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(PRE-FILED)

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### By: **Delegates Fair, Charkoudian, Palakovich Carr, Pruski, Ruth, and Vogel** Requested: November 1, 2024 Introduced and read first time: January 8, 2025 Assigned to: Ways and Means

# A BILL ENTITLED

### 1 AN ACT concerning

# Property Taxes – Authority of Counties to Establish a Subclass and Set a Special Rate for Commercial and Industrial Property

4 FOR the purpose of authorizing the Mayor and City Council of Baltimore City or the  $\mathbf{5}$ governing body of a county to establish, by law, a subclass of real property consisting 6 of certain commercial and industrial property and to set a special property tax rate 7 for certain commercial and industrial property for the purpose of financing certain 8 transportation improvements or the approved budget of the county board of 9 education; requiring that the special rate shall be in addition to a certain general tax 10 rate, may not exceed a certain amount, and may not apply to the residential portion 11 of a mixed-use building that receives a certain exemption or credit; requiring the 12Mayor and City Council of Baltimore City or the governing body of a county to grant 13 either a property tax exemption or a property tax credit against a special rate on 14 commercial and industrial property for the residential portion of a mixed-use 15building; requiring the exemption or credit to be granted automatically under certain 16circumstances; requiring a county to provide notice of the exemption or credit and 17accept applications for the exemption or credit; authorizing the Mayor and City 18 Council of Baltimore City or the governing body of a county to grant a property tax 19 credit against a special rate on commercial and industrial property imposed on real 20property owned or leased by certain businesses with fewer than a certain number of 21employees; and generally relating to a special property tax rate for commercial and 22industrial property.

### 23 BY repealing and reenacting, with amendments,

- 24 Article Tax Property
- 25 Section 6–202.1 and 6–302
- 26 Annotated Code of Maryland
- 27 (2019 Replacement Volume and 2024 Supplement)
- 28 BY adding to

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



| $     \begin{array}{c}       1 \\       2 \\       3 \\       4 \\       5 \\       6     \end{array} $ | Article – Tax – Property<br>Section 7–402, 9–112, and 9–275<br>Annotated Code of Maryland<br>(2019 Replacement Volume and 2024 Supplement)<br>SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,<br>That the Laws of Maryland read as follows: |
|---|---|
| 7   | Article – Tax – Property  |
| 8   | 6-202.1.  |
| 9<br>10   | The Mayor and City Council of Baltimore City or the governing body of a county may establish, by law, a subclass of real property consisting of:  |
| $\frac{11}{12}$   | (1) vacant lots [or] AND improved REAL property cited as vacant and unfit for habitation or other authorized use on a housing or building violation notice; OR  |
| $\frac{13}{14}$   | (2) ALL REAL PROPERTY THAT IS ASSIGNED THE FOLLOWING LAND USE CODES, AS DEFINED BY THE MARYLAND ASSESSMENT PROCEDURE MANUAL:  |
| 15  | (I) COMMERCIAL;   |
| 16  | (II) INDUSTRIAL;  |
| 17  | (III) COMMERCIAL/INDUSTRIAL CONDOMINIUM;  |
| 18  | (IV) RESIDENTIAL/COMMERCIAL; AND  |
| 19  | (V) COMMERCIAL/RESIDENTIAL.   |
| 20  | 6–302.  |

 $\mathbf{2}$ 

(a) Except as otherwise provided in this section and after complying with § 6–305
of this subtitle, in each year after the date of finality and before the following July 1, the
Mayor and City Council of Baltimore City or the governing body of each county annually
shall set the tax rate for the next taxable year on all assessments of property subject to that
county's property tax.

26 (b) (1) Except as provided in subsection (c) of this section and §§ 6–305 and 27 6–306 of this subtitle:

(i) there shall be a single county property tax rate for all real
property subject to county property tax except for operating real property described in §
8–109(c) of this article; and

1 (ii) the county tax rate applicable to personal property and the 2 operating real property described in § 8–109(c) of this article shall be no more than 2.5 3 times the rate for real property.

4 (2) Paragraph (1) of this subsection does not affect a special rate prevailing 5 in a taxing district or part of a county.

6 (c) (1) (I) The Mayor and City Council of Baltimore City or the governing 7 body of a county may set a special rate for a vacant lot [or] AND improved REAL property 8 cited as vacant and unfit for habitation or other authorized use on a housing or building 9 violation notice.

