## By: Delegates Smith, Addison, Amprey, Attar, Bagnall, Boafo, Davis, Edelson, Harris, Henson, R. Lewis, Queen, Rogers, Ruff, Taylor, Toles, Wilkins, and Williams

Introduced and read first time: February 8, 2024 Assigned to: Appropriations

## A BILL ENTITLED

#### 1 AN ACT concerning

# Maryland Higher Education Commission – Academic Program Approval and Institutional Mission Statements – Requirements

4 FOR the purpose of requiring the Maryland Department of Labor, the Department of  $\mathbf{5}$ Commerce, and the Maryland Higher Education Commission to each have a certain 6 staff member who performs certain duties related to defining, identifying, and 7 compiling data regarding the workforce needs in the State and who works 8 collaboratively across certain agencies; altering certain requirements for the State 9 Plan of Higher Education; requiring the Commission to establish a Program Review 10 Process Advisory Council; altering certain requirements regarding the Commission's 11 academic program approval process; requiring the Commission to develop and 12publish on its website on or before a certain date an administrative procedures guide 13for the Commission's program review process; requiring the Commission to conduct 14a review of certain approved programs that were subject to an objection of a 15historically Black college or university; requiring certain institutions of higher 16education to submit to the Commission a certain letter of intent regarding intended 17new graduate programs; establishing the Proposed Programs Collaborative Grant 18 Fund to award grants to certain public institutions of higher education that 19collaborate to establish and implement new academic graduate programs; 20authorizing the Commission to develop a program review process for certain online 21 programs in a certain manner; altering requirements for the Commission's review 22and approval of the mission statements of public institutions of higher education; 23requiring the Commission, in collaboration with institutions of higher education, to 24evaluate the process for reviewing academic program proposals for a certain purpose 25and to review the standard for triggering a review of a substantial modification to 26an existing academic program; requiring the Commission to update the State Plan 27for Higher Education on or before a certain date; and generally relating to academic 28program approval, institutional mission statements, and the Maryland Higher 29Education Commission.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



F2

- 1 BY renumbering  $\mathbf{2}$ Article – Education 3 Section 11-206.2, 11-206.3, and 11-206.4 4 to be Section 11–206.5, 11–206.6, and 11–206.7, respectively  $\mathbf{5}$ Annotated Code of Maryland (2022 Replacement Volume and 2023 Supplement) 6 7BY repealing and reenacting, without amendments, 8 Article – Business Regulation 9 Section 1-101(a) and (f) 10 Annotated Code of Maryland (2015 Replacement Volume and 2023 Supplement) 11 12BY adding to 13 Article – Business Regulation 14Section 2–103.2 Annotated Code of Maryland 1516 (2015 Replacement Volume and 2023 Supplement) 17BY repealing and reenacting, without amendments, 18 Article – Economic Development 19 Section 1-101(a) and (c) 20Annotated Code of Maryland 21(2018 Replacement Volume and 2023 Supplement) 22BY repealing and reenacting, with amendments, Article - Economic Development 2324Section 2.5–106(17) and (18) 25Annotated Code of Maryland 26(2018 Replacement Volume and 2023 Supplement) 27BY adding to 28Article – Economic Development 29Section 2.5–106(19) Annotated Code of Maryland 30 31 (2018 Replacement Volume and 2023 Supplement) 32 BY repealing and reenacting, with amendments, 33 Article – Education 34Section 11–104, 11–105(b)(2) and (3), 11–106, 11–206, 11–206.1, and 11–302 35 Annotated Code of Maryland 36 (2022 Replacement Volume and 2023 Supplement) 37 BY adding to 38 Article – Education 39 Section 11–206.2, 11–206.3, and 11–206.4
- $\mathbf{2}$

$\frac{1}{2}$	Annotated Code of Maryland (2022 Replacement Volume and 2023 Supplement)							
$3 \\ 4 \\ 5 \\ 6 \\ 7$	BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)							
	BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)189. and 190. Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)							
$13 \\ 14 \\ 15 \\ 16 \\ 17$	BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)191. Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)							
18 19 20 21	That Section(s) 11–206.2, 11–206.3, and 11–206.4 of Article – Education of the Annotated Code of Maryland be renumbered to be Section(s) 11–206.5, 11–206.6, and 11–206.7,							
$\begin{array}{c} 22 \\ 23 \end{array}$	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:							
24	Article – Business Regulation							
25	1–101.							
26	(a) In this article the following words have the meanings indicated.							
27	(f) "Department" means the Maryland Department of Labor.							
28	2–103.2.							
29 30	THE DEPARTMENT SHALL HAVE AT LEAST ONE FULL-TIME STAFF MEMBER WHO IS RESPONSIBLE FOR:							
$\frac{31}{32}$	(1) DEFINING, IDENTIFYING, AND COMPILING DATA ON STATE AND REGIONAL WORKFORCE NEEDS; AND							

1 (2) WORKING COLLABORATIVELY WITH THE DEPARTMENT OF 2 COMMERCE AND THE MARYLAND HIGHER EDUCATION COMMISSION TO PRODUCE 3 UNIFORM AND CONSISTENT BASELINE DATA, INCLUDING COMMON SOURCES AND 4 MEASUREMENTS, ABOUT WORKFORCE NEEDS TO INFORM STATE POLICIES 5 RELATING TO POSTSECONDARY EDUCATION.

