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3lr2650 CF SB 327

# By: **Delegates Allen, Holmes, D. Jones, J. Long, and Ziegler** Introduced and read first time: February 10, 2023 Assigned to: Environment and Transportation

# A BILL ENTITLED

### 1 AN ACT concerning

# Hunting, Wildlife Conservation, and Outdoor Recreation – Funding, Promotion, Management, Licenses, Permits, and Stamps

4 FOR the purpose of altering the purpose of the Heritage Conservation Fund to include  $\mathbf{5}$ acquiring interests in land that can be used by the general public for hunting; 6 establishing the Wildlife Conservation, Education, and Outreach Program to provide 7 outreach and foster an interest in outdoor recreation and stewardship, hunting, and 8 wildlife conservation; establishing a stamp for hunting sika deer; authorizing a 9 nonresident attending a college or university in the State to purchase a resident hunting license; altering the fees charged for certain hunting and trapping licenses, 1011 permits, and stamps; codifying and altering the fees charged for a nonresident 12trapping license and a group furbearer permit; codifying the fee charged for an 13 individual furbearer permit; authorizing a person to hunt migratory game birds on 14Sundays; altering the purposes for which the Wildlife Management and Protection 15Fund may be used; requiring the Department of Natural Resources, in consultation 16with the Department of Agriculture, to develop a plan to address the overpopulation 17of deer in the State; requiring that a portion of an increase in certain funding be used 18 for new Position Identification Numbers for the Department of Natural Resources to 19use in a certain manner; and generally relating to hunting, wildlife conservation, 20and outdoor recreation.

- 21 BY repealing and reenacting, with amendments,
- 22 Article Natural Resources
- 23 Section 5–1102 and 5–1502
- 24 Annotated Code of Maryland
- 25 (2018 Replacement Volume and 2022 Supplement)
- 26 BY adding to
- 27 Article Natural Resources
- 28 Section 10–103
- 29 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.

	2 HOUSE BILL 983					
1	(2012 Replacement Volume and 2022 Supplement)					
$2 \\ 3 \\ 4 \\ 5 \\ 6$	Article – Natural Resources Section 10–301(c) and (g), 10–308.1, and 10–410(a)(12) and (13) Annotated Code of Maryland					
7 8	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:					
9	Article – Natural Resources					
10	5-1102.					
$\begin{array}{c} 11 \\ 12 \end{array}$	(a) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT NOTHING IN THIS SUBTITLE MAY BE CONSTRUED TO:					
$\frac{13}{14}$	(1) REQUIRE A LANDOWNER TO ALLOW THE GENERAL PUBLIC ACCESS TO THE LANDOWNER'S LAND; OR					
$\begin{array}{c} 15\\ 16\end{array}$	(2) PROHIBIT A LANDOWNER FROM LIMITING OR POSTING THE LANDOWNER'S LAND AGAINST ENTRY.					
17 18 19 20 21	(B) The purpose of this subtitle is to encourage any owner of land to make land, water, and airspace above the land and water areas available to the public for any recreational and educational purpose, or on a limited entry basis for any recreational hunting purpose, by limiting the owner's liability toward any person who enters on land, water, and airspace above the land and water areas for these purposes.					
22	[(b)] (C) This subtitle does not:					
$\frac{23}{24}$	(1) [create] CREATE a duty of care or ground of liability for injury to persons or property[,]; OR					
$\frac{25}{26}$	(2) [relieve] <b>RELIEVE</b> any person using the land of another for any recreational or educational purpose from [any]:					
27 28 29	(I) ANY obligation which [he] A PERSON might have in the absence of this subtitle to exercise care in using the land and in [his] A PERSON'S activities on the land[,]; or [from the]					
30 31	(II) THE legal consequences of [his] A PERSON'S failure to employ care.					

