# HOUSE BILL 867

3lr2090 CF SB 766

By: **Baltimore City Delegation** Introduced and read first time: February 9, 2023 Assigned to: Ways and Means

Committee Report: Favorable House action: Adopted Read second time: March 9, 2023

CHAPTER \_\_\_\_\_

1 AN ACT concerning

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# Baltimore City – Collection of Unpaid Property Taxes

3 FOR the purpose of authorizing the Mayor and City Council of Baltimore City to establish 4 an installment payment program for taxes in arrears on residential property;  $\mathbf{5}$ authorizing the Mayor of Baltimore City to cancel the annual tax sale; authorizing 6 the Mayor and City Council of Baltimore City to establish a program to divert 7 residential property from the private tax lien sale process into an alternative 8 program for the payment of taxes in arrears; authorizing the collector of taxes in 9 Baltimore City to withhold any residential property from tax sale; authorizing 10 Baltimore City to conduct a judicial in rem foreclosure and sale of residential 11 property on which the taxes are in arrears under certain circumstances; establishing 12 procedures for an in rem foreclosure and sale; and generally relating to the collection 13of unpaid property taxes in Baltimore City.

- 14 BY adding to
- 15 Article Tax Property
- Section 10–209 and 14–811(b)(4); and 14–894 to be under the new part "Part VIII.
   Baltimore City Judicial In Rem Tax Foreclosure for Residential Property"
- 18 Annotated Code of Maryland
- 19 (2019 Replacement Volume and 2022 Supplement)
- 20 BY repealing and reenacting, without amendments,
- 21 Article Tax Property
- 22 Section 14–801(d)
- 23 Annotated Code of Maryland

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



	2 HOUSE BILL 867
1	(2019 Replacement Volume and 2022 Supplement)
$2 \\ 3 \\ 4 \\ 5 \\ 6$	BY repealing and reenacting, with amendments, Article – Tax – Property Section 14–808(a) Annotated Code of Maryland (2019 Replacement Volume and 2022 Supplement)
7 8	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
9	Article – Tax – Property
10	10-209.
$11 \\ 12 \\ 13 \\ 14 \\ 15 \\ 16$	(A) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY MAY, BY LAW, ESTABLISH AN INSTALLMENT PAYMENT PROGRAM FOR TAXES IN ARREARS ON ANY RESIDENTIAL PROPERTY IN WHICH ANY PERSON WITH AN INTEREST IN THE PROPERTY MAY ENROLL, INCLUDING A LESSEE OR A PERSON WHO STANDS TO INHERIT THE PROPERTY FROM THE PERSON WHO LAST APPEARS AS OWNER OF THE PROPERTY ON THE COLLECTOR'S TAX ROLL.
17 18 19	(B) ANY FEE OR CHARGE OF ANY KIND THAT IS INCLUDED ON A BALTIMORE CITY PROPERTY TAX BILL MAY BE PAID THROUGH THE INSTALLMENT PAYMENT PROGRAM AUTHORIZED UNDER SUBSECTION (A) OF THIS SUBSECTION.
$\begin{array}{c} 20\\ 21 \end{array}$	(C) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY MAY PROVIDE, BY LAW, FOR:
$\begin{array}{c} 22\\ 23 \end{array}$	(1) ANY ADDITIONAL ELIGIBILITY CRITERIA FOR AN INSTALLMENT PAYMENT PROGRAM UNDER THIS SECTION;
$\begin{array}{c} 24 \\ 25 \end{array}$	(2) THE PROCESS FOR ENROLLING IN AN INSTALLMENT PAYMENT PROGRAM;
26 27	(3) THE FREQUENCY AND DUE DATES OF INSTALLMENT PAYMENTS; AND
28	(4) ANY OTHER PROVISION NECESSARY TO CARRY OUT THIS SECTION.
29 30 31 32	(D) IF THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY ESTABLISH AN INSTALLMENT PAYMENT PROGRAM UNDER SUBSECTION (A) OF THIS SECTION, BALTIMORE CITY SHALL ARRANGE FOR THE PAYMENT TO THE STATE OF ANY STATE PROPERTY TAXES IN ARREARS ON A PROPERTY ENROLLED IN THE PROGRAM.

1 14-801.

2 (d) (1) "Tax" means any tax, or charge of any kind due to the State or any of 3 its political subdivisions, or to any other taxing agency, that by law is a lien against the 4 real property on which it is imposed or assessed.

