

# HOUSE BILL 858

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HB 1355/24 – ENT & ECM

5lr1432

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By: **Delegates Hill, Feldmark, R. Lewis, Palakovich Carr, Ruth, Terrasa, and Wims**  
Introduced and read first time: January 30, 2025  
Assigned to: Environment and Transportation and Economic Matters

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## A BILL ENTITLED

1 AN ACT concerning

2 **Mattress Stewardship Program – Establishment**

3 FOR the purpose of prohibiting, on and after a certain date, a person from disposing of a  
4 mattress in a landfill, subject to a certain exception; prohibiting, on or after a certain  
5 date, a person from disposing of a mattress in an incinerator, subject to a certain  
6 exception; requiring certain producers of mattresses sold at retail in the State or a  
7 certain representative organization to submit a plan for the establishment of a  
8 Mattress Stewardship Program to the Department of the Environment for approval  
9 on or before a certain date and in accordance with certain requirements; requiring a  
10 certain plan to establish a certain assessment on mattresses sold in the State that is  
11 necessary to cover certain costs; requiring retailers to provide certain information to  
12 consumers following the implementation of a Mattress Stewardship Program;  
13 requiring the Office of Recycling within the Department to review and approve  
14 certain plans and annual reports, including a certain assessment; requiring certain  
15 producers and retailers or distributors to add a certain assessment to the cost of all  
16 mattresses sold in the State beginning on a certain date; requiring a certain producer  
17 or representative organization to implement a certain program within a certain  
18 amount of time after the Department approves a certain plan; prohibiting a producer  
19 or retailer from selling or offering for sale certain mattresses under certain  
20 circumstances after a certain amount of time after the Department approves a  
21 certain plan; establishing the Mattress Stewardship Advisory Board; authorizing the  
22 Department to cooperate with other entities in other states in order to further the  
23 objectives of this Act; requiring the Department to adopt certain measures to move  
24 the State toward a more equitable recycling and waste management system and to  
25 seek environmental justice for underserved communities; providing that certain  
26 agreements for the recycling of mattresses may not be renewed except under certain  
27 circumstances; requiring the Department to request certain legislation under certain  
28 circumstances on or before a certain date; and generally relating to the disposal of  
29 mattresses and the Mattress Stewardship Program.

30 BY repealing and reenacting, without amendments,

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 Article – Environment  
2 Section 9–1701(a), (i), and (m) and 9–1702(a)  
3 Annotated Code of Maryland  
4 (2014 Replacement Volume and 2024 Supplement)

5 BY adding to  
6 Article – Environment  
7 Section 9–1701(j–1), (j–2), (j–3), (j–4), (o–2), (r–2), (r–6), and (s–1) and 9–1715; and  
8 9–1737 through 9–1742 to be under the new part “Part VI. Mattress  
9 Stewardship Program”  
10 Annotated Code of Maryland  
11 (2014 Replacement Volume and 2024 Supplement)

12 BY repealing and reenacting, with amendments,  
13 Article – Environment  
14 Section 9–1701(o–2), (o–3), (r–2), (r–3), and (r–4), 9–1702(d) and (e), and 9–1707(f)  
15 Annotated Code of Maryland  
16 (2014 Replacement Volume and 2024 Supplement)

17 Preamble

18 WHEREAS, In the United States, it is estimated that approximately 20 million  
19 mattress units are disposed of annually and that fewer than 5% are recycled; and

20 WHEREAS, Mattresses deplete limited landfill space, create flammable air pockets,  
21 damage equipment used at landfills, contribute to air pollution when incinerated or  
22 disposed of in a landfill, contain nonbiodegradable synthetic foam and fibers and hazardous  
23 flame–retardant chemicals that can leach into the drinking water, and contribute to  
24 roadside litter when dumped illegally; and

25 WHEREAS, Mattresses pose practical challenges inherent to disposal because  
26 mattresses are bulky and not easily compacted, making transport and disposal inefficient;  
27 and

28 WHEREAS, Programs to address the disposal of mattresses that are good for the  
29 environment and good for the economy have been implemented successfully in other  
30 jurisdictions, including programs implemented through nonprofit organizations with  
31 expertise in social enterprises; and

32 WHEREAS, Since 2013, California, Connecticut, Oregon, and Rhode Island have  
33 implemented successful mattress stewardship programs that have recycled 15 million  
34 mattresses and diverted more than 563 million pounds of steel, foam, cotton, and wood from  
35 disposal, saving more than 7.5 billion gallons of water; and

36 WHEREAS, There are existing mattress recyclers in the State of Maryland who  
37 manage mattress collection and reuse and recycling programs on behalf of local  
38 government, educational institutions, nonprofit organizations, and individuals; and

1 WHEREAS, Under Executive Order 01.01.2017.13, Maryland has committed to  
2 sustainable materials management practices, which use and manage materials as  
3 efficiently and sustainably as possible; and

4 WHEREAS, According to Executive Order 01.01.2017.13, through source reduction,  
5 reuse, and recycling, Maryland can extend existing disposal capacity, reduce the need to  
6 construct new or expanded solid waste disposal facilities, conserve natural resources, and  
7 support a productive economy through recovery of valuable resources; and

8 WHEREAS, According to Executive Order 01.01.2017.13, studies have shown that  
9 diverting materials from disposal to reuse, recycling, and composting results in more jobs  
10 and a more sustainable economy; and

11 WHEREAS, Executive Order 01.01.2017.13 establishes as the policy of the State that  
12 solid waste and recycling should seek, among other things, to minimize the environmental  
13 impacts of materials management over the materials' entire life cycles; and

14 WHEREAS, Implementing policies for mattresses is consistent with existing State  
15 policy; and

16 WHEREAS, Providing examples of mattress recycling to Maryland communities  
17 enables the consideration of environmental, economic, and social benefits in addressing the  
18 disposal, collection, deconstruction, reuse, and recycling of mattresses; now, therefore,

19 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
20 That the Laws of Maryland read as follows:

21 **Article – Environment**

22 9–1701.

23 (a) In this subtitle the following words have the meanings indicated.

24 (i) “Director” means the Director of the Office of Recycling.

25 **(J–1) (1) “MATTRESS” MEANS A RESILIENT MATERIAL OR COMBINATION OF**  
26 **MATERIALS THAT IS ENCLOSED BY A TICKING, IS USED ALONE OR IN COMBINATION**  
27 **WITH OTHER PRODUCTS, AND IS INTENDED FOR OR PROMOTED FOR SLEEPING ON.**

28 **(2) “MATTRESS” INCLUDES A FOUNDATION.**

29 **(3) “MATTRESS” DOES NOT INCLUDE:**

30 **(I) AN UNATTACHED MATTRESS PAD OR TOPPER THAT IS**  
31 **DESIGNED TO BE USED ON TOP OF OR IN ADDITION TO A MATTRESS;**

1 (II) A WATERBED, AN AIR MATTRESS, OR ANY OTHER PRODUCT  
2 THAT CONTAINS LIQUID– OR GAS–FILLED TICKING AND THAT DOES NOT CONTAIN  
3 UPHOLSTERY MATERIAL BETWEEN THE TICKING AND THE MATTRESS CORE;

4 (III) A CARRIAGE, A BASKET, A DRESSING TABLE, A STROLLER, A  
5 PLAYPEN, AN INFANT CARRIER, A LOUNGE PAD, A CRIB BUMPER, A CRIB MATTRESS,  
6 A BASSINET MATTRESS, OR ANY OTHER PRODUCT MANUFACTURED FOR YOUNG  
7 CHILDREN;

8 (IV) A SLEEPING BAG;

9 (V) A PILLOW;

10 (VI) A FUTON, SLEEPER SOFA, OR FOLD–OUT SOFA BED;

11 (VII) A FOUNDATION;

12 (VIII) A CAR BED; OR

13 (IX) FURNITURE THAT OTHERWISE DOES NOT CONTAIN A  
14 DETACHABLE MATTRESS.