 $1 \quad 5-1502.$ 

$2 \\ 3$	The purposes of the Heritage Conservation Fund are for the State to acquire conservation easements or a fee simple or other interests in:			
4	(	(1)	Forestlands;	
5	(1	(2)	Unique ecological areas of the State;	
6	(	(3)	Any area characterized by significant natural scenic beauty;	
7	(4	(4)	Tidal or nontidal wetlands;	
8 9	( of this article;	(5) ;	Lands in the Chesapeake Bay Critical Area, as defined under § 8–1807	
10 11	`	(6) gram	Any land designated as a unique ecological area under the Natural in the Department;	
12 13	( encroachment	(7) t;	Any wilderness area that remains relatively undisturbed by human	
14	(	(8)	Lands supporting rare, threatened, or endangered plants or animals;	
15	(!	(9)	Lands that support diverse ecological communities of plants or animals;	
$\begin{array}{c} 16 \\ 17 \end{array}$	`	(10) or ui	Any land whose conversion to development would significantly affect nique natural habitat; [and]	
18 19 20	(11) Natural areas that have been designated by the State or submitted by a county for designation as areas of critical State concern under § 5–611 of the State Finance and Procurement Article; AND			
$\begin{array}{c} 21 \\ 22 \end{array}$	( HUNTING.	(12)	LANDS THAT CAN BE USED BY THE GENERAL PUBLIC FOR	
23	10–103.			
$\frac{24}{25}$			HIS SECTION, "PROGRAM" MEANS THE WILDLIFE CONSERVATION, O OUTREACH PROGRAM.	
$\frac{26}{27}$			RE IS A WILDLIFE CONSERVATION, EDUCATION, AND OUTREACH E DEPARTMENT.	
28	(C) 7	Гне	PURPOSE OF THE PROGRAM IS TO:	

1 (1) PROVIDE **OUTREACH** ON **OUTDOOR RECREATION** AND  $\mathbf{2}$ STEWARDSHIP ТО **SUBURBAN** AND EXURBAN COMMUNITY LEADERS. 3 ORGANIZATIONS, SCHOOLS, AND UNIVERSITIES; 4 (2) **CONNECT ELEMENTARY AND MIDDLE SCHOOL STUDENTS, THEIR**  $\mathbf{5}$ PARENTS, AND UNIVERSITY STUDENTS LOCATED IN SUBURBAN AND EXURBAN AREAS TO OUTDOOR RECREATION AND STEWARDSHIP OPPORTUNITIES; 6 7 (3) FOSTER INTEREST IN THE USE OF PRIVATE LAND AND 8 UNDEVELOPED PUBLIC LAND FOR OUTDOOR RECREATION; AND 9 (4) FOSTER INTEREST IN HUNTING AND WILDLIFE CONSERVATION.

10 **(D)** THE DEPARTMENT, IN CONSULTATION WITH PROGRAM STAFF, SHALL 11 DEVELOP A PLAN TO INCREASE ENGAGEMENT OF COMMUNITIES THAT 12 HISTORICALLY HAVE NOT HAD ACCESS TO HUNTING AND CONSERVATION 13 PROGRAMS AND ENGAGEMENT OF VETERANS IN:

- 14 (1) OUTDOOR RECREATION AND STEWARDSHIP;
- 15 (2) HUNTING; AND
- 16 (3) WILDLIFE CONSERVATION.
- 17 10-301.

18 (c) (1) Except as provided in paragraph (2) of this subsection, the following 19 persons are not required to obtain a hunter's license, bow and arrow stamp, black powder 20 stamp, [or] bonus antlered deer stamp, **OR SIKA DEER STAMP**:

21

(i) With respect to hunting on farmland only:

1. The resident owner of the farmland and the owner's spouse, child, and child's spouse;

24 2. A tenant and the tenant's spouse, child, and child's spouse.
25 A tenant is a person holding land under a lease, or a sharecropper who resides in a dwelling
26 on the land, but a tenant does not include any employee of the owner or tenant; and

