HOUSE BILL 333

 $m J3,\,Q7$ $m SB\,404$

By: Delegate Charkoudian Delegates Charkoudian, Pena-Melnyk, Cullison,
Alston, Bagnall, Bhandari, Guzzone, Hill, S. Johnson, Kaiser, Kerr,
R. Lewis, Lopez, Martinez, Rosenberg, Taveras, White, and Woods

Introduced and read first time: January 25, 2023 Assigned to: Health and Government Operations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 5, 2023

CHAPTER	
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1 AN ACT concerning

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Hospitals - Financial Assistance - Medical Bill Reimbursement Process

3 FOR the purpose of establishing requirements related to the reimbursement of 4 out-of-pocket costs paid by certain hospital patients who were eligible for free care, 5 including requirements related to the consideration of data and the reporting and 6 disclosure of certain information; modifying the process the Health Services Cost 7 Review Commission is required to develop for identifying and reimbursing certain 8 patients of hospitals; providing that a hospital is not required to provide certain 9 reimbursements under certain circumstances; requiring the implementation of a 10 certain option from a certain report under certain circumstances; requiring a hospital to reimburse certain State government entities for certain costs; making a 11 12 violation of this Act an unfair, abusive, or deceptive trade practice that is subject to enforcement and penalties under the Maryland Consumer Protection Act; 13 authorizing the State Department of Assessments and Taxation and the Office of the 14 Comptroller to disclose tax information to hospitals and certain units for a certain 15 16 purpose; and generally relating to hospitals, financial assistance policies, and 17 reimbursement for paid bills.

18 BY repealing and reenacting, with amendments,

19 Article – Commercial Law

20 Section 13–301(14)(xxxv)

21 Annotated Code of Maryland

22 (2013 Replacement Volume and 2022 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



32

19–214.4.

1 2 3 4 5	BY repealing and reenacting, without amendments, Article – Commercial Law Section 13–301(14)(xxxvi) Annotated Code of Maryland (2013 Replacement Volume and 2022 Supplement)
6 7 8 9 10	BY adding to Article – Commercial Law Section 13–301(14)(xxxvii) Annotated Code of Maryland (2013 Replacement Volume and 2022 Supplement)
11 12 13 14 15	BY repealing and reenacting, with amendments, Article – Health – General Section 19–214.4 Annotated Code of Maryland (2019 Replacement Volume and 2022 Supplement)
16 17 18 19 20	BY repealing and reenacting, with amendments, Article – Tax – General Section 13–203(c) Annotated Code of Maryland (2022 Replacement Volume)
21 22	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND. That the Laws of Maryland read as follows:
23	<u> Article – Commercial Law</u>
24	<u>13–301.</u>
25	Unfair, abusive, or deceptive trade practices include any:
26	(14) Violation of a provision of:
27	(xxxv) Section 11–210 of the Education Article; [or]
28	(xxxvi) Title 14, Subtitle 44 of this article; or
29 30	(XXXVII) SECTION 19–214.4 OF THE HEALTH – GENERAL ARTICLE BY A HOSPITAL; OR
31	Article - Health - General

