E2, P3 3lr2750 CF HB 861

By: Senator Hettleman

Introduced and read first time: February 6, 2023

Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

2

Criminal Procedure - Victim Compensation - Alterations

3 FOR the purpose of altering the composition of the Criminal Injuries Compensation Board: 4 altering certain duties, powers, and procedures for the Board to make awards to 5 victims of crime; altering the amount and types of awards the Board is authorized to 6 make to certain victims of crime; authorizing reconsideration and judicial review of 7 decisions of the Board; requiring the Governor to include certain funding in the 8 annual budget bill for the Criminal Injuries Compensation Fund; altering funding 9 for the Fund; and generally relating to the Criminal Injuries Compensation Board and the Criminal Injuries Compensation Fund. 10

- 11 BY repealing and reenacting, without amendments,
- 12 Article Criminal Procedure
- 13 Section 11–801(a) and 11–804(a)
- 14 Annotated Code of Maryland
- 15 (2018 Replacement Volume and 2022 Supplement)
- 16 BY repealing and reenacting, with amendments,
- 17 Article Criminal Procedure
- 18 Section 11–801(d), (e), and (g), 11–802, 11–804(b) and (c), 11–805(a), 11–807(b),
- 19 11–808(a), 11–809(a), 11–810, 11–811(a) and (b), 11–813, 11–814, 11–818, and
- 20 11-819
- 21 Annotated Code of Maryland
- 22 (2018 Replacement Volume and 2022 Supplement)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND.
- 24 That the Laws of Maryland read as follows:
- 25 Article Criminal Procedure
- 26 11-801.

1	(a) In this subtitle the following words have the meanings indicated.			
2	(d)	[(1)] "Crime" means:		
3 4	[(i)] (1) except as provided in paragraph (2) of this subsection, a criminal offense under state, federal, or common law that is committed in:			
5	[1.] (I) this State; or			
6		[2.] (II) another state against a resident of this State; or		
7 8 9	[(ii)] (2) an act of international terrorism as defined in Title 18, § 2331 of the United States Code that is committed outside of the United States against a resident of this State.			
10 11	[(2) "Crime" does not include an act involving the operation of a vessel or motor vehicle unless the act is:			
12 13				
14		(ii) a violation of § 8–738 of the Natural Resources Article;		
15		(iii) a violation of the Criminal Law Article;		
16 17	injury; or	(iv) operating a motor vehicle or vessel that results in an intentional		
18 19 20	(v) a violation of federal law or the law of another state that is substantially equivalent to a violation under this paragraph, as required under 34 U.S.C § 20102(b)(5) and (6).]			
21	(e)	"Dependent" means:		
22		(1) a surviving spouse, DOMESTIC PARTNER , or child of a person; or		
23		(2) a person who is dependent on another person for principal support.		
24	(g)	"Victim" means a person:		
25 26	act;	(1) who suffers physical injury or death as a result of a crime or delinquent		
27		(2) who suffers psychological injury as a direct result of [:		

- 1 (i) a fourth degree sexual offense or a delinquent act that would be 2 a fourth degree sexual offense if committed by an adult;
- 3 (ii) a felony or a delinquent act that would be a felony if committed 4 by an adult; or
- 5 (iii) physical injury or death directly resulting from a crime or 6 delinquent act; or A CRIME OR DELINQUENT ACT; OR
- 7 (3) who suffers physical injury or death as a direct result of:
- 8 (i) trying to prevent a crime or delinquent act or an attempted crime 9 or delinquent act from occurring in the person's presence;
- 10 (ii) trying to apprehend an offender who had committed a crime or 11 delinquent act in the person's presence or had committed a felony or a delinquent act that 12 would be a felony if committed by an adult; or
- 13 (iii) helping a law enforcement officer in the performance of the 14 officer's duties or helping a member of a fire department who is being obstructed from 15 performing the member's duties.
- 16 11-802.
- 17 (a) The General Assembly finds:
- 18 (1) that many [innocent] persons suffer personal physical or psychological 19 injury or die because of [crimes or delinquent acts or in their efforts to prevent them or 20 apprehend persons committing or attempting to commit them] CRIME VICTIMIZATION;
- 21 (2) that [these persons or their dependents may as a result suffer disability, incur financial hardships, or become reliant on public assistance] THERE IS A NEED FOR GOVERNMENTAL ASSISTANCE FOR THESE VICTIMS AND THEIR LOVED ONES; and
- 25 (3) that [there is a need for government financial assistance for these victims] THIS INCLUDES FINANCIAL ASSISTANCE TO ADDRESS THE MANY SIGNIFICANT EMOTIONAL, PRACTICAL, AND FINANCIAL HURDLES THAT RESULT FROM CRIME VICTIMIZATION, INCLUDING LOST WORK, UNEXPECTED FUNERAL EXPENSES, AND MEDICAL AND MENTAL HEALTH NEEDS.
- 30 (b) The policy of the State is that help, care, and support be provided by the State, 31 as a matter of moral responsibility **AND PUBLIC SAFETY**, for these victims.
- 32 11-804.