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(2) "Tax" includes interest, penalties, and service charges.

6 14-808.

Except for property that has been transferred by a municipality or 7 (a) (1)county to a land bank authority established under § 1-1403 of the Local Government 8 Article, and except as provided [under] IN PARAGRAPH (3) OF THIS SUBSECTION OR § 9 14-811 of this subtitle, the collector shall proceed to sell and shall sell under this subtitle, 10 at the time required by local law but in no case, except in Baltimore City, later than 2 years 11 from the date the tax is in arrears, all property in the county in which the collector is elected 1213or appointed on which the tax is in arrears.

14 (2) The collector is required to sell, but failure of the collector to sell within 15 the 2-year period does not affect the validity or collectability of any tax, or the validity of 16 any sale thereafter made.

17 (3) (I) THE MAYOR OF BALTIMORE CITY MAY CANCEL THE 18 ANNUAL TAX SALE.

19 (II) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY MAY, 20 BY LAW, ESTABLISH A PROGRAM TO DIVERT RESIDENTIAL PROPERTY FROM THE 21 PRIVATE TAX LIEN SALE PROCESS INTO AN ALTERNATIVE PROGRAM FOR THE 22 COLLECTION OF TAXES IN ARREARS THAT MAY INCLUDE:

231.OUTREACH TO PROPERTY OWNERS TO ASSIST THE24PROPERTY OWNERS TO PAY THEIR TAXES;

25 **2.** INSTALLMENT PAYMENT PLANS FOR TAXES IN 26 ARREARS UNDER § 10–209 OF THIS ARTICLE;

273.JUDICIAL IN REM FORECLOSURE AND SALE UNDER §2814–894 OF THIS SUBTITLE; AND

294. ANY OTHER PROVISION NECESSARY TO CARRY OUT30THE PROGRAM.

31 14-811.

HOUSE BILL 867 (4) IN BALTIMORE CITY, THE COLLECTOR MAY WITHHOLD FROM SALE ANY RESIDENTIAL PROPERTY.

14–892. **RESERVED**. 3

(b)

14-893. RESERVED. 4

#### PART VIII. BALTIMORE CITY JUDICIAL IN REM TAX FORECLOSURE FOR $\mathbf{5}$ **RESIDENTIAL PROPERTY.** 6

7 14-894.

8 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 9 **INDICATED.** 

"INTERESTED PARTY" MEANS: 10 (2)

THE PERSON WHO LAST APPEARS AS OWNER OF THE 11 **(I)** 12 **PROPERTY ON THE COLLECTOR'S TAX ROLL;** 

13**(II)** A MORTGAGEE OF THE PROPERTY OR ASSIGNEE OF A 14 **MORTGAGE OF RECORD;** 

15(III) A HOLDER OF A BENEFICIAL INTEREST IN A DEED OF TRUST 16 **RECORDED AGAINST THE PROPERTY;** 

17(IV) A TAXING AGENCY THAT HAS THE AUTHORITY TO COLLECT 18 TAX ON THE PROPERTY; OR

19 **(V)** ANY PERSON HAVING AN INTEREST IN THE PROPERTY 20WHOSE IDENTITY AND ADDRESS ARE:

211. REASONABLY ASCERTAINABLE FROM THE COUNTY 22LAND RECORDS; OR

232. **REVEALED BY A FULL TITLE SEARCH CONSISTING OF** 24AT LEAST 50 YEARS.

25(3) "TAX" HAS THE MEANING STATED IN § 14-801 OF THIS SUBTITLE.

26BALTIMORE CITY MAY CONDUCT AN IN REM FORECLOSURE AND SALE **(B)** 27OF RESIDENTIAL PROPERTY ON WHICH THE TAXES ARE IN ARREARS IN ACCORDANCE 28WITH THIS SECTION.