- 6 **Article – Economic Development** 1 - 101.7 8 In this division the following words have the meanings indicated. (a) "Department" means the Department of Commerce. 9 (c) 2.5 - 106.10 11 The Department shall: 12facilitate regular meetings among its regional experts, financial (17)incentive team, and tourism development team to determine the success in meeting overall 1314economic development strategic goals and in addressing the economic development needs 15of each region; [and] 16 (18)work with community colleges to enhance the role of community 17colleges in providing workforce training services, including industry-specific education and training in response to the needs of the State; AND 18 19 (19) HAVE AT LEAST ONE FULL-TIME STAFF MEMBER WHO IS 20**RESPONSIBLE FOR:** DEFINING, IDENTIFYING, AND COMPILING DATA ON STATE 21**(I)** 22AND REGIONAL WORKFORCE NEEDS; AND 23**(II)** WORKING COLLABORATIVELY WITH THE MARYLAND **DEPARTMENT OF LABOR AND THE MARYLAND HIGHER EDUCATION COMMISSION** 24TO PRODUCE UNIFORM AND CONSISTENT BASELINE DATA, INCLUDING COMMON 2526SOURCES AND MEASUREMENTS, ABOUT WORKFORCE NEEDS TO INFORM STATE 27POLICIES RELATING TO POSTSECONDARY EDUCATION. Article – Education 28
- 29 11-104.

30 (a) The Governor shall appoint, with the advice and consent of the Senate, a 31 Secretary of Higher Education.

1	(b)	(1)	The S	Secretary shall:
2			(i)	Select, organize, and direct the staff of the Commission;
3			(ii)	Perform the duties the Commission assigns;
4 5	out;		(iii)	See that the policies and decisions of the Commission are carried
6			(iv)	Serve at the pleasure of the Governor; and
7			(v)	Be a member of the Governor's Executive Council.
8 9	the Governo	(2) or shal	(i) l incluo	After consideration of the recommendations of the Commission, de in the annual budget request the salary for the Secretary.
10 11	budget.		(ii)	The Secretary is entitled to the salary provided in the State
$\begin{array}{c} 12\\ 13 \end{array}$	(c) budget.	(1)	The	Secretary may hire the additional staff provided in the State
$\begin{array}{c} 14 \\ 15 \end{array}$	MEMBER W	(2) /HO IS		SECRETARY SHALL HAVE AT LEAST ONE FULL-TIME STAFF ONSIBLE FOR:
$\begin{array}{c} 16 \\ 17 \end{array}$	AND REGIO	)NAL V	(I) VORKF	DEFINING, IDENTIFYING, AND COMPILING DATA ON STATE ORCE NEEDS; AND
18 19 20 21 22	AND CON MEASUREN	SISTE IENTS	NT B , ABC	WORKING COLLABORATIVELY WITH THE DEPARTMENT OF MARYLAND DEPARTMENT OF LABOR TO PRODUCE UNIFORM BASELINE DATA, INCLUDING COMMON SOURCES AND OUT WORKFORCE NEEDS TO INFORM STATE POLICIES CONDARY EDUCATION.
$23 \\ 24 \\ 25$	(d) System of Maryland.	(1) the St		employee of the Commission shall join the Teachers' Pension Maryland or the Employees' Pension System of the State of
26 27 28	-		nal po	employee of the Commission who is determined by the Secretary sition may join the optional retirement program under Title 30 of Pensions Article.
a -				

29

11–105.

 $\mathbf{5}$ 

1 (b) (2) (i) In consultation with the governing boards and agencies 2 concerned with postsecondary education in the State, the Commission shall develop and 3 periodically update an overall plan consistent with the Charter, known as the State Plan 4 for Higher Education, that shall identify:

The present and future needs for postsecondary education
 and research throughout the State, INCLUDING CURRENT AND EMERGING STATE AND
 REGIONAL WORKFORCE NEEDS IN ACCORDANCE WITH SUBPARAGRAPH (IV) OF THIS
 PARAGRAPH;

9 2. The present and future capabilities of the different 10 institutions and segments of postsecondary education in the State, INCLUDING ANY 11 SPECIFIC ACADEMIC PROGRAMS PARTICULAR INSTITUTIONS COULD DEVELOP TO 12 FULFILL OR SUPPORT IDENTIFIED WORKFORCE NEEDS; and

13 3. The long-range and short-range objectives and priorities
 14 for postsecondary education and methods and guidelines for achieving and maintaining
 15 them.

(ii) The Commission shall ensure that the State Plan for Higher
Education complies with the State's equal educational opportunity obligations under State
and federal law, including Title VI of the Civil Rights Act.

(iii) In developing the State Plan for Higher Education, the
Commission shall incorporate the goals and priorities for higher education identified in this
Division III and, for the University System of Maryland, including those identified in §§
10–209 and 12–106 of this article.

23(IV)IN IDENTIFYING STATE AND REGIONAL WORKFORCE NEEDS24FOR THE STATE PLAN FOR HIGHER EDUCATION, THE COMMISSION SHALL:

USE THE UNIFORM AND CONSISTENT BASELINE DATA,
 INCLUDING COMMON SOURCES AND MEASUREMENTS, ABOUT WORKFORCE NEEDS
 DEVELOPED IN COLLABORATION WITH THE DEPARTMENT OF COMMERCE AND THE
 MARYLAND DEPARTMENT OF LABOR;

29 2. CONSULT, AS NECESSARY, WITH OTHER STATE 30 AGENCIES WITH UNIQUE EXPERTISE IN SPECIFIC WORKFORCE SEGMENTS, 31 INCLUDING THE MARYLAND LONGITUDINAL DATA SYSTEM CENTER, 32 OCCUPATIONAL LICENSING BOARDS, AND NATIONAL ORGANIZATIONS;

333.USE DATA FROM RESOURCES AND LITERATURE34RELATING TO SPECIFIC OCCUPATIONS; AND

 1
 4. PROVIDE ALL INSTITUTIONS OF HIGHER EDUCATION

 2
 IN THE STATE WITH ACCESS TO THIS BASELINE DATA.

3 (V) THE COMMISSION SHALL UPDATE THE WORKFORCE NEEDS
4 IDENTIFIED IN THE MOST RECENT VERSION OF THE STATE PLAN FOR HIGHER
5 EDUCATION EACH YEAR AS AN APPENDIX TO THE PLAN AND POST THE UPDATE ON
6 THE COMMISSION'S WEBSITE.

