HOUSE BILL 969

C5, S2

By: Delegate Qi

Introduced and read first time: February 10, 2023 Assigned to: Economic Matters and Health and Government Operations

A BILL ENTITLED

1 AN ACT concerning

Public Service Commission – Cybersecurity Staffing and Assessments (Critical Infrastructure Cybersecurity Act of 2023)

FOR the purpose of requiring the Public Service Commission to include on its staff a certain 4 $\mathbf{5}$ number of experts in cybersecurity to perform certain duties; requiring the 6 Commission to establish, in coordination with the Office of Security Management, cybersecurity standards and best practices for regulated entities, share information 7 8 on cybersecurity initiatives and best practices with certain entities, and conduct a 9 certain periodic assessment; requiring certain public service companies, including certain electric cooperatives, to adopt and implement certain cybersecurity 1011 standards and a zero-trust cybersecurity approach for certain services, establish 12certain minimum security standards, and periodically contract with a third party to 13 conduct a certain assessment and submit certain information to the Commission 14 beginning in a certain year; requiring the Commission to conduct an evaluation on 15or before a certain date based on certain assessments; and generally relating to 16cybersecurity standards and assessments for public service companies and the Public 17Service Commission.

- 18 BY repealing and reenacting, with amendments,
- 19 Article Corporations and Associations
- 20 Section 5–637
- 21 Annotated Code of Maryland
- 22 (2014 Replacement Volume and 2022 Supplement)
- 23 BY repealing and reenacting, without amendments,
- 24 Article Public Utilities
- 25 Section 1–101(a)
- 26 Annotated Code of Maryland
- 27 (2020 Replacement Volume and 2022 Supplement)
- 28 BY adding to

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



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3	Annotated Code of Maryland			
4	(2020 Replacement Volume and 2022 Supplement)			
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6	BY repealing and reenacting, with amendments, Article – Public Utilities			
7	Section $2-108(d)$ and $2-113$			
8	Annotated Code of Maryland			
9	(2020 Replacement Volume and 2022 Supplement)			
9	(2020 Repla	acement volume and 2022 Supplement)		
10	BY repealing and reenacting, without amendments,			
11				
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13				
14		acement Volume and 2022 Supplement)		
15	SECTION	1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,		
16	That the Laws of	Maryland read as follows:		
17		Article – Corporations and Associations		
18	5-637.			
19	(a) (1)	Except as provided in paragraph (2) of this subsection, this subtitle		
20				
21	(2) A member-regulated cooperative may not, for the sole purpose of			
22	providing broadband Internet service, exercise the power of condemnation under			
23	5–607(a)(16) of th	nis subtitle.		
9.4				
24 25	(b) A member-regulated cooperative is subject to the following provisions of the Public Utilities Article:			
25	Public Utilities A	rticle.		
26	(1)	§ 5–103;		
_0		3 0 100,		
27	(2)	§ 5–201;		
28	(3)	§ 5–202;		
20				
29	(4)	§ 5–303;		
30	(5)	§ 5–304;		
		v		
31	(6)	§ 5–306;		
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32	[(6)]	(7) § 7–103;		

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1	[(7)] (8) § 7–104;			
2	[(8)] (9) § 7–203;			
3	[(9)] (10) § 7–207;			
4	[(10)] (11) § 7–302;			
5	[(11)] (12) Title 7, Subtitle 5, Part I and Part II;			
6	[(12)] (13) Title 7, Subtitle 7; and			
7	[(13)] (14) § 13–101.			
8	Article – Public Utilities			
9	1–101.			
10	(a) In this division the following words have the meanings indicated.			
11 12	(H-1) "Cybersecurity" has the meaning stated in § 3.5-301 of the State Finance and Procurement Article.			
13	2–108.			
$14 \\ 15 \\ 16 \\ 17$	(d) (1) The State budget shall provide sufficient money for the Commission to hire, develop, and organize a staff to perform the functions of the Commission, including analyzing data submitted to the Commission and participating in proceedings as provided in § 3–104 of this article.			
18 19 20	(2) (i) As the Commission considers necessary, the Commission shall hire experts including economists, cost of capital experts, rate design experts, accountants, engineers, transportation specialists, and lawyers.			
$21 \\ 22 \\ 23 \\ 24$	(ii) To assist in the regulation of intrastate hazardous liquid pipelines under Title 11, Subtitle 2 of this article, the Commission shall include on its staff at least one engineer who specializes in the storage of and the transportation of hazardous liquid materials by pipeline.			
$\frac{25}{26}$	(3) THE COMMISSION SHALL INCLUDE ON ITS STAFF ONE OR MORE EMPLOYEES THAT ARE EXPERTS IN CYBERSECURITY TO:			
$27 \\ 28 \\ 29$	(I) ADVISE THE CHAIRMAN OF THE COMMISSION AND THE COMMISSIONERS ON MEASURES TO IMPROVE OVERSIGHT OF THE CYBERSECURITY PRACTICES OF PUBLIC SERVICE COMPANIES;			