10 [(2)] (II) On or before December 1 each year, the Mayor and City Council 11 of Baltimore City or the governing body of a county that enacts a special rate under 12 [paragraph (1)] SUBPARAGRAPH (I) of this [subsection] PARAGRAPH shall report to the 13 Department of Housing and Community Development and, in accordance with § 2–1257 of 14 the State Government Article, to the General Assembly on:

- 15 [(i)] **1.** the special rate set under [paragraph (1)] 16 SUBPARAGRAPH (I) of this [subsection] PARAGRAPH;
- 17[(ii)]2.the number of properties to which the special rate applies;18[(iii)]3.the revenue change resulting from the special rate;
- 19 [(iv)] 4. the use of the revenue from the special rate; and
- 20 [(v)] 5. whether properties subject to the special rate are viable 21 for adaptive reuse, as defined in § 1–102 of the Housing and Community Development 22 Article, and plans to convert viable properties.

(2) (I) SUBJECT TO THE REQUIREMENTS OF THIS PARAGRAPH,
THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE GOVERNING BODY OF
A COUNTY MAY SET A SINGLE SPECIAL RATE FOR ALL REAL PROPERTY THAT IS
ASSIGNED THE FOLLOWING LAND USE CODES, AS DEFINED BY THE MARYLAND
ASSESSMENT PROCEDURE MANUAL:

- 28 **1.** COMMERCIAL;
- 29 **2.** INDUSTRIAL;
- 30 **3.** COMMERCIAL/INDUSTRIAL CONDOMINIUM;
- 314.**RESIDENTIAL/COMMERCIAL; AND**

|   | 4 HOUSE BILL 23   |
|---|---|
| 1                                       | 5. COMMERCIAL/RESIDENTIAL.  |
| $2 \\ 3$                                | (II) A SPECIAL RATE SET UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY BE IMPOSED ONLY:   |
| $4 \\ 5 \\ 6 \\ 7$                      | 1. WITHIN A SPECIAL TAXING DISTRICT ESTABLISHED<br>FOR THE PURPOSE OF FINANCING THE COST OF STATE OR COUNTY<br>TRANSPORTATION IMPROVEMENTS UNDER TITLE 21, SUBTITLE 7 OF THE LOCAL<br>GOVERNMENT ARTICLE; OR                  |
| 8<br>9                                  | 2. ON A COUNTYWIDE BASIS FOR THE PURPOSE OF<br>FUNDING THE APPROVED BUDGET OF THE COUNTY BOARD OF EDUCATION.  |
| 10<br>11                                | (III) A SPECIAL RATE SET UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH:  |
| 12<br>13                                | 1. SHALL BE IN ADDITION TO THE GENERAL REAL<br>PROPERTY TAX RATE SET UNDER SUBSECTION (B)(1) OF THIS SECTION;   |
| $\begin{array}{c} 14 \\ 15 \end{array}$ | 2. MAY NOT EXCEED 12.5 CENTS FOR EACH \$100 OF ASSESSED VALUE; AND  |
| 16<br>17<br>18<br>19                    | 3. MAY NOT APPLY TO THE RESIDENTIAL PORTION OF A MIXED–USE PROPERTY THAT RECEIVES EITHER AN EXEMPTION FROM THE SPECIAL RATE UNDER § 7–402 OF THIS ARTICLE OR A CREDIT AGAINST THE SPECIAL RATE UNDER § 9–112 OF THIS ARTICLE. |
| $20 \\ 21 \\ 22$                        | (3) IF A COUNTY SETS A SPECIAL PROPERTY TAX RATE UNDER<br>PARAGRAPH (1) OR (2) OF THIS SUBSECTION, IT SHALL PROMPTLY SEND A NOTICE<br>TO THE DEPARTMENT THAT INCLUDES:  |
| 23                                      | (I) THE AMOUNT OF THE RATE; AND   |
| 24                                      | (II) THE CLASS OF PROPERTY TO WHICH THE RATE APPLIES.   |
| 25                                      | 7-402.  |
| $\frac{26}{27}$                         | (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.  |
| 28<br>29                                | (2) "MIXED-USE PROPERTY" MEANS A PROPERTY THAT INCLUDES<br>BOTH:  |

