

# HOUSE BILL 42

J1, C2, D4

(PRE-FILED)

4lr0164  
CF SB 220

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By: **Chair, Health and Government Operations Committee (By Request –  
Departmental – Health)**

Requested: September 13, 2023

Introduced and read first time: January 10, 2024

Assigned to: Health and Government Operations

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## A BILL ENTITLED

1 AN ACT concerning

2 **Public Health – Public Health Services and Protections – Revisions**

3 FOR the purpose of repealing the exceptions that allow the sale, distribution, or purchase  
4 of tobacco products, tobacco paraphernalia, and electronic smoking devices to or for  
5 certain individuals who are active duty members of the military; authorizing the  
6 Maryland Department of Health to reallocate from one county to another county  
7 certain projected unspent grant funding relating to cancer to address certain funding  
8 needs; altering the duties of the State Council on Child Abuse and Neglect; repealing  
9 the requirement that the Secretary of Health appoint and convene an expert panel  
10 on child abuse and neglect relating to research and data collection on a yearly basis;  
11 transferring responsibility for the payment of certain emergency medical treatment  
12 charges in cases of child abuse and neglect from the Department to the Governor's  
13 Office of Crime Prevention, Youth, and Victim Services; and generally relating to  
14 public health services and protections.

15 BY repealing and reenacting, with amendments,  
16 Article – Business Regulation  
17 Section 16–209(c), 16.5–214.1, and 16.7–204.1  
18 Annotated Code of Maryland  
19 (2015 Replacement Volume and 2023 Supplement)

20 BY repealing and reenacting, with amendments,  
21 Article – Criminal Law  
22 Section 10–107(b), (c), and (d)  
23 Annotated Code of Maryland  
24 (2021 Replacement Volume and 2023 Supplement)

25 BY repealing and reenacting, with amendments,  
26 Article – Family Law

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 Section 5–712(e), 5–7A–06, and 5–7A–09  
2 Annotated Code of Maryland  
3 (2019 Replacement Volume and 2023 Supplement)

4 BY repealing and reenacting, without amendments,  
5 Article – Family Law  
6 Section 5–7A–01(a)  
7 Annotated Code of Maryland  
8 (2019 Replacement Volume and 2023 Supplement)

9 BY repealing  
10 Article – Health – General  
11 Section 13–1013(d) and 13–2205  
12 Annotated Code of Maryland  
13 (2023 Replacement Volume)

14 BY repealing and reenacting, with amendments,  
15 Article – Health – General  
16 Section 13–1013(e), (f), and (g), 24–305(b) and (d), and 24–307(a), (d), and (f)  
17 Annotated Code of Maryland  
18 (2023 Replacement Volume)

19 BY adding to  
20 Article – Health – General  
21 Section 13–1108(f)  
22 Annotated Code of Maryland  
23 (2023 Replacement Volume)

24 BY repealing and reenacting, with amendments,  
25 Article – Local Government  
26 Section 1–1203  
27 Annotated Code of Maryland  
28 (2013 Volume and 2023 Supplement)

29 Preamble

30 WHEREAS, The minimum age in all states for the sale of tobacco products was  
31 raised from 18 to 21 years effective December 20, 2019, under 21 U.S.C. § 387f(d)(5); and

32 WHEREAS, State statutory provisions maintain exceptions for active duty military  
33 personnel between the ages of 18 and 21 years of age to purchase tobacco products, which  
34 has caused confusion among Maryland tobacco product sellers; and

35 WHEREAS, Distribution of funds for the Local Public Health Cancer Grant for  
36 cancer prevention, education, screening, and treatment are made in accordance with the  
37 formula established in § 13–1108(b) of the Health – General Article, and funds cannot be

1 redistributed between eligible counties during the fiscal year if distribution does not align  
2 with the fiscal needs of counties; and

3 WHEREAS, Reporting on Enforcement Strategies for Distribution of Tobacco  
4 Products to Minors under § 24–307(f) of the Health – General Article contains references  
5 to sections of the Criminal Law Article repealed by the enactment of Chapter 396 of the  
6 Acts of the General Assembly of 2019; and

