F5 4lr0417 CF SB 738

By: Delegates D. Jones, A. Jones, Atterbeary, Ebersole, and Wilkins

Introduced and read first time: January 31, 2024

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2

Freedom to Read Act

3 FOR the purpose of establishing the State standards for libraries for the operation of each 4 library that receives funding from the State; altering the duties of the State Library 5 Board, the State Library Agency, and regional resource centers to incorporate the 6 State standards for libraries; making funding for certain libraries contingent on 7 adoption of a written policy consistent with the State standards for libraries; 8 requiring the State Librarian to authorize the State Comptroller to withhold funding 9 from libraries under certain circumstances; prohibiting county boards of education 10 and the governing bodies of certain libraries from retaliating against employees for 11 acting in a manner consistent with the State standards for libraries under certain 12 circumstances; requiring a certain action involving the property of a library to be 13 committed knowingly in order to be considered a crime; altering the maximum fine 14 for a certain crime involving the property of a library; and generally relating to the establishment of the State standards for libraries. 15

16 BY adding to

24

17 Article – Education

18 Section 4–142 and 23–102.1

19 Annotated Code of Maryland

20 (2022 Replacement Volume and 2023 Supplement)

21 BY repealing and reenacting, with amendments,

22 Article – Education

23 Section 23–101, 23–105, 23–106, 23–202, 23–202.1, 23–205, 23–406, 23–408, 23–503,

23–506, and 23–507

25 Annotated Code of Maryland

26 (2022 Replacement Volume and 2023 Supplement)

27 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

28 That the Laws of Maryland read as follows:

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



Article - Education

2 **4-142.**

1

- 3 (A) IN THIS SECTION, "STATE STANDARDS FOR LIBRARIES" HAS THE 4 MEANING STATED IN § 23–101 OF THIS ARTICLE.
- 5 (B) A LIBRARIAN OR MEDIA SPECIALIST EMPLOYED BY A COUNTY BOARD
- 6 MAY NOT BE DISMISSED, DEMOTED, SUSPENDED, DISCIPLINED, REASSIGNED,
- 7 TRANSFERRED, OR OTHERWISE RETALIATED AGAINST FOR ACTING IN A MANNER
- 8 CONSISTENT WITH THE STATE STANDARDS FOR LIBRARIES.
- 9 23–101.
- 10 (a) In this title the following words have the meanings indicated.
- 11 (b) "Print disabled individual" means an individual who cannot effectively read
- 12 print because of a visual, physical, perceptual, developmental, cognitive, or learning
- 13 disability.
- 14 (c) "State Library Agency" means the Maryland State Library Agency.
- 15 (d) "State Library Board" means the Maryland State Library Board.
- 16 (E) "STATE STANDARDS FOR LIBRARIES" MEANS THE PHILOSOPHY FOR THE
- 17 OPERATION OF A LIBRARY THAT ADHERES TO THE STANDARDS ENUMERATED IN §
- 18 **23–102.1(A)** OF THIS SUBTITLE.
- 19 **23–102.1.**
- 20 (A) IT IS THE GOAL OF THE STATE THAT EACH LIBRARY IS OPERATED IN A
- 21 MANNER THAT RECOGNIZES THE FOLLOWING STANDARDS:
- 22 (1) LIBRARY MATERIALS, SERVICES, AND RESOURCES EXIST AND
- 23 SHOULD BE PROVIDED FOR THE INTEREST, INFORMATION, AND ENLIGHTENMENT
- 24 OF ALL PERSONS THE LIBRARY SERVES;
- 25 (2) A LIBRARY SHOULD NOT EXCLUDE MATERIAL FROM ITS
- 26 CATALOGUE BECAUSE OF THE ORIGIN, BACKGROUND, OR VIEWS OF A PERSON WHO
- 27 CREATED THE MATERIAL; AND
- 28 (3) A LIBRARY SHOULD NOT PROHIBIT OR REMOVE MATERIAL FROM
- 29 ITS CATALOGUE BECAUSE OF PARTISAN OR DOCTRINAL DISAPPROVAL.

