## **HOUSE BILL 190**

E5 5lr1503 HB 118/24 – JUD (PRE–FILED) CF SB 181

By: Delegates Bartlett, Charkoudian, Crutchfield, and Ruth

Requested: October 30, 2024

Introduced and read first time: January 8, 2025

Assigned to: Judiciary

### A BILL ENTITLED

1 AN ACT concerning

| 9        | Correctional | Sarvicas -  | Cariatric | and Madical | Parole     |
|----------|--------------|-------------|-----------|-------------|------------|
| <b>△</b> | Correctionar | Del vices - | Gerrauric | and Medical | i i ai uie |

- FOR the purpose of requiring the Maryland Parole Commission to consider the age of an incarcerated individual when determining whether to grant parole; altering how the Commission evaluates a request for medical parole, including providing for a meeting between the incarcerated individual and the Commission under certain circumstances; requiring the Commission to develop procedures for assessing parole requests by certain incarcerated individuals; and generally relating to geriatric and medical parole.
- 10 BY repealing and reenacting, with amendments,
- 11 Article Correctional Services
- 12 Section 7–305 and 7–309
- 13 Annotated Code of Maryland
- 14 (2017 Replacement Volume and 2024 Supplement)
- 15 BY adding to
- 16 Article Correctional Services
- 17 Section 7–310
- 18 Annotated Code of Maryland
- 19 (2017 Replacement Volume and 2024 Supplement)
- 20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 21 That the Laws of Maryland read as follows:

## 22 Article - Correctional Services

- 23 7–305.
- 24 Each hearing examiner and commissioner determining whether an incarcerated

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



- 1 individual is suitable for parole, and the Commission before entering into a predetermined 2 parole release agreement, shall consider:
- 3 (1) the circumstances surrounding the crime;
- 4 (2) the physical, mental, and moral qualifications of the incarcerated 5 individual:
- 6 (3) the progress of the incarcerated individual during confinement, 7 including the academic progress of the incarcerated individual in the mandatory education 8 program required under § 22–102 of the Education Article;
- 9 (4) a report on a drug or alcohol evaluation that has been conducted on the 10 incarcerated individual, including any recommendations concerning the incarcerated 11 individual's amenability for treatment and the availability of an appropriate treatment 12 program;
- 13 (5) whether, TAKING INTO ACCOUNT THE TOTALITY OF THE
  14 CIRCUMSTANCES INCLUDING THE AGE OF THE INCARCERATED INDIVIDUAL, there is
  15 reasonable probability that the incarcerated individual, if released on parole, will [remain
  16 at liberty without violating the law] NOT RECIDIVATE;
- 17 (6) whether release of the incarcerated individual on parole is compatible 18 with [the welfare of society] **PUBLIC SAFETY**;
- 19 (7) an updated victim impact statement or recommendation prepared 20 under § 7–801 of this title;
- 21 (8) any recommendation made by the sentencing judge at the time of 22 sentencing;
- 23 (9) any information that is presented to a commissioner at a meeting with 24 the victim;
- 25 (10) any testimony presented to the Commission by the victim or the victim's designated representative under § 7–801 of this title; and
- 27 (11) compliance with the case plan developed under  $\S$  7–301.1 of this subtitle 28 or  $\S$  3–601 of this article.
- 29 7-309.
- 30 (a) (1) In this section the following words have the meanings 31 indicated.
- 32 (2) (I) "CHRONICALLY DEBILITATED OR INCAPACITATED" MEANS