**(I)** 1 A COMMERCIAL OR INDUSTRIAL USE; AND  $\mathbf{2}$ **(II)** A RESIDENTIAL USE. "PUBLICLY AVAILABLE RECORDS" INCLUDES: (3) 3 4 **(I)** VALUATION RECORDS OF THE DEPARTMENT; **(II)** COUNTY RECORDS, INCLUDING LICENSE OR PERMIT  $\mathbf{5}$ 6 **RECORDS; AND** 7 (III) ANY OTHER RECORD FROM A GOVERNMENTAL OR PRIVATE 8 SOURCE THAT IS ACCESSIBLE TO A COUNTY AND PROVIDES RELIABLE INFORMATION 9 ON THE USE OF PROPERTY. IF THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 10 **(B)** GOVERNING BODY OF A COUNTY SETS A SPECIAL RATE UNDER §6-302(C)(2) OF THIS 11 ARTICLE, THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE GOVERNING 12 BODY OF THE COUNTY SHALL, BY LAW, GRANT EITHER: 13A CREDIT AGAINST THE SPECIAL RATE FOR THE ENTIRE 14(1) RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IN ACCORDANCE WITH § 9–112 15**OF THIS ARTICLE; OR** 16 17AN EXEMPTION FROM THE SPECIAL RATE FOR THE ENTIRE (2) 18 **RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IN ACCORDANCE WITH THIS** 19 SECTION. 20(C) A COUNTY MAY CALCULATE THE EXEMPTION UNDER THIS SECTION: 21(1) AS A PERCENTAGE OF A MIXED-USE PROPERTY'S SPECIAL TAX 22LIABILITY THAT IS EQUAL TO THE PERCENTAGE OF THE TOTAL SQUARE FOOTAGE 23OF THE PROPERTY THAT IS USED FOR RESIDENTIAL PURPOSES; 24(2) AS A PERCENTAGE OF A MIXED-USE PROPERTY'S SPECIAL TAX LIABILITY THAT IS EQUAL TO THE PERCENTAGE OF THE TOTAL INCOME PRODUCED 2526BY THE PROPERTY THAT IS DERIVED FROM RESIDENTIAL USE; OR 27(3) USING ANY OTHER REASONABLE METHOD THAT ENSURES THE 28ENTIRE RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IS NOT SUBJECT TO THE 29SPECIAL RATE.

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1 (D) THE EXEMPTION UNDER THIS SECTION CONTINUES FOR AS LONG AS THE 2 SPECIAL RATE IS IN EFFECT.

3 (E) A COUNTY SHALL AUTOMATICALLY GRANT THE EXEMPTION UNDER THIS 4 SECTION WITHOUT REQUIRING AN APPLICATION FROM THE PROPERTY OWNER IF, 5 BASED ON PUBLICLY AVAILABLE RECORDS, THE COUNTY IS ABLE TO:

6 (1) IDENTIFY A MIXED-USE PROPERTY THAT IS SUBJECT TO THE 7 SPECIAL RATE; AND

8 (2) CALCULATE THE EXEMPTION DUE FOR THE RESIDENTIAL 9 PORTION OF THAT MIXED–USE PROPERTY.

10 (F) (1) IF, BASED ON PUBLICLY AVAILABLE RECORDS, A COUNTY IS ABLE 11 TO IDENTIFY A MIXED-USE PROPERTY THAT IS SUBJECT TO THE SPECIAL RATE BUT 12 HAS INSUFFICIENT INFORMATION TO CALCULATE THE EXEMPTION DUE FOR THE 13 RESIDENTIAL PORTION OF THAT MIXED-USE PROPERTY, THE COUNTY MAY REQUEST 14 ADDITIONAL INFORMATION FROM THE OWNER OF THE MIXED-USE PROPERTY TO 15 ENABLE THE COUNTY TO CALCULATE THE EXEMPTION DUE.

16 (2) IF AN OWNER OF A MIXED-USE PROPERTY DOES NOT PROVIDE 17 THE INFORMATION REQUESTED TO CALCULATE THE EXEMPTION DUE, THE COUNTY 18 IS NOT REQUIRED TO GRANT THE EXEMPTION UNDER THIS SECTION TO THAT 19 MIXED-USE PROPERTY.