11-805.

- 1 There is a Criminal Injuries Compensation Board in the Governor's Office of 2 Crime Prevention, Youth, and Victim Services. 3 (b) The Board consists of [five] NINE members. (1) **(2)** THE MEMBERSHIP OF THE BOARD SHALL REFLECT THE RACIAL, 4 ETHNIC, GEOGRAPHIC, AND GENDER DIVERSITY OF THE STATE. 5 6 [(2)] **(3)** Of the [five] NINE members of the Board: 7 (i) one shall be a family member of a homicide victim; 8 [no more than four may belong to the same political party; and] (ii) 9 THREE SHALL BE SURVIVORS OF VIOLENCE WHO ARE MEMBERS OF COMMUNITIES THAT EXPERIENCE DISPROPORTIONATELY HIGH RATES OF VIOLENCE AND 10 11 **INCARCERATION:** 12 (iii) one shall have been admitted to practice law in the State for at least 5 years immediately preceding the appointment] THREE SHALL REPRESENT 13 14 COMMUNITY-BASED ORGANIZATIONS PROVIDING SERVICES TO VICTIMS OF 15 VIOLENCE; 16 ONE SHALL BE A REPRESENTATIVE OF A VICTIM ADVOCATE ORGANIZATION THAT ASSISTS VICTIMS APPLYING FOR VICTIM COMPENSATION; AND 17 18 (V) ONE SHALL BE A COMMUNITY PROVIDER OR ADVOCATE 19 WITH EXPERTISE IN COMMUNITY-BASED VIOLENCE REDUCTION PROGRAMS OR 20 INITIATIVES WITH A PUBLIC HEALTH APPROACH. [(3)] **(4)** 21 The Executive Director shall appoint the members of the Board, with the approval of the Governor and the advice and consent of the Senate. 2223 (c) (1) The term of a member is 5 years. 24A member who is appointed to fill a vacancy occurring other than by (2)25 expiration of a term serves for the rest of the unexpired term. A MEMBER MAY NOT SERVE MORE THAN TWO CONSECUTIVE 26 **(3)** TERMS. 27
- 29 (a) Subject to the authority of the Executive Director, the Board has the following 30 powers and duties:

1 2 3	(1) duties of a claims may be necessary;		tablish and maintain an office and to appoint and prescribe the ner, a secretary, clerks, and any other employees and agents as
4 5 6 7		proced	opt regulations to carry out the provisions and purposes of this dures for the review and evaluation of claims and regulations for s' fees for representation before the Board or before the court on
8 9 10	(3) county or municip the Board to determ	al poli	uest from the State's Attorney, the Department of State Police, or ce departments any investigation and information that will help
11 12	[and	(i)]	whether a crime or a delinquent act was committed or attempted;
13 14	responsible for the	(ii) victim	whether and to what extent the victim or claimant was a's or claimant's own injury;]
15 16 17		, то н	ar and determine each claim for an award filed with the Board EAR APPEALS BY APPLICANTS, and to reinvestigate or reopen a lines to be necessary;
18	(5)	to dir	ect medical examination of victims;
19 20 21	(6) issue subpoenas r production of docu	equirii	d hearings, administer oaths, examine any person under oath, and ng the attendance and testimony of witnesses or requiring the or other evidence;
22 23	(7) the State; and	to tak	te or cause to be taken affidavits or depositions within or outside
24 25 26	subject to § 2–1257 of the State Government Article, to the General Assembly a written		
27		(I)	THE NUMBER OF APPLICATIONS FILED WITH THE BOARD;
28		(II)	THE NUMBER OF APPLICATIONS APPROVED;
29		(III)	THE NUMBER OF APPLICATIONS DENIED;
30		(IV)	THE BASIS FOR EACH DENIAL;
31		(v)	ANONYMIZED DATA INDICATING THE RACE, GENDER, AGE,