- HAVING A DIAGNOSABLE MEDICAL CONDITION THAT IS UNLIKELY TO IMPROVE IN 1
- 2 THE FUTURE AND PREVENTS THE INDIVIDUAL FROM COMPLETING MORE THAN ONE
- 3 ACTIVITY OF DAILY LIVING, INCLUDING EATING, BREATHING, DRESSING,
- 4 GROOMING, TOILETING, WALKING, OR BATHING, WITHOUT ASSISTANCE.
- 5 "CHRONICALLY (II)**DEBILITATED**  $\mathbf{OR}$ INCAPACITATED"
- 6 INCLUDES CONDITIONS SUCH AS DEMENTIA OR A SEVERE, PERMANENT MEDICAL OR
- 7 COGNITIVE DISABILITY IF THE CONDITION PREVENTS THE INDIVIDUAL FROM
- 8 COMPLETING MORE THAN ONE ACTIVITY OF DAILY LIVING.
- 9 "TERMINAL ILLNESS" MEANS A DISEASE OR CONDITION WITH AN **(3)** 10 END-OF-LIFE TRAJECTORY.
- 11 This section applies to any incarcerated individual who is sentenced to a term 12 of incarceration for which all sentences being served, including any life sentence, are with
- 13 the possibility of parole.
- 14 An incarcerated individual [who is so chronically debilitated or [(b)] **(C)** 15 incapacitated by a medical or mental health condition, disease, or syndrome as to be physically incapable of presenting a danger to society may be released on medical parole 16
- at any time during the term of that incarcerated individual's sentence, without regard to 17
- the eligibility standards specified in § 7-301 of this subtitle IF A LICENSED MEDICAL 18 PROFESSIONAL HAS DETERMINED THAT THE INCARCERATED INDIVIDUAL: 19
- 20
- **(1) (I)** IS CHRONICALLY DEBILITATED OR INCAPACITATED; OR
- 21(II)SUFFERS FROM A TERMINAL ILLNESS; AND
- 22**(2)** (I)REQUIRES EXTENDED MEDICAL MANAGEMENT
- 23 HEALTH CARE NEEDS THAT WOULD BE BETTER MET BY COMMUNITY SERVICES; OR
- 24(II)HAS BEEN RENDERED PHYSICALLY INCAPABLE
- 25PRESENTING A DANGER TO SOCIETY BY A PHYSICAL OR MENTAL HEALTH
- CONDITION, DISEASE, OR SYNDROME. 26
- 27 (D) **(1)** THE INFORMATION TO BE CONSIDERED BY THE COMMISSION 28 BEFORE GRANTING MEDICAL PAROLE SHALL, AT A MINIMUM, INCLUDE:
- 29 **(I)** 1. Α RECOMMENDATION BYTHE **MEDICAL**
- 30 PROFESSIONAL TREATING THE INCARCERATED INDIVIDUAL UNDER CONTRACT
- WITH THE DEPARTMENT OR LOCAL CORRECTIONAL FACILITY; OR 31
- 2. 32IF REQUESTED BY AN INDIVIDUAL IDENTIFIED IN
- SUBSECTION (E)(1) OF THIS SECTION, ONE MEDICAL EVALUATION CONDUCTED AT 33

25

26

**(2)** 

(1)(I)2 OF THIS SUBSECTION:

- NO COST TO THE INCARCERATED INDIVIDUAL BY A MEDICAL PROFESSIONAL WHO IS 1 2 INDEPENDENT FROM THE DIVISION OF CORRECTION OR LOCAL CORRECTIONAL 3 **FACILITY**; 4 (II)INDIVIDUAL'S THE **INCARCERATED MEDICAL** 5 INFORMATION, INCLUDING: 6 1.  $\mathbf{A}$ **DESCRIPTION** OF THE **INCARCERATED** 7 INDIVIDUAL'S CONDITION, DISEASE, OR SYNDROME; 2. 8 A PROGNOSIS CONCERNING THE LIKELIHOOD OF 9 RECOVERY FROM THE CONDITION, DISEASE, OR SYNDROME; 10 3. Α DESCRIPTION OF THE **INCARCERATED** 11 INDIVIDUAL'S PHYSICAL INCAPACITY; AND 12 4. A MENTAL HEALTH EVALUATION, WHERE RELEVANT; 13 (III) DISCHARGE INFORMATION, INCLUDING: 14 1. AVAILABILITY OF TREATMENT OR PROFESSIONAL 15 SERVICES WITHIN THE COMMUNITY; 2. 16 FAMILY SUPPORT WITHIN THE COMMUNITY; AND 17 3. HOUSING AVAILABILITY, INCLUDING HOSPITAL OR 18 **HOSPICE CARE; AND** (IV) CASE MANAGEMENT INFORMATION, INCLUDING: 19 20 1. THE CIRCUMSTANCES OF THE CURRENT OFFENSE; 212. INSTITUTIONAL HISTORY; 22 3. **PENDING** CHARGES, SENTENCES IN **OTHER** JURISDICTIONS, AND ANY OTHER DETAINERS; AND 23 24 4. CRIMINAL HISTORY INFORMATION.
- 27 (I) THE EVALUATION SHALL CONSIST OF AN IN-PERSON