273.A nonresident owner of a parcel of farmland and the28owner's spouse, child, and child's spouse if:

29A.The parcel of farmland is located in Maryland and an30adjacent state;

$\frac{1}{2}$	B. The owner's primary residence is on the parcel of farmland; and
$\frac{3}{4}$	C. The adjacent state extends similar privileges to a resident of Maryland;
5 6 7	(ii) Any resident serving in the armed forces of the United States while on leave in the State, during the resident's leave period, if, while hunting, the resident possesses a copy of the resident's official leave order;
8 9 10	(iii) Any person serving in the armed forces of the United States who has a service–connected disability, if, while hunting, the person possesses valid military identification; and
11	(iv) Any unarmed person participating in an organized foxhunt.
$12 \\ 13 \\ 14 \\ 15$	(2) (i) Except as provided in subparagraph (ii) of this paragraph, in order to qualify for the license and stamp exemption in accordance with paragraph (1) of this subsection, a child or child's spouse must be eligible to purchase a junior resident or junior nonresident hunting license.
$16 \\ 17 \\ 18$	(ii) If a child or child's spouse is ineligible to purchase a junior resident or junior nonresident hunting license, the child or child's spouse shall qualify for the license and stamp exemption if the child or child's spouse:
19	1. Lives on the farmland;
$\begin{array}{c} 20\\ 21 \end{array}$	2. Worked on the farmland for 30 or more days during the prior 12–month period; or
22	3. Manages the farmland.
$\begin{array}{c} 23\\ 24 \end{array}$	(3) (i) In this paragraph, "armed forces" includes the U.S. Coast Guard and the U.S. Merchant Marine.
$25 \\ 26 \\ 27$	(ii) Subject to subparagraph (iii) of this paragraph, a person who is a retired former member of the armed forces of the United States is not required to obtain a hunting license to hunt on farmland that is:
28	1. In active farming status; and
$\begin{array}{c} 29\\ 30 \end{array}$	2. Owned by the person or the person's spouse, child, child's spouse, parent, grandparent, sibling, niece, or nephew.
$\frac{31}{32}$	(iii) A person who hunts on farmland without a hunting license under this paragraph shall possess:

	6		HOUSE BILL 983
1	1.	•	The retired–military identification card of the person;
$2 \\ 3$	2. hunt on the property that in		Written permission from the owner of the farm property to les:
4 5	A hunt on the property; and	ι.	A specified period of time that the person is authorized to
6 7	B and	8.	The relationship of the person to the owner of the property;
8	3.	•	Any required hunting stamps.
9 10	(g) (1) <b>(I) 1</b> the State:	•	There [shall be the following types of hunting licenses in
11 12 13 14	hunt all legal game birds without the purchase of add	and lition	A resident hunting license that enables the purchaser to mammals during any appropriate season in Maryland al stamps, unless the purchaser is hunting migratory game arrow season or black powder season, OR SIKA DEER.
15 16 17 18		game	To hunt migratory game birds the purchaser must also bird stamp and to hunt wild waterfowl the purchaser must game bird stamp and a federal migratory bird hunting and
19 20	3. powder season the purchase		To hunt deer during bow and arrow season and black ust also purchase a bow and arrow or black powder stamp.
$\begin{array}{c} 21 \\ 22 \end{array}$	4. PURCHASE A SIKA DEER S	•	TO HUNT SIKA DEER THE PURCHASER MUST ALSO IP.
$23 \\ 24 \\ 25 \\ 26$	without the purchase of add	egal lition	[A] <b>THERE IS A</b> nonresident hunting license that enables game birds and mammals during any appropriate season al stamps unless the purchaser is hunting migratory game arrow season or black powder season, <b>OR SIKA DEER</b> .
27 28 29 30		urcha ie pui	This license enables the purchaser to hunt migratory ase of a Maryland migratory game bird stamp and to hunt rchase of both a Maryland migratory game bird stamp and g and conservation stamp.
31 32 33	3 bow and arrow season and bow and arrow or black pow	blac	This license enables the purchaser to hunt deer during k powder season only with the purchase of a nonresident stamp.