7 WHEREAS, Reporting requirements of the Cigarette Restitution Fund’s  
8 Counter–Marketing Component under § 13–1013(d) of the Health – General Article are  
9 duplicative of reporting requirements of the Cigarette Restitution Fund’s Annual  
10 Accomplishments and Outcomes Report under § 7–317 of the State Finance and  
11 Procurement Article; and

12 WHEREAS, Section 13–2205 of the Health – General Article, establishing an expert  
13 panel on child abuse and neglect, can be repealed without reducing the amount or quality  
14 of information provided to the General Assembly as the expert panel has completed its work  
15 and the efforts and reporting requirements of the expert panel can be assumed by the State  
16 Council on Child Abuse and Neglect established under § 5–7A–01 of the Family Law  
17 Article; and

18 WHEREAS, The Maryland Department of Health currently is named as the payor  
19 of last resort and given authority to adopt regulations for payments for emergency medical  
20 treatment to children in cases of child abuse and neglect under § 5–712(e) of the Family  
21 Law Article; and

22 WHEREAS, The Governor’s Office of Crime Prevention, Youth, and Victim Services  
23 has taken over the responsibility as the payor of last resort for the payments for emergency  
24 medical treatment; now, therefore,

25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
26 That the Laws of Maryland read as follows:

### 27 Article – Business Regulation

28 16–209.

29 (c) (1) A licensee shall post a sign in a location that is clearly visible to the  
30 consumer that states:

31 “No person under the age of 21 may be sold tobacco [products without military  
32 identification”] **PRODUCTS**”.

33 (2) The sign required under this subsection shall be written in letters at  
34 least one–half inch high.

35 16.5–214.1.

1 (a) A licensed other tobacco products retailer shall post a sign in a location that  
2 is clearly visible to the consumer that states:

3 “No person under the age of 21 may be sold tobacco [products without military  
4 identification”] **PRODUCTS**”.

5 (b) The sign required under this section shall be written in letters at least  
6 one-half inch high.

7 16.7–204.1.

8 (a) A retail licensee shall post a sign in a location that is clearly visible to the  
9 consumer that states:

10 “No person under the age of 21 may be sold tobacco [products without military  
11 identification”] **PRODUCTS**”.

12 (b) The sign required under this section shall be written in letters at least  
13 one-half inch high.

#### 14 Article – Criminal Law

15 10–107.

16 (b) (1) This subsection does not apply to the distribution of a tobacco product  
17 or tobacco paraphernalia to[:

18 (i)] an individual under the age of 21 years who is acting solely as  
19 the agent of the individual’s employer if the employer distributes tobacco products or  
20 tobacco paraphernalia for commercial purposes[; or

21 (ii) a purchaser or recipient who:

22 1. is at least 18 years of age;

23 2. is an active duty member of the military; and

24 3. presents a valid military identification].

25 (2) A person who distributes tobacco products for commercial purposes,  
26 including a person licensed under Title 16, Title 16.5, Title 16.7, or Title 16.9 of the  
27 Business Regulation Article, may not distribute to an individual under the age of 21 years:

28 (i) a tobacco product;

1 (ii) tobacco paraphernalia; or

2 (iii) a coupon redeemable for a tobacco product.

3 (c) A person not described in subsection (b)(2) of this section may not:

4 (1) purchase for or sell a tobacco product to an individual under the age of  
5 21 years[, unless the individual:

6 (i) is at least 18 years of age;

7 (ii) is an active duty member of the military; and

8 (iii) presents a valid military identification]; or

9 (2) distribute tobacco paraphernalia to an individual under the age of 21  
10 years[, unless the individual:

11 (i) is at least 18 years of age;

12 (ii) is an active duty member of the military; and

13 (iii) presents a valid military identification].

14 (d) In a prosecution for a violation of this section, it is a defense that the defendant  
15 examined the purchaser's or recipient's driver's license or other valid identification issued  
16 by a government unit that positively identified the purchaser or recipient as at least 21  
17 years of age [or as at least 18 years of age and an active duty member of the military].

## 18 Article – Family Law

19 5–712.