AND COUNTY OF RESIDENCE OF VICTIMS;

1 2	(VI) ANONYMIZED DATA INDICATING THE CRIME INVOLVED IN EACH APPLICATION;		
3 4 5	(VII) THE AVERAGE TIME IN BETWEEN THE BOARD RECEIVING AN APPLICATION, THE DETERMINATION OF ELIGIBILITY, AND THE FIRST DISBURSEMENT TO THE VICTIM; AND		
6 7	(VIII) AN ACCOUNTING OF ALL FUNDS RECEIVED BY THE BOARD AND HOW THE BOARD USED FUNDS.		
8	11–807.		
9 10 11	(b) When a report of a [violent] crime is filed with a law enforcement unit, the law enforcement unit shall give to a victim of that [violent] crime written information that the Board supplies about compensation for victims.		
12	11–808.		
13 14	(a) (1) Except as provided in paragraph (2) of this subsection, the following persons are eligible for awards in the manner provided under this subtitle:		
15	(i) a victim;		
16	(ii) a dependent of a victim who died as a direct result of:		
17	1. a crime or delinquent act;		
18 19 20 21 22	crime or delinquent act from occurring in the victim's presence or trying to apprehend a person who had committed a crime or delinquent act in the victim's presence [or had committed a felony or a delinquent act that would be considered a felony if committed by		
23 24 25	3. helping a law enforcement officer perform the officer's duties or helping a member of a fire department who is obstructed from performing the member's duties;		
26 27	(iii) any person who paid or assumed responsibility for the funeral expenses of a victim who died as a direct result of:		
28	1. a crime or delinquent act;		
29 30	2. trying to prevent a crime or delinquent act or an attempted crime or delinquent act from occurring in the victim's presence or trying to apprehend a		

person who had committed a crime or delinquent act in the victim's presence [or had

1	committed a felony]; or		
2 3 4	3. helping a law enforcement officer perform the officer's duties or helping a member of a fire department who is obstructed from performing the member's duties; and		
5 6	(iv) 1. a parent, child, DOMESTIC PARTNER, DEPENDENT MINOR, or spouse of a victim who resides with the victim; or		
7 8 9	2. a parent, child, DOMESTIC PARTNER, DEPENDENT MINOR, or spouse of an individual who is incarcerated for abuse as defined in § 4–501 of the Family Law Article and who, prior to incarceration:		
0	A. resided with the parent, child, or spouse; and		
$\frac{1}{2}$	B. provided financial support to the parent, child, DOMESTIC PARTNER, DEPENDENT MINOR, or spouse.		
13 14 15	(2) A person who commits the crime or delinquent act that is the basis of a claim, or an accomplice of the person, is not eligible to receive an award with respect to the claim.		
6	11–809.		
17 18	(a) (1) Except as provided in paragraphs (2) and (3) of this subsection, a claimant shall file a claim within [3] 5 years after the later of:		
19 20	(i) the discovery of the occurrence of the crime or delinquent act or the death of the victim; or		
21	(ii) the earlier of:		
22 23	1. the date the claimant discovered an attempt to obtain a reversal of a conviction, a sentence, or an adjudication for the crime or delinquent act; or		
24 25 26	2. the date the claimant, exercising ordinary diligence, should have discovered an attempt to obtain a reversal of a conviction, a sentence, or an adjudication for the crime or delinquent act.		
27	(2) In a case of child abuse, a claimant may file a claim[:		
28 29	(i)] up to the date the child who was the subject of the abuse reaches the age of 25 years[; or		

if the Board determines that there was good cause for failure to

file a claim before the date the child who was the subject of the abuse reached the age of 25