CONSULT WITH THE OFFICE OF SECURITY MANAGEMENT 1 **(II)** $\mathbf{2}$ ON CYBERSECURITY ISSUES RELATED TO UTILITY REGULATION; 3 (III) STUDY AND MONITOR CYBERSECURITY BEST PRACTICES 4 FOR INFORMATION TECHNOLOGY AND OPERATIONAL TECHNOLOGY; $\mathbf{5}$ (IV) ASSIST IN DRAFTING **CYBERSECURITY-RELATED** 6 **REGULATIONS;** 7 ASSIST THE COMMISSION IN MONITORING THE MINIMUM **(**V**)** 8 SECURITY STANDARDS DEVELOPED UNDER § 5–306 OF THIS ARTICLE; 9 (VI) CONVENE WORKSHOPS WITH PUBLIC SERVICE COMPANIES 10 THAT DO NOT MEET MINIMUM SECURITY STANDARDS; AND 11 (VII) PREPARE REPORTS FOR THE COMMISSION TO REVIEW, 12**INCLUDING REPORTS ON:** 131. **CYBERSECURITY THREATS AND SOURCES; AND** 142. THE EFFICACY OF CYBERSECURITY PRACTICES OF 15PUBLIC SERVICE COMPANIES. 16 (4) The Commission may retain on a case by case basis additional experts 17as required for a particular matter. 18 The lawyers who represent the Commission staff in proceedings **[**(4)**] (5)** 19before the Commission shall be appointed by the Commission and shall be organized and 20operate independently of the office of General Counsel. 21**[**(5)**] (6)** (i) As required, the Commission shall hire public utility law 22judges. 23(ii) Public utility law judges are a separate organizational unit and shall report directly to the Commission. 2425**[**(6)**] (7)** The Commission shall hire personal staff members for each commissioner as required to provide advice, draft proposed orders and rulings, and perform 2627other personal staff functions. 28(8) THE COMMISSION SHALL:

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1 (I) COLLABORATE WITH THE OFFICE OF SECURITY 2 MANAGEMENT TO ESTABLISH CYBERSECURITY STANDARDS AND BEST PRACTICES 3 FOR REGULATED ENTITIES, TAKING INTO ACCOUNT UTILITY NEEDS AND 4 CAPABILITIES BASED ON SIZE;

5(II) PERIODICALLY SHARE INFORMATION ON CYBERSECURITY6INITIATIVES AND BEST PRACTICES WITH MUNICIPAL ELECTRIC UTILITIES;

7 (III) BEGINNING ON OR BEFORE OCTOBER 1, 2023, AND EVERY 2 8 THEREAFTER, EVALUATE THE ASSESSMENTS SUBMITTED UNDER § YEARS 9 5 - 306OF THIS ARTICLE FOR CYBERSECURITY-RELATED POLICIES AND 10 PROCEDURES, INCLUDING CYBERSECURITY AND DATA PRIVACY THREAT **PROTECTIONS: AND** 11

12 (IV) SUBMIT THE EVALUATION UNDER ITEM (III) OF THIS 13 PARAGRAPH TO THE OFFICE OF SECURITY MANAGEMENT IN THE DEPARTMENT OF 14 INFORMATION TECHNOLOGY AND THE MARYLAND DEPARTMENT OF EMERGENCY 15 MANAGEMENT.

16 [(7)] (9) Subject to § 3–104 of this article, the Commission may delegate 17 to a commissioner or personnel the authority to perform an administrative function 18 necessary to carry out a duty of the Commission.

19 [(8)] (10) (i) Except as provided in subparagraph (ii) of this paragraph 20 or otherwise by law, all personnel of the Commission are subject to the provisions of the 21 State Personnel and Pensions Article.

(ii) The following are in the executive service, management service,
or are special appointments in the State Personnel Management System:

241. each commissioner of the Commission: 252. the Executive Director; the General Counsel and each assistant general counsel; 263. 274. the Executive Secretary; 285. the commissioners' personal staff members; 296. the chief public utility law judge; and 7. each license hearing officer. 30 312-113.