- 1 (B) It is the intent of the General Assembly that any library,
- 2 SCHOOL LIBRARY, RESOURCE CENTER, OR OTHER LIBRARY ARRANGEMENT
- 3 DEVELOPED BY THE STATE LIBRARY AGENCY THAT RECEIVES FUNDING FROM THE
- 4 STATE SHALL ADOPT AND FOLLOW A WRITTEN POLICY CONSISTENT WITH THE
- 5 STATE STANDARDS FOR LIBRARIES ENUMERATED IN SUBSECTION (A) OF THIS
- 6 SECTION.
- 7 23–105.
- 8 (a) In addition to the other powers granted and duties imposed by this article, the 9 State Library Board has the powers and duties set forth in this section.
- 10 (b) The State Library Board shall appoint the State Librarian.
- 11 (c) The State Library Board shall exercise general direction and control of library 12 development in this State and may:
- 13 (1) Adopt rules and regulations necessary to administer this title;
- 14 (2) After considering the recommendations of the State Librarian, 15 establish library policies and procedures for the statewide system of libraries;
- 16 (3) Consider the library needs of this State and recommend to the Governor and the General Assembly desirable legislation; and
- 18 (4) With the approval of the Governor, accept, administer, and spend any appropriation, gift, or grant for library purposes from the federal government or from any other person.
- 21 (d) In accordance with the bylaws, rules, and regulations of the State Board of 22 Education, the State Superintendent shall certificate professional library personnel.
- 23 (e) (1) Each year the State Library Board shall report to the Governor and the 24 people of this State on the support, condition, progress, and needs of libraries.
- 25 (2) The report required under paragraph (1) of this subsection shall include 26 any findings of the State Library Agency related to its duties under § 23–106(b)(4) of this 27 subtitle.
- 28 (f) The State Library Board shall approve county public library capital projects 29 for State funding in accordance with § 23–509 of this title.
- 30 (G) THE STATE LIBRARY BOARD SHALL DEVELOP POLICIES FOR THE 31 OPERATION OF LIBRARIES THAT ALIGN WITH THE STATE STANDARDS FOR 32 LIBRARIES.

30

(i)

individuals in this State; and

1	23–106.			
2 3 4	subject to the	auth	ority	o any other powers granted and duties imposed by this title, and of the State Library Board, the State Library Agency has the ch in this section.
5	(b) T	he St	ate Li	brary Agency shall:
6 7	,	,		le leadership and guidance for the planning and coordinated d information service in this State;
8 9 10	,	•		op statewide public and school library services and networks, er arrangements to meet the library and information needs of this
11 12	in this State to	,	Provid	le professional and technical advice on improving library services
13		((i)	Public and school library officials;
14		((ii)	Higher education and special library officials;
15		((iii)	State government agencies; and
16		((iv)	Any other person;
17	(4	4)	(i)	Collect library statistics and other data;
18 19	studies of then			Identify library needs and provide for needed research and
20 21	services and a		` '	Coordinate library services with other information and education
22 23	(Elibrary purpos		Admir	nister federal and State funds appropriated to it by the State for
24 25	libraries; and	6) ((i)	Develop and recommend professional standards and policies for
26 27	librarians and			Establish requirements and procedures for the certification of sonnel;
28	(7	7)	Provid	le:

Specialized library service to the blind and other print disabled

1	(ii) Other desirable specialized library services;
2 3 4	(8) Encourage, advise, and assist in establishing, operating, and coordinating libraries at State institutions and agencies and administer the operation of library and information services for the State Library Board;
5 6	(9) Administer the State grant program for county public library capital projects, in accordance with § 23–509 of this title;
7 8	(10) Adopt guidelines for the administration of public libraries and recommend to the State Library Board rules and regulations to implement this title;
9	(11) Cooperate with national library agencies and those of any other state;
10 11	(12) Develop a Deaf Culture Digital Library in accordance with § 23–109 of this subtitle; [and]
12 13 14	(13) Ensure that each library that receives State funds is operated in a manner consistent with the State standards for libraries; and
15	(14) Perform any other duty necessary for its proper operation.
16	23–202.
17 18 19 20	(a) The boards of library trustees of at least three public library systems outside the standard metropolitan statistical areas defined by the United States Bureau of the Census may request the State Library Board to establish and maintain a regional resource center.
21 22 23	(b) Each regional resource center shall provide, through mutual cooperation and coordination, books, information, and other material and service resources that an individual library cannot provide adequately by itself.
24 25	(c) (1) A region to be served by a regional resource center shall have a population of at least 100,000.
26 27 28	(2) Subject to approval by the State Library Board, the boards of library trustees of the participating library systems shall designate the library to serve as the resource center.
29	(d) (1) There is a board of advisors for each regional resource center that shall

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act as the Regional Advisory Council.