30

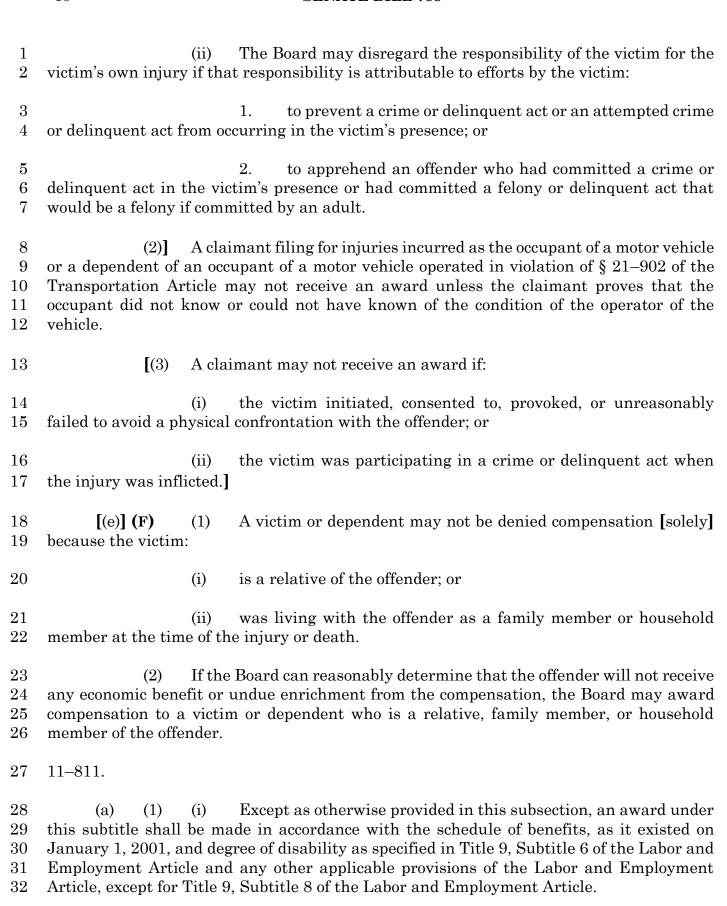
31

(ii)

- 1 years, at any time. 2 (3)[In a case of sexual assault, a] A claimant may file a claim at any time if the Board determines that there was good cause for failure to file a claim within the time 3 limits provided under paragraphs (1) and (2) of this subsection. 4 5 11-810. [(1)] The Board may make an award only if the Board finds that: 6 (a) 7 [(i)] **(1)** a crime or delinquent act was committed; AND [(ii)] **(2)** the crime or delinquent act directly resulted in: 8 9 [1.] (I) physical injury to or death of the victim; or [2.] (II) 10 psychological injury to the victim that necessitated 11 mental health counseling[; 12 (iii) police, other law enforcement, or judicial records show that the 13 crime or delinquent act or the discovery of child abuse was reported to the proper 14 authorities within 48 hours after the occurrence of the crime or delinquent act or the discovery of the child abuse; and 15 16 the victim has cooperated fully with all law enforcement units. (iv) 17 For good cause, the Board may waive the requirements of paragraph 18 (1)(iii) and (iv) of this subsection]. 19 (B) THE BOARD SHALL ACCEPT AS EVIDENCE: 20 **(1)** A POLICE REPORT OR ANOTHER REPORT PRODUCED BY A LAW 21**ENFORCEMENT AGENCY;** 22MEDICAL RECORDS DOCUMENTING AN INJURY CONSISTENT WITH **(2)** 23 THE ALLEGED CRIME; 24 **(3)** A SIGNED STATEMENT FROM A VICTIM SERVICES PROVIDER; **(4)** 25 A PEACE ORDER ISSUED UNDER TITLE 3, SUBTITLE 15 OF THE **COURTS ARTICLE:** 26
- 27 (5) A PROTECTIVE ORDER ISSUED UNDER TITLE 4, SUBTITLE 5 OF 28 THE FAMILY LAW ARTICLE;

