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(PRE-FILED)

5lr0378 CF SB 225

By: Chair, Economic Matters Committee (By Request – Departmental – Labor) Requested: October 12, 2024 Introduced and read first time: January 8, 2025 Assigned to: Economic Matters

Committee Report: Favorable with amendments House action: Adopted Read second time: March 12, 2025

CHAPTER \_\_\_\_\_

#### 1 AN ACT concerning

# Family and Medical Leave Insurance Program – Application Year and Participation of Self-Employed Individuals <u>Revisions</u>

- 4 FOR the purpose of defining "anchor date" to establish certain reference points for the calculation of a certain covered employee's average weekly wage and eligibility for  $\mathbf{5}$ 6 increases in weekly benefits under the Family Medical Leave and Insurance 7Program; requiring the Maryland Department of Labor to adopt regulations 8 establishing an optional self-employed enrollment program governing the 9 participation of self-employed individuals in the Family and Medical Leave 10 Insurance Program; repealing certain requirements related to the payment of 11 contributions to the Program by participating self-employed individuals; altering 12certain dates related to annual reporting and the implementation of the Program; excluding participating self-employed individuals from certain provisions of law 13 governing the payment of benefits under the Program; altering the definition of 14 15"application year" for purposes of the Program; altering the frequency with which subsequent payments are to be made under the Program; authorizing the Secretary 16 17to announce, rather than notify each employer of, a certain increase to the maximum 18 weekly benefit amount; prohibiting the Department from requiring certain 19 employers to escrow employer and employee contributions before the issuance of 20Program benefits by the Department; and generally relating to the Family and 21Medical Leave Insurance Program.
- 22 BY repealing and reenacting, without amendments,
- 23 Article Labor and Employment

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	Section 8.3–101(a) <del>, (d),</del> and (e) <del>and 8.3–703(b)(3)</del> Annotated Code of Maryland (2016 Replacement Volume and 2024 Supplement)
$4 \\ 5 \\ 6 \\ 7 \\ 8$	<u>BY adding to</u> <u>Article – Labor and Employment</u> <u>Section 8.3–101(a–1)</u> <u>Annotated Code of Maryland</u> (2016 Replacement Volume and 2024 Supplement)
$9\\10\\11\\12\\13\\14$	BY repealing and reenacting, with amendments, Article – Labor and Employment Section 8.3–101(b) <u>and (d)</u> , 8.3–201, <u>8.3–406(a)</u> , 8.3–601, <u>8.3–701(a)</u> , and 8.3–703(a) <del>and (b)(1) and (2)</del> , (b), (c), (d)(5), (e)(2), and (f) Annotated Code of Maryland (2016 Replacement Volume and 2024 Supplement)
$\begin{array}{c} 15\\ 16\end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
17	Article – Labor and Employment
18	8.3–101.
19	(a) In this title the following words have the meanings indicated.
20	(A-1) "ANCHOR DATE" MEANS THE EARLIER OF THE DATE ON WHICH:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) AN APPLICATION FOR BENEFITS IS COMPLETE IN ACCORDANCE WITH § 8.3–701(B)(2) OF THIS TITLE; OR
$\frac{23}{24}$	(2) LEAVE BEGINS FOR A COVERED INDIVIDUAL FOR WHICH BENEFITS MAY BE PAID UNDER THIS TITLE.
25 26 27	(b) "Application year" means the 12-month period beginning on the Sunday of the calendar week [for which benefits are approved] IN WHICH LEAVE UNDER THIS TITLE BEGINS.
28 29 30 31	(d) "Covered employee" means an employee who has worked at least 680 hours performing services under employment located in the State over the four most recently completed calendar quarters for which quarterly reports have been required immediately preceding the date on which leave is to begin <u>ANCHOR DATE</u> .
<b>9</b> 9	(a) "Covered individual" means a severed employee or a self employed individual

32 (e) "Covered individual" means a covered employee or a self-employed individual 33 who elects to participate in the Program under § 8.3–201 of this title.

 $\mathbf{2}$ 

1 8.3–201.

2 (a) In this section, "self-employed individual" includes an individual [that] WHO:

3 (1) is the sole owner of a sole proprietorship, limited liability company, C 4 corporation, or S corporation; and

5 (2) is the only individual employed by the sole proprietorship, limited 6 liability company, C corporation, or S corporation.

7 (b) [(1)] A self-employed individual who is a resident of the State may elect to 8 participate in the Program [by filing a written notice of election with the Secretary] in 9 accordance with regulations adopted by the Secretary UNDER SUBSECTION (C) OF THIS 10 SECTION.

11 **[**(2) An election made under paragraph (1) of this subsection becomes 12 effective on the date the written notice is filed.