IF A MEDICAL EVALUATION IS REQUESTED UNDER PARAGRAPH

#### 1 EXAMINATION OF THE INCARCERATED INDIVIDUAL; AND

- 2(II)THE COMMISSION SHALL GIVE EQUAL CONSIDERATION TO
- 3 THE FINDINGS OF THE EVALUATION AND ANY MEDICAL CONDITION DETAILED IN
- THE EVALUATION IN CONSIDERING WHETHER TO GRANT MEDICAL PAROLE. 4
- 5 [(c)] **(E)** A request for a medical parole under this section may be filed (1) with the Maryland Parole Commission by: 6
- 7 (i) the incarcerated individual seeking the medical parole;
- 8 (ii) an attorney;
- 9 (iii) a prison official or employee;
- 10 (iv) a medical professional;
- 11 a family member; or (v)
- 12 any other person. (vi)
- 13 (2)The request shall be in writing and shall articulate the grounds that 14 support the appropriateness of granting the medical parole.
- 15 **(F) (1)** THE INCARCERATED INDIVIDUAL OR THE INCARCERATED INDIVIDUAL'S REPRESENTATIVE MAY REQUEST A MEETING WITH THE COMMISSION. 16
- 17 **(2)** IF A REQUEST FOR A MEETING IS MADE UNDER PARAGRAPH (1) OF 18 THIS SUBSECTION:
- 19 (I)THE COMMISSION SHALL GRANT THE REQUEST FOR A 20 MEETING FOR ANY INCARCERATED INDIVIDUAL:
- 211. HOUSED IN AN INFIRMARY OF A CORRECTIONAL
- 22**FACILITY**;
- 23 2. CURRENTLY HOSPITALIZED Α OUTSIDE
- CORRECTIONAL FACILITY; OR 24
- 3. 25WHO HAS BEEN FREQUENTLY HOUSED IN AN
- 26 INFIRMARY OF A CORRECTIONAL FACILITY OR HOSPITALIZED OUTSIDE A
- 27CORRECTIONAL FACILITY IN THE PRECEDING 6 MONTHS; AND
- 28 THE COMMISSION MAY, AT ITS DISCRETION, GRANT THE (II)
- 29 REQUEST FOR A MEETING FOR ANY INCARCERATED INDIVIDUAL WHO DOES NOT

# 1 MEET THE REQUIREMENTS OF ITEM (I) OF THIS PARAGRAPH.

| 2                    | [(d)] <b>(</b> G <b>)</b>  | Follo           | wing review of the request, the Commission may:   |  |  |  |
|----------------------|--|-----------------|---|--|--|--|
| 3<br>4               | (1) find the request to be inconsistent with the best interests of public safety and take no further action; or  |                 |   |  |  |  |
| 5<br>6               | (2) request that [department] <b>DEPARTMENT</b> or local correctional facility personnel provide information for formal consideration of parole release. |                 |   |  |  |  |
| 7<br>8               | [(e) The i   |                 | ation to be considered by the Commission before granting medical<br>am, include:  |  |  |  |
| 9<br>10<br>11        | (1) incarcerated indiv   | (i)<br>ridual   | a recommendation by the medical professional treating the under contract with the Department or local correctional facility;  |  |  |  |
| 12<br>13<br>14<br>15 |  | nal w           | if requested by an individual identified in subsection (c)(1) of this luation conducted at no cost to the incarcerated individual by a ho is independent from the Division of Correction or local |  |  |  |
| 16                   | (2)  | the in          | ncarcerated individual's medical information, including:  |  |  |  |
| 17<br>18             | or syndrome;   | (i)             | a description of the incarcerated individual's condition, disease,  |  |  |  |
| 19<br>20             | condition, disease,  | (ii)<br>or syr  | a prognosis concerning the likelihood of recovery from the adrome;  |  |  |  |
| 21<br>22<br>23       | and score on the limpairment; and  | (iii)<br>Karnof | a description of the incarcerated individual's physical incapacity<br>sky Performance Scale Index or similar classification of physical   |  |  |  |
| 24                   |  | (iv)            | a mental health evaluation, where relevant;   |  |  |  |
| 25                   | (3)  | disch           | arge information, including:  |  |  |  |
| 26<br>27             | community;   | (i)             | availability of treatment or professional services within the   |  |  |  |
| 28                   |  | (ii)            | family support within the community; and  |  |  |  |
| 29                   |  | (iii)           | housing availability, including hospital or hospice care; and   |  |  |  |
| 30                   | (4)  | case            | management information, including:  |  |  |  |

