## **SENATE BILL 556**

P2 4lr2930

By: Senator Salling

Introduced and read first time: January 25, 2024

Assigned to: Budget and Taxation

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: February 26, 2024

CHAPTER

1 AN ACT concerning

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## Procurement - Construction Contingency Fund and Contract Modification

- 3 FOR the purpose of altering the conditions under which the Secretaries of Budget and Management and General Services may request the Board of Public Works to 4 5 authorize a certain expenditure from the Construction Contingency Fund; requiring 6 a procurement contract for construction to include a clause providing for contract 7 modification when there is a substantial increase or decrease in the price of materials required to complete the contract, according to prevailing average market prices and 8 as determined by the unit, due to certain factors; and generally relating to 9 10 construction projects and contracts the Construction Contingency Fund.
- 11 BY repealing and reenacting, without amendments,
- 12 Article State Finance and Procurement
- 13 Section 3–609(a) and (b)
- 14 Annotated Code of Maryland
- 15 (2021 Replacement Volume and 2023 Supplement)
- 16 BY repealing and reenacting, with amendments,
- 17 Article State Finance and Procurement
- 18 Section <del>3-609(e), 13-201, and 13-218</del> <u>3-609(e)</u>
- 19 Annotated Code of Maryland
- 20 (2021 Replacement Volume and 2023 Supplement)
- 21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 22 That the Laws of Maryland read as follows:

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

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## **Article - State Finance and Procurement** 1 2 3-609. 3 There is a Construction Contingency Fund. (a) 4 (b) The Fund is a continuing, nonlapsing, revolving fund that consists of: 5 (1) money appropriated to the Fund: 6 (i) in the annual budget; or 7 in an annual General Construction Loan Act or in a Maryland (ii) 8 Consolidated Capital Bond Loan Act; or 9 (2)unspent proceeds of an enabling act allocated to the Fund by the 10 Governor under § 8–129 of this article; or 11 the amount of an appropriation in an annual General Construction 12 Loan Act or in a Maryland Consolidated Capital Bond Loan Act that is in excess of the 13 amount needed for a project included in the Act and that is allocated to the Fund by the 14 Governor. 15 With the approval of the Governor, the Secretaries of Budget and 16 Management and General Services may request the Board of Public Works to authorize an 17 expenditure from the Fund to supplement any capital appropriation or to conduct value 18 engineering on a project: 19 that is for a capital project to be owned by the State or a unit of the 20 State government; 21that was contained in a capital appropriation of an annual budget, in 22an annual general construction loan, or in an annual Maryland consolidated capital bond 23 loan; and 24 (3)that is insufficient in amount to permit the initial award of a contract for the project to the bidder or offeror selected in accordance with applicable State 2526 law, or to cover change orders during construction of the project which do not increase the 27 scope of the project; [or] 28 if, in the belief of the Department of General Services or at the 29 request of the budget committees, the project cost could be reduced or quality improved 30 through the use of value engineering; OR

(III) THAT INCLUDES PRICE ADJUSTMENTS FOR MATERIAL

PRICE FLUCTUATIONS OF IDENTIFIED ELIGIBLE PROJECT-SPECIFIC MATERIALS.

| 1        | <del>13-201.</del>              |  |
|----------|---------------------------------|--|
| 2        | <del>(a)</del>                  | In this subtitle the following words have the meanings indicated.  |
| 3        | <del>(b)</del>                  | "Change order" means a written order that:   |
| 4        |                                 | (1) is signed by the procurement officer; and  |
| 5<br>6   | <del>authorizes t</del>         | (2) directs the contractor to make changes that the procurement contract the procurement officer to order without the consent of the contractor. |
| 7        | <del>(e)</del>                  | "Contract modification" means a written alteration that:   |
| 8        | performance                     | (1) affects specifications, delivery point, date of delivery, period of e, price, quantity, or other provisions of a procurement contract; and   |
| 10<br>11 | <del>contract.</del>            | (2) is accomplished by mutual action of the parties to the procurement   |
| 12<br>13 | ( <del>d)</del><br>the State re | "Cost-reimbursement contract" means a procurement contract under which imburses a contractor for fees and other costs that are:                  |
| 14<br>15 | <del>Board on pr</del>          | (1) recognized as allowable and allocable under the regulations of the ice and cost principles; and  |
| 16       |                                 | (2) within a stated ceiling.   |
| 17       | <del>(E)</del>                  | "SUBSTANTIAL" MEANS LARGE IN AMOUNT, SIZE, OR NUMBER.  |
| 18       | <del>13-218.</del>              |  |
| 19       | <del>(a)</del>                  | Each procurement contract shall include clauses covering:  |
| 20       |                                 | (1) termination for default;   |
| 21<br>22 | of the prime                    | (2) termination wholly or partly by the State for its convenience if the head ary procurement unit determines that termination is appropriate;   |
| 23<br>24 | <del>in a procure</del>         | (3) variations that occur between estimated and actual quantities of work ement contract;  |
| 25       |                                 | (4) liquidated damages, as appropriate;  |
| 26       |                                 | (5) specified excuses for nonperformance;  |