20 (G) A COUNTY SHALL ACCEPT APPLICATIONS FOR THE EXEMPTION UNDER 21 THIS SECTION FROM AN OWNER OF A MIXED-USE PROPERTY THAT IS NOT 22 AUTOMATICALLY GRANTED AN EXEMPTION UNDER SUBSECTION (E) OF THIS 23 SECTION.

(H) (1) A COUNTY SHALL PROVIDE WRITTEN NOTICE OF THE EXEMPTION
UNDER THIS SECTION TO THE OWNER OF EACH PROPERTY THAT IS SUBJECT TO THE
SPECIAL RATE AND IS NOT AUTOMATICALLY GRANTED AN EXEMPTION UNDER
SUBSECTION (E) OF THIS SECTION.

- 28
- (2) THE NOTICE SHALL INCLUDE:

29(I) A DESCRIPTION OF THE EXEMPTION UNDER THIS SECTION;30AND

31 (II) INSTRUCTIONS ON HOW TO APPLY FOR THE EXEMPTION.

1 (I) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 2 GOVERNING BODY OF A COUNTY MAY PROVIDE, BY LAW, FOR:

3 (1) REGULATIONS AND PROCEDURES FOR THE APPLICATION AND 4 UNIFORM PROCESSING OF REQUESTS FOR THE EXEMPTION; AND

5 (2) ANY OTHER PROVISION NECESSARY TO CARRY OUT THE 6 EXEMPTION UNDER THIS SECTION.

7 **9–112.** 

8 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 9 INDICATED.

10 (2) "MIXED-USE PROPERTY" MEANS A PROPERTY THAT INCLUDES 11 BOTH:

- 12 (I) A COMMERCIAL OR INDUSTRIAL USE; AND
- 13 (II) A RESIDENTIAL USE.

14 (3) "PUBLICLY AVAILABLE RECORDS" INCLUDES:

15 (I) VALUATION RECORDS OF THE DEPARTMENT;

16(II) COUNTY RECORDS, INCLUDING LICENSE OR PERMIT17 RECORDS; AND

18 (III) ANY OTHER RECORD FROM A GOVERNMENTAL OR A 19 PRIVATE SOURCE THAT IS ACCESSIBLE TO A COUNTY AND PROVIDES RELIABLE 20 INFORMATION ON THE USE OF PROPERTY.

(B) IF THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE
 GOVERNING BODY OF A COUNTY SETS A SPECIAL RATE UNDER § 6–302(C)(2) OF THIS
 ARTICLE, THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE GOVERNING
 BODY OF THE COUNTY SHALL, BY LAW, GRANT EITHER:

(1) AN EXEMPTION FROM THE SPECIAL RATE FOR THE ENTIRE
 RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IN ACCORDANCE WITH § 7-402
 OF THIS ARTICLE; OR

1 (2) A CREDIT AGAINST THE SPECIAL RATE FOR THE ENTIRE 2 RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IN ACCORDANCE WITH THIS 3 SECTION.

4 (C) A COUNTY MAY CALCULATE THE CREDIT UNDER THIS SECTION:

5 (1) AS A PERCENTAGE OF A MIXED-USE PROPERTY'S SPECIAL TAX
6 LIABILITY THAT IS EQUAL TO THE PERCENTAGE OF THE TOTAL SQUARE FOOTAGE
7 OF THE PROPERTY THAT IS USED FOR RESIDENTIAL PURPOSES;

8 (2) AS A PERCENTAGE OF A MIXED-USE PROPERTY'S SPECIAL TAX 9 LIABILITY THAT IS EQUAL TO THE PERCENTAGE OF THE TOTAL INCOME PRODUCED 10 BY THE PROPERTY THAT IS DERIVED FROM RESIDENTIAL USE; OR

(3) USING ANY OTHER REASONABLE METHOD THAT ENSURES THE
 ENTIRE RESIDENTIAL PORTION OF A MIXED-USE PROPERTY IS NOT SUBJECT TO THE
 SPECIAL RATE.

14 **(D)** THE CREDIT UNDER THIS SECTION CONTINUES FOR AS LONG AS THE 15 SPECIAL RATE IS IN EFFECT.