20 (e) (1) In accordance with regulations adopted by the [Secretary of Health]  
21 **EXECUTIVE DIRECTOR OF THE GOVERNOR'S OFFICE OF CRIME PREVENTION,**  
22 **YOUTH, AND VICTIM SERVICES,** the [Maryland Department of Health] **GOVERNOR'S**  
23 **OFFICE OF CRIME PREVENTION, YOUTH, AND VICTIM SERVICES** shall pay for  
24 emergency medical treatment charges that are incurred on behalf of a child who is  
25 examined or treated under this section.

26 (2) The child's parent or guardian is liable to the [Maryland Department  
27 of Health] **GOVERNOR'S OFFICE OF CRIME PREVENTION, YOUTH, AND VICTIM**  
28 **SERVICES** for the payments and shall take any steps necessary to secure health benefits  
29 available for the child from a public or private benefit program.

30 (3) The local department shall:

1 (i) immediately determine whether a child treated or examined  
2 under this section is eligible for medical assistance payments; and

3 (ii) secure medical assistance benefits for any eligible child  
4 examined or treated under this section.

5 5-7A-01.

6 (a) There is a State Council on Child Abuse and Neglect.

7 5-7A-06.

8 (a) In addition to any duties set forth elsewhere, the Council shall, by examining  
9 the policies and procedures of State and local agencies and specific cases that the Council  
10 considers necessary to perform its duties under this section, evaluate the extent to which  
11 State and local agencies are effectively discharging their child protection responsibilities in  
12 accordance with:

13 (1) the State plan under 42 U.S.C. § 5106a(b);

14 (2) the child protection standards set forth in 42 U.S.C. § 5106a(b); and

15 (3) any other criteria that the Council considers important to ensure the  
16 protection of children, including:

17 (i) a review of the extent to which the State child protective services  
18 system is coordinated with the foster care and adoption program established under Part E  
19 of Title IV of the Social Security Act; and

20 (ii) a review of child fatalities and near fatalities.

21 (b) The Council may request that a local citizens review panel established under  
22 § 5-539.2 of this title conduct a review under this section and report its findings to the  
23 Council.

24 (c) The Council shall coordinate its activities under this section with the State  
25 Citizens Review Board for Children, local citizens review panels, [and] the child fatality  
26 review teams, **AND THE CHILD ABUSE MEDICAL PROVIDERS (MARYLAND CHAMP)**  
27 **INITIATIVE** in order to avoid unnecessary duplication of effort.

28 (d) The chairperson of the Council may designate members of the Children's  
29 Justice Act Committee as special members of the Council for the purpose of carrying out  
30 the duties set forth in this section.

31 5-7A-09.

1 (a) The Council shall report and make recommendations annually to the  
2 Governor and the General Assembly on:

3 (1) ACTIVITIES OF THE MARYLAND CHAMP INITIATIVE  
4 ESTABLISHED UNDER TITLE 13, SUBTITLE 22 OF THE HEALTH – GENERAL ARTICLE,  
5 INCLUDING DATA COLLECTED ON CHILD ABUSE AND NEGLECT DIAGNOSES AND  
6 TREATMENT; AND

7 (2) matters relating to the prevention, detection, prosecution, and  
8 treatment of child abuse and neglect, including policy and training needs that require the  
9 attention and action of the Governor or the General Assembly.

10 (b) The Council shall annually prepare and make available to the public a report  
11 containing a summary of its activities under § 5–7A–05 of this subtitle.

12 **Article – Health – General**

13 13–1013.

14 [(d) Subject to subsection (c)(2) of this section, before spending any funds allocated  
15 in the State budget to the Counter–Marketing and Media Component and no later than  
16 January 1, 2001, the Department shall submit a report to the Governor and, subject to §  
17 2–1257 of the State Government Article, the General Assembly that:

18 (1) Identifies the goals of the Counter–Marketing and Media Component  
19 and the target dates for meeting these goals;

20 (2) Describes the various elements of the Counter–Marketing and Media  
21 Component and how the Department plans to implement the Component; and

22 (3) Identifies the different target audiences of the Counter–Marketing and  
23 Media Component.]

24 [(e)] (D) (1) The Department may contract with a higher education  
25 institution or private entity to implement any part of the Counter–Marketing and Media  
26 Component.

27 (2) If the Department determines that any part of the Counter–Marketing  
28 and Media Component should be implemented by a higher education institution or private  
29 entity, the Department shall issue a request for proposal to select the entity that will  
30 implement that part of the Component.

