$\mathbf{2}$ 

4lr3122 CF 4lr0596

## By: **Delegate Solomon** Introduced and read first time: February 7, 2024 Assigned to: Appropriations

Committee Report: Favorable with amendments House action: Adopted Read second time: March 5, 2024

CHAPTER \_\_\_\_\_

#### 1 AN ACT concerning

## State Agency Workforce Policy for the 21st Century Act

3 FOR the purpose of prohibiting a unit of State government from taking certain actions related to the use of an applicant's or employee's lack of achievement of a certain 4 level of education in employment decisions; requiring the Secretary of Budget and  $\mathbf{5}$ 6 Management to rename the titles and alter the descriptions of certain State positions 7 under certain circumstances, identify occupations in State government that could 8 benefit from certain apprenticeship programs, and establish group-sponsored 9 apprenticeship programs; authorizing the Secretary to delegate certain authority to 10 certain heads of principal units of State government under certain circumstances; 11 requiring the Department of Budget and Management to use certain resources to actively recruit for certain positions; repealing the requirement that an appointing 12 13authority send a copy of the selection plan and job announcement to the Secretary of Budget and Management at least 1 week before posting a job announcement; 14 repealing the requirement that the appointing authority wait until after the close of 15a position announcement to review qualified applicants; and generally relating to 16 State employment. 17

#### 18 BY adding to

- 19 Article State Personnel and Pensions
- 20 Section 2–203.2 and 4–206
- 21 Annotated Code of Maryland
- 22 (2015 Replacement Volume and 2023 Supplement)
- 23 BY repealing and reenacting, without amendments,

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1	Article – State Personnel and Pensions						
2	Section 7–201						
3	Annotated Code of Maryland						
4	(2015 Replacement Volume and 2023 Supplement)						
<b>5</b>	BY repealing and reenacting, with amendments,						
6	Article – State Personnel and Pensions						
$\overline{7}$	Section $\frac{7-201}{7-204}$ 7-204 and 7-205						
8	Annotated Code of Maryland						
9	(2015 Replacement Volume and 2023 Supplement)						
10	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,						
11	That the Laws of Maryland read as follows:						
12	<b>Article – State Personnel and Pensions</b>						
13	2-203.2.						
14	(A) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, AND EXCEPT AS						
$15^{14}$	PROVIDED IN SUBSECTION (C) OF THIS SECTION, THIS SECTION APPLIES TO ALL						
16	EMPLOYEES IN THE JUDICIAL, LEGISLATIVE, AND EXECUTIVE BRANCHES OF STATE						
10 $17$	GOVERNMENT.						
11	GOVERNMENT.						
18	(B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION,						
19	AN APPOINTING AUTHORITY MAY NOT:						
20	(I) DEVELOP OR IMPLEMENT AN APPLICATION OR A HIRING						
21	PROCESS THAT USES A GED, HIGH SCHOOL DIPLOMA, OR COLLEGE OR OTHER						
22	HIGHER EDUCATION DEGREE AS A LIMITATION FOR WHO CAN APPLY FOR A						
23	SPECIFIED POSITION;						
24	<del>(ii)</del> <del>use an applicant's lack of a GED, high school</del>						
25	DIPLOMA, OR COLLEGE OR OTHER HIGHER EDUCATION DEGREE TO DENY AN						
$\frac{25}{26}$	APPLICANT THE OPPORTUNITY TO APPLY FOR A POSITION; OR						
20	THE DIFORTONITE TO ATTENT OF A TOSTION, OR						
27	(HI)  PROHIBIT  AN  EMPLOYEE  FROM  APPLYING  FOR  OR						
28	PURSUING INTERNAL ADVANCEMENT WITHIN THE UNIT OF STATE GOVERNMENT OF						
29	THE BASIS OF AN EMPLOYEE LACKING A GED, HIGH SCHOOL DIPLOMA, OR COLLEGE						
30	OR OTHER HIGHER EDUCATION DEGREE.						
31	(2) An appointing authority is not prohibited from taking						
32	THE ACTIONS UNDER PARAGRAPH (1) OF THIS SUBSECTION IF A MINIMUM						
33	EDUCATIONAL QUALIFICATION IS NECESSARY TO OBTAIN AN OCCUPATIONAL						
34	LICENSE REQUIRED FOR THE POSITION AND ISSUED UNDER THE AGRICULTURE						
35	ARTICLE, THE BUSINESS OCCUPATIONS AND PROFESSIONS ARTICLE, THE						