1 **4**. THIS LICENSE ENABLES THE PURCHASER TO HUNT  $\mathbf{2}$ SIKA DEER ONLY WITH THE PURCHASE OF A NONRESIDENT SIKA DEER STAMP. 3 (iii) 1. [A] **THERE IS** A nonresident 3–day hunting license that enables the purchaser to hunt all legal game birds and mammals except deer and turkey 4 for the 3 consecutive legal hunting days in a single season that are specified on the license  $\mathbf{5}$ 6 by the issuing agent. 7 2. The purchaser must also purchase a Maryland migratory 8 game bird stamp to hunt migratory game birds and a federal migratory bird hunting and 9 conservation stamp to hunt wild waterfowl with this license. Under no circumstance does this license authorize the 10 3. 11 purchaser to hunt deer and turkey. 12(iv) 1. [An] THERE IS AN apprentice hunting license that 13enables the purchaser to hunt all legal game birds and mammals in a single season without 14the purchase of additional stamps unless the purchaser is hunting migratory game birds [or], deer during bow and arrow season or black powder season, OR SIKA DEER. 1516 2. This license enables the purchaser to hunt migratory game birds only with the purchase of a Maryland migratory game bird stamp and to hunt 17wild waterfowl only with the purchase of both a Maryland migratory game bird stamp and 18a federal migratory bird hunting and conservation stamp. 19 203. This license enables the purchaser to hunt deer during 21bow and arrow season and black powder season only with the purchase of a bow and arrow or black powder stamp. 22234. THIS LICENSE ENABLES THE PURCHASER TO HUNT 24SIKA DEER ONLY WITH THE PURCHASE OF A SIKA DEER STAMP. 25[2. A.] 5. A person may obtain an apprentice hunting license on satisfactory completion of a short online or electronic course of instruction in competency 2627in firearms and hunter safety approved by the Department. 28[B.] 6. [A]EXCEPT AS PROVIDED Α. IN 29SUBSUBSUBPARAGRAPH C OF THIS SUBSUBPARAGRAPH, A person may hunt under an apprentice hunting license only if accompanied and directly supervised by another person 30 31who is at least 18 years of age and possesses a valid resident nonapprentice hunting license 32issued under this subtitle. 33 [C.] **B**. A person who accompanies and directly supervises an apprentice hunting licensee shall maintain close visual and verbal contact with, provide 34adequate direction to, and be in a position to immediately assume control of the firearm of 35

36 the apprentice hunting licensee.

[3.] C. 1 Except for a person participating in a junior hunt  $\mathbf{2}$ approved by the Department, an apprentice hunting licensee who has obtained a certificate 3 of competency in firearms and hunter safety under § 10-301.1 of this subtitle may hunt without supervision. 4  $\mathbf{5}$ **[**4.**] 7**. An apprentice hunting license: 6 Α. May be issued to a person only once in the person's  $\overline{7}$ lifetime; 8 В. May not be renewed; and 9 С. May not be issued to a person who has previously been 10 issued any hunting license under this subtitle. 11 (2)Residents may purchase a senior hunting license beginning in the calendar year in which they attain the age of 65. 1213[A] EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS (3)**(I)** PARAGRAPH, A nonresident of any age must purchase either a nonresident hunting license 14or a nonresident 3-day hunting license to hunt in the State. 1516 A NONRESIDENT ATTENDING A COLLEGE OR UNIVERSITY IN **(II)** 17THE STATE MAY PURCHASE A RESIDENT HUNTING LICENSE IF THE NONRESIDENT 18 **PROVIDES TO THE DEPARTMENT PROOF THAT THE NONRESIDENT IS ENROLLED AT** 19A COLLEGE OR UNIVERSITY IN THE STATE. 20Subject to paragraph [(6)] (7) of this subsection, the fees for hunting (4)21AND TRAPPING licenses are according to the following schedule: 22(i) Resident, junior, under the age of 16 years ..... [\$ 10.50] **\$15.00** 23(ii) Resident, regular, at least 16 years old and under the age of 65 24Resident, senior, at least 65 years old..... \$ 5.00 25(iii) 26(iv) Nonresident, regular, at least 16 years old.. [\$ 130.00] \$160.00 27Nonresident, junior, under the age of 16 years... [\$ 65.00] \$80.00 (v) 28Complimentary license authorized to be issued under § 10–303 (vi) 29