15 (J–2) “MATTRESS CORE” MEANS THE PRINCIPAL SUPPORT SYSTEM THAT IS  
16 PRESENT IN A MATTRESS, INCLUDING:

17 (1) SPRINGS;

18 (2) FOAM;

19 (3) AN AIR BLADDER;

20 (4) A WATER BLADDER; AND

21 (5) RESILIENT FILLING.

22 (J–3) “MATTRESS STEWARDSHIP ASSESSMENT” MEANS THE AMOUNT ADDED  
23 TO THE PURCHASE PRICE OF MATTRESSES SOLD IN THE STATE THAT IS NECESSARY  
24 TO COVER THE MATTRESS STEWARDSHIP PROGRAM’S COST, INCLUDING  
25 COLLECTING, TRANSPORTING, MANAGING, AND PROCESSING POSTCONSUMER  
26 MATTRESSES STATEWIDE, AND ADMINISTRATION, EDUCATION, AND OUTREACH.

27 (J–4) “MATTRESS WASTE MANAGEMENT ENTITY” MEANS A WASTE

1 MANAGEMENT COMPANY AUTHORIZED OR CONTRACTED BY THE MATTRESS  
2 STEWARDSHIP PROGRAM TO COLLECT, DISAGGREGATE, REDUCE, REUSE, AND  
3 RECYCLE MATTRESSES.

4 (m) "Office" means the Office of Recycling within the Department.

5 (O-2) (1) "POSTCONSUMER MATTRESS" MEANS A MATTRESS NO LONGER  
6 WANTED BY A PURCHASER.

7 (2) "POSTCONSUMER MATTRESS" INCLUDES UNUSED MATTRESSES  
8 AND MATTRESSES THAT HAVE BEEN USED AND ABANDONED OR DISCARDED IN THE  
9 STATE.

10 [(o-2)] (O-3) "Postconsumer paint" means architectural paint not used and no  
11 longer wanted by a purchaser.

12 [(o-3)] (O-4) "Producer" means, EXCEPT AS PROVIDED IN PART VI OF THIS  
13 SUBTITLE, a manufacturer of architectural paint that sells, offers for sale, or distributes  
14 the paint in the State under the producer's own name or brand.

15 (R-2) (1) "RENOVATE" MEANS TO ALTER A DISCARDED MATTRESS FOR  
16 RESALE THROUGH REPLACING THE TICKING OR FILLING, ADDING ADDITIONAL  
17 FILLING, OR REPLACING COMPONENTS OF THE DISCARDED MATTRESS WITH NEW OR  
18 RECYCLED MATERIALS.

19 (2) "RENOVATE" DOES NOT INCLUDE:

20 (I) STRIPPING A DISCARDED MATTRESS OF THE TICKING OR  
21 FILLING WITHOUT ADDING NEW MATERIAL; OR

22 (II) THE SANITIZATION OR STERILIZATION OF A DISCARDED  
23 MATTRESS WITHOUT OTHER ALTERATION TO THE DISCARDED MATTRESS.

24 [(r-2)] (R-3) "Representative organization" means, EXCEPT AS PROVIDED IN  
25 PART VI OF THIS SUBTITLE, a nonprofit organization created by producers to implement  
26 a Paint Stewardship Program.

27 [(r-3)] (R-4) "Retailer" means, EXCEPT AS PROVIDED IN PART VI OF THIS  
28 SUBTITLE, any person that offers architectural paint for sale at retail in the State.

29 [(r-4)] (R-5) "Sale" or "sell" means any transfer of title for consideration,  
30 including remote sales conducted through sales outlets, catalogues, the Internet, or any  
31 other similar electronic means.

1           **(R-6) “SANITIZATION” MEANS THE DIRECT APPLICATION OF CHEMICALS TO A**  
2 **MATTRESS TO KILL PATHOGENS THAT CAUSE HUMAN DISEASE.**

3           **(S-1) “STERILIZATION” MEANS THE MITIGATION OF ANY DELETERIOUS**  
4 **SUBSTANCES OR ORGANISMS, INCLUDING PATHOGENS THAT CAUSE HUMAN**  
5 **DISEASE, FUNGI, AND INSECTS, FROM A MATTRESS OR FILLING MATERIAL USING A**  
6 **CHEMICAL OR HEAT PROCESS.**

7 9-1702.

8           (a) There is an Office of Recycling created within the Department.

9           (d) The Office shall:

10                   (1) Assist the counties in developing an acceptable recycling plan required  
11 under § 9-1703 of this subtitle and § 9-505 of this title, including technical assistance to  
12 the local governments;

13                   (2) Coordinate the efforts of the State to facilitate the implementation of  
14 the recycling goals at the county level;

15                   (3) Review all recycling plans submitted as part of a county plan as  
16 required under § 9-505 of this title and advise the Secretary on the adequacy of the  
17 recycling plan;

18                   **(4) (I) REVIEW AND APPROVE PLANS AND ANNUAL REPORTS,**  
19 **INCLUDING THE MATTRESS STEWARDSHIP ASSESSMENT, SUBMITTED IN**  
20 **ACCORDANCE WITH A MATTRESS STEWARDSHIP PROGRAM ESTABLISHED UNDER**  
21 **PART VI OF THIS SUBTITLE;**

22                               **(II) PROVIDE TO LOCAL COMMUNITIES THE MOST UP-TO-DATE**  
23 **INFORMATION ON LOCAL AND NATIONAL PROGRAMS FOR THE RECYCLING AND**  
24 **REUSE OF MATTRESSES; AND**

25                               **(III) PROVIDE TO LOCAL COMMUNITIES FOR CONSIDERATION**  
26 **EXAMPLES OF MATTRESS RECYCLING PROGRAMS THAT CREATE JOBS FOR:**

27                                               1.    **UNEMPLOYED INDIVIDUALS;**

28                                               2.    **HOMELESS INDIVIDUALS;**

29                                               3.    **DISADVANTAGED YOUTH;**

30                                               4.    **INDIVIDUALS WITH DISABILITIES;**

1                   **5. INDIVIDUALS WHO WERE INCARCERATED IN A LOCAL,**  
2 **STATE, OR FEDERAL CORRECTIONAL FACILITY; AND**

3                   **6. OTHER DISADVANTAGED INDIVIDUALS;**

4                   **[(4)] (5)** Administer the Statewide Electronics Recycling Program under  
5 Part IV of this subtitle;

6                   **[(5)] (6)** Promote the development of markets for recycled materials and  
7 recycled products in the State in accordance with § 9–1702.1 of this subtitle; and

8                   **[(6)] (7)** Review and approve plans and annual reports, including the  
9 paint stewardship assessment, submitted in accordance with a Paint Stewardship Program  
10 established under Part V of this subtitle.

11           (e) On or before December 31, **[2024] 2026**, and every 2 years thereafter, the  
12 Office shall, in coordination with the Maryland Environmental Service, study and report to  
13 the Governor and, subject to § 2–1257 of the State Government Article, the General  
14 Assembly on:

15                   (1) The identification and location of recycling centers, including an  
16 analysis of existing recycling centers and the need to expand these facilities or construct  
17 new recycling centers;

18                   (2) Programs necessary to educate the public on the need to participate in  
19 recycling efforts;

20                   (3) The economics and financing of existing and proposed systems of waste  
21 disposal and recycling;

22                   (4) State procurement policies for the purchase of recycled materials;

23                   (5) Programs necessary to reduce the amount of solid waste generated for  
24 disposal by a State agency or unit;

25                   (6) The liaison role with local governments, the federal government, and  
26 the private sector;

27                   (7) The percentage reduction in the amount of solid waste that has been  
28 achieved by each county; **[and]**

29                   (8) Economically feasible methods for the recycling of scrap automobile  
30 tires, batteries, and white goods; **AND**

31                   **(9) THE PROGRESS MADE IN THE STATE IN DIVERTING MATTRESSES**  
32 **FROM DISPOSAL IN LANDFILLS AND INCINERATORS.**

1 9–1707.