7 (3) (i) The Commission shall submit to the Governor and, subject to § 8 2–1257 of the State Government Article, to the General Assembly a quadrennial review of 9 the plan by July 1, 2009, and by July 1 of each fourth year thereafter.

10 (ii) The quadrennial review shall include a report on the status and 11 needs of postsecondary education in the State.

12 (III) BEGINNING WITH THE QUADRENNIAL REVIEW OF THE 13 STATE PLAN FOR HIGHER EDUCATION DUE BY JULY 1, 2026, THE COMMISSION 14 SHALL SUBMIT THE PROPOSED PLAN TO THE LEGISLATIVE POLICY COMMITTEE FOR 15 REVIEW AND COMMENT BEFORE ADOPTION BY THE COMMISSION.

16 11–106.

17	(a)	(1)	The Commission shall establish:	
18			(i)	A Faculty Advisory Council;
19			(ii)	A Student Advisory Council;
20			(iii)	A Segmental Advisory Council;
21			(iv)	A Financial Assistance Advisory Council;
22			(v)	A Maryland Digital Library Advisory Council; [and]
23			(vi)	A Private Career School Advisory Council; AND
24			(VII)	A PROGRAM REVIEW PROCESS ADVISORY COUNCIL.
$25 \\ 26 \\ 27$	matters as advice.	(2) are ref		Councils shall meet periodically for the purpose of reviewing such by the Commission or the Secretary for their consideration and

28 (3) The Councils may make reports and recommendations to the 29 Commission.

1 (b) (1)The Commission may appoint continuing advisory committees that  $\mathbf{2}$ represent various groups in the higher education community. 3 (2)Advisory committees may make recommendations to the Commission on matters of statewide importance that affect their constituencies. 4  $\mathbf{5}$ 11 - 206.6 (a) This section does not apply to: 7 (1)New programs proposed to be implemented by public and private 8 nonprofit institutions of higher education using existing program resources in accordance with § 11–206.1 of this subtitle; 9 10 (2)Programs offered by institutions of higher education that operate in the State without a certificate of approval in accordance with § 11–202.1(b) of this subtitle; and 11 12(3)The Cyber Warrior Diversity Program established under Subtitle 14 of this title. 1314Prior to the proposed date of implementation, the governing body of an (b)(1)15institution of postsecondary education shall submit to the Commission each proposal for: 16(i) A new program; or 17(ii) A substantial modification of an existing program. (2)The Commission shall review each such proposal and: 18 19(i) With respect to each public institution of postsecondary 20education, either approve or disapprove the proposal; 21Except as provided in § 16-108(c) of this article, with respect to (ii) 22each private nonprofit or for-profit institution of higher education, either recommend that 23the proposal be implemented or that the proposal not be implemented; and 24With respect to a private career school, either approve or (iii) disapprove the proposal. 2526If the Commission fails to act within 60 days of the date of submission (3)27of the completed proposal, the proposal shall be deemed approved. 28(4)Except as provided in paragraph (3) of this subsection, a public 29institution of postsecondary education and private career school may not implement a 30 proposal without the prior approval of the Commission.

1 (5) (i) Except as provided in paragraph (3) of this subsection, and 2 subject to subparagraph (ii) of this paragraph, a program that has not received a positive 3 recommendation by the Commission may be implemented by:

4 1. Subject to the provisions of § 17–105 of this article, a 5 private nonprofit institution of higher education; or

6

2. A for–profit institution of higher education.

7 (ii) If a private nonprofit or for-profit institution of higher education 8 implements a proposal despite the recommendation from the Commission that a program 9 not be implemented, the institution shall notify both prospective students of the program 10 and enrolled students in the program that the program has not been recommended for 11 implementation by the Commission.

12 (6) (i) If the Commission disapproves a proposal, the Commission shall 13 provide to the governing body that submits the proposal a written explanation of the 14 reasons for the disapproval.

(ii) After revising a proposal to address the Commission's reasons for
 disapproval, the governing body may submit the revised proposal to the Commission for
 approval.

18 (c) (1) Prior to discontinuation, each institution of postsecondary education 19 that proposes to discontinue an existing program shall provide written notification to the 20 Commission specifying:

21

The name of the program; and

22

(ii) The expected date of discontinuation.

23 (2) By rule or regulation, the Commission may require the payment by a 24 private career school of a refund to any student or enrollee who, because of the 25 discontinuation of an ongoing program, is unable to complete such program.

(d) The Commission shall review and make recommendations on programs in
 private nonprofit and for-profit institutions of higher education.

28 (e) (1) In this subsection, "governing board" includes the board of trustees of a 29 community college.

30 (2) (1) The Commission shall adopt regulations establishing standards 31 for determining whether [2] TWO or more programs are unreasonably duplicative.