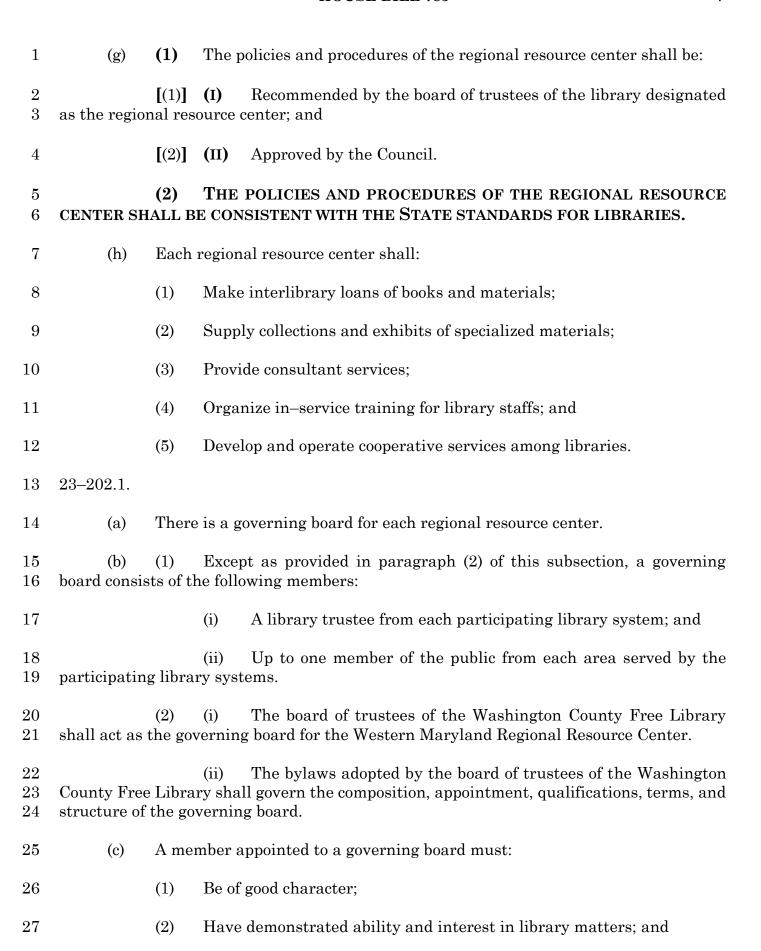
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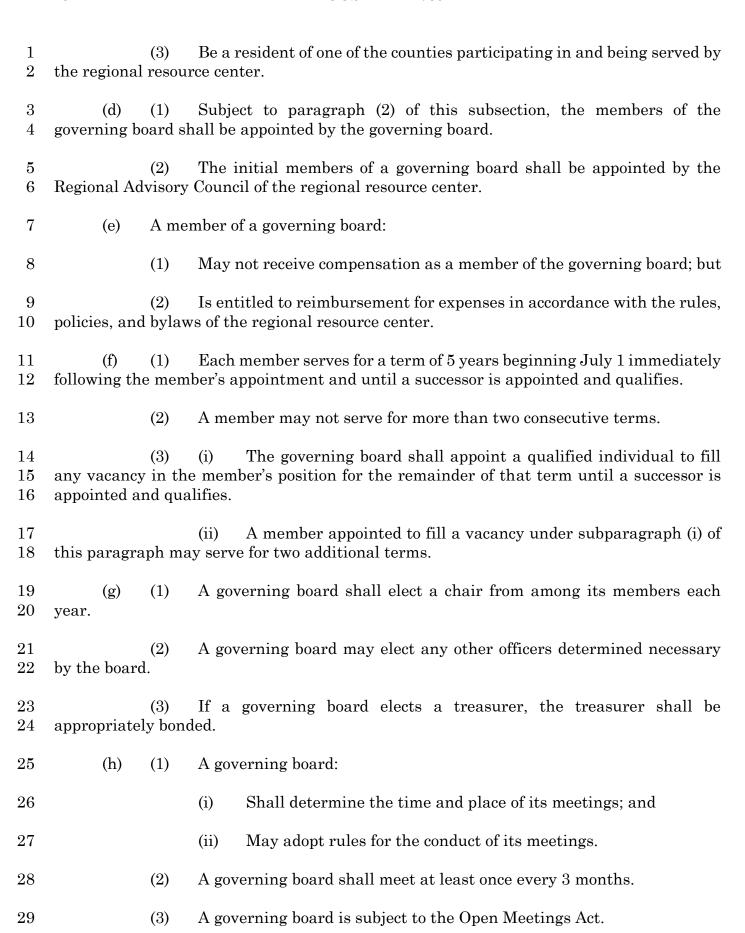
The Council consists of:

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1		(i)	The director of the regional resource center; and
2		(ii)	The director of each member library system.
3	(3)	The	Council for each regional resource center shall:
4		(i)	Gather information on the resource needs of its region; and
5		(ii)	Promote the use of the regional resource center.
6 7	(e) (1) the regional resou		director of the regional resource center is the executive officer of nter.
8	(2)	The	director:
9 10	with § 23–202.1 of	(i) f this s	Is appointed by the governing board established in accordance ubtitle; and
11		(ii)	Shall serve at the pleasure of the governing board.
12	(3)	The	director shall:
13 14	the State Superin	(i) tenden	Be eligible for certification as a professional library director by at of Schools as set forth in COMAR 14.38.01.01;
15		(ii)	Have the powers and duties set forth in this title; and
16 17	personnel of the re	(iii) egiona	Appoint, promote, fix salaries, assign duties, and terminate l resource center.
18 19	(f) (1) with:	The	director shall operate the regional resource center in accordance
20		(i)	The standards adopted by the State Library Board; and
21		(ii)	The policies adopted by the governing board.
22	(2)	The	director shall:
23 24	annual budget of	(i) the reg	Prepare and submit for the approval of the governing board the gional resource center;
25 26	reasonable rules a	(ii) and byl	Adopt and submit for the approval of the governing board aws to carry out this section; and
27		(iii)	Recommend to the governing board the purchase, condemnation,

rental, use, sale, or conveyance of property for any valid purpose under this section.