| 1                    |   | (i)                 | the circumstances of the current offense;   |  |  |  |
|----------------------|---|---------------------|---|--|--|--|
| 2                    |   | (ii)                | institutional history;  |  |  |  |
| 3 4                  | detainers; and  | (iii)               | pending charges, sentences in other jurisdictions, and any other  |  |  |  |
| 5                    |   | (iv)                | criminal history information.]  |  |  |  |
| 6<br>7               | [(f)] <b>(H)</b> that:  | The (               | Commission may require as a condition of release on medical parole  |  |  |  |
| 8<br>9<br>10<br>11   | [in a hospital or hospice or other] UNDER THE CARE OF A MEDICAL PROVIDER AND IN |                     |   |  |  |  |
| 12<br>13             | (2) indicate that the p   | -                   | arolee forward authentic copies of applicable medical records to<br>lar medical condition giving rise to the release continues to exist.  |  |  |  |
| 14<br>15<br>16<br>17 | to society, the pare  | olee sh             | If the Commission has reason to believe that a parolee is no neapacitated as to be physically incapable of presenting a danger all be returned to the custody of the Division of Correction or the from which the incarcerated individual was released. |  |  |  |
| 18<br>19             | (2) to consider whether   | (i)<br>er the j     | A parole hearing for a parolee returned to custody shall be held parolee remains incapacitated and shall be heard promptly.   |  |  |  |
| 20<br>21             | maintained in cust  | (ii)<br>tody, if    | A parolee returned to custody under this subsection shall be the incapacitation is found to no longer exist.  |  |  |  |
| 22<br>23<br>24       | •   | itation             | carcerated individual whose medical parole is revoked for lack of may be considered for parole in accordance with the eligibility a § 7–301 of this subtitle.   |  |  |  |
| 25<br>26             | [(h)] (J)<br>THAT IS LIKELY T   | (1)<br><b>CO OC</b> | IN THIS SUBSECTION, "IMMINENT DEATH" MEANS DEATH CUR WITHIN 6 MONTHS.   |  |  |  |
| 27<br>28<br>29       | (2) relating to victim relating to medical                                      | notifi              | ect to paragraph [(2)] (3) of this subsection, provisions of law cation and opportunity to be heard shall apply to proceedings e.   |  |  |  |
| 30<br>31<br>32       | [(2)] on notification and op Commission.  | ` '                 | In cases of imminent death, time limits relating to victim<br>nity to be heard may be reduced or waived in the discretion of the  |  |  |  |