32 (II) THE REGULATIONS SHALL:

(i)

1 1. CLEARLY IDENTIFY ALL SPECIFIC CRITERIA AND  $\mathbf{2}$ FACTORS USED BY THE COMMISSION TO DETERMINE WHETHER TWO OR MORE 3 **PROGRAMS ARE UNREASONABLY DUPLICATIVE;** 2. PRIORITIZE 4 MEETING STATE AND REGIONAL  $\mathbf{5}$ WORKFORCE NEEDS AND PRESERVING EXISTING PROGRAMS THAT ARE ABLE TO 6 **MEET THESE WORKFORCE NEEDS; AND** 7 3. **PRIORITIZE COLLABORATION BETWEEN** 8 **INSTITUTIONS OF HIGHER EDUCATION.** 9 The Commission may review existing programs at public institutions of (3)10 postsecondary education if the Commission has reason to believe that academic programs 11 are unreasonably duplicative or inconsistent with an institution's adopted mission. 12The Commission may make a determination that an unreasonable (4)duplication of programs exists on its own initiative or after receipt of a request for 13determination from any directly affected public institution of postsecondary education. 14 15If the Commission makes a determination under paragraph (4) (5)(i) of this subsection the Commission may: 1617Make recommendations to a governing board on the 1. 18 continuation or modification of the programs; 19 2. Require any affected governing board to submit a plan to 20resolve the duplication; and 21Negotiate, as necessary, with any affected governing 3. 22board until the unreasonable duplication is eliminated. 23(ii) Notwithstanding the provisions of subparagraph (i) of this paragraph, if the Commission determines that [2] TWO or more existing programs offered 2425by institutions under the governance of different governing boards are unreasonably duplicative, the governing boards of the institutions of postsecondary education at which 2627the programs are offered shall have 180 days from the date of the Commission's determination to formulate and present to the Commission a joint plan to eliminate the 2829duplication. 30 If in the Commission's judgment the plan satisfactorily (iii) 31 eliminates the duplication, the governing board of the affected institutions shall be so 32notified and shall take appropriate steps to implement the plan. 33 (iv) If in the Commission's judgment the plan does not satisfactorily

eliminate the duplication, or if no plan is jointly submitted within the time period specifiedin paragraph (6) of this subsection, the governing board of the affected institutions shall be

1 so notified. The Commission may then seek to eliminate the duplication by revoking the 2 authority of a public institution of postsecondary education to offer the unreasonably 3 duplicative program.

4 (6) (i) Prior to imposing a sanction under paragraph (5) of this 5 subsection, the Commission shall give notice of the proposed sanction to the governing 6 board of each affected institution.

- 7 (ii) 1. Within 20 days of receipt of the notice, any affected 8 institution may request an opportunity to meet with the Commission and present 9 objections.
- 10 2. If timely requested, the Commission shall provide such
   11 opportunity prior to the Commission's decision to impose a sanction.

12 (iii) The Commission's decision shall be final and is not subject to 13 further administrative appeal or judicial review.

14 11-206.1.

15 (a) (1) In this section the following words have the meanings indicated.

16 (2) "Private nonprofit institution of higher education" has the meaning 17 stated in § 10–101(k) of this article.

- 18 (3) "Public institution of higher education" means:
- 19
- (i) A public senior higher education institution; and
- 20 (ii) A community college.

21 (b) (1) A president of a public institution of higher education may propose to 22 establish a new program or abolish an existing program if the action:

- (i) Is consistent with the institution's adopted mission statement
   under Subtitle 3 of this title; and
- (ii) Can be implemented within the existing program resources ofthe institution.
- 27 (2) A president of a private nonprofit institution of higher education may
   28 propose to establish a new program if the action:
- (i) Is consistent with the mission statement published in the official
   catalog of the private nonprofit institution; and

12

1 (ii) Can be implemented within the existing resources of the  $\mathbf{2}$ institution. 3 The president of a public institution of higher education shall report (3)4 any programs that are proposed to be established or abolished in accordance with paragraph (1) of this subsection to:  $\mathbf{5}$ 6 (i) The institution's governing board; and 7 The Maryland Higher Education Commission. (ii) 8 (4)The president of a private nonprofit institution of higher education 9 shall report any programs that are proposed to be established in accordance with paragraph 10 (2) of this subsection to the Commission. 11 Upon receipt of a proposed new program, the Commission shall notify (5)12all other institutions of higher education in the State. 13The governing board of a public institution of higher education shall: (c) 14(1)Review the actions taken under subsection (b) of this section; 15(2)Ensure that any new program proposed to be established by a 16 president: 17Is consistent with the institution's approved mission statement (i) 18 under Subtitle 3 of this title: 19 Meets a regional or statewide need consistent with the (ii) [Marvland] State Plan for [Postsecondary] **HIGHER** Education: 2021Meets criteria for the quality of new programs, developed in (iii) 22consultation with the Commission; and 23Can be implemented within the existing program resources of (iv) 24the institution, verified by a process established in consultation with the Commission. 25The Board of Regents of the University System of Maryland shall approve the (d) 26proposed new program within 60 days if the program meets the criteria in subsection (c)(2)27of this section, subject to the provisions of subsections (e) and (f) of this section. 28(e) (1) Within 30 days of receipt of a notice of an institution's intent to 29[establish] SUBMIT a new program TO THE COMMISSION in accordance with subsection 30 (b) of this section, the Commission may file, or the institutions of higher education in the 31 State may file with the Commission, an objection to implementation of a proposed

32 **GRADUATE** program provided the objection is based on:

1	[(1)] (I) Inconsistency of the proposed program with the institution's			
$\frac{2}{3}$	approved mission for a public institution of higher education and the mission statement published in the official catalog of a private nonprofit institution of higher education;			
$\frac{4}{5}$	[(2)] (II) Not meeting a regional or statewide need consistent with the [Maryland] State Plan for [Postsecondary] HIGHER Education;			
6 7	[(3)] (III) Unreasonable program duplication which would cause demonstrable harm to another institution; or			
8 9 10	[(4)] (IV) [Violation] UNNECESSARY PROGRAM DUPLICATION IN VIOLATION of the State's equal educational opportunity obligations under State and federal law.			
11	(2) SUBJECT TO PARAGRAPH (3) OF THIS SUBSECTION, THE			
12	COMMISSION SHALL ADOPT REGULATIONS ON PROCEDURES FOR CONDUCTING AN			
13	ANALYSIS OF THE OBJECTIONS DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION			
14	THAT:			
15	(I) CLEARLY IDENTIFY ALL OF THE SPECIFIC CRITERIA AND			
16	FACTORS USED BY THE COMMISSION; AND			
17	(II) FOR AN OBJECTION UNDER PARAGRAPH (1)(III) OF THIS			
18	SUBSECTION, USE A SET OF BASELINE DATA AND COMMON SOURCES AND THAT			
19	PRIORITIZE:			
20	1. MEETING STATE AND REGIONAL WORKFORCE NEEDS;			
21	2. PRESERVING EXISTING PROGRAMS THAT ARE ABLE			
22	TO MEET STATE AND REGIONAL WORKFORCE NEEDS; AND			
23	<b>3.</b> Collaboration between institutions of			
24	HIGHER EDUCATION.			
25	(3) THE COMMISSION, JOINTLY WITH THE ATTORNEY GENERAL,			
$\frac{25}{26}$	SHALL ADOPT REGULATIONS FOR STANDARDS FOR CONDUCTING AN ANALYSIS OF			
$\frac{20}{27}$	AN OBJECTION UNDER PARAGRAPH (1)(IV) OF THIS SUBSECTION.			
28	(f) (1) If an objection is filed under subsection (e) of this section by the			
29 30	Commission or an institution within 30 days of receipt of a notice of an institution's intent to establish a new program, the Commission shall immediately notify the institution's			
30 31	governing board and president.			
32	(2) The Commission shall determine if an institution's objection is justified			
33	based on the criteria in subsection (e) of this section.			

1 (3) An objection shall be accompanied by detailed information supporting 2 the reasons for the objection.

3 (4) If the Commission determines that an objection is justified, the 4 Commission shall negotiate with the institution's governing board and president to modify 5 the proposed program in order to resolve the objection.

6 (5) If the objection cannot be resolved within 30 days of receipt of an 7 objection, the Commission shall make a final determination on approval of the new program 8 for a public institution of higher education or a final recommendation on implementation 9 for a private nonprofit institution of higher education.

10 (G) A HEARING FOR REVIEW OF THE COMMISSION'S DETERMINATION OF AN 11 INSTITUTION'S OBJECTION UNDER SUBSECTION (F) OF THIS SECTION SHALL:

12 (1) BE CONDUCTED IN OPEN SESSION, INCLUDING DISCUSSIONS AND 13 ANY FORMAL ACTION TAKEN BY THE COMMISSION;

14(2) ALLOW EACH PARTY, INCLUDING THE SECRETARY, THE 15PROPOSING INSTITUTION, AND THE OBJECTING INSTITUTION, TO HAVE NOT LESS 1610 MINUTES TO PRESENT THEIR POSITIONS REGARDING THAN THE 17DETERMINATION, WITHOUT INTERRUPTION; AND

18(3)REQUIRE THE APPROVAL OF A MAJORITY OF THE MEMBERS THEN19SERVING ON THE COMMISSION.

(H) (1) ON OR BEFORE JANUARY 1, 2025, THE COMMISSION SHALL
DEVELOP AND PUBLISH ON ITS WEBSITE AN ADMINISTRATIVE PROCEDURES GUIDE
FOR THE COMMISSION'S PROGRAM REVIEW PROCESS DEVELOPED UNDER THIS
SECTION.

24 (2) THE COMMISSION SHALL UPDATE THE ADMINISTRATIVE 25 PROCEDURES GUIDE AT LEAST ONCE EACH YEAR.

26 [(g)] (I) (1) The Commission shall:

(i) Identify programs established under subsection (b) of this section
 that are inconsistent with the State Plan for Higher Education; and

(ii) Identify low productivity programs at public institutions ofhigher education.

1 (2) If the Commission identifies any programs that meet the criteria set 2 forth in paragraph (1) of this subsection, the Commission shall notify the president of the 3 institution.

4 (3) If the Commission notifies a president of an institution under 5 paragraph (2) of this subsection, within 60 days the president of the institution shall 6 provide to the Commission in writing:

7

(i) An action plan to abolish or modify the program; or

8

(ii) Justification for the continuation of the program.

9 [(h)] (J) The Commission and the governing boards of the public institutions of 10 higher education shall jointly develop a definition and accepted criteria for determining low 11 productivity programs.

12 [(i)] (K) The Commission shall:

13 (1) Monitor the program development and review process established 14 under this section;

15 (2) Report annually to the Governor and, in accordance with § 2–1257 of 16 the State Government Article, the General Assembly on the nature and extent of any 17 duplication or proliferation of programs; and

18 (3) Make available a copy of the report under item (2) of this subsection to 19 the public institutions of higher education and the private nonprofit institutions of higher 20 education.