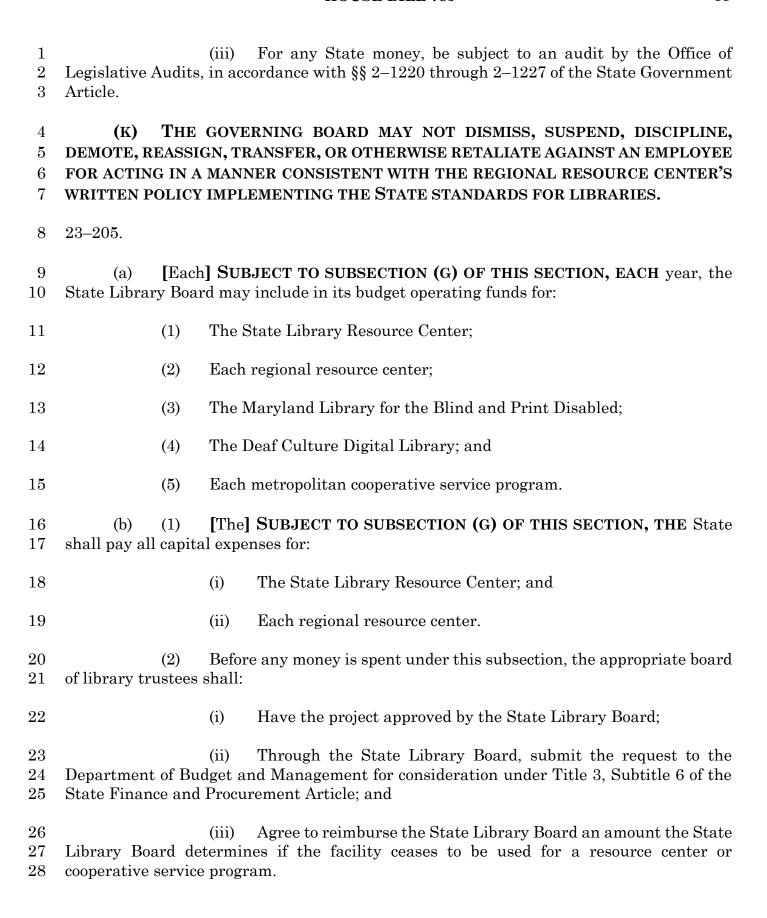




$\frac{1}{2}$	(4) A majority of the appointed members of the governing board is a quorum.
3 4 5	(i) (1) A member of a governing board who fails to attend at least 50% of the scheduled meetings of the board during any consecutive 12-month period shall be considered to have resigned.
6 7	(2) If the member has been unable to attend meetings for reasons satisfactory to the governing board, the governing board may waive the resignation.
8 9 10	(3) The chair of a governing board shall report the member's name and nonattendance to the State Library Board within 45 days after the end of the 12-month period.
11 12	(4) The governing board shall fill any vacancy in accordance with subsection (f) of this section.
13 14	(j) (1) In addition to the other powers expressly granted and duties imposed by this subtitle, a governing board has the powers and duties set forth in this subsection.
15	(2) A governing board shall:
16 17	(i) Select and appoint, with the advice of the State Librarian, a professional librarian to serve as director of the regional resource center;
18	(ii) Determine the policies of the regional resource center;
19 20	(iii) Adopt reasonable rules and bylaws for the use of the regional resource center and the conduct of its business;
21	(iv) Approve the regional resource center budget;
22 23 24	(v) In accordance with the regulations and laws of the State, receive, account for, control, and supervise the spending of all public funds received by the regional resource center;
25 26 27 28	(VI) ADOPT A WRITTEN POLICY THAT IS CONSISTENT WITH THE STATE STANDARDS FOR LIBRARIES AND CONDUCT THE OPERATION OF THE REGIONAL RESOURCE CENTER IN A MANNER CONSISTENT WITH THE WRITTEN POLICY;
29 30	[(vi)] (VII) Publish the results of the audit conducted under paragraph (4)(ii) of this subsection; and

$1\\2$	[(vii)] (VIII) Submit a report to the State Librarian on or before November 1 each year that includes:
3 4	1. The amount of money received from the library fund and other sources;
5	2. Itemized expenses;
6 7	3. The number of books and periodicals in the possession of and owned by the regional resource center;
8	4. The results of the annual audit; and
9 10	5. Any other information required by the State Library Board.
11	(3) A governing board may:
12 13 14	(i) Apply, accept, and expend any gift, appropriation, or grant from the State, county, or federal government or any other person on behalf of the regional resource center;
15 16	(ii) Recommend the purchase, condemnation, rental, acquisition, use, or conveyance of property for any valid purpose under this section;
17 18 19	(iii) Recommend plans for the regional resource centers, including the use of facilities of participating libraries, additions to the facilities of participating libraries, or new facilities separate from the existing facilities of participating libraries;
20 21 22	(iv) Select the location of and approve plans for the erection of regional resource center buildings, subject to the approval of the State Library Board and the Governor;
23	(v) Make agreements with any person for any library service; and
24 25	(vi) Perform any other actions necessary for the proper control and development of the regional resource center.
26 27	(4) In addition to other reports that may be required by the State Library Board, the Board shall:
28 29	(i) Keep records that are consistent with sound business practices and accounting records that use generally accepted accounting principles;
30 31	(ii) Cause an audit by an independent certified public accountant approved by the State Librarian to be made of the accounts and transactions of the regional

resource center at the conclusion of each fiscal year; and



1 2 3	(c) (1) each participating r each resident of the	egiona	l resource o		receive a n	ninimum	amount	t of funding	
4	(2)	The all	location sha	all be calcula	ated as foll	ows:			
5 6	resident of the area	` '		fiscal years	2011 thro	ugh 2015		\$6.75 per 6	ach
7 8	resident of the area	` '	•	ear 2016				\$6.95 per 6	ach
9 10	resident of the area		=	ear 2017				\$7.15 per 6	ach
11 12	resident of the area			ear 2018				\$7.55 per 6	ach
13 14	resident of the area		=	ear 2019				\$7.95 per 6	ach
15 16	resident of the area		-	ear 2020				\$8.35 per 6	ach
17 18	resident of the area		-	ear 2021				\$8.55 per e	ach
19 20	resident of the area		=	ear 2022				\$8.75 per e	ach
21 22	resident of the area			ear 2023		•••••		\$9.19 per 6	each
23 24	resident of the area			ear 2024	••••••	•••••		\$9.39 per 6	ach
25 26	resident of the area	, ,	•	ear 2025	••••••	•••••		\$9.59 per 6	ach
27 28	resident of the area	` '	•	ear 2026	••••••	•••••		\$9.79 per 6	each
29 30 31	thereafterresident of the area			al year					year each