16 (E) A COUNTY SHALL AUTOMATICALLY GRANT THE CREDIT UNDER THIS 17 SECTION WITHOUT REQUIRING AN APPLICATION FROM THE PROPERTY OWNER IF, 18 BASED ON PUBLICLY AVAILABLE RECORDS, THE COUNTY IS ABLE TO:

19 (1) IDENTIFY A MIXED-USE PROPERTY THAT IS SUBJECT TO THE 20 SPECIAL RATE; AND

21 (2) CALCULATE THE CREDIT DUE FOR THE RESIDENTIAL PORTION OF 22 THAT MIXED-USE PROPERTY.

(F) (1) IF, BASED ON PUBLICLY AVAILABLE RECORDS, A COUNTY IS ABLE
TO IDENTIFY A MIXED-USE PROPERTY THAT IS SUBJECT TO THE SPECIAL RATE BUT
HAS INSUFFICIENT INFORMATION TO CALCULATE THE CREDIT DUE FOR THE
RESIDENTIAL PORTION OF THAT MIXED-USE PROPERTY, THE COUNTY MAY REQUEST
ADDITIONAL INFORMATION FROM THE OWNER OF THE MIXED-USE PROPERTY TO
ENABLE THE COUNTY TO CALCULATE THE CREDIT DUE.

(2) IF AN OWNER OF A MIXED-USE PROPERTY DOES NOT PROVIDE
THE INFORMATION REQUESTED TO CALCULATE THE CREDIT DUE, THE COUNTY IS
NOT REQUIRED TO GRANT THE CREDIT UNDER THIS SECTION TO THAT MIXED-USE
PROPERTY.

8

1 (G) A COUNTY SHALL ACCEPT APPLICATIONS FOR THE CREDIT UNDER THIS 2 SECTION FROM AN OWNER OF A MIXED-USE PROPERTY THAT IS NOT 3 AUTOMATICALLY GRANTED A CREDIT UNDER SUBSECTION (E) OF THIS SECTION.

4 (H) (1) A COUNTY SHALL PROVIDE WRITTEN NOTICE OF THE CREDIT 5 UNDER THIS SECTION TO THE OWNER OF EACH PROPERTY THAT IS SUBJECT TO THE 6 SPECIAL RATE AND IS NOT AUTOMATICALLY GRANTED A CREDIT UNDER 7 SUBSECTION (E) OF THIS SECTION.

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(2) THE NOTICE SHALL INCLUDE:

9 (I) A DESCRIPTION OF THE CREDIT UNDER THIS SECTION; AND

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(II) INSTRUCTIONS ON HOW TO APPLY FOR THE CREDIT.

11 (I) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 12 GOVERNING BODY OF A COUNTY MAY PROVIDE, BY LAW, FOR:

13(1) REGULATIONS AND PROCEDURES FOR THE APPLICATION AND14UNIFORM PROCESSING OF REQUESTS FOR THE CREDIT; AND

15(2) ANY OTHER PROVISION NECESSARY TO CARRY OUT THE CREDIT16UNDER THIS SECTION.

17 **9–275.** 

18 (A) IF THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 19 GOVERNING BODY OF A COUNTY SETS A SPECIAL RATE UNDER § 6–302(C)(2) OF THIS 20 ARTICLE, THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE GOVERNING 21 BODY OF THE COUNTY MAY GRANT, BY LAW, A PROPERTY TAX CREDIT AGAINST THE 22 SPECIAL RATE IMPOSED ON REAL PROPERTY OWNED OR LEASED BY A BUSINESS 23 THAT EMPLOYS 15 OR FEWER EMPLOYEES.

24 (B) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 25 GOVERNING BODY OF A COUNTY MAY PROVIDE, BY LAW, FOR:

- 26 (1) THE AMOUNT AND DURATION OF THE TAX CREDIT;
- 27

(2) ADDITIONAL ELIGIBILITY REQUIREMENTS FOR THE TAX CREDIT;

28 (3) PROCEDURES FOR THE APPLICATION AND UNIFORM PROCESSING
 29 OF REQUESTS FOR THE TAX CREDIT; AND

1 (4) ANY OTHER PROVISION NECESSARY TO CARRY OUT THE TAX 2 CREDIT UNDER THIS SECTION.

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June
4 1, 2025, and shall be applicable to all taxable years beginning after June 30, 2025.