2 (f) (1) There is a State Recycling Trust Fund.

3 (2) The Fund shall consist of:

4 (i) The newsprint recycling incentive fee;

5 (ii) The telephone directory recycling incentive fee collected under §  
6 9–1709 of this subtitle;

7 (iii) The covered electronic device manufacturer registration fee  
8 collected under § 9–1728 of this subtitle;

9 (iv) The Paint Stewardship Program plan and annual report review  
10 fees collected under § 9–1733(b) and (h) of this subtitle;

11 (v) **THE MATTRESS STEWARDSHIP PROGRAM PLAN AND**  
12 **ANNUAL REPORT REVIEW FEES COLLECTED UNDER § 9–1739(C)(2) AND (H)(2) OF**  
13 **THIS SUBTITLE;**

14 [(v)] (vi) All fines and penalties collected under this subtitle;

15 [(vi)] (vii) Money appropriated in the State budget to the Fund; and

16 [(vii)] (viii) Any other money from any other source accepted for the  
17 benefit of the Fund.

18 (3) The Secretary shall administer the Fund.

19 (4) The Treasurer shall hold the Fund separately and the Comptroller shall  
20 account for the Fund.

21 (5) At the end of each fiscal year, any unspent or unencumbered balance in  
22 the Fund that exceeds \$2,000,000 shall revert to the General Fund of the State in  
23 accordance with § 7–302 of the State Finance and Procurement Article.

24 (6) In accordance with the State budget, the Fund shall be used only:

25 (i) To provide grants to the counties to be used by the counties to  
26 develop and implement local recycling plans;

27 (ii) To provide grants to counties that have addressed methods for  
28 the separate collection and recycling of covered electronic devices in accordance with §  
29 9–1703(c)(1) of this subtitle;



1 (iii) To provide grants to municipalities to be used by the  
2 municipalities to implement local covered electronic device recycling programs;

3 (iv) To cover the costs of the Paint Stewardship Program plan review  
4 under § 9–1733(b) of this subtitle, the annual report review under § 9–1733(h) of this  
5 subtitle, and associated costs for Program compliance oversight; [and]

6 **(V) TO COVER THE ACTUAL COSTS OF THE MATTRESS**  
7 **STEWARDSHIP PROGRAM PLAN REVIEW AND ANNUAL REPORT REVIEW UNDER §**  
8 **9–1739 OF THIS SUBTITLE AND ASSOCIATED COSTS FOR PROGRAM COMPLIANCE**  
9 **OVERSIGHT; AND**

10 ~~[(v)]~~ **(VI)** To carry out the purposes of the land management  
11 administration.

12 (7) (i) The Treasurer shall invest the money in the Fund in the same  
13 manner as other State money may be invested.

14 (ii) Any investment earnings of the Fund shall be credited to the  
15 General Fund of the State.

16 **9–1715.**

17 **(A) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION,**  
18 **ON OR AFTER JANUARY 1, 2031, A PERSON MAY NOT DISPOSE OF A MATTRESS IN A**  
19 **LANDFILL.**

20 **(2) A PERSON MAY DISPOSE OF A MATTRESS IN A LANDFILL IF THE**  
21 **MATTRESS IS DEEPLY CONTAMINATED AND POSES A RISK TO PERSONNEL, NEW**  
22 **PRODUCTS, OR EQUIPMENT, AS DETERMINED BY THE DEPARTMENT.**

23 **(B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION,**  
24 **ON OR AFTER JANUARY 1, 2031, A PERSON MAY NOT DISPOSE OF A MATTRESS IN AN**  
25 **INCINERATOR.**

26 **(2) A PERSON MAY DISPOSE OF A MATTRESS IN AN INCINERATOR IF**  
27 **THE MATTRESS IS DEEPLY CONTAMINATED, THE MATTRESS CANNOT BE**  
28 **RENOVATED, NO PARTS OF THE MATTRESS CAN BE RECYCLED, AND THE MATTRESS**  
29 **POSES A RISK TO PERSONNEL, NEW PRODUCTS, OR EQUIPMENT, AS DETERMINED BY**  
30 **THE DEPARTMENT.**

31 **9–1735. RESERVED.**

32 **9–1736. RESERVED.**

1                   **PART VI. MATTRESS STEWARDSHIP PROGRAM.**

2   **9-1737.**

3           **(A) IN THIS PART THE FOLLOWING WORDS HAVE THE MEANINGS**  
4 **INDICATED.**

5           **(B) “ADVISORY BOARD” MEANS THE MATTRESS STEWARDSHIP ADVISORY**  
6 **BOARD.**

7           **(C) “PREMIUM COLLECTION SERVICE” MEANS A MATTRESS COLLECTION**  
8 **SERVICE THAT PROVIDES A GREATER SERVICE CONVENIENCE, FREQUENCY, OR**  
9 **COMPONENT.**

10           **(D) (1) “PRODUCER” MEANS:**

11                   **(I) A MANUFACTURER OF MATTRESSES THAT SELLS, OFFERS**  
12 **FOR SALE, OR DISTRIBUTES MATTRESSES IN THE STATE UNDER THE PRODUCER’S**  
13 **OWN NAME OR BRAND; OR**

14                   **(II) AN INDIVIDUAL WHO IMPORTS MATTRESSES INTO THE**  
15 **STATE TO SELL, OFFER FOR SALE, OR DISTRIBUTE IN THE STATE.**

16           **(2) “PRODUCER” INCLUDES THE OWNER OF A MATTRESS**  
17 **TRADEMARK OR BRAND, WHETHER OR NOT THE TRADEMARK OR BRAND IS**  
18 **REGISTERED IN THE STATE.**

19           **(E) “PROGRAM” MEANS THE MATTRESS STEWARDSHIP PROGRAM.**

20           **(F) “REPRESENTATIVE ORGANIZATION” MEANS A NONPROFIT**  
21 **ORGANIZATION CREATED BY PRODUCERS TO IMPLEMENT AND OPERATE A**  
22 **MATTRESS STEWARDSHIP PROGRAM.**

23           **(G) “RETAILER” MEANS ANY PERSON THAT OFFERS MATTRESSES FOR SALE**  
24 **AT RETAIL IN THE STATE.**

25   **9-1738.**

26           **IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT A PRODUCER OR**  
27 **REPRESENTATIVE ORGANIZATION THAT ORGANIZES THE COLLECTION, TRANSPORT,**  
28 **AND PROCESSING OF MATTRESSES IN ACCORDANCE WITH AN APPROVED MATTRESS**  
29 **STEWARDSHIP PROGRAM SHALL BE IMMUNE FROM LIABILITY FOR ANY CLAIM**

1 UNDER STATE LAW RELATING TO ANTITRUST AND RESTRAINT OF TRADE, OR ANY  
2 UNFAIR, ABUSIVE, OR DECEPTIVE TRADE PRACTICE, ARISING FROM CONDUCT  
3 UNDERTAKEN IN ACCORDANCE WITH THE PROGRAM.

4 9-1739.

5 (A) ON OR BEFORE JULY 1, 2027, PRODUCERS OF MATTRESSES SOLD AT  
6 RETAIL IN THE STATE, OR A REPRESENTATIVE ORGANIZATION ACTING ON A  
7 PRODUCER'S BEHALF, SHALL SUBMIT A PLAN FOR THE ESTABLISHMENT OF A  
8 MATTRESS STEWARDSHIP PROGRAM TO THE DEPARTMENT FOR APPROVAL.

