additional full-time position to manage the mandated funding relating to the Maryland Behavioral Health and Public Safety Center of Excellence and to enter into contracts for the purposes of carrying out the mission of the center. However, the Department of Legislative Services (DLS) disagrees; the funding provided by the bill is intended for the center to carry out its current mission. The bill does not create additional duties for the center.

Other Agencies

It is assumed that DSP, DPSCS, OAG, MDL, MSDE, MDH, and DHS can coordinate with GOCPYVS regarding appropriate indicators for the scorecard with existing resources; however, without actual experience under the bill, it is not possible to quantify any increase in workload associated with this effort.

Local Fiscal Effect: Local governments benefit from the ongoing mandated funding for the Maryland Behavioral Health and Public Safety Center of Excellence beginning in fiscal 2024. Among other things, one of the purposes of the center is to provide technical assistance to local governments for developing effective behavioral health systems.

Additional Comments: Many of the requirements for GOCPYVS under the bill were recommended by the DLS Office of Program Evaluation and Government Accountability (OPEGA). For more information, see the [scoping evaluation](#) of GOCPYVS published by OPEGA in January 2022.

Additional Information

Prior Introductions: None.

Designated Cross File: SB 781 (Senator Hester) - Finance and Budget and Taxation.

Information Source(s): Maryland Association of County Health Officers; Baltimore, Charles, Frederick, and Montgomery counties; Maryland Association of Counties; Maryland Department of Emergency Management; Governor's Office of Crime Prevention, Youth, and Victim Services; Maryland State Department of Education; University System of Maryland; Morgan State University; Department of Budget and Management; Maryland Department of Health; Maryland Department of Labor;

Department of Public Safety and Correctional Services; Department of State Police;
Department of Legislative Services

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