(1)The Commission shall: 1 (a) $\mathbf{2}$ supervise and regulate the public service companies subject to (i) 3 the jurisdiction of the Commission to: 4 1. ensure their operation in the interest of the public; and 2. promote adequate, economical, and efficient delivery of $\mathbf{5}$ 6 utility services in the State without unjust discrimination; and enforce compliance with the requirements of law by public 7 (ii) 8 service companies, including requirements with respect to financial condition, capitalization, franchises, plant, manner of operation, rates, and service. 9 In supervising and regulating public service companies, 10 (2)the 11 Commission shall consider: 12 (i) the public safety: 13 (ii) the economy of the State; the maintenance of fair and stable labor standards for affected 14 (iii) 15workers: 16 the conservation of natural resources; (iv) 17(v) the preservation of environmental quality, including protection of the global climate from continued short-term and long-term warming based on the best 1819available scientific information recognized by the Intergovernmental Panel on Climate 20Change; [and] 21(vi) the achievement of the State's climate commitments for reducing 22statewide greenhouse gas emissions, including those specified in Title 2, Subtitle 12 of the Environment Article; AND 2324(VII) THE PROTECTION OF A PUBLIC SERVICE COMPANY'S INFRASTRUCTURE AGAINST CYBERSECURITY THREATS. 2526The powers and duties listed in this title do not limit the scope of the general (b)powers and duties of the Commission provided for by this division. 275 - 306. 28IN THIS SECTION, "ZERO-TRUST" MEANS A CYBERSECURITY APPROACH: 29(A)

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1	(1) FOCUSED ON CYBERSECURITY RESOURCE PROTECTION; AND
$2 \\ 3$	(2) BASED ON THE PREMISE THAT TRUST IS NEVER GRANTED IMPLICITLY BUT MUST BE CONTINUALLY EVALUATED.
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$\frac{4}{5}$	(B) THIS SECTION DOES NOT APPLY TO A PUBLIC SERVICE COMPANY THAT IS:
6	(1) A COMMON CARRIER; OR
7	(2) A TELEPHONE COMPANY.
8	(C) A PUBLIC SERVICE COMPANY SHALL:
9 10	(1) ADOPT AND IMPLEMENT CYBERSECURITY STANDARDS THAT ARE EQUAL TO OR EXCEED STANDARDS ADOPTED BY THE COMMISSION;
11	(2) ADOPT A ZERO-TRUST CYBERSECURITY APPROACH FOR
12	ON-PREMISES SERVICES AND CLOUD-BASED SERVICES;
13	(3) ESTABLISH MINIMUM SECURITY STANDARDS FOR EACH
14	OPERATIONAL TECHNOLOGY AND INFORMATION TECHNOLOGY DEVICE BASED ON
15	THE LEVEL OF SECURITY RISK FOR EACH DEVICE, INCLUDING SECURITY RISKS
16	ASSOCIATED WITH SUPPLY CHAINS; AND
17	(4) (I) BEGINNING IN 2024 AND AT LEAST ONCE EVERY OTHER
18	YEAR THEREAFTER, CONTRACT WITH A THIRD PARTY TO CONDUCT AN ASSESSMENT
19	OF OPERATIONAL TECHNOLOGY AND INFORMATION TECHNOLOGY DEVICES BASED
20	ON THE NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY SECURITY
21	FRAMEWORKS; AND
22	(II) SUBMIT TO THE COMMISSION:
23	1. THE RESULTS AND RECOMMENDATIONS OF EACH
24	ASSESSMENT; AND
25	2. CERTIFICATION OF THE PUBLIC SERVICE COMPANY'S
$\frac{25}{26}$	COMPLIANCE WITH STANDARDS USED IN THE ASSESSMENTS UNDER ITEM (I) OF THIS
$\frac{20}{27}$	ITEM.
28	Article – State Finance and Procurement
29	3.5–301.

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(a) In this subtitle the following words have the meanings indicated.

2 (b) "Cybersecurity" means processes or capabilities wherein systems, 3 communications, and information are protected and defended against damage, 4 unauthorized use or modification, and exploitation.

5 SECTION 2. AND BE IT FURTHER ENACTED, That, on or before October 1, 2024, 6 the Public Service Commission shall conduct an evaluation based on assessments 7 conducted on a public service company's information technology devices conducted under 8 Section 1 of this Act.

9 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 10 October 1, 2023.