- 1 (a) The Commission, in coordination with the **DEPARTMENT, THE** Department of Human Services, [the State designated exchange,] the Office of the Comptroller, **THE** 3 **STATE DEPARTMENT OF EDUCATION,** THE HEALTH EDUCATION AND ADVOCACY UNIT, and the Maryland Hospital Association, shall develop a process that:
- 5 (1) Identifies the patients who paid MORE THAN \$25 for hospital services 6 who may have qualified for free care under § 19–214.1 of this subtitle [at the time of care] 7 ON THE DATE THE HOSPITAL SERVICE WAS PROVIDED during calendar years 2017 8 through 2021;
- 9 (2) Provides reimbursement to the patients identified under item (1) of this subsection, which may be applied incrementally;
- 11 (3) Ensures that a patient's alternate address is used if the patient 12 requested an alternate address for safety reasons; and
- 13 **(4)** Determines how the Commission, THE **DEPARTMENT**, the Human Services, and the Office 14 Department of of the Comptroller. AND THE STATE DEPARTMENT OF EDUCATION should share with or disclose relevant 15 information, including tax information, to the minimum extent necessary, to the hospital 16 and in accordance with federal and State confidentiality laws for the purpose of carrying 17 out the process developed under this subsection. 18
- 19 (B) THE HEALTH EDUCATION ADVOCACY UNIT IN THE OFFICE OF THE 20 ATTORNEY GENERAL SHALL ASSIST PATIENTS IDENTIFIED UNDER SUBSECTION (A) 21 OF THIS SECTION IN OBTAINING REIMBURSEMENT UNDER THIS SECTION.
- 22 (C) (1) THE PROCESS DEVELOPED UNDER SUBSECTION (A) OF THIS 23 SECTION:
- 24 (I) SHALL REQUIRE EACH HOSPITAL TO CONSIDER:
- 25 TAX DATA FROM THE OFFICE OF THE COMPTROLLER 26 AS DE FACTO EVIDENCE OF A PATIENT'S INCOME; AND
- 27 **2.** DATA FROM THE DEPARTMENT, THE DEPARTMENT 28 OF HUMAN SERVICES, AND THE STATE DEPARTMENT OF EDUCATION AS DE FACTO 29 EVIDENCE OF A PATIENT'S PRESUMPTIVE ELIGIBILITY FOR FREE CARE;
- 30 (II) SHALL REQUIRE EACH HOSPITAL TO PROVIDE REFUNDS TO 31 PATIENTS WHO QUALIFY UNDER SUBSECTION (G)(2) OF THIS SECTION; AND
- 32 (III) MAY NOT REQUIRE A HOSPITAL TO PROVIDE A PATIENT 33 WITH A REFUND IF THE PATIENT PREVIOUSLY WAS DENIED FREE CARE BECAUSE OF A FAILED ASSET TEST FOR THE IDENTIFIED DATE OF SERVICE.

- 1 (2) EACH HOSPITAL SHALL CREATE A WEBPAGE THAT INCLUDES:
- 2 (I) INFORMATION ABOUT THE REIMBURSEMENT PROVIDED IN
- 3 ACCORDANCE WITH THIS SECTION, INCLUDING THE PROCESS TO BE FOLLOWED BY
- 4 A PATIENT AND RELEVANT TIMELINES; AND
- 5 (II) A TELEPHONE NUMBER AND E-MAIL ADDRESS THAT A
- 6 PATIENT MAY USE TO SUBMIT QUESTIONS ABOUT THE REIMBURSEMENT PROCESS
- 7 DEVELOPED UNDER THIS SECTION.
- 8 (3) IF A PATIENT IS ENTITLED TO A SINGLE REFUND PER YEAR UNDER
- 9 SUBSECTION (A) OF THIS SECTION IN AN AMOUNT OF \$25 OR LESS, THE HOSPITAL
- 10 MAY BUT IS NOT REQUIRED TO PROVIDE THE REIMBURSEMENT.
- [(b)] (D) (1) The Commission may modify the process developed under
- 12 subsection (a) of this section as necessary.
- 13 (2) IF REIMBURSEMENTS ARE PROVIDED INCREMENTALLY AND LESS
- 14 THAN 10% 5% OF THE ESTIMATED REIMBURSEMENTS ARE MADE EACH YEAR DURING
- 15 THE FIRST INCREMENT, THE COMMISSION IS NOT REQUIRED TO IMPLEMENT
- 16 ADDITIONAL INCREMENTS OF THE PROCESS.
- 17 (E) THE DEPARTMENT, THE DEPARTMENT OF HUMAN SERVICES, THE
- 18 OFFICE OF THE COMPTROLLER, THE STATE DEPARTMENT OF EDUCATION, AND
- 19 EACH HOSPITAL SHALL REPORT INFORMATION ON THE PROCESS DEVELOPED
- 20 UNDER THIS SECTION TO THE COMMISSION, IN THE TIME AND MANNER
- 21 DETERMINED BY THE COMMISSION.
- 22 (F) (1) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, THE
- 23 COMMISSION, THE DEPARTMENT, THE DEPARTMENT OF HUMAN SERVICES, THE
- 24 OFFICE OF THE COMPTROLLER, THE STATE DEPARTMENT OF EDUCATION, AND
- 25 EACH HOSPITAL SHALL DISCLOSE TO EACH:
- 26 (I) EACH OTHER, TO THE MINIMUM EXTENT NECESSARY,
- 27 RELEVANT INFORMATION, INCLUDING TAX INFORMATION, NECESSARY FOR
- 28 IMPLEMENTATION OF THE PROCESS DEVELOPED UNDER SUBSECTION (A) OF THIS
- 29 SECTION; AND
- 30 (II) THE HEALTH EDUCATION AND ADVOCACY UNIT RELEVANT
- 31 INFORMATION NECESSARY FOR THE HEALTH EDUCATION AND ADVOCACY UNIT TO
- 32 ASSIST PATIENTS IN OBTAINING REIMBURSEMENT UNDER SUBSECTION (A) OF THIS
- 33 SECTION, ON RECEIPT OF THE PATIENT'S EXECUTED AUTHORIZATION FOR RELEASE
- 34 OF MEDICAL INFORMATION FORM PROVIDED BY THE HEALTH EDUCATION AND