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BALTIMORE CITY MAY FORECLOSE ON AND SELL A RESIDENTIAL 1 (C)  $\mathbf{2}$ PROPERTY ON WHICH THE TAXES ARE IN ARREARS UNDER THIS SECTION ONLY IF: 3 (1) AT LEAST 3 YEARS HAVE ELAPSED SINCE BALTIMORE CITY FIRST 4 BEGAN MAKING DOCUMENTED ATTEMPTS TO CONTACT THE PROPERTY OWNER TO 5OFFER ASSISTANCE WITH PAYING THE TAXES IN ARREARS; 6 (2) BALTIMORE CITY HAS MADE AT LEAST TEN ATTEMPTS TO 7 CONTACT THE PROPERTY OWNER TO OFFER ASSISTANCE WITH PAYING THE TAXES 8 **IN ARREARS; AND** 9 (3) THERE HAS BEEN NO ACTIVE PAYMENT PLAN FOR THE PAYMENT OF THE TAXES IN ARREARS ON THE PROPERTY FOR AT LEAST THE PRECEDING 12 10 11 MONTHS. THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY MAY ESTABLISH: 12**(D)** 13 (1) OBJECTIVE CRITERIA FOR WITHHOLDING RESIDENTIAL 14**PROPERTIES FROM FORECLOSURE AND SALE UNDER THIS SECTION; AND** 

15(2) A PROCESS BY WHICH A PROPERTY OWNER MAY APPEAL THE16INCLUSION OF THE PROPERTY OWNER'S PROPERTY IN A FORECLOSURE AND SALE17UNDER THIS SECTION.

18 (E) TO INITIATE AN IN REM FORECLOSURE ACTION, BALTIMORE CITY 19 SHALL:

20 (1) FILE A COMPLAINT FOR AN IN REM FORECLOSURE IN THE CIRCUIT 21 COURT FOR BALTIMORE CITY; AND

22 (2) SERVE THE COMPLAINT TO EACH INTERESTED PARTY IN 23 ACCORDANCE WITH THE MARYLAND RULES.

- 24 (F) ALL TAXES SHALL:
- 25 (1) BE INCLUDED IN THE FORECLOSURE ACTION; AND

26 (2) CEASE TO BE A LIEN AGAINST THE PROPERTY IF A JUDGMENT IS
 27 ENTERED FORECLOSING THE EXISTING INTERESTS OF ALL INTERESTED PARTIES IN
 28 THE PROPERTY.

29 (G) THE COMPLAINT FOR AN IN REM FORECLOSURE SHALL INCLUDE:

1 (1) THE NAME AND ADDRESS OF THE APPROPRIATE AGENCY OF 2 BALTIMORE CITY;

3 (2) A DESCRIPTION OF THE PROPERTY AS IT APPEARS IN THE COUNTY
 4 LAND RECORDS;

5 (3) THE TAX IDENTIFICATION NUMBER OF THE PROPERTY;

6 (4) A STATEMENT THAT THE TAXES ARE DELINQUENT AT THE TIME OF 7 THE FILING;

8 (5) THE AMOUNT OF TAXES THAT ARE DELINQUENT AS OF THE DATE 9 OF THE FILING;

10(6) THE NAMES AND LAST KNOWN ADDRESSES OF ALL INTERESTED11PARTIES IN THE PROPERTY AND, IF APPLICABLE, A STATEMENT THAT THE ADDRESS12OF A PARTICULAR INTERESTED PARTY IN THE PROPERTY IS UNKNOWN; AND

13(7) A REQUEST THAT THE CIRCUIT COURT ENTER A JUDGMENT THAT14FORECLOSES THE EXISTING INTERESTS OF ALL INTERESTED PARTIES IN THE15PROPERTY AND ORDERS THE PROPERTY TO BE SOLD AT PUBLIC AUCTION.

16 (H) A COMPLAINT FOR AN IN REM FORECLOSURE MAY BE AMENDED TO
 17 INCLUDE ALL TAXES THAT BECOME DELINQUENT AFTER THE COMMENCEMENT OF
 18 THE IN REM FORECLOSURE ACTION.

19 (I) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, AN 20 INTERESTED PARTY HAS THE RIGHT TO CURE THE DELINQUENT TAXES ON THE 21 PROPERTY BY PAYING ALL PAST DUE TAXES AT ANY TIME BEFORE THE ENTRY OF 22 THE FORECLOSURE JUDGMENT.

23(2)THE RIGHT TO CURE THE DELINQUENT TAXES ON THE PROPERTY24IS EXTINGUISHED ONCE THE FORECLOSURE JUDGMENT IS ENTERED.

25 (J) A CIRCUIT COURT MAY NOT SET A HEARING FOR AN IN REM 26 FORECLOSURE UNTIL **30** DAYS AFTER THE COMPLAINT FOR AN IN REM 27 FORECLOSURE IS FILED.