9 (B) (1) THE PLAN REQUIRED UNDER SUBSECTION (A) OF THIS SECTION  
10 SHALL:

11 (I) IDENTIFY THE MATERIALS, ENTITIES, AND RESPONSIBLE  
12 PARTIES COVERED UNDER THE PLAN;

13 (II) DESCRIBE THE ORGANIZATIONAL STRUCTURE OF ANY  
14 REPRESENTATIVE ORGANIZATION;

15 (III) DESCRIBE THE FINANCING METHOD FOR THE PLAN,  
16 INCLUDING:

17 1. HOW FEES WILL BE STRUCTURED AND COLLECTED;

18 2. CONSIDERATION OF WHETHER TO SET A FEE,  
19 CONSISTENT THROUGHOUT THE STATE, THAT IS:

20 A. THE SAME FOR ALL MATTRESSES REGARDLESS OF  
21 TYPE; OR

22 B. TIERED BASED ON MATTRESS TYPE; AND

23 3. AN ANALYSIS OF THE DIFFERENTIAL COST TO THE  
24 MATTRESS STEWARDSHIP PROGRAM OF THE FEE STRUCTURES IDENTIFIED IN ITEM  
25 2 OF THIS ITEM;

26 (IV) DESCRIBE SOUND MANAGEMENT PRACTICES THAT WILL BE  
27 USED FOR WORKER HEALTH AND SAFETY;

28 (V) DESCRIBE HOW DISCARDED MATTRESSES NOT COVERED  
29 UNDER THE PROGRAM WILL BE HANDLED;

1                                   **(VI) DESCRIBE HOW PRODUCERS WILL:**

2                                   1.     **WORK WITH EXISTING RECYCLING PROGRAMS AND**  
3 **INFRASTRUCTURE;**

4                                   2.     **CONSULT WITH STATE AND LOCAL GOVERNMENTS**  
5 **AND OTHER STAKEHOLDERS; AND**

6                                   3.     **CONDUCT RESEARCH AS NEEDED TO IMPROVE THE**  
7 **COLLECTION AND RECYCLING OF MATTRESSES;**

8                                   **(VII) DESCRIBE HOW MATTRESS WASTE MANAGEMENT ENTITIES**  
9 **WILL BE SOLICITED, RECRUITED, AND SUPPORTED, INCLUDING:**

10                                  1.     **EXISTING MUNICIPAL, PRIVATE, AND NONPROFIT**  
11 **ENTITIES IN THE STATE THAT WORK IN THE MATTRESS WASTE STREAM**  
12 **MANAGEMENT FIELD;**

13                                  2.     **EXISTING ENTITIES IN THE STATE THAT WORK IN THE**  
14 **GENERAL WASTE MANAGEMENT FIELD;**

15                                  3.     **ENTITIES THAT HAVE EXPERIENCE IN OR PRIORITIZE**  
16 **DISAGGREGATION, REUSE, AND RECYCLING OF COMPONENT MATTRESS PARTS;**

17                                  4.     **MINORITY BUSINESS ENTERPRISES;**

18                                  5.     **MINORITY-OWNED BUSINESSES THAT ARE NOT**  
19 **DESIGNATED AS MINORITY BUSINESS ENTERPRISES;**

20                                  6.     **WOMEN-OWNED BUSINESSES;**

21                                  7.     **VETERAN-OWNED BUSINESSES; AND**

22                                  8.     **BUSINESSES THAT PRIORITIZE THE TRAINING AND**  
23 **HIRING OF:**

24                                  A.     **INDIVIDUALS REENTERING SOCIETY AFTER**  
25 **IMPRISONMENT;**

26                                  B.     **INDIVIDUALS EXPERIENCING HOMELESSNESS AND**  
27 **HOUSING INSECURITY;**

28                                  C.     **INDIVIDUALS IN ADDICTION RECOVERY;**

1                   **D. INDIVIDUALS WITH DISABILITIES; AND**

2                   **E. INDIVIDUALS WHO ARE OTHERWISE**  
3 **SOCIOECONOMICALLY OR HISTORICALLY MARGINALIZED OR DISADVANTAGED;**

4                   **(VIII) PROVIDE AN ESTIMATED ANNUAL OPERATING BUDGET;**

5                   **(IX) PROVIDE A PLAN FOR MARKET DEVELOPMENT;**

6                   **(X) PROVIDE THE TIME FRAME FOR ACHIEVING ZERO-WASTE**  
7 **GOALS AND PROGRAM PROFITABILITY AND SUSTAINABILITY WITHOUT THE NEED**  
8 **FOR FEES BY:**

9                   **1. ENCOURAGING EXPANSION AND DEVELOPMENT OF**  
10 **DOWNSTREAM MARKETS FOR DISAGGREGATED COMPONENT MATTRESS PARTS;**

11                   **2. INCREASING EFFICIENCIES OF END-OF-LIFE**  
12 **PRODUCT MANAGEMENT; AND**

13                   **3. ENCOURAGING EFFECTIVE COORDINATION AND**  
14 **SHARING OF RESOURCES WHERE POSSIBLE; AND**

15                   **(XI) PROVIDE A PLAN IN CASE OF CLOSURE OF THE PROGRAM.**

16                   **(2) THE PLAN SHALL MINIMIZE PUBLIC SECTOR INVOLVEMENT IN,**  
17 **AND FINANCIAL RESPONSIBILITY FOR, THE MANAGEMENT OF MATTRESS DISPOSAL**  
18 **BY:**

19                   **(I) PROMOTING MATTRESS REUSE AND RECYCLING;**

20                   **(II) NEGOTIATING AND EXECUTING AGREEMENTS TO COLLECT,**  
21 **TRANSPORT, REUSE, RECYCLE, PROCESS FOR MATERIALS RECOVERY, AND DISPOSE**  
22 **OF MATTRESSES, AND AGREEMENTS TO REIMBURSE ANY COSTS ASSOCIATED WITH**  
23 **TASKS UNDER EXISTING PUBLIC SECTOR PROGRAMS OR AGREEMENTS; AND**

24                   **(III) PROVIDING FOR THE FINANCIAL REIMBURSEMENT TO**  
25 **COLLECTION SITES FOR THE INCREASED COSTS OF COLLECTION.**

26                   **(3) THE PLAN SHALL PROVIDE FOR CONVENIENT AND AVAILABLE**  
27 **COLLECTION OF MATTRESSES STATEWIDE THAT:**

28                   **(I) PROVIDES FOR FREE ACCESS TO COLLECTION OR**

1 DROP-OFF OF MATTRESSES FROM RESIDENTIAL, COMMERCIAL, INSTITUTIONAL, OR  
2 OTHER SOURCES, ALONG WITH CONVENIENCE EQUAL TO OR GREATER THAN THE  
3 COLLECTION PROGRAMS AVAILABLE TO CONSUMERS PRIOR TO THE MATTRESS  
4 STEWARDSHIP PROGRAM STATEWIDE;

5 (II) PROVIDES A CONVENIENT METHOD FOR THE PUBLIC TO  
6 ACCESS A LIST OF COLLECTION OR DROP-OFF OPTIONS;

7 (III) IDENTIFIES EACH PRODUCER PARTICIPATING IN THE  
8 MATTRESS STEWARDSHIP PROGRAM AND THE BRANDS OF MATTRESSES SOLD IN  
9 THE STATE THAT ARE COVERED BY THE PROGRAM;

10 (IV) PROVIDES GEOGRAPHIC MODELING TO DETERMINE THE  
11 NUMBER AND DISTRIBUTION OF SITES FOR ALL COLLECTION OF POSTCONSUMER  
12 MATTRESSES BASED ON THE FOLLOWING CRITERIA:

13 1. UNLESS OTHERWISE APPROVED OR REQUIRED BY  
14 THE DEPARTMENT, AT LEAST 90% OF THE RESIDENTS OF THE STATE SHALL HAVE A  
15 COLLECTION SITE WITHIN A 15-MILE RADIUS; AND

16 2. UNLESS OTHERWISE APPROVED BY THE  
17 DEPARTMENT, ONE ADDITIONAL COLLECTION SITE SHALL BE ESTABLISHED FOR  
18 EVERY 50,000 RESIDENTS OF A GEOGRAPHICAL AREA DESIGNATED UNDER FEDERAL  
19 LAW AS AN URBANIZED AREA;

20 (V) PROVIDES INFORMATION ON HOW MATTRESSES  
21 CONTAMINATED BY BIOLOGICAL FLUIDS, TOXINS, OR INFECTIOUS AGENTS WILL BE  
22 DISPOSED OF, INCLUDING WHETHER THE DISPOSAL WILL BE HANDLED IN OR OUT  
23 OF THE STATE;

24 (VI) ALLOWS FOR SCHEDULING AND PICK-UP OF MATTRESSES  
25 FROM PRIVATE PROPERTY; AND

26 (VII) ALLOWS FOR A MATTRESS WASTE MANAGEMENT ENTITY TO:

27 1. OFFER A PREMIUM COLLECTION SERVICE UNDER THE  
28 PROGRAM; AND

29 2. CHARGE FOR THE ADDITIONAL COST OF THAT  
30 PREMIUM COLLECTION SERVICE.

