HB 1399

Department of Legislative Services
Maryland General Assembly
2022 Session

FISCAL AND POLICY NOTE
Third Reader - Revised

House Bill 1399
(Delegate Bartlett)
Ways and Means Rules

Anne Arundel County Board of Education - Member Compensation

This bill increases the compensation for the members of the Anne Arundel County Board of Education by $7,000 beginning with their next term of office. Under the bill, the board president receives $17,000 annually as compensation, the vice president receives $16,000, and other board members (except the student member) receive $15,000. The bill takes effect July 1, 2022.

Fiscal Summary

State Effect: None.

Local Effect: Anne Arundel County expenditures increase by $28,600 in FY 2025 and by $49,000 in FY 2026 and each year thereafter. County revenues are not affected.

Small Business Effect: None.

Analysis

Current Law: The Anne Arundel County Board of Education has seven nonpartisan elected members that are elected in presidential election years. The elected members represent districts whose boundaries mirror those of county council districts. The county board also includes one student member selected by the Chesapeake Regional Association of Student Councils of Anne Arundel County.

The Anne Arundel County Board of Education is 1 of 19 elected school boards in the State. There are 4 hybrid school boards and 1 appointed school board. The Appendix – Local
Boards of Education Membership shows the selection methods, terms of office, and membership of the 24 local boards of education.

Local Expenditures: The annual compensation for board members under current law is set at the following amounts: $10,000 for the board president, $9,000 for the board vice president, and $8,000 for the other nonstudent board members. The student member, upon completing a full term on the county board, receives a $8,000 scholarship that is applied toward the student’s higher education costs.

Under the bill, board member compensation is increased by $7,000 beginning with their next term of office which will start on December 2, 2024. Board members are elected in presidential election years. As a result, Anne Arundel County expenditures will increase by $28,600 in fiscal 2025, which represents compensation increases for seven months. Beginning in fiscal 2026, county expenditures will increase by $49,000. Anne Arundel County Public Schools advises that expenditures may further increase to account for fringe benefits totaling 7.5% of member salaries. To the extent a vacancy occurs and an individual is appointed to serve out an unexpired term, expenditure increases may begin earlier than fiscal 2025.

Additional Information

Prior Introductions: None.

Designated Cross File: SB 510 (Senators Beidle and Elfreth) - Education, Health, and Environmental Affairs.

Information Source(s): Anne Arundel County; Anne Arundel County Public Schools; Department of Legislative Services

Fiscal Note History:  
First Reader - March 11, 2022  
Third Reader - April 11, 2022  
Revised - Amendment(s) - April 11, 2022

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Appendix – Local Boards of Education Membership

Membership

The composition of the local boards of education varies, with members serving three- to four-year terms. Nineteen counties have elected school boards, four counties have combined appointed/elected school boards, and one school board consists of appointed members only, until the 2022 general election when it will become an appointed/elected school board. Twenty-two boards have student members but only eight boards allow student members to vote, which generally excludes collective bargaining and other personnel and budgetary decisions. Exhibit 1 shows the selection methods, terms of office, and membership of the 24 local school boards.

Exhibit 1
Local Boards of Education
As of January 2022

<table>
<thead>
<tr>
<th>School System</th>
<th>Number of Members</th>
<th>Term</th>
<th>Means of Selection¹</th>
</tr>
</thead>
<tbody>
<tr>
<td>Allegany</td>
<td>6</td>
<td>4 years</td>
<td>E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>5 from county at large</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (nonvoting, one-year term)</td>
</tr>
<tr>
<td>Anne Arundel²</td>
<td>8</td>
<td>4 years</td>
<td>E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>7 from councilmanic districts</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (one-year term)</td>
</tr>
<tr>
<td>Baltimore City³</td>
<td>10</td>
<td>3 years</td>
<td>A</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>9 from city at large</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (one-year term)</td>
</tr>
<tr>
<td>Baltimore⁴</td>
<td>12</td>
<td>4 years</td>
<td>A/E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>4 from county at large (appointed)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>7 from councilmanic districts (elected)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (one-year term)</td>
</tr>
<tr>
<td>Calvert</td>
<td>6</td>
<td>4 years</td>
<td>E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>2 from county at large</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>3 from commissioner districts</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (nonvoting, one-year term)</td>
</tr>
<tr>
<td>Caroline</td>
<td>7</td>
<td>4 years</td>
<td>A/E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>3 elected from school board districts</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>2 appointed from county at large</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>2 students (nonvoting, one-year term)</td>
</tr>
<tr>
<td>Carroll</td>
<td>11</td>
<td>4 years</td>
<td>E</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>5 from county at large</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>5 commissioners ex officio (nonvoting)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>1 student (nonvoting, one-year term)</td>
</tr>
</tbody>
</table>