(K) AT THE HEARING, ANY INTERESTED PARTY SHALL HAVE THE RIGHT TO
BE HEARD AND TO CONTEST THE DELINQUENCY OF THE TAXES AND THE ADEQUACY
OF THE PROCEEDINGS.

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1 (L) IF THE CIRCUIT COURT FINDS THAT THE COMPLAINT WAS SERVED ON 2 EACH INTERESTED PARTY AND THAT THE INFORMATION SET FORTH IN THE 3 COMPLAINT IS ACCURATE, THE COURT SHALL:

4 (1) ENTER A JUDGMENT THAT PROPER NOTICE HAS BEEN PROVIDED 5 TO ALL INTERESTED PARTIES; AND

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(2) ORDER THAT THE PROPERTY BE SOLD AT PUBLIC AUCTION.

7 (M) (1) AFTER ENTRY OF JUDGMENT UNDER SUBSECTION (L) OF THIS 8 SECTION, BALTIMORE CITY SHALL SELL THE PROPERTY AT PUBLIC AUCTION IN 9 ACCORDANCE WITH THE MARYLAND RULES.

10(2)THE PROPERTY MAY NOT BE SOLD UNTIL AT LEAST 45 DAYS AFTER11THE ENTRY OF JUDGMENT.

12 (N) THE MINIMUM BID FOR THE SALE OF THE PROPERTY SHALL BE BASED 13 ON THE FAIR MARKET VALUE OF THE PROPERTY, AS DETERMINED BY BALTIMORE 14 CITY.

15 (O) (1) THE PROPERTY SHALL BE SOLD TO THE PERSON MAKING THE 16 HIGHEST BID.

17(2)THE PERSON MAKING THE HIGHEST BID SHALL PAY THE FULL BID18AMOUNT TO BALTIMORE CITY.

19(3) IF THE MINIMUM BID IS NOT MADE OR EXCEEDED, BALTIMORE20CITY MAY BID THE MINIMUM BID PRICE AND PURCHASE THE PROPERTY.

21 (P) (1) BALTIMORE CITY SHALL DEPOSIT ANY AMOUNT BY WHICH THE 22 HIGHEST BID EXCEEDS THE AMOUNT OF TAXES DUE ON THE PROPERTY IN AN 23 ESCROWACCOUNT.

24(2) THE CIRCUIT COURT SHALL DISTRIBUTE THE FUNDS DEPOSITED25INTO THE ESCROW ACCOUNT TO THE INTERESTED PARTIES IN THE ORDER OF26PRIORITY OF THE INTERESTS OF THE INTERESTED PARTIES.

(Q) AFTER A SALE, BALTIMORE CITY SHALL FILE A NOTICE INFORMING THE
CIRCUIT COURT OF THE SALE AND STATING THE DATE OF THE SALE, THE SALE
PRICE, AND THE IDENTITY OF THE PURCHASER.

30(R) A SALE OF A PROPERTY UNDER THIS SECTION IS FINAL AND BINDING ON31THE MAKER OF THE HIGHEST BID.

1 (S) (1) THE TITLE ACQUIRED IN AN IN REM FORECLOSURE PROCEEDING 2 SHALL BE AN ABSOLUTE OR FEE SIMPLE TITLE INCLUDING THE RIGHT, TITLE, AND 3 INTEREST OF EACH OF THE DEFENDANTS IN THE PROCEEDING WHOSE PROPERTY 4 HAS BEEN FORECLOSED UNLESS A DIFFERENT TITLE IS SPECIFIED IN THE 5 JUDGMENT ENTERED.

6 (2) A JUDGMENT IN AN ACTION UNDER THIS SECTION IS BINDING AND 7 CONCLUSIVE, REGARDLESS OF LEGAL DISABILITY, ON:

8 (I) ALL PERSONS, KNOWN AND UNKNOWN, WHO WERE PARTIES 9 TO THE ACTION AND WHO HAD A CLAIM TO THE PROPERTY, WHETHER PRESENT OR 10 FUTURE, VESTED OR CONTINGENT, LEGAL OR EQUITABLE, OR SEVERAL OR 11 UNDIVIDED; AND

12(II)ALL PERSONS WHO WERE NOT PARTIES TO THE ACTION AND13HAD A CLAIM TO THE PROPERTY THAT WAS NOT RECORDED AT THE TIME THAT THE14ACTION WAS COMMENCED.

15 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July16 1, 2023.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.