 $\mathbf{2}$ 

1	BUSINESS REGULATION ARTICLE, THE HEALTH OCCUPATIONS ARTICLE, OR THE						
2	Public Safety Article.						
3	(C) (1) AFTER AN APPOINTING AUTHORITY MAKES AN INITIAL OFFER OF						
4	EMPLOYMENT, THE APPOINTING AUTHORITY MAY INQUIRE AS TO THE APPLICANT'S						
5	ACHIEVEMENT OF A GED, HIGH SCHOOL DIPLOMA, OR COLLEGE OR HIGHER						
6	EDUCATION DEGREE.						
7	(2) AN APPOINTING AUTHORITY MAY NOT RESCIND AN INITIAL OFFER						
8	OF EMPLOYMENT BASED ON AN APPLICANT'S RESPONSE TO AN INQUIRY MADE						
9	<del>under paragraph (1) of this subsection.</del>						
10	<del>4–206.</del>						
11	(A) THE SECRETARY SHALL:						
12	(1) (1) RENAME THE TITLE AND ALTER THE DESCRIPTION OF A						
13	POSITION IN THE SKILLED SERVICE, PROFESSIONAL SERVICE, MANAGEMENT						
14	SERVICE, OR EXECUTIVE SERVICE IF, IN THE SECRETARY'S JUDGMENT, IT IS						
15	NECESSARY TO REFLECT THE MISSION AND THE PURPOSE OF THE POSITION;						
16	(II) ESTABLISH STANDARDS AND GENERAL PROCEDURES TO BE						
17	USED TO RENAME THE TITLES AND ALTER THE DESCRIPTIONS OF POSITIONS IN THE						
18	SKILLED SERVICE, PROFESSIONAL SERVICE, MANAGEMENT SERVICE, AND						
19	EXECUTIVE SERVICE; AND						
20	(III) PROVIDE ADVICE AND GUIDANCE ON THE USE OF THE						
21	STANDARDS AND PROCEDURES; AND						
22	(2) (1) IDENTIFY OCCUPATIONS WITHIN STATE AGENCIES THAT						
23	COULD BENEFIT FROM APPRENTICESHIP PROGRAMS OR OTHER TRAINING						
24	PROGRAMS; AND						
25	<del>(II)</del> <del>ESTABLISH GROUP-SPONSORED APPRENTICESHIP</del>						
26	PROGRAMS FOR THE OCCUPATIONS IDENTIFIED UNDER ITEM (I) OF THIS ITEM.						
27	(B) (1) THE SECRETARY MAY DELEGATE AUTHORITY TO THE HEAD OF A						
28	PRINCIPAL UNIT OF STATE GOVERNMENT WHOSE EMPLOYEES ARE GOVERNED BY						
29	THE STATE PERSONNEL MANAGEMENT SYSTEM LAWS TO RENAME THE TITLES AND						
30	ALTER THE DESCRIPTIONS OF POSITIONS IN THE PRINCIPAL UNIT IN ACCORDANCE						
31	WITH STANDARDS AND PROCEDURES ESTABLISHED UNDER SUBSECTION (A)(1) OF						
32	THIS SECTION.						