31 (4) THE PLAN MAY IDENTIFY A RETAILER AS A POSTCONSUMER  
32 MATTRESS COLLECTION SITE IF:

1           **(I) THE RETAILER VOLUNTEERS TO ACT AS A POSTCONSUMER**  
2 **MATTRESS COLLECTION SITE;**

3           **(II) THE RETAILER IS IN COMPLIANCE WITH ALL APPLICABLE**  
4 **LAWS AND REGULATIONS; AND**

5           **(III) THE SITE LOCATION OF THE RETAILER IS CONSISTENT WITH**  
6 **MAINTAINING A COST-EFFECTIVE NETWORK OF POSTCONSUMER MATTRESS**  
7 **COLLECTION LOCATIONS.**

8           **(5) THE PLAN SHALL ESTABLISH:**

9           **(I) A UNIFORM MATTRESS STEWARDSHIP ASSESSMENT FOR**  
10 **ALL MATTRESSES SOLD IN THE STATE; AND**

11           **(II) A MECHANISM FOR RETAILERS PARTICIPATING IN A**  
12 **MATTRESS STEWARDSHIP PROGRAM TO REMIT TO THE REPRESENTATIVE**  
13 **ORGANIZATION PAYMENT OF THE MATTRESS STEWARDSHIP ASSESSMENT FOR EACH**  
14 **MATTRESS SOLD IN THE STATE.**

15           **(6) THE PLAN SHALL ESTABLISH PERFORMANCE GOALS FOR:**

16           **(I) THE COLLECTION RATES OF DISCARDED MATTRESSES;**

17           **(II) THE RECYCLING RATES OF DISCARDED MATTRESSES,**  
18 **INCLUDING CLOSED-LOOP RECYCLING;**

19           **(III) THE RENOVATION RATES OF DISCARDED MATTRESSES;**

20           **(IV) THE NUMBER OF ILLEGALLY DUMPED MATTRESSES AND**  
21 **THE SHARE OF DUMPED MATTRESSES AS A PERCENTAGE OF ALL MATTRESSES IN**  
22 **THE PROGRAM; AND**

23           **(V) PUBLIC AWARENESS OF THE MATTRESS STEWARDSHIP**  
24 **PROGRAM.**

25           **(7) THE TOTAL AMOUNT OF THE MATTRESS STEWARDSHIP**  
26 **ASSESSMENT MAY NOT EXCEED THE COSTS OF IMPLEMENTING THE MATTRESS**  
27 **STEWARDSHIP PROGRAM.**

28           **(8) (I) THE MATTRESS STEWARDSHIP ASSESSMENT SHALL BE**  
29 **EVALUATED BY AN INDEPENDENT FINANCIAL AUDITOR, AS DESIGNATED BY THE**

1 DEPARTMENT, TO ENSURE THE COSTS OF IMPLEMENTING THE MATTRESS  
2 STEWARDSHIP PROGRAM ARE COVERED BUT NOT EXCEEDED.

3 (II) THE COST OF ANY WORK PERFORMED BY AN INDEPENDENT  
4 FINANCIAL AUDITOR SHALL BE FUNDED BY THE MATTRESS STEWARDSHIP  
5 PROGRAM.

6 (9) MATTRESS STEWARDSHIP ASSESSMENTS MAY BE USED ONLY TO  
7 IMPLEMENT THE MATTRESS STEWARDSHIP PROGRAM.

8 (10) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH,  
9 WHEN THE MATTRESS STEWARDSHIP PROGRAM BECOMES PROFITABLE BASED ON  
10 ANY PRODUCTS IT PRODUCES FROM THE RECYCLED MATERIAL, ASSESSMENT FEES  
11 SHALL BE PHASED OUT.

12 (II) IF THE MATTRESS STEWARDSHIP PROGRAM IS NO LONGER  
13 PROFITABLE AFTER THE PHASING OUT OF ASSESSMENT FEES UNDER  
14 SUBPARAGRAPH (I) OF THIS PARAGRAPH, ASSESSMENT FEES SHALL BE PHASED IN.

15 (11) (I) EACH PLAN SUBMITTED UNDER SUBSECTION (A) OF THIS  
16 SECTION AND APPROVED BY THE DEPARTMENT SHALL BE REEVALUATED BY THE  
17 DEPARTMENT EVERY 5 YEARS.

18 (II) THE DEPARTMENT MAY REQUIRE A PLAN TO BE REVISED  
19 BEFORE ITS TIME PERIOD ENDS IF:

20 1. TARGETS ARE NOT BEING MET;

21 2. THERE IS AN APPEAL BY AN ENTITY THAT RECEIVES  
22 REIMBURSEMENT UNDER THE PLAN THAT WARRANTS A REVISION; OR

23 3. THERE IS A CHANGE IN CIRCUMSTANCES THAT  
24 WARRANTS A REVISION.

25 (C) (1) THE DEPARTMENT SHALL REVIEW:

26 (I) THE MATTRESS STEWARDSHIP PROGRAM PLAN REQUIRED  
27 UNDER SUBSECTION (A) OF THIS SECTION; AND

28 (II) THE WORK PRODUCT OF THE INDEPENDENT FINANCIAL  
29 AUDITOR DESIGNATED BY THE DEPARTMENT TO EVALUATE MATTRESS  
30 STEWARDSHIP ASSESSMENTS.



1           **(2) THE PRODUCER OR REPRESENTATIVE ORGANIZATION THAT**  
2 **SUBMITS A PLAN FOR APPROVAL SHALL PAY A PLAN REVIEW FEE TO THE**  
3 **DEPARTMENT TO BE DEPOSITED INTO THE STATE RECYCLING TRUST FUND UNDER**  
4 **§ 9-1707 OF THIS SUBTITLE THAT COVERS THE DEPARTMENT'S COST OF PLAN**  
5 **REVIEW, INCLUDING ASSOCIATED COSTS FOR MATTRESS STEWARDSHIP PROGRAM**  
6 **COMPLIANCE OVERSIGHT, AS DETERMINED BY THE DEPARTMENT.**

7           **(3) (I) IF THE DEPARTMENT DETERMINES THAT THE MATTRESS**  
8 **STEWARDSHIP PROGRAM PLAN, INCLUDING THE MATTRESS STEWARDSHIP**  
9 **ASSESSMENT, COMPLIES WITH THE REQUIREMENTS OF SUBSECTION (B) OF THIS**  
10 **SECTION, THE DEPARTMENT SHALL APPROVE THE PROGRAM WITHIN 90 DAYS OF**  
11 **SUBMISSION.**

12           **(II) IF THE DEPARTMENT DETERMINES THAT THE MATTRESS**  
13 **STEWARDSHIP PROGRAM PLAN, INCLUDING THE MATTRESS STEWARDSHIP**  
14 **ASSESSMENT, REQUIRES MODIFICATION, THE PRODUCER OR REPRESENTATIVE**  
15 **ORGANIZATION SHALL HAVE 30 DAYS TO MODIFY THE PLAN.**

16           **(4) THE DEPARTMENT SHALL LIST ON ITS WEBSITE THE PRODUCERS,**  
17 **BRANDS, RENOVATORS, AND RETAILERS IMPLEMENTING OR PARTICIPATING IN AN**  
18 **APPROVED MATTRESS STEWARDSHIP PROGRAM.**

