

Department of Legislative Services  
 Maryland General Assembly  
 2022 Session

FISCAL AND POLICY NOTE  
 First Reader

House Bill 1278 (Delegates P. Young and Hill)  
 Appropriations

Public Safety - Interjurisdictional Policing Grant Program

This bill establishes the Interjurisdictional Policing Grant Program, administered by the Executive Director of the Governor’s Office of Crime Prevention, Youth, and Victim Services (GOCPYVS), to provide grants to counties to defray costs associated with establishing and supporting interjurisdictional policing agreements. The executive director must (1) establish guidelines for counties to apply for and receive grants from the program and (2) make grants from the program. For each fiscal year, the Governor must include in the annual budget bill an appropriation of \$3.5 million to be used exclusively for grants from the program. **The bill takes effect July 1, 2022.**

Fiscal Summary

**State Effect:** General fund expenditures increase by \$45,200 in FY 2023; future years reflect ongoing administrative costs (annualized and adjusted for inflation) and the bill’s mandated appropriation. Revenues are not affected. **This bill establishes a mandated appropriation beginning in FY 2024.**

(in dollars)	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	45,200	3,576,000	3,578,200	3,580,200	3,582,400
Net Effect	(\$45,200)	(\$3,576,000)	(\$3,578,200)	(\$3,580,200)	(\$3,582,400)

*Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate increase; (-) = indeterminate decrease*

**Local Effect:** County grant revenues and expenditures increase in total by \$3.5 million annually beginning in FY 2024.

**Small Business Effect:** None.

## Analysis

**Bill Summary:** In a single grant period, two or more counties may apply for a grant from the program to (1) establish an interjurisdictional policing agreement; (2) support future law enforcement activity in accordance with the agreement; or (3) be reimbursed for law enforcement activity undertaken in accordance with an agreement. A grant awarded pursuant to the bill (1) must be commensurate with the population and geographic size of the counties applying for the grant and the scope of the interjurisdictional policing agreement and (2) may be spread across multiple fiscal years if the agreement spans multiple years.

A county that receives a grant from the program must annually submit a report to the executive director on the use of grant funds. The executive director must then post the report to GOCPYVS's website.

**Current Law:** There are no statutory provisions directly applicable to the bill. State, federal, and local law enforcement agencies work together under various types of interjurisdictional agreements and memoranda of understanding to leverage available resources and to accomplish common goals. Details relating to the source of resources and funding are generally agreed upon by participating agencies through the agreements and memoranda of understanding.

GOCPYVS plans, promotes, and funds efforts with government entities, private organizations, and the community to advance public policy, enhance public safety, reduce crime and juvenile delinquency, and serve victims.

Chapter 738 of 2019 established the Markell Hendricks Youth Crime Prevention and Diversion Parole Fund, administered by the Executive Director of GOCPYVS, to provide grants to local law enforcement agencies to administer a diversion program for juveniles, as specified, or a youth engagement program or event in a high-crime area. Priority for grant funding must be given to those jurisdictions with the highest number of offenders. The Governor must annually appropriate at least \$50,000 for the fund. The Governor's proposed fiscal 2023 budget includes \$50,000 for the fund.

In addition to the Markell Hendricks Youth Crime Prevention and Diversion Parole Fund, the State provides regular and supplemental grants to local government police operations through various programs and funds administered by GOCPYVS. The Local Law Enforcement Grants, administered by GOCPYVS, support enforcement, prevention, and victim services, especially at the local level. The Governor's proposed fiscal 2023 budget for Local Law Enforcement Grants includes \$1.76 million for the Baltimore City State's Attorney's Office, \$3.6 million for Baltimore City Safe Streets, \$1.15 million for

the Prince George’s County State’s Attorney’s Office, and \$2.29 million for the Prince George’s County Violent Crime Grant.

Other examples of grants administered by GOCPYVS include the Maryland Violence Intervention and Prevention Program Fund, the Community Program Fund, the State Aid for Police Protection Fund, and the Law Enforcement Assisted Diversion (LEAD) Program in Baltimore City. Chapter 148 of 2018 requires, for fiscal 2020 through 2023, the Governor each year to appropriate \$425,000 in the annual State budget to Baltimore City for the LEAD Program. The Governor’s proposed fiscal 2023 budget includes \$425,000 for the program.

**State Expenditures:**

*Administrative Expenses*

General fund expenditures for GOCPYVS increase by \$45,243 in fiscal 2023, which accounts for a six-month start-up delay from the bill’s July 1, 2022 effective date. This estimate reflects the cost of hiring one grants manager to assist with the establishment of procedures for and the administration of the grant program. It includes a salary, fringe benefits, one-time start-up costs, and ongoing operating expenses.

Position	1.0
Salary and Fringe Benefits	\$38,165
Operating Expenses	<u>7,078</u>
<b>Total FY 2023 GOCPYVS Expenditures</b>	<b>\$45,243</b>

Even though funding for grant awards is not available until fiscal 2024, this analysis assumes that GOCPYVS needs to hire the grants manager in January 2023 to establish application procedures and procedures for grant awards.

Future year administrative expenditures, which increase to \$82,402 by fiscal 2027, reflect a full salary with annual increases and employee turnover and annual increases in ongoing operating expenses. Because the bill explicitly states that the mandated appropriation must be used exclusively for grants from the program, this analysis assumes that additional general funds beyond the mandated appropriation are needed to cover GOCPYVS’s administrative costs in the out-years.

*Mandated Funding for the Interjurisdictional Policing Grant Program*

In addition to the administrative costs discussed above, beginning in fiscal 2024, general fund expenditures increase by \$3.5 million annually due to the bill’s mandated

appropriation for the grant program. This analysis assumes that the full amount of mandated funding is spent on grant awards to counties each year.

**Local Fiscal Effect:** County grant revenues and expenditures for interjurisdictional policing agreements increase in total by \$3.5 million annually beginning in fiscal 2024 as a result of the grant program established by the bill and the mandated funding for the program. The distribution of grant awards among counties cannot be predicted.

**Additional Comments:** The Maryland Criminal Intelligence Network (MCIN) is a criminal justice strategy, coordinated at the local, State, and federal levels, targeting gangs, drugs, firearms, and human trafficking. According to GOCPYVS, the purpose of MCIN is to enhance coordination among public safety partner agencies to ensure that tactics, resources, and intelligence are integrated for the purpose of targeting criminal networks and gangs. GOCPYVS advises that MCIN funds interjurisdictional policing agreements between law enforcement agencies to identify, disrupt, and dismantle criminal networks. MCIN currently includes the following coalitions: the City of Annapolis, Baltimore City, and Baltimore, Carroll, Cecil, Dorchester, Frederick, Harford, Montgomery, Prince George's, Washington, and Wicomico counties.

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### **Additional Information**

**Prior Introductions:** HB 1355 of 2020 received a hearing in the House Appropriations Committee, but no further action was taken. Its cross file, SB 1051, received a hearing in the Senate Judicial Proceedings Committee, but no further action was taken.

**Designated Cross File:** None.

**Information Source(s):** Baltimore, Charles, Frederick, and Montgomery counties; Maryland Association of Counties; Governor's Office of Crime Prevention, Youth, and Victim Services; Department of Budget and Management; Department of Legislative Services

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