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(PRE-FILED)

5lr0172 CF SB 259

By: Chair, Ways and Means Committee (By Request – Departmental – State Board of Elections)

Requested: September 19, 2024 Introduced and read first time: January 8, 2025 Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2 Election Law – Local Boards of Elections – Election Plan Requirements

FOR the purpose of requiring a local board of elections to submit an election plan to the
State Board of Elections for approval at least a certain number of months before each
statewide primary election; establishing requirements related to an election plan;
altering the requirements related to polling place plans, ballot drop box plans, and
early voting center plans; and generally relating to local boards of elections and
election plans.

- 9 BY repealing and reenacting, with amendments,
- 10 Article Election Law
- 11 Section 2–303.1, 2–304, and 10–301.1(d) through (h)
- 12 Annotated Code of Maryland
- 13 (2022 Replacement Volume and 2024 Supplement)
- 14 BY repealing
- 15 Article Election Law
- 16 Section 10–301.1(c)
- 17 Annotated Code of Maryland
- 18 (2022 Replacement Volume and 2024 Supplement)
- 19 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 20 That the Laws of Maryland read as follows:
- 21

Article – Election Law

22 2-303.1.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



2 HOUSE BILL 274		
$\frac{1}{2}$	(<i>)</i>	st [6] 7 months before each statewide primary election, each local board ling place plan] AN ELECTION PLAN to the State Board for approval.
3	(B) AN EI	LECTION PLAN SHALL INCLUDE:
4 5	(1) A POLLING PLACE PLAN THAT MEETS THE REQUIREMENTS OF SUBSECTION (C) OF THIS SECTION;	
6 7	(2) A BALLOT DROP BOX PLAN DEVELOPED IN ACCORDANCE WITH § $2-304$ OF THIS SUBTITLE;	
8 9		AN EARLY VOTING CENTER PLAN THAT MEETS THE OF SUBSECTION (D) OF THIS SECTION; AND
10 11	(4) AN ANALYSIS OF HOW TO MAXIMIZE VOTER PARTICIPATION IN THE COUNTY AND EACH PRECINCT.	
12	[(b)] (C)	A polling place plan shall include:
13	(1)	evidence that the plan complies with § $10-101(a)(2)$ of this article; AND
$\begin{array}{c} 14 \\ 15 \end{array}$	(2) and	[an analysis of how to maximize voter participation in each precinct;
$16 \\ 17 \\ 18 \\ 19$	(3)] if the polling place plan proposes to reduce the total number of separate buildings used as polling places below the total number of separate buildings used as polling places in the [2018] FIRST STATEWIDE general election HELD AFTER THE MOST RECENT REDISTRICTING BASED ON THE CENSUS:	
$\begin{array}{c} 20\\ 21 \end{array}$	polling place;	(i) the address and a description of the location of each affected
$22 \\ 23 \\ 24$	0,	(ii) an analysis of available suitable buildings within the precinct of the availability of parking and a determination regarding building e federal Americans with Disabilities Act;
$\begin{array}{c} 25\\ 26 \end{array}$	three most recent s	(iii) of the voters who cast ballots in each affected precinct in the statewide elections:
27		1. the percentage who voted in person on election day;
28		2. the percentage who voted by mail;
29		3. the number who registered to vote on election day; and

1 4. the number who voted at an early voting center; $\mathbf{2}$ the proximity of the proposed polling place to a dense (iv) concentration of voters in the affected precinct; 3 (v) 4 the change in the number of registered voters in the affected precinct from the last statewide election; $\mathbf{5}$ 6 the public transportation options that voters in each affected (vi) 7precinct could use to access the polling place that would serve the precinct under the plan; 8 and 9 an analysis of the impact on the ability of historically (vii) disenfranchised communities to cast a ballot, including demographic information of the 10 voters in the affected precinct [from the most recent report published by the Maryland Vital 11 12Statistics Administration]. 13 AN EARLY VOTING CENTER PLAN SHALL TAKE INTO ACCOUNT THE **(D)** 14FOLLOWING FACTORS WHEN DETERMINING THE LOCATION OF AN EARLY VOTING 15**CENTER IN THE COUNTY:** 16 (1) ACCESSIBILITY OF THE EARLY VOTING CENTER TO HISTORICALLY 17DISENFRANCHISED COMMUNITIES, INCLUDING CULTURAL GROUPS, ETHNIC 18 **GROUPS, AND MINORITY GROUPS;** 19 (2) **PROXIMITY OF** THE EARLY VOTING CENTER TO DENSE 20**CONCENTRATIONS OF VOTERS;** 21(3) ACCESSIBILITY OF THE EARLY VOTING CENTER BY PUBLIC 22**TRANSPORTATION;** 23(4) FOR COUNTIES WITH FOUR OR MORE EARLY VOTING CENTERS, 24ENSURING EQUITABLE DISTRIBUTION OF EARLY VOTING CENTERS THROUGHOUT THE COUNTY; AND 2526(5) THE USE OF COMMUNITY CENTERS AND PUBLIC GATHERING 27PLACES. 28[(c)] **(E)** The State Board shall approve [a polling place plan] AN ELECTION 29PLAN OF A LOCAL BOARD if the [polling place plan] ELECTION PLAN: 30 (1)complies with the requirements of this section and (10-101)(a)(2) of this article; [and] 3132(2) HAS BEEN REVIEWED BY THE STATE ADMINISTRATOR; AND

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1 [(2)] (3) will not negatively affect access to voting for historically 2 disenfranchised communities.