19           **(D) (1) A PRODUCER OR REPRESENTATIVE ORGANIZATION SHALL**  
20 **IMPLEMENT ITS MATTRESS STEWARDSHIP PROGRAM PLAN WITHIN 1 YEAR AFTER**  
21 **THE PLAN'S APPROVAL BY THE DEPARTMENT.**

22           **(2) BEGINNING 1 YEAR AFTER A PRODUCER'S OR REPRESENTATIVE**  
23 **ORGANIZATION'S PLAN IS APPROVED:**

24           **(I) A PRODUCER OR RETAILER MAY NOT SELL OR OFFER FOR**  
25 **SALE A BRAND OF MATTRESS TO ANY PERSON IN THE STATE, UNLESS THE**  
26 **PRODUCER OF THE BRAND OR A REPRESENTATIVE ORGANIZATION OF WHICH THE**  
27 **PRODUCER IS A MEMBER IS IMPLEMENTING AN APPROVED MATTRESS**  
28 **STEWARDSHIP PROGRAM;**

29           **(II) A PRODUCER SHALL ADD THE MATTRESS STEWARDSHIP**  
30 **ASSESSMENT ESTABLISHED UNDER AN APPROVED MATTRESS STEWARDSHIP**  
31 **PROGRAM TO THE COST OF ALL MATTRESSES SOLD TO RETAILERS AND**  
32 **DISTRIBUTED IN THE STATE; AND**

33           **(III) EACH RETAILER OR DISTRIBUTOR SHALL ADD A MATTRESS**  
34 **STEWARDSHIP ASSESSMENT TO THE PURCHASE PRICE OF ALL MATTRESSES SOLD IN**  
35 **THE STATE BY DISPLAYING A LINE ITEM ON THE RECEIPT FOR THE ADDED COST.**

1           **(E) (1) A PRODUCER OR REPRESENTATIVE ORGANIZATION**  
2 **PARTICIPATING IN AN APPROVED MATTRESS STEWARDSHIP PROGRAM SHALL**  
3 **PROVIDE CONSUMERS WITH EDUCATIONAL MATERIALS REGARDING THE PROGRAM**  
4 **THAT INCLUDE:**

5                   **(I) INFORMATION REGARDING AVAILABLE END-OF-LIFE**  
6 **MANAGEMENT OPTIONS FOR MATTRESSES OFFERED THROUGH THE PROGRAM; AND**

7                   **(II) INFORMATION THAT NOTIFIES CONSUMERS THAT AN**  
8 **ASSESSMENT TO COVER THE COSTS OF IMPLEMENTING THE PROGRAM IS INCLUDED**  
9 **IN THE PURCHASE PRICE OF ALL MATTRESSES SOLD IN THE STATE.**

10           **(2) FOLLOWING THE IMPLEMENTATION OF THE MATTRESS**  
11 **STEWARDSHIP PROGRAM, A RETAILER SHALL PROVIDE CONSUMERS, AT THE POINT**  
12 **OF RETAIL SALE, WITH EDUCATIONAL MATERIALS, PROVIDED BY A PRODUCER OR**  
13 **REPRESENTATIVE ORGANIZATION, ON AVAILABLE COLLECTION OPPORTUNITIES**  
14 **FOR POSTCONSUMER MATTRESSES THROUGH THE PROGRAM.**

15           **(F) FOLLOWING THE IMPLEMENTATION OF THE MATTRESS STEWARDSHIP**  
16 **PROGRAM, A RETAILER COMPLIES WITH THE REQUIREMENTS OF THIS SECTION IF,**  
17 **ON THE DATE THE MATTRESS WAS ORDERED FROM THE PRODUCER OR ITS AGENT,**  
18 **THE PRODUCER OF THE MATTRESS BRAND IS LISTED ON THE DEPARTMENT'S**  
19 **WEBSITE AS IMPLEMENTING OR PARTICIPATING IN AN APPROVED MATTRESS**  
20 **STEWARDSHIP PROGRAM.**

21           **(G) A POSTCONSUMER MATTRESS COLLECTION SITE THAT IS IDENTIFIED IN**  
22 **THE PLAN MAY NOT CHARGE AN ADDITIONAL FEE FOR THE DISPOSAL OF**  
23 **MATTRESSES WHEN MATTRESSES ARE OFFERED FOR DISPOSAL, REUSE, OR**  
24 **RECYCLING UNDER AN APPROVED MATTRESS STEWARDSHIP PROGRAM.**

25           **(H) (1) BEGINNING MARCH 1, 2029, OR 1 YEAR AFTER PLAN APPROVAL,**  
26 **WHICHEVER IS LATER, AND ANNUALLY THEREAFTER, THE PRODUCER OR**  
27 **REPRESENTATIVE ORGANIZATION SHALL SUBMIT TO THE DEPARTMENT AND**  
28 **PUBLISH ONLINE A REPORT THAT DETAILS THE MATTRESS STEWARDSHIP**  
29 **PROGRAM, INCLUDING:**

30                   **(I) A DESCRIPTION OF THE METHODS USED TO COLLECT,**  
31 **TRANSPORT, AND PROCESS MATTRESSES IN THE STATE;**

32                   **(II) THE AMOUNT BY VOLUME OR WEIGHT, AS SPECIFIED BY THE**  
33 **DEPARTMENT, AND TYPE OF MATTRESSES COLLECTED IN THE STATE SORTED BY**  
34 **TYPE OF COLLECTION SITE AND THE POLITICAL SUBDIVISION IN WHICH THE**

1 MATTRESSES WERE COLLECTED;

2 (III) THE AMOUNT BY VOLUME OR WEIGHT, AS SPECIFIED BY THE  
3 DEPARTMENT, AND TYPE OF MATTRESSES COLLECTED IN THE STATE BY METHODS  
4 OF DISPOSITION, INCLUDING RECYCLING AND OTHER METHODS OF PROCESSING OR  
5 DISPOSAL, USING METRICS FOR EVALUATION AND PROGRESS DETERMINED BY THE  
6 DEPARTMENT, FOR EACH COUNTY IN THE STATE;

7 (IV) THE TOTAL COST OF IMPLEMENTING AND ADMINISTERING  
8 THE PROGRAM, AS DETERMINED BY AN INDEPENDENT FINANCIAL AUDIT FUNDED  
9 BY THE MATTRESS STEWARDSHIP ASSESSMENT;

10 (V) SAMPLES OF EDUCATIONAL MATERIALS USED TO INFORM  
11 CONSUMERS OF MATTRESS RECYCLING, REUSE, OR DISPOSAL, A SUMMARY OF  
12 PUBLIC EDUCATION EFFORTS, AND AN EVALUATION OF THE EFFECTIVENESS OF  
13 THESE METHODS;

14 (VI) AN EVALUATION OF WHY MATTRESSES THAT WERE NOT  
15 RECYCLED WERE NOT RECYCLED;

16 (VII) THE TOTAL NUMBER OF MATTRESSES SOLD TO CONSUMERS  
17 IN THE PREVIOUS YEAR;

18 (VIII) STRATEGIES TO ADDRESS POSTCONSUMER AND DISCARDED  
19 MATTRESSES THAT ARE NOT INCLUDED IN THE PROGRAM AND THAT ARE ILLEGALLY  
20 DUMPED;

21 (IX) REPORTS ON RESEARCH ACTIVITIES, PILOT PROGRAMS,  
22 AND ANY CHANGES IN MATTRESS DESIGN;

23 (X) THE NUMBER OF POSTCONSUMER MATTRESSES RECEIVED  
24 THROUGH COLLECTION THAT WERE NOT INCLUDED IN THE PROGRAM;

25 (XI) THE NUMBER OF POSTCONSUMER MATTRESSES THAT WERE  
26 ILLEGALLY DUMPED AS REPORTED TO THE DEPARTMENT;

27 (XII) AN ANALYSIS OF HOW THE DATA REQUIRED BY THIS  
28 PARAGRAPH HAS CHANGED OVER TIME;

29 (XIII) AN EVALUATION OF THE EFFECTIVENESS OF METHODS AND  
30 PROCESSES USED TO ACHIEVE THE GOALS OF THE PROGRAM, INCLUDING  
31 INFORMATION ON PROGRESS MADE TOWARD ACHIEVING THE GOALS, AN  
32 EXPLANATION OF WHY ANY GOALS WERE NOT MET DURING THE PREVIOUS

1 CALENDAR YEAR, AND ANY EFFORTS THAT WILL BE TAKEN TO IMPROVE PROGRESS  
2 TOWARD MEETING THE GOALS IN THE FUTURE, IF APPLICABLE;

3 (XIV) RECOMMENDATIONS FOR ANY CHANGES TO THE PROGRAM,  
4 INCLUDING INFORMATION RELEVANT TO COMPLIANCE WITH THE PLAN; AND

5 (XV) ANY OTHER INFORMATION REQUIRED BY THE  
6 DEPARTMENT.