3

	4 HOUSE BILL 1044				
$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(2) IF THE SECRETARY DELEGATES CLASSIFICATION AUTHORITY TO THE HEAD OF A PRINCIPAL UNIT UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE HEAD OF THE PRINCIPAL UNIT SHALL:				
$4 \\ 5 \\ 6 \\ 7$	(I) SUBMIT A PLAN FOR THE SECRETARY'S APPROVAL FOR RENAMING TITLES AND ALTERING DESCRIPTIONS OF POSITIONS IN THE PRINCIPAL UNIT THAT ARE IN THE SKILLED SERVICE, PROFESSIONAL SERVICE, MANAGEMENT SERVICE, AND EXECUTIVE SERVICE; AND				
8 9	<del>(II)</del> <del>RENAME THE TITLES AND ALTER THE DESCRIPTIONS OF</del> POSITIONS IN THE PRINCIPAL UNIT IN ACCORDANCE WITH THE APPROVED PLAN.				
$10 \\ 11 \\ 12$	(C) Each employee in a retitled position shall assume the new title, and the Secretary, the Comptroller, and the State Treasurer shall use these new titles in all relevant records and communications.				
13 $14$ $15$	( <del>D)</del> THE SECRETARY MAY: (1) RENAME THE TITLES AND ALTER THE DESCRIPTIONS OF POSITIONS IN A UNIT WHEN, IN THE SECRETARY'S JUDGMENT, IT IS NECESSARY TO:				
16 17	(I) REFLECT THE MISSION AND THE PURPOSE OF THE POSITIONS; OR				
18 19 20 21	(II) PRESERVE THE INTEGRITY OF THE RENAMING SYSTEM; AND (2) ORDER THE HEAD OF A PRINCIPAL UNIT TO TAKE APPROPRIATE ACTION TO PROPERLY RENAME THE TITLE AND ALTER THE DESCRIPTION OF A POSITION.				
22 23 24 25	(E) (1) THE SECRETARY SHALL DETERMINE THE EFFECTIVE DATES FOR NEWLY RENAMED POSITION TITLES AND ALTERED DESCRIPTIONS, POSITION RENAMING AND DESCRIPTION ALTERING PLANS, AND RENAMING STANDARDS AND PROCEDURES.				
$\frac{26}{27}$	(2) THE SECRETARY SHALL ADOPT REGULATIONS TO IMPLEMENT THIS SECTION.				
28 29 30	<del>(f) The Secretary shall study and make recommendations to the</del> Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly on:				
$\frac{31}{32}$	(1) THE AMOUNT OF TIME SPENT EVALUATING AND SELECTING APPLICANTS FOR STATE POSITIONS; AND				

## 1 (2) BEST PRACTICES TO MATERIALLY REDUCE THE AMOUNT OF TIME 2 SPENT EVALUATING AND SELECTING APPLICANTS FOR STATE POSITIONS.

3 7-201.

4 (a) (1) This subtitle does not apply to a special appointment position in the 5 skilled service or professional service.

6 (2) (i) This subtitle does not apply to the recruitment for or the 7 appointment to a position in the skilled service or professional service if the appointing 8 authority:

9 1. decides to recruit for the position under § 7–203(2) of this 10 subtitle;

11 2. demonstrates that the position, based on the position 12 description, is difficult to fill;

- 133.demonstrates that the recruitment must occur in a timely14manner; and
- 15 4. notifies the Department of the recruitment.
- (ii) A recruitment and appointment under this paragraph shall occur
   in accordance with regulations adopted by the Department.

18 (iii) 1. The Department shall adopt regulations to implement this19 paragraph.

20 2. The regulations adopted under this subparagraph shall 21 provide, at a minimum, that for positions designated as special appointments on January 22 1, 2009, an appointing authority shall retain the same recruitment authority that the 23 appointing authority possessed on January 1, 2009.

24 (b) Each unit shall fill vacant skilled service and professional service positions in 25 accordance with a position selection plan.

(c) To ensure compliance with State and federal employment laws and to ensure
 consistency in recruitment and hiring practices in the State Personnel Management
 System, the Department shall:

(1) assist units in developing application forms, position selection plans,
 selection tests, and announcement forms;