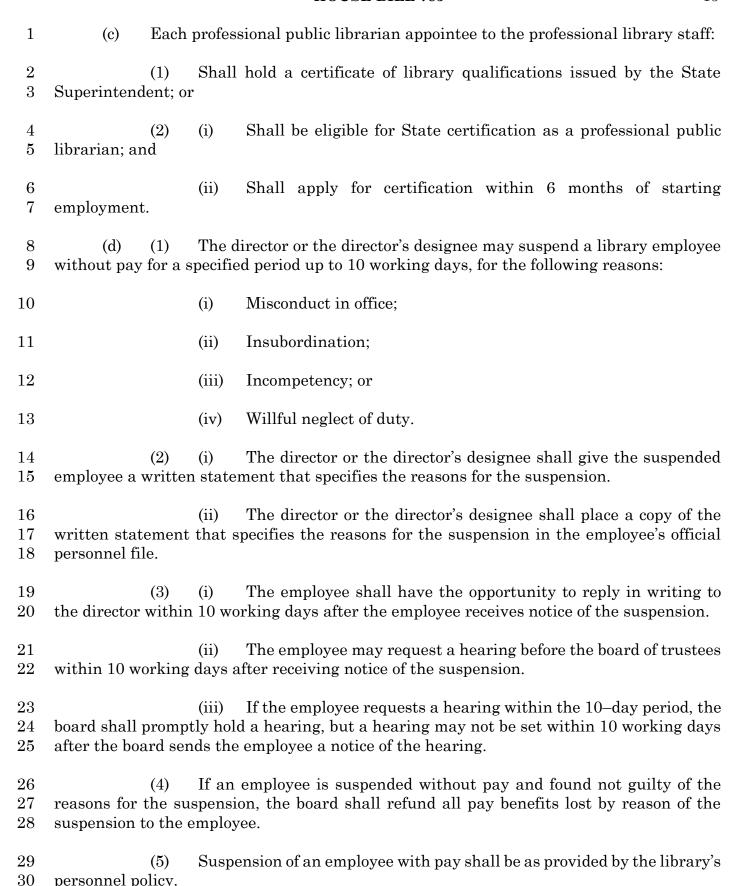
1 2 3	v	Resour	SUBJECT TO SUBSECTION (G) OF THIS SECTION, EACH year rece Center shall receive a minimum amount of funding for each rious fiscal year, to be used for operating and capital expenses.
4	(2)	The a	llocation shall be calculated as follows:
5 6	resident;	(i)	For each of fiscal years 2010 through 2016 \$1.67 per State
7 8	resident;	(ii)	For fiscal year 2017\$1.69 per State
9 10	resident;	(iii)	For fiscal year 2018
11 12	resident;	(iv)	For fiscal year 2019
13 14	resident;	(v)	For fiscal year 2020
15 16	resident;	(vi)	For fiscal year 2021
17 18	resident;	(vii)	For fiscal year 2022
19 20	resident; and	(viii)	For fiscal year 2023\$1.93 per State
21 22 23	thereafterresident.		For fiscal year 2024 and each fiscal year \$1.97 per State
24 25 26 27 28	in fiscal year 2016 and Print Disable	and ir d shal	SUBJECT TO SUBSECTION (G) OF THIS SECTION, BEGINNING a each fiscal year thereafter, the Maryland Library for the Blind receive an amount equivalent to at least 25% of the amount cary Resource Center for the same fiscal year under subsection (d)
29	(f) (1)	The S	tate Library Board shall:
30 31 32	Maryland Library programs; and	(i) for the	Disburse funds to the State and regional resource centers, the Blind and Print Disabled, and metropolitan cooperative service