| 1                                       |  | <del>-order</del> |
|---|--|-------------------|
| 2                                       | in writing:  |                   |
| 3                                       | (i) changes in the work, if the changes are within the scope                         | of the            |
| 4                                       |  |                   |
| ~                                       |  |                   |
| 5                                       | (ii) a temporary stop or delay in performance;                                       |                   |
| 6                                       | $\langle \cdot \rangle$  |                   |
| 7                                       | reporting requirements under Title 14 of the Election Law Article, to which the cont | <del>ractor</del> |
| 8                                       | may be subject as required under § 17-402 of this article; and                       |                   |
| 9                                       | (8) nonvisual access for information technology as required un                       | <del>der §</del>  |
| 10                                      | 3A-312 of this article.  | J                 |
| 11                                      |  |                   |
| $\begin{array}{c} 11 \\ 12 \end{array}$ | 1  | <del>10n, a</del> |
| 12                                      | procedement contract for construction small increase.                                |                   |
| 13                                      | (1) SUBJECT TO THE REQUIREMENTS OF SUBSECTION (E) OF                                 | <del>THIS</del>   |
| 14                                      | SECTION, A CLAUSE PROVIDING FOR CONTRACT MODIFICATION WHEN THER                      | E IS A            |
| 15                                      | SUBSTANTIAL INCREASE OR DECREASE IN THE PRICE OF MATERIALS, UP                       | TO A              |
| 16                                      | MAXIMUM OF 10%, REQUIRED TO COMPLETE THE CONTRACT, ACCORDING                         | G TO              |
| 17                                      | PREVAILING AVERAGE MARKET PRICES AND AS DETERMINED BY THE PROCU                      | <del>IRING</del>  |
| 18                                      | S <del>UNIT, DUE TO:</del>   |                   |
| 19                                      | (1) DELAYED NOTICE OF COMMENCEMENT BY THE UNIT                                       | <u>FOD</u>        |
| 20                                      | · ·  | · ron             |
|   |  |                   |
| 21                                      | (II) ACTS OR OMISSIONS BY THE UNIT;  |                   |
| ດດ                                      | (III) CHANGES IN THE WORK OF THE SEQUENCING OF THE                                   | WODIZ             |
| 22<br>23                                | ` /  |                   |
| $\frac{23}{24}$                         |  | <del>111/X1</del> |
| 44                                      | iminor the time of tentoniminoe of the worth,  |                   |
| 25                                      | (IV) ENCOUNTERING HAZARDOUS MATERIALS OR CONCE                                       | ALED              |
| 26                                      | 6 OR UNKNOWN CONDITIONS;   |                   |
| a <b>-</b>                              | (-)  |                   |
| 27                                      |  | PUTE              |
| 28                                      | RESOLUTION OR SUSPENSION BY THE UNIT; OR   |                   |
| 29                                      | (VI) FORCE MAJEURE EVENTS, INCLUDING AN EPIDEMIC                                     | <del>OR A</del>   |
| 30                                      | ,  |                   |
| 0.1                                     |  |                   |
| 31                                      | ( )  | <del>a site</del> |
| 32                                      | differs from the condition described in the specifications; and                      |                   |

| 1  | (2) (3) a clause covering the requirements for notice of contract claims  |
|----|---|
| 2  | submission of contract claims, and resolution of contract claims under § 15-219 of this   |
| 3  | article.  |
|    |   |
| 4  | (e) Each procurement contract shall include a clause that gives to the parties  |
| 5  | notice that preexisting regulations apply to the procurement contract in accordance with §  |
| 6  | 11-206 of this article.   |
| 7  | (d) At any time after the parties enter into a procurement contract they may  |
| 8  | (d) At any time after the parties enter into a procurement contract they may include additional clauses in the procurement contract, by consent, without consideration. |
| 0  | include additional clauses in the procurement contract, by consent, without consideration.  |
| 9  | (e) A clause required under this section for contract modification of or change   |
| 10 | orders to a procurement contract for construction shall:  |
| 10 | oracis to a producing contract for construction small.  |
| 11 | (1) make each contract modification or change order that affects the price  |
| 12 | of the procurement contract subject to:   |
|    | <b>.</b>  |
| 13 | (i) prior written approval from the unit and any other person   |
| 14 | responsible for the procurement contract; and   |
|    | ,   |
| 15 | (ii) prior certification by the fiscal authority responsible for the unit   |
| 16 | about:  |
|    |   |
| 17 | 1. the availability of money; and   |
|    |   |
| 18 | 2. the effect of the contract modification or change order or   |
| 19 | the project budget or the total construction cost; and  |
|    |   |
| 20 | (2) prohibit the contract modification or change order if the certification by  |
| 21 | the fiscal authority discloses that the contract modification or change order will increase   |
| 22 | the cost beyond budgeted and available money, unless:   |
|    |   |
| 23 | (i) sufficient additional money is made available; or   |
|    |   |
| 24 | (ii) the scope of the project is adjusted to allow completion within the  |
| 25 | <del>project budget.</del>  |
|    |   |
| 26 | SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be construed to   |
| 27 | apply only prospectively and may not be applied or interpreted to have any effect on or   |
| 28 | application to any construction contract executed before the effective date of this Act.  |
|    |   |
| 29 | SECTION $\frac{2}{3}$ AND BE IT FURTHER ENACTED, That this Act shall take effect  |
| 30 | October 1, 2024.  |