7 (2) THE PRODUCER OR REPRESENTATIVE ORGANIZATION THAT  
8 SUBMITS A REPORT REQUIRED UNDER THIS SUBSECTION SHALL PAY A REPORT  
9 REVIEW FEE TO THE DEPARTMENT TO BE DEPOSITED INTO THE STATE RECYCLING  
10 TRUST FUND UNDER § 9-1707 OF THIS SUBTITLE THAT COVERS THE DEPARTMENT'S  
11 COST OF REPORT REVIEW, INCLUDING ASSOCIATED COSTS FOR PROGRAM  
12 COMPLIANCE OVERSIGHT, AS DETERMINED BY THE DEPARTMENT.

13 (I) (1) THE DEPARTMENT SHALL REVIEW THE ANNUAL REPORT  
14 REQUIRED UNDER SUBSECTION (H) OF THIS SECTION AND:

15 (I) EVALUATE THE TOTAL COSTS OF THE MATTRESS  
16 STEWARDSHIP PROGRAM, INCLUDING ALL EXPENSES AND REVENUES, TO  
17 DETERMINE WHETHER THE MATTRESS STEWARDSHIP ASSESSMENT MEETS OR  
18 EXCEEDS THE COSTS OF THE PROGRAM IN ACCORDANCE WITH SUBSECTION (B)(8)  
19 OF THIS SECTION; AND

20 (II) DETERMINE WHETHER THE PROGRAM IS BEING  
21 IMPLEMENTED IN ACCORDANCE WITH THE PLAN APPROVED UNDER SUBSECTION (C)  
22 OF THIS SECTION.

23 (2) IF THE DEPARTMENT DETERMINES THAT THE MATTRESS  
24 STEWARDSHIP ANNUAL REPORT, INCLUDING THE MATTRESS STEWARDSHIP  
25 ASSESSMENT, COMPLIES WITH THE REQUIREMENTS OF THIS SECTION, THE  
26 DEPARTMENT SHALL APPROVE THE ANNUAL REPORT.

27 (3) THE PRODUCER OR REPRESENTATIVE ORGANIZATION SHALL  
28 MAKE THE APPROVED ANNUAL REPORT AVAILABLE TO THE PUBLIC.

29 (4) IF THE DEPARTMENT DETERMINES THAT THE MATTRESS  
30 STEWARDSHIP ANNUAL REPORT, INCLUDING THE MATTRESS STEWARDSHIP  
31 ASSESSMENT, DOES NOT COMPLY WITH THE REQUIREMENTS OF THIS SECTION, THE  
32 PRODUCER OR REPRESENTATIVE ORGANIZATION SHALL SUBMIT TO THE  
33 DEPARTMENT A PLAN ON HOW THE PRODUCER OR REPRESENTATIVE  
34 ORGANIZATION WILL ADDRESS THE NONCOMPLIANCE IN THE UPCOMING YEAR.

1           **(J) (1) FINANCIAL, PRODUCTION, OR SALES DATA REPORTED TO THE**  
2 **DEPARTMENT BY A PRODUCER OR THE REPRESENTATIVE ORGANIZATION SHALL BE**  
3 **KEPT CONFIDENTIAL BY THE DEPARTMENT AND MAY NOT BE SUBJECT TO PUBLIC**  
4 **INSPECTION.**

5           **(2) THE DEPARTMENT MAY RELEASE SUMMARY DATA THAT DOES**  
6 **NOT DISCLOSE FINANCIAL, PRODUCTION, OR SALES DATA OF A PRODUCER,**  
7 **RETAILER, OR REPRESENTATIVE ORGANIZATION.**

8 **9-1740.**

9           **(A) THERE IS A MATTRESS STEWARDSHIP ADVISORY BOARD.**

10           **(B) THE PURPOSE OF THE ADVISORY BOARD IS TO ADVISE ON THE PROPER**  
11 **IMPLEMENTATION AND SUSTAINABILITY OF THE MATTRESS STEWARDSHIP**  
12 **PROGRAM.**

13           **(C) THE ADVISORY BOARD CONSISTS OF THE FOLLOWING MEMBERS:**

14           **(1) ONE MEMBER OF THE SENATE OF MARYLAND, APPOINTED BY THE**  
15 **PRESIDENT OF THE SENATE;**

16           **(2) ONE MEMBER OF THE HOUSE OF DELEGATES, APPOINTED BY THE**  
17 **SPEAKER OF THE HOUSE;**

18           **(3) THE SECRETARY OF THE ENVIRONMENT, OR THE SECRETARY'S**  
19 **DESIGNEE;**

20           **(4) THE SECRETARY OF HEALTH, OR THE SECRETARY'S DESIGNEE;**

21           **(5) THE SECRETARY OF COMMERCE, OR THE SECRETARY'S**  
22 **DESIGNEE;**

23           **(6) THE COMPTROLLER, OR THE COMPTROLLER'S DESIGNEE; AND**

24           **(7) THE FOLLOWING INDIVIDUALS, APPOINTED BY THE GOVERNOR:**

25           **(I) ONE REPRESENTATIVE OF MATTRESS RETAILERS;**

26           **(II) ONE REPRESENTATIVE OF THE MATTRESS**  
27 **MANUFACTURING INDUSTRY;**

- 1 (III) ONE REPRESENTATIVE OF MATTRESS RECYCLERS;
- 2 (IV) ONE REPRESENTATIVE OF THE MARYLAND CHAPTER OF  
3 THE SIERRA CLUB;
- 4 (V) ONE REPRESENTATIVE OF AN ENVIRONMENTAL ADVOCACY  
5 GROUP;
- 6 (VI) ONE REPRESENTATIVE OF AN ADVOCACY GROUP FOR THE  
7 REHABILITATION OF FORMERLY INCARCERATED INDIVIDUALS;
- 8 (VII) ONE REPRESENTATIVE OF INDEPENDENT HAULERS OF  
9 BULK WASTE;
- 10 (VIII) ONE REPRESENTATIVE OF THE MARYLAND ASSOCIATION  
11 OF COUNTIES;
- 12 (IX) ONE REPRESENTATIVE OF THE MARYLAND MUNICIPAL  
13 LEAGUE; AND
- 14 (X) ONE CONSUMER REPRESENTATIVE EACH FROM WESTERN  
15 MARYLAND, CENTRAL MARYLAND, SOUTHERN MARYLAND, AND THE EASTERN  
16 SHORE.

17 (D) IN APPOINTING INDIVIDUALS TO THE ADVISORY BOARD, THE  
18 GOVERNOR SHALL CONSIDER APPOINTING INDIVIDUALS FROM UNDERSERVED,  
19 OVERBURDENED, LOW-INCOME, AND HISTORICALLY MARGINALIZED COMMUNITIES.