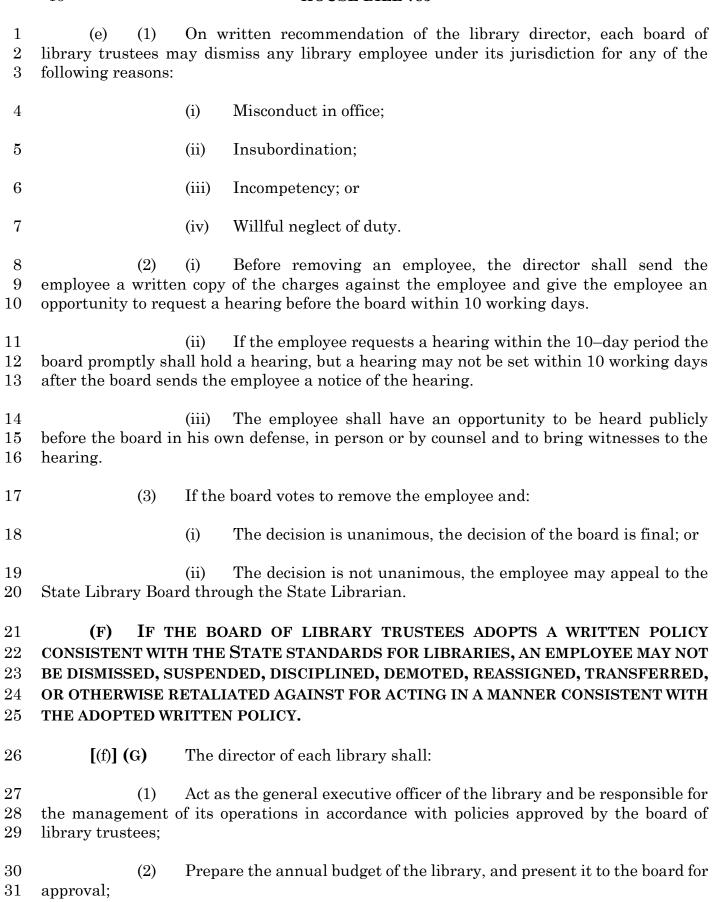
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operation of the library.

1 Require that these funds be used subject to any conditions (ii) 2 specified by the appropriating agency or imposed under this subtitle. 3 The State Library Board may authorize the State Comptroller to withhold funds from any regional resource center or metropolitan cooperative service 4 program that fails to meet the standards adopted by the State Library Board. 5 6 (G) RECEIPT OF FUNDING UNDER THIS SECTION IS CONTINGENT ON A **(1)** 7 LIBRARY, RESOURCE CENTER, OR COOPERATIVE SERVICE PROGRAM ADOPTING A WRITTEN POLICY THAT IS CONSISTENT WITH THE STATE STANDARDS FOR 8 9 LIBRARIES. 10 **(2)** STATE LIBRARIAN SHALL AUTHORIZE THE THE STATE 11 COMPTROLLER TO WITHHOLD STATE FUNDS FROM A LIBRARY, RESOURCE CENTER, 12 OR COOPERATIVE SERVICE PROGRAM THAT DOES NOT ADOPT A WRITTEN POLICY THAT IS CONSISTENT WITH THE STATE STANDARDS FOR LIBRARIES. 13 23-406. 14 15 (a) Each board of library trustees: 16 (1) Shall select and appoint a professional librarian eligible for certification 17 as director of the library to serve at the pleasure of the board; and 18 (2)May delegate to the director its authority to appoint any other 19 necessary employees. 20 (b) Each board of library trustees shall establish policies for: Staff classification; 21 (1) 22 (2) Salaries: 23Work conditions; (3) 24Suspension with pay; (4) 25 Grievance procedures; (5)Benefits, including vacation and sick leave; 26(6)Hours of work; and 27(7)