- 1 ADVOCACY UNIT OR OTHER AUTHORIZATION FORM REQUIRED BY THE
- 2 DEPARTMENT OF HUMAN SERVICES, THE OFFICE OF THE COMPTROLLER, OR THE
- 3 STATE DEPARTMENT OF EDUCATION.
- 4 (2) IF THE HEALTH EDUCATION AND ADVOCACY UNIT REQUESTS
- 5 INFORMATION FROM THE COMMISSION, THE DEPARTMENT, THE DEPARTMENT OF
- 6 HUMAN SERVICES, THE OFFICE OF THE COMPTROLLER, THE STATE DEPARTMENT
- 7 OF EDUCATION, OR A HOSPITAL TO ASSIST A PATIENT IN OBTAINING
- 8 REIMBURSEMENT UNDER SUBSECTION (A) OF THIS SECTION, THE COMMISSION, THE
- 9 DEPARTMENT, THE DEPARTMENT OF HUMAN SERVICES, THE OFFICE OF THE
- 10 COMPTROLLER, THE STATE DEPARTMENT OF EDUCATION, OR THE HOSPITAL
- 11 SHALL PROVIDE THE INFORMATION TO THE HEALTH EDUCATION AND ADVOCACY
- 12 Unit within 10 business days after the date of the receipt of the
- 13 **REQUEST.**
- 14 (2) (3) This section may not be construed to make a
- 15 HOSPITAL RESPONSIBLE FOR THE CONFIDENTIALITY OF THE INFORMATION IN
- 16 POSSESSION OF EACH STATE ENTITY LISTED IN PARAGRAPH (1) OF THIS
- 17 SUBSECTION.
- 18 [(c)] (G) (1) (I) On or before January 1, 2023, and [January 1] **OCTOBER**
- 19 1, 2024, the Commission shall report to the Senate Finance Committee and the House
- 20 Health and Government Operations Committee, in accordance with § 2–1257 of the State
- 21 Government Article, on the development and implementation by hospitals of the process
- 22 required under subsection (a) of this section.
- [(2)] (II) If the process developed under subsection (a) of this section
- 24 requires legislation for implementation, the Commission shall include the legislative
- 25 recommendations in the report required on or before January 1, 2023, under [paragraph
- 26 (1) SUBPARAGRAPH (I) of this [subsection] PARAGRAPH.
- [(3)] (III) If the process established under subsection (a) of this section does
- 28 not require legislation, each hospital shall implement the process developed under
- 29 subsection (a) of this section on or before January 1, 2023.
- 30 (2) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH,
- 31 EACH HOSPITAL THE COMMISSION, THE OFFICE OF THE COMPTROLLER, THE
- 32 DEPARTMENT, THE DEPARTMENT OF HUMAN SERVICES, AND THE STATE
- 33 DEPARTMENT OF EDUCATION SHALL IMPLEMENT OPTION 3 FROM THE "FREE
- 34 HOSPITAL CARE REFUND PROCESS" REPORT SUBMITTED BY THE COMMISSION IN
- 35 DECEMBER 2022 AS REQUIRED UNDER PARAGRAPH (1)(I) OF THIS SUBSECTION AND
- 36 IN ACCORDANCE WITH THIS SECTION AND $\frac{\$ \cdot 12 203(C)}{\$ \cdot 13 203(C)}$ OF THE TAX –
- 37 GENERAL ARTICLE.