21 **11–206.2.** 

(A) BEGINNING IN JANUARY 2025, THE COMMISSION SHALL REVIEW EACH ACADEMIC PROGRAM THAT HAS BEEN APPROVED IN THE 4 IMMEDIATELY PRECEDING SCHOOL YEARS THAT WAS SUBJECT TO AN OBJECTION OF A HISTORICALLY BLACK COLLEGE OR UNIVERSITY, AS DESCRIBED IN § 10–214 OF THIS ARTICLE, TO DETERMINE WHETHER THE HISTORICALLY BLACK COLLEGE OR UNIVERSITY SUFFERED DEMONSTRABLE HARM RESULTING FROM APPROVAL OF THE PROGRAM.

(B) ON OR BEFORE SEPTEMBER 1, 2025, AND EVERY 4 YEARS THEREAFTER,
THE COMMISSION SHALL REPORT ITS FINDINGS UNDER SUBSECTION (A) OF THIS
SECTION, IN ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT ARTICLE,
TO THE SENATE EDUCATION, ENERGY, AND THE ENVIRONMENT COMMITTEE AND
THE HOUSE APPROPRIATIONS COMMITTEE.

1 **11–206.3.** 

2 (A) IN THIS SECTION, "INSTITUTION" MEANS A PUBLIC SENIOR HIGHER 3 EDUCATION INSTITUTION.

4 (B) (1) BEGINNING JANUARY 1, 2025, THE COMMISSION SHALL REQUIRE 5 EACH INSTITUTION TO SUBMIT A LETTER OF INTENT TO THE COMMISSION THAT 6 IDENTIFIES EACH NEW GRADUATE LEVEL PROGRAM THAT AN INSTITUTION INTENDS 7 TO PROPOSE FOR APPROVAL UNDER § 11–206 OR § 11–206.1 OF THIS SUBTITLE.

8 (2) THE COMMISSION SHALL REQUIRE EACH INSTITUTION TO SUBMIT 9 A LETTER OF INTENT EVERY 6 MONTHS.

10 (3) THE LETTER OF INTENT SHALL INCLUDE ALL NEW GRADUATE 11 PROGRAMS THE INSTITUTION INTENDS TO PROPOSE WITHIN THE 6–MONTH TO 12 2–YEAR TIME PERIOD FOLLOWING SUBMISSION OF THE LETTER OF INTENT.

13 (C) THE COMMISSION SHALL USE A LETTER OF INTENT SUBMITTED BY AN 14 INSTITUTION UNDER THIS SECTION:

15

(1) TO FACILITATE COLLABORATION BETWEEN INSTITUTIONS; AND

16 (2) TO PROVIDE FEEDBACK TO AN INSTITUTION BEFORE THE 17 INSTITUTION SUBMITS THE NEW PROGRAM TO THE COMMISSION FOR APPROVAL, 18 INCLUDING ANY COMMISSION CONCERNS REGARDING UNREASONABLE OR 19 UNNECESSARY PROGRAM DUPLICATION.

20 (D) THE COMMISSION MAY NOT USE A LETTER OF INTENT TO ESTABLISH 21 ANY PREFERENCE OR PRIORITY FOR APPROVAL OF A PROGRAM PROPOSAL.

(E) THE COMMISSION SHALL ESTABLISH REQUIREMENTS FOR SUBMITTING
 A LETTER OF INTENT UNDER THIS SECTION, INCLUDING THE FORMAT, DEADLINES,
 AND REVIEW CRITERIA OF THE LETTERS.

(F) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION,
THE COMMISSION MAY APPROVE A PROGRAM PROPOSAL SUBMITTED UNDER §
11–206 OR § 11–206.1 OF THIS SUBTITLE ONLY IF THE INSTITUTION HAS INCLUDED
THE PROGRAM IN A LETTER OF INTENT SUBMITTED TO THE COMMISSION.

29 (2) (1) THE COMMISSION MAY APPROVE A NEW PROGRAM 30 PROPOSED BY AN INSTITUTION UNDER § 11–206 OR § 11–206.1 OF THIS SUBTITLE 31 THAT WAS NOT INCLUDED IN A LETTER OF INTENT IF THE INSTITUTION SUBMITS 32 PROOF SATISFACTORY TO THE COMMISSION:

OF THE EXIGENT CIRCUMSTANCES LEADING TO THE

1.

**DEVELOPMENT OF THE PROPOSED PROGRAM; AND** 

1

 $\mathbf{2}$ 

3

4

5

6

7

8 9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

2. THAT THE BENEFIT OF THE PROGRAM TO THE STATE OR REGION OUTWEIGHS THE STATE'S INTEREST IN REASONABLE PUBLIC NOTICE AND INSTITUTIONAL COLLABORATION. (II) THE COMMISSION SHALL ESTABLISH **OBJECTIVE** STANDARDS AND A FAIR AND TRANSPARENT PROCESS FOR CONSIDERATION AND APPROVAL OF A PROPOSED PROGRAM UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH. IN THIS SUBSECTION, "FUND" MEANS THE PROPOSED PROGRAMS (G) (1) **COLLABORATIVE GRANT FUND.** THERE IS A PROPOSED PROGRAMS COLLABORATIVE GRANT (2) FUND. THE PURPOSE OF THE FUND IS TO PROVIDE FINANCIAL (3) ASSISTANCE TO INCENTIVIZE INSTITUTIONS OF HIGHER EDUCATION TO COLLABORATE WITH OTHER INSTITUTIONS OF HIGHER EDUCATION, AT THE DISCRETION OF EACH INSTITUTION, TO ESTABLISH AND IMPLEMENT A NEW **GRADUATE PROGRAM.** (4) THE COMMISSION SHALL: **(I) ADMINISTER THE FUND;** (II) DEVELOP AN APPLICATION PROCESS TO APPLY FOR A **GRANT FROM THE FUND; AND** (III) AWARD GRANTS TO INSTITUTIONS AS INTENDED BY THE FUND. THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT (5) **(I)** SUBJECT TO § 7-302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE. **(II)** THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND. THE FUND CONSISTS OF: (6)