¹Means of Selection: A = appointed, E = elected, A/E = appointed/elected

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<table>
<thead>
<tr>
<th>School System</th>
<th>Number of Members</th>
<th>Term</th>
<th>Means of Selection¹</th>
</tr>
</thead>
</table>
| Cecil         | 6                | 4 years | 5 from commissioner districts  
1 student (nonvoting, one-year term) |
| Charles⁵      | 10               | 4 years | 1 from county at large  
8 from commissioner districts  
1 student (one-year term) |
| Dorchester    | 7                | 4 years | 5 from councilmanic districts  
2 students (nonvoting, one-year term) |
| Frederick     | 8                | 4 years | 7 from county at large  
1 student (nonvoting, one-year term) |
| Garrett       | 6                | 4 years | 2 from county at large  
3 from commissioner districts  
1 student (nonvoting, one-year term) |
| Harford       | 11               | 4 years | 6 elected from councilmanic districts  
3 appointed from county at large  
1 superintendent ex officio (nonvoting)  
1 student (one-year term) |
| Howard        | 8                | 4 years | 2 from county at large  
5 from councilmanic districts  
1 student (one-year term) |
| Kent⁶         | 6                | 4 years | 5 from county at large  
1 student (nonvoting, one-year term) |
| Montgomery    | 8                | 4 years | 2 from county at large  
5 from school districts  
1 student (one-year term) |
| Prince George’s⁷ | 14            | 4 years | 9 elected from school board districts  
4 appointed by county  
1 student (one-year term) |
| Queen Anne’s  | 7                | 4 years | 1 from county at large  
4 from commissioner districts  
2 students (nonvoting, one-year term) |
| St. Mary’s    | 6                | 4 years | 1 from county at large  
4 from commissioner districts  
1 student (nonvoting, one-year term) |
<p>| Somerset      | 5                | 4 years | All from commissioner districts |</p>
<table>
<thead>
<tr>
<th>School System</th>
<th>Number of Members</th>
<th>Term</th>
<th>Means of Selection</th>
</tr>
</thead>
</table>
| Talbot       | 9                | 4 years | E 7 from school board districts  
|              |                  |       | 2 students (nonvoting, one-year term) |
| Washington   | 8                | 4 years | E 7 from county at large  
|              |                  |       | 1 student (nonvoting, one-year term) |
| Wicomico     | 7                | 4 years | E 5 from councilmanic districts  
|              |                  |       | 2 from county at large |
| Worcester    | 10               | 4 years | E 7 from commissioner districts  
|              |                  |       | 3 students (nonvoting, one-year term) |

1A = Appointed by Governor, except in Baltimore City, where board is appointed by the mayor; E = Elected; and A/E = Combined appointed by Governor and elected board, except in Prince George’s County. Entries for local boards that are at any point in the process of transitioning between means of selection reflect the final state the board will be in once the transition fully takes effect.

2Chapter 473 of 2017 restructured the Anne Arundel County Board of Education from a nine-member appointed board to an eight-member elected board consisting of seven elected members (one from each of the seven councilmanic districts on a nonpartisan basis) and one student member. The terms of the elected members are staggered; four members were elected at the 2018 general election and three members were elected at the 2020 general election as the terms of previously appointed board members expired. In this manner, the elected board is phased-in. The members elected in November 2018 serve a six-year term, while the members elected in 2020 serve a four-year term. Thus, beginning in 2024, all members must stand for election. An elected member of the board generally serves a four-year term beginning on the first Monday in December after the member’s election and until a successor is elected and qualifies.

3Chapter 593 of 2017 repealed the role of the Governor in making appointments to the Baltimore City Board of School Commissioners; it also repealed the Governor’s role in filling board vacancies and removing board members. As a result, board members are appointed solely by the Mayor of Baltimore City until the appointed/elected board established by the legislation is executed at the 2022 general election. Chapter 593 also established the Baltimore City Public School Board Community Panel (which the mayor must convene) and specified its membership. The purpose of the panel is to select nominees to be recommended to the mayor as qualified candidates for appointment to the board (including candidates for vacancies). If the mayor elects not to appoint a member or to fill a vacancy from a list submitted by the panel, the mayor must reconvene the panel to submit additional names of qualified candidates. Beginning with the 2022 general election, the board will be restructured as a hybrid board with two members elected from the city at large, nine members appointed by the mayor, and one student member. Elected members will serve a four-year term whereas appointed members will serve a three-year term.

4Chapters 480 and 481 of 2014 restructured the Baltimore County Board of Education from a 12-member appointed board (including 1 student member) to a 12-member board consisting of 4 at-large members appointed by the Governor, 7 nonpartisan members each elected from one of 7 councilmanic districts, and a student member. The elected members were elected at the general election in November 2018 and serve four-year terms. In addition, Chapters 480 and 481 established the Baltimore County Nominating Commission. Generally, the commission is responsible for submitting to the Governor at least two names for each vacancy on the board. The commission consists of 19 members of the county and must reflect the
diversity of the county. Except in extraordinary circumstances, the Governor must appoint members to the board of education from the list the nominating commission provides.

5Chapters 404 and 405 of 2021 added two new members to the Charles County Board of Education and altered the selection method for board members by requiring that eight board members be elected from the county commissioner districts (two from each of the four districts) and one board member be elected from the county at-large. Previously, the seven board members were all elected from the county at-large. All seats are subject to election in November 2022, however, the at-large member elected in November 2022 must serve for a two-year (instead of the usual four-year) term until a successor is elected to a full term in November 2024. Chapters 404 and 405 of 2021 also provided the student member with voting rights, subject to certain restrictions.

6Although not in statute, the Kent County Board of Education reports that there is a nonvoting student member of the board and that he or she does not attend closed sessions.

7Chapter 147 of 2013 altered the membership of the Prince George’s County Board of Education by adding four appointed members to the existing elected board. The county executive appoints three members with certain experience requirements, and the county council appoints one member who must be a parent of a student in the county school system. If a seat held by an elected member becomes vacant, the county executive must appoint a qualified individual for the remainder of the term, with the appointment subject to rejection by a two-thirds vote of the county council.

8Although not in statute, the Washington County Board of Education reports that there is a student member of the board and that he or she can only concur on votes and must abstain from certain matters.

9Chapter 169 of 2016, subject to referendum, required the restructuring of the Wicomico County Board of Education. In the 2016 general election, the county approved a fully elected board option, with five members each elected from one of the five councilmanic districts and two members elected from the county at large. Members were elected at the general election in 2018 and serve four-year terms.

Source: Annotated Code of Maryland, Education Article, Sections 3-101 through 3-1405; Local Boards of Education