1		(viii)	Resident apprentice
2		(ix)	Nonresident apprentice
3		(X)	NONRESIDENT TRAPPING LICENSE\$50.00
4 5	(8 schedule:	5) The f	ees for individual hunting stamps are according to the following
6		(i)	Bow and arrow stamp \$ 6.00
7		(ii)	Nonresident bow and arrow stamp \$ 25.00
8		(iii)	Black powder stamp \$ 6.00
9		(iv)	Nonresident black powder stamp \$ 25.00
10		(v)	Maryland migratory game bird stamp [\$ 9.00] <b>\$15.00</b>
11		(vi)	Resident bonus antlered deer stamp \$ 10.00
12 13	hunting seaso	(vii) n	Nonresident bonus antlered deer stamp for each type of deer [\$ 25] <b>\$25.00</b>
14		(VIII)	RESIDENT SIKA DEER STAMP\$10.00
15		(IX)	NONRESIDENT SIKA DEER STAMP\$25.00
$\begin{array}{c} 16 \\ 17 \end{array}$	() FOLLOWING S	/	FEES FOR FURBEARER PERMITS ARE ACCORDING TO THE
18		(I)	INDIVIDUAL\$5.00
19		(II)	GROUP\$50.00
20 21 22	hunting licens	•	The Department shall establish a program to provide discounted associated State–issued stamps or permits to Maryland residents Purple Heart Award.
23	10-308.1.		
94	(a) I	n addition d	to any other requirement a nerven hunting migratory game hirds

(a) In addition to any other requirement, a person hunting migratory game birdsin the State first shall purchase a Maryland migratory game bird stamp.

$\frac{1}{2}$	(b) (1) <b>(I)</b> A person may obtain a Maryland migratory game bird stamp for a fee of <b>[</b> \$9.00 <b>] \$15.00</b> from any person designated by the Department.
$\frac{3}{4}$	(II) The issuing person designated shall retain the sum of 75 cents as compensation for issuing each stamp.
$5 \\ 6$	(III) The balance of the fee is paid over and accounted for to the State Treasurer.
7 8	(IV) The Treasurer shall credit all such fees received to the State Wildlife Management and Protection Fund, in accordance with § 10–209 of this title.
9 10 11	(2) (I) The Department may sell expired stamps below face value to the general public for a period of 3 years, after which time the Department shall shred any unsold expired stamps.
12 13 14	(II) All revenues derived from the sale of [these] THE stamps SOLD UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH shall revert back to the Game Management Fund.
$\begin{array}{c} 15\\ 16\end{array}$	(c) While hunting migratory game birds, a person must be in possession of proof of purchase of the Maryland migratory game bird stamp.
$17 \\ 18 \\ 19$	(d) (1) All revenues accruing to the Wildlife Management and Protection Fund from sales of the migratory game bird stamps shall be expended solely for the following purposes:
20 21 22 23	(i) Migratory game bird projects included in an approved State program to create, develop, enhance, maintain, and manage nesting cover, winter foods, and other habitat components on public lands to satisfy the habitat requirements of a broad range of wintering migratory game birds and native migratory game bird species;
24	(ii) Migratory game bird research, management, and surveys; and
25 26 27 28	(iii) [Not more than 30% to adopt and implement a program to control the species Phragmites communis (phragmites) on private lands] MIGRATORY GAME BIRD PROJECTS THAT CONSERVE MIGRATORY GAME BIRD BREEDING HABITATS IN CANADA.
29 30 31	(2) <b>(I)</b> To encourage waterfowl habitat conservation on private lands, the Department shall implement a 10-year licensing agreement for approved projects on privately owned lands detailing the landowner's responsibilities.
32	(II) Expenditures by private landowners on private land for these