- [(i) (1) If the Commission decides to grant medical parole to an incarcerated individual sentenced to life imprisonment, the decision shall be transmitted to the Governor.
- 4 (2) The Governor may disapprove the decision by written transmittal to the Commission.
- 6 (3) If the Governor does not disapprove the decision within 180 days after receipt of the written transmittal, the decision becomes effective.]
- 8 [(j)] (K) The Commission shall [issue] ADOPT regulations to implement the 9 provisions of this section.
- 10 **7–310.**
- 11 (A) THIS SECTION APPLIES ONLY TO AN INCARCERATED INDIVIDUAL WHO:
- 12 **(1)** IS AT LEAST **60** YEARS OLD;
- 13 (2) HAS SERVED AT LEAST 15 YEARS OF THE SENTENCE IMPOSED;
- 14 (3) IS NOT REGISTERED OR ELIGIBLE FOR SEX OFFENDER
- 15 REGISTRATION UNDER TITLE 11, SUBTITLE 7 OF THE CRIMINAL PROCEDURE
- 16 ARTICLE; AND
- 17 (4) IS SENTENCED TO A TERM OF INCARCERATION FOR WHICH ALL
- 18 SENTENCES BEING SERVED, INCLUDING ANY LIFE SENTENCE, ARE WITH THE
- 19 POSSIBILITY OF PAROLE.
- 20 (B) AN INCARCERATED INDIVIDUAL CONSIDERED FOR PAROLE UNDER THIS 21 SECTION SHALL HAVE A PAROLE HEARING EVERY 2 YEARS.
- 22 (C) IN ADDITION TO THE FACTORS SPECIFIED UNDER § 7–305 OF THIS
- 23 SUBTITLE, EACH COMMISSION PANEL DETERMINING WHETHER AN INCARCERATED
- 24 INDIVIDUAL IS SUITABLE FOR PAROLE SHALL CONSIDER AND GIVE WEIGHT TO THE
- 25 AGE OF THE INCARCERATED INDIVIDUAL AND THE IMPACT THAT THE AGE OF THE
- 26 INCARCERATED INDIVIDUAL HAS ON REDUCING THE RISK THAT THE INCARCERATED
- 27 INDIVIDUAL WILL NOT RECIDIVATE.
- 28 (D) ANY SAVINGS REALIZED BY THE DEPARTMENT AS A RESULT OF THIS
- 29 SECTION SHALL REVERT TO THE DEPARTMENT AND SHALL BE USED FOR THE
- 30 PURPOSE OF:
- 31 (1) CONDUCTING HEARINGS FOR INCARCERATED INDIVIDUALS AS

## 1 REQUIRED UNDER SUBSECTION (B) OF THIS SECTION; AND

- 2 (2) PROVIDING PRERELEASE AND REENTRY CASE MANAGEMENT AND
- 3 RESOURCES FOR INCARCERATED INDIVIDUALS WHO ARE SUBJECT TO THIS SECTION
- 4 AND RELEASED ON PAROLE.
- 5 (E) EVERY YEAR, THE COMMISSION SHALL REPORT TO THE JUSTICE
- 6 REINVESTMENT OVERSIGHT BOARD ON THE OUTCOMES OF PAROLE
- 7 CONSIDERATIONS MADE UNDER THIS SECTION, INCLUDING:
- 8 (1) THE NUMBER OF INCARCERATED INDIVIDUALS WHO ARE SUBJECT
- 9 TO THIS SECTION WHO ARE DENIED PAROLE AND RELEASED ON PAROLE;
- 10 (2) THE REASON FOR EACH DECISION TO RELEASE AN INCARCERATED
- 11 INDIVIDUAL ON PAROLE;
- 12 (3) THE REASON FOR EACH DECISION TO DENY PAROLE TO AN
- 13 INCARCERATED INDIVIDUAL;
- 14 (4) OF THE NUMBER OF INCARCERATED INDIVIDUALS WHO ARE
- 15 RELEASED ON PAROLE, THE NUMBER OF INDIVIDUALS WHO ARE CONVICTED OF AN
- 16 OFFENSE COMMITTED AFTER RELEASE;
- 17 (5) THE AVERAGE TIME BETWEEN WHEN AN INCARCERATED
- 18 INDIVIDUAL BECOMES ELIGIBLE FOR PAROLE CONSIDERATION UNDER THIS
- 19 SECTION AND WHEN THE INCARCERATED INDIVIDUAL RECEIVES THE FIRST PAROLE
- 20 HEARING REQUIRED BY THIS SECTION; AND
- 21 (6) THE AVERAGE TIME BETWEEN PAROLE HEARINGS FOR
- 22 INCARCERATED INDIVIDUALS WHO ARE SUBJECT TO THIS SECTION.
- 23 (F) (1) THE COMMISSION SHALL ADOPT REGULATIONS TO IMPLEMENT
- 24 THE PROVISIONS OF THIS SECTION.
- 25 (2) THE REGULATIONS REQUIRED BY THIS SUBSECTION SHALL
- 26 INCLUDE A REQUIREMENT THAT THE DEPARTMENT PROVIDE ANY INCARCERATED
- 27 INDIVIDUAL SUBJECT TO THIS SECTION WITH INFORMATION ON THE REGULATIONS
- 28 AT LEAST ONCE EVERY YEAR.
- 29 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 30 October 1, 2025.