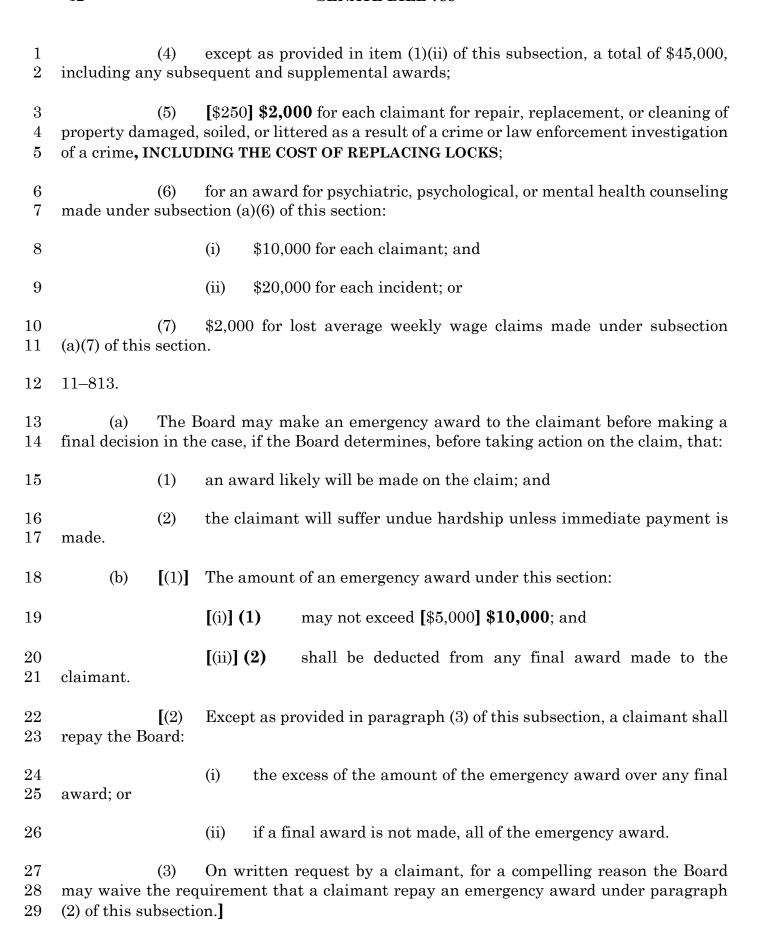
1 2	(6) A STATEMENT FROM A LICENSED MEDICAL PROVIDER ATTESTING TO THE INJURIES SUFFERED BY A VICTIM; AND			
3	(7)	ANY	OTHER EVIDENCE THE BOARD CONSIDERS PROBATIVE.	
4 5 6 7	[(b)] (C) Unless total dependency is established, family members, HOUSEHOLD MEMBERS, AND MINORS LIVING WITH A LEGAL GUARDIAN are considered to be partly dependent on a parent OR A LEGAL GUARDIAN with whom they reside without regard to actual earnings.			
8	[(c)] (D) injury on which th	(D) The Board may make an award only if the claimant, as a result of the hich the claim is based, has:		
10 11	• '			
12		(i)	medical care, INCLUDING THE COST OF MEDICAL SUPPLIES;	
13		(ii)	expenses for eyeglasses and other corrective lenses;	
14		(iii)	mental health counseling;	
15		(iv)	funeral expenses;	
16		(v)	repairing, replacing, or cleaning property;	
17		(vi)	disability or dependent claim; [or]	
18 19	DEPOSIT;	(VII)	THE COSTS OF RELOCATION, INCLUDING ANY SECURITY	
20 21	(VIII) CHILD CARE EXPENSES INCURRED AS A RESULT OF SEEKING MEDICAL OR PSYCHOLOGICAL CARE;			
22 23	MEDICAL OR PSY	(IX)	TRANSPORTATION COSTS INCURRED BY TRAVEL TO SEEK OGICAL CARE; OR	
24		[(vii)]	(X) other necessary services; or	
25	(2)	lost a	t least \$100 in earnings or support.	
26 27 28 29	[(d)] (E) [(1) (i) Except as provided under subparagraph (ii) of this paragraph, in considering a claim and in determining the amount of an award, the Board shall determine whether the victim's conduct contributed to the infliction of the victim's injury, and, if so, reduce the amount of the award or reject the claim.			