#### 31 (2) ACTIVELY RECRUIT FOR VACANT POSITIONS BY:

6 HOUSE BILL 1044						
$\frac{1}{2}$	(1) Accessing information disclosed under § 3-206(d) of the Labor and Employment Article;					
$\frac{3}{4}$	(II) ACCESSING INFORMATION DISCLOSED UNDER § 7-111 OF THE EDUCATION ARTICLE;					
$5\\6$	(HI) DEVELOPING SCHOOL-TO-WORK AND APPRENTICESHIP PROGRAMS FOR STATE POSITIONS;					
7 8	(IV) PROMOTING HEALTH BENEFITS, PENSION PLANS, AND UNION REPRESENTATION AVAILABLE FOR STATE EMPLOYEES;					
9 10	<del>(v)</del> working cooperatively with career counselors employed in accordance with the Blueprint for Maryland's Future; and					
$\frac{11}{12}$	<del>(VI)</del> <del>COLLABORATING WITH LOCAL WORKFORCE DEVELOPMENT</del> <del>BOARDS;</del> and					
$\begin{array}{c} 13\\14\end{array}$	<b>{</b> (2) <b><del>]</del> (3) review and audit recruitment and hiring practices of all appointing authorities at least once every 3 years.</b>					
$15 \\ 16 \\ 17 \\ 18$	(d) On request of a unit that is not able to conduct all or part of its own recruitment or selection testing for a position because it lacks the appropriate resources, the Department, consistent with its resources, shall assist the unit in conducting the requested recruitment and selection testing.					
19	<u>7–204.</u>					
$20 \\ 21 \\ 22$	(a) To recruit candidates for a position, an appointing authority shall prepare a job announcement for the position and conduct recruitment in accordance with the position selection plan.					
23	(b) A job announcement shall contain:					
24	(1) <u>a summary of the position description;</u>					
$\begin{array}{c} 25\\ 26 \end{array}$	(2) <u>the minimum qualifications for the class and any selective</u> <u>qualifications necessary for consideration;</u>					
$\begin{array}{c} 27 \\ 28 \end{array}$	(3) <u>the type of selection test that will be administered to those meeting the</u> position's minimum qualifications;					
29	(4) the location and deadline for submitting applications; and					
30	(5) the duration of the list of eligibles derived from the announcement.					

1	(c) For a vacant position under this subtitle, the appointing authority shall:
$\frac{2}{3}$	(1) [send a copy of the selection plan and job announcement to the Secretary at least 1 week before posting the job announcement to assure public access;
4 5	(2)] if current employees or contractual employees in the unit may be eligible for the position:
6 7 8	(i) post the job announcement for at least 2 weeks before the deadline for submitting applications, in at least one centralized location in that unit that is accessible to all employees; and
9 10	(ii) use any other method reasonably calculated to give eligible employees notice of the vacancy; and
$\begin{array}{c} 11 \\ 12 \end{array}$	[(3)] (2) <u>advertise the position vacancy at least 2 weeks before the</u> <u>deadline for submitting applications by:</u>
$\begin{array}{c} 13\\14\end{array}$	(i) <u>making available a job announcement to all appropriate State</u> agencies, based on selection limitations; and
$15 \\ 16 \\ 17$	(ii) <u>using any other method that is reasonably calculated to ensure a</u> <u>sufficient pool of applicants, including printed advertisements in newspapers and journals,</u> <u>paper and electronic bulletin board postings, and special notices.</u>
18	<u>7–205.</u>
$\begin{array}{c} 19\\ 20 \end{array}$	(a) [After the close of a position announcement, the] <b>THE</b> appointing authority shall:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) review the applications received to determine the applicants who meet the minimum qualifications for the position;
23	(2) prepare a register of qualified applicants in random order;
$\begin{array}{c} 24 \\ 25 \end{array}$	(3) <u>send to unqualified applicants a notice that they have failed to meet the</u> <u>minimum qualifications for the position; and</u>
26 27 28 29	(4) except as provided in subsection (b) of this section, if a competitive examination that requires attendance at a test site is required for the position, send a notice of the examination to qualified applicants on the register at least 10 days before the test administration date.
30 31	(b) If less than ten but more than two applicants meet the minimum requirements

31 for a position, the appointing authority may:

	8		HOUSE BILL 1044	
$\frac{1}{2}$	<u>testing; or</u>	<u>(1)</u>	make a selection from the register without the need for further selection	
3		<u>(2)</u>	readvertise the position vacancy.	
$\frac{4}{5}$				

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.