31 (3) At a minimum, the request for proposal shall:

32 (i) State with specificity the goals of the Counter–Marketing and  
33 Media Component;

1 (ii) State with specificity the objectives and performance criteria  
2 that will be used to measure the success of the program to which the request for proposal  
3 relates; and

4 (iii) Require that the response to the request for proposal include a  
5 plan to reach the targeted audiences identified by the Department.

6 (4) If the Department issues a request for proposal to select an entity to  
7 implement any part of the Counter-Marketing and Media Component, the Department  
8 shall use the criteria established in § 13-1003(e)(5) of this subtitle as a guide in  
9 administering the request for proposal process.

10 [(f)] (E) To the extent practicable, the Department shall take steps to maximize  
11 the cost effectiveness of the Counter-Marketing and Media Component, including:

12 (1) Using advertisements and other communications and public relations  
13 products and services that have been developed by and shown to be effective in other states;

14 (2) Subject to subsection [(g)] (F) of this section, using money that is  
15 allocated to the Counter-Marketing and Media Component to obtain money from the  
16 federal government, the National Public Education Fund, or any other entity; and

17 (3) Coordinating the purchase of broadcast time with other states.

18 [(g)] (F) The Department may not accept money from the federal government,  
19 the National Public Education Fund, or any other entity if the Department is required to  
20 accept, as a condition of receiving the money, restrictions on the content of advertisements,  
21 communications, or other public relations products or services that are funded with money  
22 from the Cigarette Restitution Fund if the restrictions are inconsistent with the purposes  
23 of this subtitle.

24 13-1108.

25 (F) THE DEPARTMENT MAY REALLOCATE PROJECTED UNSPENT FUNDS  
26 AWARDED TO A COUNTY TO ANOTHER COUNTY AS NEEDED DURING THE FISCAL YEAR  
27 IN ORDER TO ADDRESS ANY UNMET COUNTY FUNDING NEEDS AS DETERMINED  
28 UNDER § 13-1107 OF THIS SUBTITLE.

29 [13-2205.

30 (a) The Secretary shall appoint and convene an expert panel on child abuse and  
31 neglect relating to research and data collection at least one time each year.

32 (b) The panel shall assist the Secretary in:



1 (1) Reviewing the appropriateness of current procedural terminology  
2 (CPT) codes and billing protocols for services provided regarding child abuse and neglect;  
3 and

4 (2) Determining how diagnosis and treatment data may be preserved to  
5 provide statistics on the extent of child abuse and neglect in the State, including through  
6 the creation of a special billing code.

7 (c) The panel shall meet at least one time each year with representatives from  
8 each emergency room, child advocacy center, and any other facility that provides expert  
9 child abuse and neglect care, as defined in § 5–712 of the Family Law Article, to provide  
10 training in current procedural terminology (CPT) codes and billing protocols.

11 (d) On or before December 1 of each year, the panel shall submit a report, in  
12 accordance with § 2–1257 of the State Government Article, to the General Assembly on the  
13 data collected on child abuse and neglect diagnosis and treatment and the activities of the  
14 Initiative.]

15 24–305.

16 (b) (1) Except as provided in paragraph (2) of this subsection, a person may  
17 not sell, distribute, or offer for sale to an individual under the age of 21 years an electronic  
18 smoking device, as defined in § 16.7–101(c) of the Business Regulation Article.

19 (2) This subsection does not apply to[:

20 (i) An] AN electronic smoking device that contains or delivers  
21 nicotine intended for human consumption if the device has been approved by the United  
22 States Food and Drug Administration for sale as a tobacco cessation product and is being  
23 marketed and sold solely for this purpose[; or

24 (ii) A purchaser or recipient who:

- 25 1. Is at least 18 years of age;
- 26 2. Is an active duty member of the military; and
- 27 3. Presents a valid military identification].

28 (d) In a prosecution for a violation of this section, it is a defense that the defendant  
29 examined the purchaser's or recipient's driver's license or other valid identification issued  
30 by a government unit that positively identified the purchaser or recipient as at least 21  
31 years of age [or as at least 18 years of age and an active duty member of the military].

32 24–307.