(ii)



For determining the amount of an award under this subtitle, the

- 1 term "average weekly wages" does not include tips, gratuities, and wages that are 2 undeclared on the claimant's State or federal income tax returns for the applicable years. 3 If a claimant does not have "average weekly wages" to qualify under the formula in Title 9, Subtitle 6 of the Labor and Employment Article, the award 4 5 shall be in an amount equal to the average of the maximum and minimum awards listed in 6 the applicable portion of that subtitle. 7 (2)An award for loss of earnings or support made under this subtitle may 8 be up to two-thirds of the victim's gross average wage, but may not be less than the amount 9 provided in paragraph (1) of this subsection. 10 The parent or guardian of a victim who is a child and who resides with 11 the victim may be eligible for an award of up to 30 days of lost earnings as a result of caring 12 for the victim. 13 An award for funeral expenses may not exceed [\$7,500] **\$10,000**. **(4)** 14 Subject to the limitation under subsection (b)(3) of this section and § 15 11–812 of this subtitle, a person who is eligible for an award as the result of the death of a 16 victim or psychological injury may be eligible, under the regulations that the Board adopts, 17 to receive psychiatric, psychological, or mental health counseling. 18 Subject to the limitation under subsection (b)(6) of this section and § (6) 19 11-812 of this subtitle, a parent, child, **DOMESTIC PARTNER, DEPENDENT,** or spouse of 20 a victim who resides with the victim and who is eligible for an award as the result of the 21injury of a victim is eligible to receive psychiatric, psychological, or mental health 22 counseling. 23(7)Subject to the limitation under subsection (b)(7) of this section and § 2411-812 of this subtitle, a parent, child, **DOMESTIC PARTNER, DEPENDENT,** or spouse of 25a victim who died as a direct result of a crime or delinquent act is eligible for an award of 26up to 2 weeks of lost average weekly wages. 27 (b) Compensation awarded under this subtitle may not exceed: 28 (1)for a disability-related or dependency-related claim: 29 (i) except as provided in item (ii) of this paragraph, \$25,000; or 30 (ii) if the injury to the victim results in permanent total disability, up to an additional \$25,000 after a disability-related claim has been awarded to the victim; 31 32 (2)\$45,000 for a medical claim;
- 33 (3) [\$10,000] **\$45,000** for each claimant for psychiatric, psychological, or mental health counseling under subsection (a)(5) of this section;



1 (C) UNLESS IT FINDS BY CLEAR AND CONVINCING EVIDENCE THAT THE 2 APPLICATION IS WITHOUT MERIT, THE BOARD SHALL MAKE EMERGENCY AWARDS 3 FOR: **(1)** 4 **FUNERAL EXPENSES;** 5 **(2)** CRIME SCENE CLEANUP; AND 6 **(3)** EMERGENCY RELOCATION. 7 THE BOARD SHALL MAKE AVAILABLE PUBLICLY ON ITS WEBSITE A (D) 8 FORM FOR VICTIMS TO APPLY FOR EMERGENCY AWARDS. 9 11-814. 10 (a) **(1)** Within 30 days after the receipt of a claim, the Board shall notify the 11 claimant BY E-MAIL OR PHONE if additional material is required. 12 **(2)** THE BOARD SHALL DOCUMENT THE DATE AND TIME THAT NOTICE IS ISSUED UNDER THIS SUBSECTION. 13 14 Except as provided in paragraph (2) of this subsection, within [90] 30 (b) (1) days after the receipt of a claim and all necessary supporting material, the Board OR ITS 15 STAFF shall: 16 17 (i) complete the review and evaluation of each claim; and 18 file with the Executive Director a written report setting forth the 19 decision and the reasons in support of the decision. 20 For good cause shown, for a period not to exceed 1 year the Board may extend the time to file its report with the Executive Director after receipt of the claim and 2122all necessary supporting material until the first to occur of the following events: 23the claimant no longer has expenses related to the crime; or (i) 24 the claimant has been awarded the maximum amount 25authorized under §§ 11–811(b) and 11–812 of this subtitle. 26 (c) **(1)** Within 30 days after the receipt of a written report from the Board OR 27 ITS STAFF, the [Executive Director shall modify, affirm, or reverse the decision of the 28 Board CLAIMANT MAY PETITION THE BOARD FOR RECONSIDERATION.