	18HOUSE BILL 1244
$\frac{1}{2}$	(I) MONEY APPROPRIATED IN THE STATE BUDGET TO THE FUND;
3	(II) INTEREST EARNINGS; AND
45	(III) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED FOR THE BENEFIT OF THE FUND.
	(7) THE FUND MAY BE USED ONLY FOR EXPENSES INCURRED BY AN INSTITUTION FOR COLLABORATING OR ATTEMPTING TO COLLABORATE WITH OTHER INSTITUTIONS TO ESTABLISH AND IMPLEMENT A NEW GRADUATE PROGRAM IDENTIFIED IN A LETTER OF INTENT UNDER THIS SECTION, INCLUDING EXPENSES FOR:
$\begin{array}{c} 11 \\ 12 \end{array}$	(I) SALARIES OF FACULTY WHO WORK TOGETHER TO DETERMINE IF COLLABORATION IS FEASIBLE FOR THE INSTITUTIONS; AND
13	(II) COSTS ASSOCIATED WITH:
$\begin{array}{c} 14 \\ 15 \end{array}$	1. PROVIDING TRANSPORTATION FROM ONE INSTITUTION TO ANOTHER INSTITUTION FOR SHARED CLASSES OR FACILITIES; AND
16 17 18 19	2. SHARING RESOURCES ACROSS INSTITUTIONS, INCLUDING RESEARCH COLLABORATION, STUDENT EXCHANGE PROGRAMS, JOINT MARKETING OR RECRUITMENT, FACULTY EXCHANGE PROGRAMS, AND ONLINE PROGRAM COLLABORATION.
$\begin{array}{c} 20\\ 21 \end{array}$	(8) (I) THE STATE TREASURER SHALL INVEST THE MONEY OF THE FUND IN THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.
$\begin{array}{c} 22\\ 23 \end{array}$	(II) ANY INTEREST EARNINGS OF THE FUND SHALL BE CREDITED TO THE FUND.
$\begin{array}{c} 24 \\ 25 \end{array}$	(9) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN ACCORDANCE WITH THE STATE BUDGET.
26 27 28 29 30	(10) MONEY EXPENDED FROM THE FUND FOR EXPENSES INCURRED BY INSTITUTIONS FOR COLLABORATING OR ATTEMPTING TO COLLABORATE TO ESTABLISH AND IMPLEMENT A NEW GRADUATE PROGRAM IS SUPPLEMENTAL TO AND IS NOT INTENDED TO TAKE THE PLACE OF FUNDING THAT OTHERWISE WOULD BE APPROPRIATED FOR THE NEW PROGRAM.
31	11–206.4.

1 (A) NOTWITHSTANDING THE PROVISIONS OF §§ 11–206 AND 11–206.1 OF 2 THIS SUBTITLE, THE COMMISSION SHALL DEVELOP AND IMPLEMENT A PROGRAM 3 REVIEW PROCESS FOR NEW PROPOSED PROGRAMS THAT:

4 (1) ARE OFFERED ONLY ONLINE AND TO A MAJORITY OF 5 OUT-OF-STATE STUDENTS; AND

## 6 (2) ENABLE THE INSTITUTIONS OF HIGHER EDUCATION IN THE 7 STATE TO COMPETE WITH OUT-OF-STATE COMPETITORS IN THE ONLINE 8 MARKETPLACE.

## 9 (B) THE COMMISSION SHALL INCLUDE THE PROGRAM REVIEW PROCESS 10 DEVELOPED UNDER THIS SECTION IN THE ADMINISTRATIVE PROCEDURES GUIDE 11 REQUIRED UNDER § 11–206.1(H) OF THIS SUBTITLE.

12 11-302.

13 (a) (1) The president of each public institution of higher education is 14 responsible for developing a mission statement.

15 (2) The president shall submit the mission statement to the institution's 16 governing board.

17 (3) Upon the direction of the governing board, the president shall update 18 the mission statement every 4 years in the year immediately following the quadrennial 19 review of the State Plan for Higher Education as set forth in § 11–105 of this title.

20 (b) (1) The governing board:

21 (i) Shall review the mission statement and may require the 22 president to prepare a revised mission statement;

23 (ii) May adopt the mission statement as submitted or with 24 amendments; and

25

(iii) Shall submit the statement to the Commission.

26 (2) (i) In the case of constituent institutions of the University System 27 of Maryland, the Chancellor of the University System of Maryland shall review the 28 statement prior to its consideration by the Board of Regents and make recommendations.

(ii) Before adopting the mission statements, the Board of Regents
 shall review the statements individually and on a systemwide basis to assure that:

	20		HOUSE BILL 1244
$rac{1}{2}$	plan; and	1.	They are consistent with the Charter and the systemwide
$\frac{3}{4}$	institution's and S	2. stem's resou	They will promote the efficient and effective use of the arces.
$5\\6$	systemwide staten	. ,	Board shall consolidate the statements into an adopted
7	(c) (1)	Each region	al higher education center shall:
8		(i) Devel	op a mission statement;
9 10	center; and	(ii) Subm	it the mission statement to the governing body of the
$\begin{array}{c} 11\\ 12\\ 13 \end{array}$	(iii) Upon direction of the governing body, update the mission statement every 4 years in the year immediately following the quadrennial review of the State Plan for Higher Education as set forth in § 11–105 of this title.		
14	(2)	The governi	ng body of each regional higher education center:
$\begin{array}{c} 15\\ 16\end{array}$	preparation of a re	. ,	review the mission statement and may require the a statement;
17 18	amendment; and	(ii) May	adopt the mission statement as submitted or with
19		(iii) Shall	submit the statement to the Commission.
20	(d) (1)	The Commis	ssion shall [review]:
21 22 23 24		ENTS OF RING THE N	ELOP DETAILED CRITERIA FOR THE ROBUST REVIEW OF PUBLIC INSTITUTIONS OF HIGHER EDUCATION, MISSION OF EACH INSTITUTION IS CLEARLY DEFINED PUBLIC INSTITUTIONS; AND
$\frac{25}{26}$	mission statement	· /	EW the mission statement to determine whether the with the State Plan for Higher Education.
27 28	(2) receipt unless the		a statement shall be deemed approved within 30 days of [finds]:
29 30	Higher Education;		${\bf S}$ the statement is not consistent with the State Plan for

1(II)**REJECTS THE STATEMENT AFTER CONDUCTING A REVIEW**2IN ACCORDANCE WITH PARAGRAPH (1) OF THIS SUBSECTION.

3 (3) (I) AFTER APPROVING OR REJECTING A MISSION STATEMENT 4 OF A PUBLIC INSTITUTION OF HIGHER EDUCATION, THE COMMISSION, IN 5 ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT ARTICLE, SHALL SUBMIT 6 TO THE SENATE BUDGET AND TAXATION COMMITTEE, THE SENATE COMMITTEE ON 7 EDUCATION, ENERGY, AND THE ENVIRONMENT, AND THE HOUSE APPROPRIATIONS 8 COMMITTEE A REPORT THAT INCLUDES AN ANALYSIS EXPLAINING:

9 1. THE ROLE OF THE PUBLIC INSTITUTION OF HIGHER 10 EDUCATION WITHIN THE SYSTEM OF HIGHER EDUCATION IN THE STATE TO ENSURE 11 THE MISSION STATEMENT IS CLEARLY DEFINED AND DISTINCT FROM OTHER PUBLIC 12 INSTITUTIONS OF HIGHER EDUCATION; AND

132.WHY THE MISSION STATEMENT WAS APPROVED OR14REJECTED.

15 (II) THE COMMISSION IS ENCOURAGED TO USE THE REPORT 16 REQUIRED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH TO ENSURE THAT THE 17 STATE IS SUPPORTING EACH PUBLIC INSTITUTION OF HIGHER EDUCATION IN 18 MEETING THE NEEDS DESCRIBED IN THE MISSION STATEMENTS.

19 (4) (i) If the Commission finds that the MISSION statement is not 20 consistent with the State Plan for Higher Education OR REJECTS THE STATEMENT 21 UNDER PARAGRAPH (2) OF THIS SUBSECTION, the Commission shall return the 22 statement together with its objections that include the specific areas of inconsistency with 23 the State Plan for Higher Education to the governing board.

24 (ii) The governing board and the institution president shall 25 negotiate with the Commission and amend the statement or prepare a new statement.

26

### **Article – State Finance and Procurement**

27 6-226.

(a) (2) (i) Notwithstanding any other provision of law, and unless
inconsistent with a federal law, grant agreement, or other federal requirement or with the
terms of a gift or settlement agreement, net interest on all State money allocated by the
State Treasurer under this section to special funds or accounts, and otherwise entitled to
receive interest earnings, as accounted for by the Comptroller, shall accrue to the General
Fund of the State.

(ii) The provisions of subparagraph (i) of this paragraph do not applyto the following funds:

1 189. the Teacher Retention and Development Fund; [and]  $\mathbf{2}$ 190. the Protecting Against Hate Crimes Grant Fund; AND 3 **191.** THE PROPOSED PROGRAMS COLLABORATIVE GRANT FUND. 4  $\mathbf{5}$ SECTION 3. AND BE IT FURTHER ENACTED, That: 6 The Maryland Higher Education Commission shall examine the (a) (1)7approval process established by the Commission for conducting academic program reviews 8 under §§ 11–206 and 11–206.1 of the Education Article, as enacted by Section 2 of this Act, 9 including all statutory and regulatory requirements regarding administrative procedures. 10 timelines, and deadlines, to determine whether the process, in whole or in part, needs 11 updating or revision to meet the needs of the institutions of higher education and students

12 in the State.

13 (2) On or before December 1, 2024, the Commission shall report its findings 14 and recommendations under paragraph (1) of this subsection to the General Assembly, in 15 accordance with § 2–1257 of the State Government Article.

16 (b) (1) The Commission, in collaboration with all institutions of higher 17 education in the State, shall evaluate whether the existing standard that triggers the 18 academic program review process for a substantial modification to an existing program 19 established under § 11–206 of the Education Article, as enacted by Section 2 of this Act, 20 and COMAR 13B.02.03.03E is the appropriate standard.

(2) If, after the evaluation conducted under paragraph (1) of this
subsection, the Commission determines that a new standard for establishing a substantial
modification to an existing program is appropriate, the Commission shall, on or before
January 1, 2025, adopt regulations establishing the new standard.

25 SECTION 4. AND BE IT FURTHER ENACTED, That:

(a) On or before January 1, 2025, the Maryland Higher Education Commission
shall update the State Plan for Higher Education last revised in 2022 to include updated
State and regional workforce needs information.

(b) During the process of updating the State Plan under subsection (a) of this section, the Commission shall provide postsecondary education stakeholders with an opportunity to provide input on State and regional workforce needs issues relevant to the purposes and objective of the State Plan for Higher Education, including students, members of the public, and major industry partners.

34 SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect July
 35 1, 2024.