20 (E) (1) THE ADVISORY BOARD SHALL:

21 (I) REVIEW AND EVALUATE THE STRUCTURE, FINANCING, AND  
22 OTHER ASPECTS OF THE MATTRESS STEWARDSHIP PROGRAM;

23 (II) REVIEW AND EVALUATE EACH MATTRESS STEWARDSHIP  
24 PLAN REQUIRED UNDER § 9-1739(A) OF THIS SUBTITLE BEFORE THE PLAN IS  
25 SUBMITTED TO THE DEPARTMENT FOR APPROVAL;

26 (III) CONSULT WITH AND ADVISE PRODUCERS AND  
27 REPRESENTATIVE ORGANIZATIONS AS THEY PREPARE THE MATTRESS  
28 STEWARDSHIP PLAN;

29 (IV) 1. RECEIVE AND REVIEW THE MATTRESS STEWARDSHIP  
30 PLANS SUBMITTED IN ACCORDANCE WITH § 9-1739 OF THIS SUBTITLE; AND

1                   **2. MAKE RECOMMENDATIONS TO THE DEPARTMENT**  
2 **REGARDING MATTRESS STEWARDSHIP PLAN APPROVAL;**

3                   **(v) 1. RECEIVE AND REVIEW ANNUAL REPORTS SUBMITTED**  
4 **IN ACCORDANCE WITH § 9-1739 OF THIS SUBTITLE; AND**

5                   **2. MAKE RECOMMENDATIONS TO THE DEPARTMENT**  
6 **REGARDING THE NEED FOR ANY PLAN AMENDMENTS OR OTHER REQUIREMENTS**  
7 **BASED ON THE ADVISORY BOARD'S REVIEW OF THE REPORTS; AND**

8                   **(vi) REVIEW AND COMMENT ON DRAFT REGULATIONS**  
9 **RELEVANT TO THE IMPLEMENTATION OF THE MATTRESS STEWARDSHIP PROGRAM.**

10                   **(2) THE ADVISORY BOARD SHALL MEET AT LEAST QUARTERLY UNTIL**  
11 **THE INITIAL ROUND OF STEWARDSHIP PLANS HAVE BEEN APPROVED, AND**  
12 **SEMIANNUALLY OR ANNUALLY, AS DETERMINED BY THE DEPARTMENT,**  
13 **THEREAFTER.**

14                   **(3) THE ADVISORY BOARD SHALL ELECT A CHAIR FROM AMONG THE**  
15 **MEMBERS BY A SIMPLE MAJORITY VOTE.**

16                   **(4) THE ADVISORY BOARD MAY ADOPT BYLAWS AND A CHARTER FOR**  
17 **THE OPERATION OF THE ADVISORY BOARD'S BUSINESS IN ACCORDANCE WITH THIS**  
18 **PART.**

19                   **(5) THE DEPARTMENT SHALL PROVIDE STAFF FOR THE ADVISORY**  
20 **BOARD.**

21                   **(6) ON OR BEFORE APRIL 1, 2027, THE ADVISORY BOARD SHALL**  
22 **REPORT, AND IF APPLICABLE SUBMIT A MINORITY REPORT ON, ITS FINDINGS AND**  
23 **RECOMMENDATIONS, IN ACCORDANCE WITH § 2-1257 OF THE STATE GOVERNMENT**  
24 **ARTICLE, TO THE GENERAL ASSEMBLY.**

25 **9-1741.**

26                   **(A) A RETAILER THAT VIOLATES THIS PART IS SUBJECT TO A CIVIL PENALTY**  
27 **NOT TO EXCEED \$100 PER DAY FOR EACH DAY OF THE VIOLATION.**

28                   **(B) (1) A PRODUCER, RENOVATOR, OR REPRESENTATIVE ORGANIZATION**  
29 **THAT VIOLATES THIS PART IS SUBJECT TO A CIVIL PENALTY NOT TO EXCEED \$1,000**  
30 **PER DAY FOR EACH DAY OF THE VIOLATION.**

1           **(2) A REPRESENTATIVE ORGANIZATION MAY NOT USE ANY MONEY**  
2 **COLLECTED THROUGH A MATTRESS STEWARDSHIP ASSESSMENT TO PAY A PENALTY**  
3 **IMPOSED UNDER THIS SUBSECTION.**

4           **(C) ANY PENALTY COLLECTED UNDER THIS SECTION SHALL BE PLACED IN**  
5 **A SPECIAL FUND TO BE USED BY THE DEPARTMENT TO ENSURE THE**  
6 **IMPLEMENTATION OF APPROVED MATTRESS STEWARDSHIP PROGRAMS.**

7 **9-1742.**

8           **(A) THE DEPARTMENT MAY COOPERATE WITH DEPARTMENTS, AGENCIES,**  
9 **AND OTHER EQUIVALENT BODIES IN OTHER STATES IN ORDER TO FURTHER THE**  
10 **OBJECTIVES OF THIS PART.**

11           **(B) (1) THE DEPARTMENT SHALL ADOPT MEASURES TO MOVE THE STATE**  
12 **TOWARD A MORE EQUITABLE RECYCLING AND WASTE MANAGEMENT SYSTEM AND TO**  
13 **SEEK ENVIRONMENTAL JUSTICE FOR UNDERSERVED COMMUNITIES.**

14           **(2) MEASURES ADOPTED UNDER THIS SUBSECTION MAY INCLUDE:**

15                   **(I) CONDUCTING STUDIES ON HOW TO IMPROVE ACCESS TO**  
16 **RECYCLING FOR UNDERSERVED COMMUNITIES;**

17                   **(II) CONDUCTING STUDIES ON HOW TO IMPROVE SOCIAL**  
18 **EQUITY WITHIN THE RECYCLING SYSTEM, INCLUDING ENSURING EQUITABLE**  
19 **EMPLOYMENT AND DEVELOPMENT OPPORTUNITIES;**

20                   **(III) PROVIDING A PLATFORM FOR RECOMMENDATIONS FROM**  
21 **ENVIRONMENTAL JUSTICE AND COMMUNITY-BASED ORGANIZATIONS ON HOW TO**  
22 **IMPROVE THE PROGRAM;**

23                   **(IV) REQUIRING REPRESENTATIVE ORGANIZATIONS TO**  
24 **GUARANTEE PRODUCTS ARE TRANSFERRED TO RESPONSIBLE END MARKETS THAT**  
25 **MEET ENVIRONMENTAL AND PUBLIC SAFETY STANDARDS;**

26                   **(V) REQUIRING ALL CONTRACTS MADE BY A REPRESENTATIVE**  
27 **ORGANIZATION TO INCLUDE LANGUAGE GUARANTEEING A LIVABLE WAGE AND**  
28 **QUALITY BENEFITS TO WORKERS; AND**

29                   **(VI) REQUIRING REPRESENTATIVE ORGANIZATIONS TO**  
30 **TRANSLATE ALL EDUCATIONAL MATERIALS INTO THE LANGUAGES SPOKEN BY**  
31 **LOCAL POPULATIONS AND TO ENSURE THAT COLLECTION INFRASTRUCTURE IS**  
32 **ACCESSIBLE TO DISABLED RESIDENTS.**



1           **(C) THE DEPARTMENT SHALL ADOPT REGULATIONS TO ENFORCE THIS**  
2 **PART THAT INCLUDE A CLARIFICATION OF THE AUTHORITY AND RESPONSIBILITY TO**  
3 **INSPECT AND ENFORCE THE PROGRAM BETWEEN LOCAL AND STATE**  
4 **GOVERNMENTS.**

5           SECTION 2. AND BE IT FURTHER ENACTED, That:

6           (a) On or after July 1, 2026, a contract or agreement for the recycling of  
7 mattresses in existence prior to the effective date of this Act may not be renewed unless the  
8 contract or agreement conforms to or is modified to conform to the requirements of a  
9 Mattress Stewardship Program plan as enacted by this Act.

10           (b) On or before December 1, 2026, the Department of the Environment shall, if  
11 necessary, request legislation to further implement this Act.

12           SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July  
13 1, 2025.