- 1 (II) UNDER THE PROCESS REQUIRED UNDER SUBPARAGRAPH
- 2 (I) OF THIS PARAGRAPH, A PATIENT SHALL QUALIFY FOR REFUNDS WHO PAID AN
- 3 OUT-OF-POCKET EXPENSE FOR SERVICES BASED ON THE FOLLOWING:
- 1. The Office of the Comptroller determining
- 5 THAT THE PATIENT'S FAMILY INCOME WAS AT OR BELOW 200% OF THE FEDERAL
- 6 POVERTY LEVEL DURING THE YEAR OF SERVICE DATE OR DATES; OR
- 7 2. THE DEPARTMENT OF HUMAN SERVICES, THE
- 8 DEPARTMENT, OR THE STATE DEPARTMENT OF EDUCATION DETERMINING THAT
- 9 DURING THE YEAR OF SERVICE DATE OR DATES, THE PATIENT:
- A. RECEIVED BENEFITS THROUGH THE FEDERAL
- 11 SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM;
- B. RECEIVED BENEFITS THROUGH THE STATE'S
- 13 ENERGY ASSISTANCE PROGRAM;
- 14 C. RECEIVED BENEFITS THROUGH THE FEDERAL
- 15 SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN;
- 16 **OR**
- D. LIVED IN A HOUSEHOLD WITH CHILDREN ENROLLED
- 18 IN THE FREE AND REDUCED-COST MEAL PROGRAM.
- 19 (3) THE OFFICE OF THE COMPTROLLER, THE DEPARTMENT OF
- 20 HUMAN SERVICES, THE DEPARTMENT, THE STATE DEPARTMENT OF EDUCATION,
- 21 THE COMMISSION, AND EACH HOSPITAL MAY NOT IMPLEMENT THE ALTERNATIVE
- 22 APPROACH INCLUDED WITH OPTION 3 IN THE REPORT IDENTIFIED UNDER
- 23 PARAGRAPH (2)(I) OF THIS SUBSECTION.
- 24 (H) (1) EACH HOSPITAL SHALL REIMBURSE THE COMMISSION, THE
- 25 OFFICE OF THE COMPTROLLER, THE DEPARTMENT, THE DEPARTMENT OF HUMAN
- 26 SERVICES, THE STATE DEPARTMENT OF EDUCATION, AND THE HEALTH
- 27 EDUCATION ADVOCACY UNIT IN THE OFFICE OF THE ATTORNEY GENERAL FOR THE
- 28 COSTS INCURRED BY EACH STATE ENTITY IN COMPLYING WITH THIS SECTION.
- 29 (2) (I) REIMBURSEMENT REQUIRED UNDER PARAGRAPH (1) OF
- 30 THIS SUBSECTION SHALL BE BASED ON THE HOSPITAL'S PROPORTION OF THE TOTAL
- 31 NUMBER OF PATIENTS WHO WERE IDENTIFIED BY THE STATE ENTITY AS
- 32 POTENTIALLY ELIGIBLE FOR REIMBURSEMENT IN A DESIGNATED YEAR, AS
- 33 DETERMINED BY THE COMMISSION.