13 (c) (1) If a self-employed individual elects to participate in the Program under 14 subsection (b) of this section, the individual shall participate for an initial period of not less 15 than 3 years.

16 (2) Once the initial participation period expires, the self-employed 17 individual may renew participation in the Program for a period of not less than 1 year.

18 (3) If the self-employed individual does not wish to renew participation in 19 the Program under paragraph (2) of this subsection, within 30 days before the participation 20 period expires, the self-employed individual shall notify the Secretary in writing of the 21 self-employed individual's withdrawal from the Program.

22 (d) During the period a self-employed individual participates in the Program, the 23 self-employed individual shall pay the contribution required under § 8.3–601 of this title.]

24 (C) ON OR BEFORE JULY 1, <del>2027</del> <u>2028</u>, THE SECRETARY SHALL ADOPT 25 REGULATIONS THAT ESTABLISH AN OPTIONAL SELF-EMPLOYED ENROLLMENT 26 PROGRAM AND INCLUDE:

- 27 (1) CONTRIBUTION AMOUNTS;
- 28 (2) BENEFIT AMOUNTS; AND
- 29 (3) ENROLLMENT PROCEDURES.

30 <u>8.3–406.</u>

1	(a) On or before [November 15] OCTOBER 1 each year, the Secretary shall
$2 \\ 3$	submit to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly an annual report on the administration and operation of the Program
4	during the immediately preceding fiscal year.
5	8.3–601.
6	(a) (1) <b>(I)</b> Beginning July 1, 2025 JANUARY 1, 2027, each employee of an
7	employer[,] AND each employer with 15 or more employees[, and each self-employed
8	individual participating in the Program] shall contribute to the Fund.
9 10 11	[(2)] (II) The total rate of contribution established under this section FOR EMPLOYEES AND EMPLOYERS DESCRIBED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH:
12	[(i)] <b>1.</b> may not exceed 1.2% of an employee's wages; and
13 14	[(ii)] 2. shall be applied to all wages up to and including the Social Security wage base.
15	(2) EACH SELF-EMPLOYED INDIVIDUAL PARTICIPATING IN THE
16	PROGRAM SHALL CONTRIBUTE TO THE FUND IN ACCORDANCE WITH REGULATIONS
17	ADOPTED UNDER § 8.3–201(C) OF THIS TITLE.
18 19 20	(b) (1) Subject to subsection $[(a)(2)]$ (A)(1)(II) of this section, on or before February 1, 2025 MAY 1, 2026, the Secretary shall set the total rate of contribution based on available cost analyses of the Program.
21	(2) The rate set under paragraph (1) of this subsection shall be in effect for
$\begin{array}{c} 22\\ 23 \end{array}$	the period from July 1, 2025 JANUARY 1, 2027, to June 30, 2026 DECEMBER 31, 2027, both inclusive.
24	(c) (1) On or before November 15 OCTOBER 1 each year, beginning in <del>2026</del>
25	<b>2027</b> , the Secretary shall conduct a cost analysis of the Program that is focused on the cost
$\frac{26}{27}$	of maintaining solvency and paying benefits to covered individuals that will be used to determine the appropriate total rate of contribution to the Fund.
21	determine the appropriate total rate of contribution to the Fund.
28	(2) On or before $\frac{\text{November 15}}{\text{OCTOBER 1}}$ each year, the Secretary shall
$\frac{29}{30}$	report the results of the cost analysis to the Senate Finance Committee, the House Economic Matters Committee, and the Joint Committee on Administrative, Executive, and
31	Legislative Review in accordance with § 2–1257 of the State Government Article.
32	(d) (1) Subject to paragraph (2) of this subsection and subsection $[(a)(2)]$
33	(a) (1) Subject to paragraph (2) of this subjection and subjection $[(a)(2)]$ (A)(1)(II) of this section, on or before <del>February</del> <u>NOVEMBER</u> 1 each year, beginning in <del>2026</del>