32 (II) Expenditures by private landowners on private land for these
 33 waterfowl projects approved by the Department and covered by the licensing agreement
 34 shall be considered a contribution to the State.

1 (3) ON OR BEFORE DECEMBER 1 EACH YEAR, THE DEPARTMENT 2 SHALL REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1257 OF 3 THE STATE GOVERNMENT ARTICLE, ON THE EFFECTIVENESS OF ANY 4 EXPENDITURES FROM THE WILDLIFE MANAGEMENT AND PROTECTION FUND FOR 5 MIGRATORY GAME BIRD PROJECTS UNDER PARAGRAPH (1)(III) OF THIS 6 SUBSECTION.

7 [(3)] (E) (1) The Governor shall appoint a Migratory Game Bird 8 Advisory Committee of 9 members who have a practical knowledge of migratory game bird 9 habitat conservation, migratory game bird ecology, migratory game bird management, or 10 migratory game bird hunting.

11 [(4)] (2) The Committee shall advise the Department on:

(i) Matters relating to expenditures of funds derived from the saleof Maryland migratory game bird stamps;

- 14(ii)Policy, regulations, and legislation related to migratory game15birds; and
- 16 (iii) Migratory game bird habitat conservation projects.
- 17 10-410.

18 (a) (12) Except as provided in paragraphs (8) through (10) AND (13) of this 19 subsection and subject to paragraph (7) of this subsection, a person may not hunt on Sunday 20 in:

- 21 (i) Baltimore City;
- 22 (ii) Baltimore County;
- 23 (iii) Howard County; or
- 24 (iv) Prince George's County.
- 25 (13) A person may [not] hunt migratory game birds on Sunday.

26 SECTION 2. AND BE IT FURTHER ENACTED, That:

(a) On or before December 1, 2023, the Department of Natural Resources, in
 consultation with the Department of Agriculture, shall develop a plan to address the
 overpopulation of deer in the State.

30 (b) The plan shall include:

1 (1) the feasibility of implementing a rotational closure hunting strategy on 2 State land, including State park system lands and hunting on State land on Sundays;

3 (2) any legislative, budgetary, or regulatory changes needed to implement 4 a rotational closure hunting strategy on State–owned land;

5 (3) subject to subsection (c) of this section, the feasibility of implementing 6 a rotational closure hunting strategy on locally owned land;

7 (4) proposals the Department of Natural Resources determines are viable
 8 and effective for addressing the overpopulation of deer in the State; and

9 (5) suitable uses for any increased federal funding to the State Wildlife 10 Management and Protection Fund.

11 (c) The Department of Natural Resources shall consult with local governments 12 regarding the feasibility of a rotational closure hunting strategy under subsection (b)(3) of 13 this section.

14 SECTION 3. AND BE IT FURTHER ENACTED, That if the State Wildlife 15 Management and Protection Fund or the Department of Natural Resources receives an 16 increase in federal funds due to the increased fees under § 10–301 of the Natural Resources 17 Article, as enacted under Section 1 of this Act:

18 (1) any portion of the increase may be transferred to the Heritage 19 Conservation Fund for the acquisition of conservation easements or fee simple or other 20 interests in lands that can be used by the general public for hunting; and

(2) a portion of the increase shall be used for the creation of eight Position
Identification Numbers for the Department of Natural Resources to hire staff for the
Wildlife Conservation, Education, and Outreach Program established under Section 1 of
this Act.

25 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect July
 26 1, 2023.