Any other personnel procedures and practices necessary for the efficient





1 (3)Nominate for appointment all library employees in the county library 2 system; and 3 (4) Establish reasonable rules and adopt regulations for the use of the library system subject to approval by the board of library trustees. 4 5 23-408.6 A person may not **KNOWINGLY AND** unlawfully take, detain, mutilate, injure, (a) 7 or disfigure any book, map, picture, engraving, manuscript, or other property of any library. 8 Any person who violates this section is guilty of a misdemeanor and on (b) conviction is subject to a fine not exceeding [\$250] \$1,000, imprisonment not exceeding 3 9 months, or both. 10 11 23-503.12 (a) (1) The entire capital and operating cost of the minimum library program 13 for this State as a whole shall be shared as provided in this subsection. 14 The Subject to subsection (d) of this section, the State (2) shall provide: 15 16 (i) Approximately 40 percent of the total cost of the minimum 17 program; and 18 (ii) Not less than 20 percent of the cost of the minimum program in 19 any county. 20 The counties participating in the program together shall provide through local taxes approximately 60 percent of the total statewide cost of the minimum 2122program. 23 [Each] SUBJECT TO SUBSECTION (D) OF THIS SECTION, EACH (b) (1) county public library system that participates in the minimum library program shall be 2425 provided for each resident of the county, to be used for operating and capital expenses: 26 (i) For each of fiscal years 2011 through 2015 - \$14.00; 27 (ii) For fiscal year 2016 – \$14.27; For fiscal year 2017 - \$14.54; 28(iii) 29 For fiscal year 2018 – \$15.00; (iv)

For fiscal year 2019 - \$15.50;

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(v)

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1		(vi)	For fiscal year $2020 - 16.00 ;
2		(vii)	For fiscal year $2021 - 16.43 ;
3		(viii)	For fiscal year $2022 - 17.10 ;
4		(ix)	For fiscal year $2023 - 17.50 ;
5		(x)	For fiscal year $2024 - 17.90 ;
6		(xi)	For fiscal year 2025 – \$18.30;
7		(xii)	For fiscal year 2026 – \$18.70; and
8		(xiii)	For fiscal year 2027 and each fiscal year thereafter $-$ \$19.10.
9 10	(2) State shall share in	(i) this a	[The] SUBJECT TO SUBSECTION (D) OF THIS SECTION, THE amount.
11 12		(ii) gram,	Any county may provide an amount greater than its share under but the State may not share in the excess.
13 14	` '		er Social Security contributions required by federal law for any lic library system shall remain the obligation of the employer.
15 16 17 18	THAT PARTICIPAT CONTINGENT ON T	ES IN THE B	CIPT OF STATE FUNDING FOR A COUNTY LIBRARY SYSTEM THE MINIMUM LIBRARY PROGRAM UNDER THIS SECTION IS OARD OF LIBRARY TRUSTEES ADOPTING A WRITTEN POLICY ITH THE STATE STANDARDS FOR LIBRARIES.
19 20 21 22	COMPTROLLER TO	ES NO	STATE LIBRARIAN SHALL AUTHORIZE THE STATE THHOLD STATE FUNDS FROM A COUNTY PUBLIC LIBRARY TADOPT A WRITTEN POLICY THAT IS CONSISTENT WITH THE LIBRARIES.
23	23–506.		
24	(a) The St	ate Li	brarian shall authorize the payment of funds under this subtitle:
25 26	(1) trustees; or	To th	e board of library trustees of each county that has a board of
27 28	(2) county.	In eac	ch county that does not have a board of library trustees, to the

- 1 (b) Current operating funds shall be administered by the county board of (1) 2 library trustees. 3 (2) Capital expense funds shall be administered by the county council, board of county commissioners, or Mayor and City Council of Baltimore City. 4 5 (c) (1) The funds provided under this subtitle may be used only for library 6 purposes. 7 (2)The State Librarian shall require that these funds be used subject to [any]: 8 9 **(I)** THE ADOPTION OF A WRITTEN POLICY CONSISTENT WITH THE STATE STANDARDS FOR LIBRARIES BY EACH BOARD OF LIBRARY TRUSTEES OR, 10 11 IF THE COUNTY DOES NOT HAVE A BOARD OF LIBRARY TRUSTEES, THE COUNTY 12 **GOVERNMENT; AND** 13 **ANY OTHER** conditions specified by the appropriating agency or (II)14 imposed under this subtitle. 15 23-507.16 The State Librarian shall authorize the State Comptroller to withhold State funds 17 from any county that fails:
- 18 (1) To appropriate the amount of its share of the minimum program; or
- 19 (2) To meet the requirements of the law or of the State Library Board for operating the county library, INCLUDING THE REQUIREMENT THAT THE COUNTY LIBRARY BE OPERATED IN A MANNER THAT IS CONSISTENT WITH THE STATE STANDARDS FOR LIBRARIES.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2024.