$\frac{1}{2}$	<u><b>2027</b></u> , the Secretary shall set the total rate of contribution that will be in effect for the 12–month period beginning on the immediately following <u>July JANUARY</u> 1.
$\frac{3}{4}$	(2) The rate set under paragraph (1) of this subsection shall be based on the cost analysis required under subsection (c) of this section.
$5\\6\\7$	(e) (1) (i) Except as otherwise provided in this section, each employer of 15 or more employees shall contribute an amount equal to 50% of the total rate of contribution for each employee.
$\frac{8}{9}$	(ii) Except as otherwise provided in this section, each employee of an employer shall contribute an amount equal to 50% of the total rate of contribution.
$10 \\ 11 \\ 12$	(2) (i) Except as provided in subparagraph (ii) of this paragraph, the employer of the employee shall deduct the employee's required contribution from the wages of the employee.
$\begin{array}{c} 13\\14 \end{array}$	(ii) 1. An employer may elect to pay all or a portion of the required employee contributions in whole or in part.
$\begin{array}{c} 15\\ 16 \end{array}$	2. If the employer of an employee elects to pay a portion of the employee's required contribution, the employer:
$\begin{array}{c} 17\\18\end{array}$	A. may deduct an amount that is less than 50% of the rate of contribution required from the wages of the employee; and
19 20 21	B. shall notify employees of the rate of contribution set for employees under subsection $(d)(1)$ of this section and the portion of that amount that the employer is electing to pay.
22	[(f) Each self-employed individual participating in the Program shall:
$\frac{23}{24}$	(1) pay contributions during each year that the self-employed individual participates in the Program; and
$\frac{25}{26}$	(2) contribute an amount equal to the total rate of contribution set under subsection (d) of this section.]
27	[(g)] (F) (1) The Maryland Department of Health shall reimburse each:
28 29 30 31	(i) community provider that is required to be licensed or certified under Title 7 of the Health – General Article for 100% of the employer contribution required under subsection (e) of this section for employees who manage or provide services under Title 7 of the Health – General Article;
32 $33$	(ii) community provider that is required to be licensed or certified under Title 7.5 of the Health – General Article for a percentage of the employer contribution

1 required under subsection (e) of this section for employees who manage or provide services 2 under Title 7.5 of the Health – General Article that is equal to the percentage of revenue 3 that is attributable to federal and State Medicaid funding and any other State funding 4 received by the community provider for the services during the period covered by the 5 reimbursement; or

6 (iii) provider, as defined in § 16–201.4 of the Health – General Article, 7 for a percentage of the employer contribution required under subsection (e) of this section 8 for employees who manage or provide services described in § 16–201.4(a) of the 9 Health – General Article that is equal to the percentage of revenue attributable to federal 10 and State Medicaid funding and any other State funding received by the provider for the 11 services during the period covered by the reimbursement.

12 (2) The Maryland Department of Health shall make the reimbursements 13 required under paragraph (1) of this subsection at least quarterly.

14 (3) To receive reimbursement under paragraph (1) of this subsection, a 15 provider shall provide to the Maryland Department of Health any information necessary to 16 carry out this subsection in the form and manner required by the Maryland Department of 17 Health.

18 <u>8.3–701.</u>

19	(a) (1) <u>Subject to paragraph (2) of this subsection, beginning [July 1, 2026] ON</u>
20	A DATE NOT EARLIER THAN JANUARY 1, 2027, BUT NOT LATER THAN JANUARY 3,
21	2028, DETERMINED AND ANNOUNCED BY THE SECRETARY, a covered individual taking
22	<u>leave from employment may submit a claim for benefits:</u>
$\begin{array}{c} 23\\ 24 \end{array}$	(i) <u>1.</u> <u>to care for a newborn child of the covered individual during</u> <u>the first year after the child's birth; or</u>
25	2. <u>because a child is being placed for adoption, foster care, or</u>
26	kinship care with the covered individual or to care for or bond with the child during the
27	<u>first year after the placement;</u>
28	(ii) to care for a family member with a serious health condition;
29	(iii) to attend to a serious health condition that results in the covered
30	individual being unable to perform the functions of the covered individual's position;
$\frac{31}{32}$	(iv) to care for a service member with a serious health condition resulting from military service for whom the covered individual is next of kin; or
33	(v) to attend to a qualifying exigency arising out of the deployment
34	of a service member who is a family member of the covered individual.
35	8.3–703.