1 (a) (1) This section does not apply to the distribution of a coupon that is  
2 redeemable for a tobacco product if the coupon is:

3 (i) Contained in a newspaper, a magazine, or any other type of  
4 publication in which the coupon is incidental to the primary purpose of the publication; or

5 (ii) Sent through the mail.

6 (2) This section does not apply to the distribution of a tobacco product or  
7 tobacco paraphernalia to[:

8 (i) An] AN individual under the age of 21 years who is acting solely  
9 as the agent of the individual's employer if the employer distributes tobacco products or  
10 tobacco paraphernalia for commercial purposes[; or

11 (ii) A purchaser or recipient who:

12 1. Is at least 18 years of age;

13 2. Is an active duty member of the military; and

14 3. Presents a valid military identification].

15 (d) In a prosecution for a violation of subsection (b) of this section, it is a defense  
16 that the defendant examined the purchaser's or recipient's driver's license or other valid  
17 identification issued by a governmental unit that positively identified the purchaser or  
18 recipient as at least 21 years old [or as at least 18 years of age and an active duty member  
19 of the military].

20 (f) (1) The Maryland Department of Health, in collaboration and consultation  
21 with the Office of the Comptroller, the Executive Director of the Alcohol [and], Tobacco,  
22 AND CANNABIS Commission, local health departments, and local law enforcement  
23 agencies, shall develop ongoing strategies for enforcement of [§§ 10–107 and 10–108] §  
24 **10–107** of the Criminal Law Article.

25 (2) On or before October 1 each year, the Department shall report to the  
26 General Assembly, in accordance with § 2–1257 of the State Government Article, on:

27 (i) The development of enforcement strategies required under  
28 paragraph (1) of this subsection; and

29 (ii) Training and assistance to tobacco retailers to improve  
30 compliance with § 10–107 of the Criminal Law Article.

31 **Article – Local Government**

1 1-1203.

2 (a) This section applies only in:

3 (1) Carroll County;

4 (2) Cecil County;

5 (3) Garrett County; and

6 (4) St. Mary's County.

7 (b) Subsection (c)(3) of this section does not apply to the distribution of a coupon  
8 that is redeemable for a tobacco product if the coupon:

9 (1) is contained in a newspaper, magazine, or other type of publication and  
10 the coupon is incidental to the primary purpose of the publication; or

11 (2) is sent through the mail.

12 (c) A person may not:

13 (1) distribute a tobacco product to an individual under the age of 21 years,  
14 unless[:

15 (i)] the individual is acting solely as the agent of the individual's  
16 employer who is engaged in the business of distributing tobacco products; [or

17 (ii) the individual:

18 1. is at least 18 years of age;

19 2. is an active duty member of the military; and

20 3. presents a valid military identification;]

21 (2) distribute cigarette rolling papers to an individual under the age of 21  
22 years[, unless the individual:

23 (i) is at least 18 years of age;

24 (ii) is an active duty member of the military; and

25 (iii) presents a valid military identification]; or

1 (3) distribute to an individual under the age of 21 years a coupon  
2 redeemable for a tobacco product[, unless the individual:

3 (i) is at least 18 years of age;

4 (ii) is an active duty member of the military; and

5 (iii) presents a valid military identification].

6 (d) A person has not violated this section if:

7 (1) the person examined the driver's license or other valid  
8 government-issued identification presented by the recipient of a tobacco product, cigarette  
9 rolling paper, or coupon redeemable for a tobacco product; and

10 (2) the license or other identification positively identified the recipient as  
11 being at least 21 years old [or as being at least 18 years of age and an active duty member  
12 of the military].

13 (e) (1) In Carroll County and St. Mary's County, a person who violates this  
14 section commits a civil infraction and is subject to a civil penalty of:

15 (i) \$300 for the first violation; and

16 (ii) \$500 for any subsequent violation within 24 months after the  
17 previous citation.

18 (2) In Cecil County, a person who violates this section commits a civil  
19 infraction and is subject to a civil penalty of:

20 (i) \$300 for the first violation;

21 (ii) \$500 for a second violation; and

22 (iii) \$750 for any subsequent violation.

23 (3) In Garrett County, a person who violates this section commits a civil  
24 infraction and is subject to a civil penalty not exceeding \$300.

25 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
26 October 1, 2024.