1 2 3 4	IDENTIFIEI	UN!	BPAR. DER	FOR THE PURPOSE OF DETERMINING THE REIMBURSEMENT AGRAPH (I) OF THIS PARAGRAPH, THE STATE ENTITIES PARAGRAPH (1) OF THIS SUBSECTION SHALL PROVIDE ORMATION TO THE COMMISSION.
5 6 7			ГАМО	COMMISSION SHALL PROVIDE EACH HOSPITAL WITH THE OUNT DUE TO THE APPROPRIATE STATE ENTITY BASED ON THE THE ENTITY IN COMPLYING WITH THIS SECTION.
8 9 10				IF A HOSPITAL FAILS TO PROVIDE REFUNDS TO PATIENTS SUBSECTION (G)(2) OF THIS SECTION AS REQUIRED, THE OSE A FINE NOT EXCEEDING \$50,000 PER VIOLATION.
11 12 13 14		THE A		IN DETERMINING THE AMOUNT OF A FINE TO BE IMPOSED PH (I) OF THIS PARAGRAPH, THE COMMISSION SHALL PRIATENESS OF THE FINE IN RELATION TO THE SEVERITY OF
15		<u>(2)</u>	<u>A VI</u>	OLATION OF THIS SECTION BY A HOSPITAL IS:
16 17	DEFINED U	NDER	(I) TITL	AN UNFAIR, ABUSIVE, OR DECEPTIVE TRADE PRACTICE, AS E 13 OF THE COMMERCIAL LAW ARTICLE; AND
18 19	<u>TITLE 13 0</u>	F THE	(II) COM	SUBJECT TO ENFORCEMENT AND PENALTY PROVISIONS OF MERCIAL LAW ARTICLE.
20				Article - Tax - General
21	13–203.			
22	(c)	Tax i	nform	ation may be disclosed to:
23 24	or office, has	(1) s the r		mployee or officer of the State who, by reason of that employment o the tax information;
25		(2)	anot	her tax collector;
26		(3)	the N	Maryland Tax Court;
27 28	a taxpayer:	(4)	a leg	al representative of the State, to review the tax information about
29			(i)	who applies for review under this title;
30			(ii)	who appeals from a determination under this title; or

- 1 against whom an action to recover tax or a penalty is pending or (iii) 2 will be initiated under this title; 3 any license issuing authority of the State required by State law to verify 4 through the Comptroller that an applicant has paid all undisputed taxes and unemployment insurance contributions payable to the Comptroller or the Secretary of 5 6 Labor or that the applicant has provided for payment in a manner satisfactory to the unit 7 responsible for collection; 8 a local official as defined in § 13–925 of this title to the extent necessary to administer Subtitle 9, Part V of this title; 9 10 a federal official as defined in § 13-930 of this title to the extent necessary to administer Subtitle 9, Part VI of this title; 11 12 (8)the Maryland Department of Health in accordance with the federal 13 Children's Health Insurance Program Reauthorization Act of 2009; 14 (9)the State Board of Individual Tax Preparers; the Alcohol and Tobacco Commission; 15 (10)16 the Maryland 9–1–1 Board; [and] (11)17 (12)a person or governmental entity authorized by the Comptroller in writing to receive tax information for the purpose of identifying, preventing, or responding 18 to fraud, provided that the tax information is: 19 20 anonymized to the extent possible consistent with the (i) 21information's intended use; and 22in addition to any other protections and safeguards under law. 23subject to any protections and safeguards set forth by the Comptroller in the written 24authorization; [and]
- 25 (13) the Maryland Higher Education Commission; AND
- 26 (14) A HOSPITAL, THE HEALTH SERVICES COST REVIEW COMMISSION, 27 THE DEPARTMENT OF HUMAN SERVICES, THE MARYLAND DEPARTMENT OF 28 HEALTH, AND THE STATE DEPARTMENT OF EDUCATION, TO THE EXTENT 29 NECESSARY TO ADMINISTER § 19–214.4 OF THE HEALTH – GENERAL ARTICLE.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2023. It shall remain effective until the taking effect of the termination provision specified in Section 2 of Chapter 683 of the Acts of the General Assembly of 2022. If that

termination provision takes effect, this Act shall be abrogated and of no further force and

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proved:	