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1 (a) For the purposes of this section:  $\mathbf{2}$ the covered [individual's] EMPLOYEE'S average weekly wage shall be (1)3 calculated as the total wages received by the covered [individual] EMPLOYEE in the 4 highest of the previous four completed calendar quarters THAT IMMEDIATELY PRECEDE THE ANCHOR DATE AND for which quarterly reports have been required, divided by 13;  $\mathbf{5}$ and 6 7(2)the State average weekly wage shall be the wage calculated under § 8 9-603 of this article. 9 (b) (1)Subject to paragraphs (2) and (3) of this subsection, the weekly benefit 10 amount payable to a covered [individual] EMPLOYEE under this title shall be: 11 if the covered [individual's] EMPLOYEE'S average weekly wage (i) 12is 65% or less of the State average weekly wage, 90% of the covered [individual's] **EMPLOYEE'S** average weekly wage; or 13 14(ii) if the covered [individual's] EMPLOYEE'S average weekly wage 15is greater than 65% of the State average weekly wage, the sum of: 1690% of the covered [individual's] EMPLOYEE'S average 1. 17weekly wage up to 65% of the State average weekly wage; and 182.50% of the covered [individual's] EMPLOYEE'S average 19 weekly wage that is greater than 65% of the State average weekly wage. 20(2)The benefit paid under this title and any additional paid leave cannot total more than 100% of the covered [individual's] EMPLOYEE'S average weekly wage. 2122The weekly benefit amount payable under paragraph (1) of this (3)subsection: 23 $\mathbf{24}$ (i) shall be at least \$50; and 25(ii) may not exceed: 261. for the 6-month period beginning July 1, 2026, PERIOD 27BEGINNING ON THE DATE ANNOUNCED BY THE SECRETARY UNDER § 8.3–701(A)(1) 28OF THIS SUBTITLE AND ENDING DECEMBER 31, 2028, BOTH INCLUSIVE, \$1,000; and 292.for the 12–month period beginning January 1, 2027 2029, 30 and each subsequent 12-month period, the amount determined and announced by the

31 Secretary under paragraph (4) of this subsection.

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$     \begin{array}{c}       1 \\       2 \\       3 \\       4     \end{array} $	(4) (i) In this paragraph, "Consumer Price Index" means the Consumer Price Index for All Urban Consumers for the Washington–Arlington–Alexandria, DC–VA–MD–WV metropolitan area or a successor index published by the federal Bureau of Labor Statistics.
5 6 7 8	(ii) Subject to subsection (e) of this section, for the 12–month period beginning January 1, [2027] <b>2029</b> , and each subsequent 12–month period, the maximum weekly benefit amount shall be increased by the amount, rounded to the nearest cent, that equals the product of:
9 10	<u>1.</u> <u>the maximum weekly benefit amount in effect for the</u> <u>immediately preceding 12–month period; and</u>
$11 \\ 12 \\ 13$	<u>2.</u> <u>the annual percentage growth in the Consumer Price</u> <u>Index for the immediately preceding 12–month period, as determined by the Secretary</u> <u>under subparagraph (iii)1 of this paragraph.</u>
$\begin{array}{c} 14 \\ 15 \end{array}$	(iii) <u>Beginning September 1</u> , [2026] <b>2028</b> , and on each subsequent September 1, the Secretary shall determine and announce:
16 17 18	<u>1.</u> <u>the annual percentage growth, if any, in the Consumer</u> <u>Price Index based on the most recent 12–month period for which data are available on</u> <u>September 1; and</u>
$\begin{array}{c} 19\\ 20 \end{array}$	<u>2.</u> <u>the maximum weekly benefit amount effective for the</u> <u>12–month period beginning the immediately following January 1.</u>
21 22 23 24	(c) (1) Except as provided in paragraph (2) of this subsection, an increase in the weekly benefit amount under subsection (b)(4) of this section applies only to [a claim for benefits that begins] AN APPLICATION YEAR WITH AN ANCHOR DATE THAT OCCURS ON OR after the date the increase becomes effective.
$25 \\ 26 \\ 27$	(2) If the leave for which benefits are being paid is being taken intermittently, an increase in the weekly benefit amount shall apply to a claim for benefits as specified in regulations adopted by the Department.
28	(d) <u>The Department shall:</u>
$\begin{array}{c} 29\\ 30 \end{array}$	(5) make subsequent payments AT LEAST every 2 weeks until the benefit period ends.
$31 \\ 32 \\ 33 \\ 34 \\ 35$	(e) (2) Subject to paragraph (4) of this subsection, on or before September 1 each year, beginning in [2026] <b>2028</b> , the Board shall determine whether the seasonally adjusted total employment from the Current Employment Statistics series as reported by the U.S. Bureau of Labor Statistics for the most recent 6-month period is negative as compared with the immediately preceding 6-month period.

35 <u>compared with the immediately preceding 6–month period.</u>

1(f)The Department shall [notify each employer of] ANNOUNCE the increase to2the maximum weekly benefit specified under subsection (b)(3)(ii) of this section.

<u>SECTION 2. AND BE IT FURTHER ENACTED, That the Maryland Department of</u>
 <u>Labor may not require employers who are allowed to pool together with other employers</u>
 <u>under § 19–602 of the Insurance Article to purchase insurance to escrow employer and</u>
 <u>employee contributions under § 8.3–601 of the Labor and Employment Article before the</u>
 <u>issuance of Family and Medical Leave Insurance Program benefits by the Department.</u>

8 SECTION <u>2.</u> <u>3.</u> AND BE IT FURTHER ENACTED, That this Act shall take effect 9 June 1, 2025.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.