3 [(d)] (F) [(1) The State Board shall reject a polling place plan that does not 4 meet the requirements of subsection (c) of this section.

5 (2)] If the State Board [rejects a polling place plan] DOES NOT APPROVE 6 AN ELECTION PLAN UNDER SUBSECTION (E) OF THIS SECTION, the local board shall 7 submit a revised [polling place plan] ELECTION PLAN to the State Board within 15 days 8 after the date on which the State Board rejected the previous plan.

9 2-304.

(a) (1) EACH LOCAL BOARD SHALL DEVELOP A BALLOT DROP BOX PLAN
 THAT INCLUDES THE PROPOSED LOCATION OF EACH BALLOT DROP BOX IN THE
 COUNTY.

13 (2) A local board shall consider the following factors when determining the 14 location of a ballot drop box:

15 [(1)] (I) the accessibility of the ballot drop box to historically 16 disenfranchised communities, including voters with disabilities, cultural groups, ethnic 17 groups, and minority groups;

18 [(2)] (II) proximity of the ballot drop box to dense concentrations of voters;

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(2) (ii) proximity of the bandt drop box to dense concentrations of voters,

[(3)] (III) accessibility of the ballot drop box by public transportation; AND

20 [(4)] (IV) equitable GEOGRAPHIC distribution of ballot drop boxes 21 throughout the county[; and

22 (5) maximizing voter participation, including through placement of ballot 23 drop boxes at community centers and public gathering places].

(b) Subject to subsection (c) of this section, a local board shall designate locations
in the county at which a ballot drop box will be placed in accordance with the factors set
forth in subsection (a) of this section.

(c) (1) Each local board shall submit the BALLOT DROP BOX PLAN WITH THE
 proposed locations in the county for each ballot drop box to the State Administrator for
 approval.

30 (2) The State Administrator shall approve a ballot drop box location that 31 meets the factors established under subsection (a) of this section.

1 (3) If a proposed ballot drop box [location] PLAN does not meet the factors 2 LISTED IN SUBSECTION (A) OF THIS SECTION, BEFORE THE LOCAL BOARD'S 3 ELECTION PLAN IS SUBMITTED TO THE STATE BOARD FOR APPROVAL UNDER § 4 2-303.1 OF THIS SUBTITLE, the State Administrator shall:

5 (i) require that the local board reconsider the proposed location for 6 one or more ballot drop boxes; and

7 (ii) provide to the local board a detailed explanation of why the 8 proposed location does not meet the factors.

9 (4) If the State Administrator finds that the proposed ballot drop box 10 locations submitted to the State Administrator after reconsideration by the local board 11 under paragraph (3) of this subsection do not meet the factors, the State Administrator may 12 add ballot drop box locations in the county.

13 10-301.1.

14 **[**(c) (1) No later than 6 months before a primary election, the local board in 15 each county shall, subject to the approval of the State Board, designate each early voting 16 center in that county.

17 (2) A local board shall take into account the following factors when 18 determining the location of an early voting center:

19 (i) accessibility of the early voting center to historically 20 disenfranchised communities, including cultural groups, ethnic groups, and minority 21 groups;

(ii) proximity of the early voting center to dense concentrations ofvoters;

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(iii) accessibility of the early voting center by public transportation;

25 (iv) ensuring equitable distribution of early voting centers 26 throughout the county; and

(v) maximizing voter participation, including through the use of
 community centers and public gathering places as locations for early voting centers.]

29 [(d)] (C) Each early voting center shall be open for voting as follows:

30 (1) beginning the second Thursday before a primary or general election 31 through the Thursday before the election; and

32 (2) during the hours between 7 a.m. and 8 p.m. each early voting day.

1 [(e)] (D) (1) Each early voting center shall satisfy the requirements of § 2 10-101 of this title.

3 (2) Subject to paragraph (3) of this subsection, the public official 4 responsible for the use of a public building requested by a local board for an early voting 5 center shall make the public building available to the local board in accordance with § 6 10-101(a)(3) of this title.

7 (3) (i) The State Board shall adopt regulations that establish an 8 appeals process for public officials responsible for public buildings requested for use under 9 paragraph (2) of this subsection to contest the availability of the public building during the 10 period of time the building would be used as an early voting center.

11 (ii) The appeals process established under this paragraph shall 12 include:

an initial appeal to the local board that selected the public
 building for use as an early voting center;

an opportunity for a public official to be heard publicly at
a meeting of the local board before the local board makes a decision on the appeal;

17 3. an appeal by a public official of an adverse decision of the
18 local board to the State Board;

an opportunity for a public official to be heard publicly at
a meeting of the State Board before the State Board makes a final decision on the appeal;
and

5. a final decision at least 8 months before the primary election for which the local board seeks to use the public building as an early voting center.

(iii) The decision of the State Board regarding an appeal under thisparagraph is final.

[(f)] (E) Beginning 30 days prior to each early voting period the State Board and each local board shall undertake steps to inform the public about early voting and the location of early voting centers in each county, including:

- 29 (1) a series of public service media announcements;
- 30 (2) mailings to all registered voters in each county; and
- 31 (3) other measures as appropriate.

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1 [(g)] (F) Except as expressly provided in this section, any provision of this article 2 that applies to voting on election day also applies to early voting.

3 [(h)] (G) The State Board shall adopt regulations and guidelines in accordance 4 with the requirements of this section for the conduct of early voting.

5 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 6 1, 2025.