WITHIN 30 DAYS AFTER THE RECEIPT OF A PETITION FOR

(2)

(I)

29

1 RECONSIDERATION, THE BOARD SHALL ISSUE A DECISION.

- 2 (II) THE BOARD SHALL FILE WITH THE EXECUTIVE DIRECTOR
- 3 A WRITTEN REPORT SETTING FORTH THE DECISION AND THE REASONS IN SUPPORT
- 4 OF THE DECISION.
- 5 (3) A CLAIMANT MAY APPEAL THE DECISION OF THE BOARD ON A
- 6 PETITION FOR RECONSIDERATION BY FILING A PETITION FOR JUDICIAL REVIEW IN
- 7 ACCORDANCE WITH TITLE 7 OF THE MARYLAND RULES.
- 8 [(d) The decision of the Executive Director to affirm, modify, or reverse the
- 9 decision of the Board is final.]
- 10 [(e)] (D) The claimant shall be given a copy of [the final report on request] ANY
- 11 REPORT BY CERTIFIED MAIL.
- 12 11-818.
- 13 (a) A person may not assert a false claim under this subtitle.
- 14 (b) A person who violates this section:
- 15 (1) is guilty of a misdemeanor and on conviction is subject to a fine not less
- than \$500 [or imprisonment not exceeding 1 year or both]; and
- 17 (2) shall forfeit any benefit received and reimburse the State for payments
- 18 received or paid on the person's behalf under this subtitle.
- 19 11-819.
- 20 (a) (1) There is a Criminal Injuries Compensation Fund.
- 21 (2) The Fund consists of:
- 22 (i) money distributed to the Fund from the additional court costs
- 23 collected from defendants under § 7–409 of the Courts Article;
- 24 (ii) any investment earnings or federal matching funds received by
- 25 the State for criminal injuries compensation; and
- 26 (iii) funds made available to the Fund from any other source.
- 27 (3) The Fund is a special continuing, nonlapsing fund that is not subject to
- $28 \quad \S \ 7\text{--}302$ of the State Finance and Procurement Article.
- 29 (4) The Treasurer shall separately hold the Fund and the Comptroller shall

1	account for	it.		
2 3	State Funds	(5) s.	(5) The Fund shall be invested and reinvested in the same manner as other	
4 5	(6) The Fund is subject to audit by the Office of Legislative Audits a provided in § 2–1220 of the State Government Article.			
6 7 8	(7) FOR FISCAL YEAR 2025 AND EACH FISCAL YEAR THEREAFTER THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION OF \$7,000,000 TO THE FUND.			
9	(b)	The C	Crimin	al Injuries Compensation Fund:
0		(1)	shall	be used to:
1			(i)	carry out the provisions of this subtitle; and
$\frac{12}{13}$	9–614 of the	e Corre	(ii) ectiona	distribute restitution payments forwarded to the Fund under § l Services Article; and
4		(2)	may	be used for:
5			(i)	any award given under this subtitle; and
16			(ii)	the costs of carrying out this subtitle.
17 18	(c) source.	This	section	does not prohibit the Fund from receiving money from any other
19 20	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:			
21				Article - Criminal Procedure
22	11–819.			
23	(a)	(1)	There	e is a Criminal Injuries Compensation Fund.
24		(2)	The I	Fund consists of:
25 26	collected fro	m defe	[(i) endant	money distributed to the Fund from the additional court costs s under § 7–409 of the Courts Article;]
27 28	received by	the Sta	[(ii)] ate for	(I) any investment earnings or federal matching funds criminal injuries compensation; and

SENATE BILL 788

1	[(iii)] (II) fur	ds made available to the Fund from any other source.
2 3	SECTION 3. AND BE IT FU effect July 1, 2024.	RTHER ENACTED, That Section 2 this Act shall take
4 5	SECTION 4. AND BE IT FUL 3 of this Act, this Act shall take effe	RTHER ENACTED, That, except as provided in Section ct October 1, 2023.