

HOUSE BILL 920

F2
HB 708/24 – APP

5lr1267

By: **Delegates Spiegel, Kaufman, Lopez, and Terrasa**

Introduced and read first time: January 31, 2025

Assigned to: Appropriations

Committee Report: Favorable

House action: Adopted

Read second time: February 27, 2025

CHAPTER _____

1 AN ACT concerning

2 **Institutions of Postsecondary Education – Institutional Debt – Report**

3 FOR the purpose of requiring institutions of postsecondary education to submit a report on
4 institutional debt to the Maryland Higher Education Commission each year;
5 authorizing the Commission to assess a civil penalty against an institution for failure
6 to submit a report or knowingly including inaccurate information in a report;
7 establishing certain notice and hearing procedures that the Commission must follow
8 before assessing a civil penalty against an institution; and generally relating to
9 institutional debt reporting by institutions of postsecondary education.

10 BY adding to

11 Article – Education

12 Section 11–212

13 Annotated Code of Maryland

14 (2022 Replacement Volume and 2024 Supplement)

15 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

16 That the Laws of Maryland read as follows:

17 **Article – Education**

18 **11–212.**

19 **(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS**
20 **INDICATED.**

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 **(2) “ADMINISTRATIVE HOLD” MEANS ANY HOLD OR LIMITATION ON A**
2 **STUDENT’S ACCOUNT AT AN INSTITUTION OF POSTSECONDARY EDUCATION THAT**
3 **PREVENTS THE STUDENT FROM ENROLLING IN COURSES, OBTAINING OR RESIDING**
4 **IN CAMPUS HOUSING, USING FACILITIES, OR OTHERWISE LIMITING THE STUDENT’S**
5 **ACCESS TO THE INSTITUTION’S FACILITIES OR RESOURCES.**

6 **(3) “CHARGE OFF” MEANS AN ACCOUNTING MECHANISM BY WHICH**
7 **AN INSTITUTION OF POSTSECONDARY EDUCATION INDICATES IT NO LONGER**
8 **EXPECTS TO COLLECT AN INSTITUTIONAL DEBT, REGARDLESS OF WHETHER THE**
9 **INSTITUTION:**

10 **(I) REMOVES THE DEBT FROM ITS RECORDS;**

11 **(II) PURSUES THE STUDENT OWING THE DEBT;**

12 **(III) ACCEPTS PAYMENT FOR THE DEBT; OR**

13 **(IV) SELLS THE DEBT.**

14 **(4) “DEMOGRAPHIC CATEGORIES” MEANS THE FOLLOWING GROUPS**
15 **AND POPULATIONS:**

16 **(I) RACE;**

17 **(II) ETHNICITY;**

18 **(III) AGE;**

19 **(IV) GENDER;**

20 **(V) IN-STATE OR OUT-OF-STATE RESIDENCY;**

21 **(VI) ENROLLMENT STATUS; AND**

22 **(VII) DEGREE, CERTIFICATE, OR CREDENTIAL CONFERRED OR**
23 **PURSUED.**

24 **(5) (I) “INSTITUTIONAL DEBT” MEANS AN EXTENSION OF CREDIT,**
25 **DEBT, OR OBLIGATION OWED OR INCURRED BY A STUDENT, IN THE STUDENT’S**
26 **CAPACITY AS A STUDENT, TO AN INSTITUTION OF POSTSECONDARY EDUCATION.**

27 **(II) “INSTITUTIONAL DEBT” INCLUDES CREDIT, DEBT, OR**

1 OBLIGATION FOR:

- 2 1. TUITION CHARGES;
- 3 2. ROOM AND BOARD CHARGES; AND
- 4 3. FINES AND FEES.

5 (6) “NONJUDICIAL COLLECTION” MEANS COLLECTION OF
6 INSTITUTIONAL DEBT OWED BY A STUDENT TO A STATE AGENCY BY THE CENTRAL
7 COLLECTION UNIT IN THE DEPARTMENT OF BUDGET AND MANAGEMENT.

8 (7) “TUITION PAYMENT PLAN” MEANS AN AGREEMENT UNDER WHICH
9 AN INSTITUTION OF POSTSECONDARY EDUCATION ALLOWS A STUDENT TO ENROLL
10 FOR AN ACADEMIC TERM AND DEFER PAYMENT OF PARTIAL OR FULL COSTS
11 ASSOCIATED WITH THAT TERM.

12 (8) “VOLUNTARY PAYMENT” MEANS A PAYMENT MADE BY A STUDENT
13 TO AN INSTITUTION OF POSTSECONDARY EDUCATION TO PAY AN INSTITUTIONAL
14 DEBT, IN WHOLE OR IN PART, THAT WAS NOT MADE IN ACCORDANCE WITH A COURT
15 JUDGMENT OR A NONJUDICIAL COLLECTION.

16 (B) (1) ON OR BEFORE OCTOBER 1, 2026, AND EACH OCTOBER 1
17 THEREAFTER, AN INSTITUTION OF POSTSECONDARY EDUCATION SHALL SUBMIT TO
18 THE COMMISSION A REPORT ON INSTITUTIONAL DEBT IN ACCORDANCE WITH
19 SUBSECTION (C) OF THIS SECTION.

20 (2) ON OR BEFORE DECEMBER 1, 2026, AND EACH DECEMBER 1
21 THEREAFTER, THE COMMISSION SHALL, IN ACCORDANCE WITH § 2-1257 OF THE
22 STATE GOVERNMENT ARTICLE, SUBMIT A REPORT TO THE GENERAL ASSEMBLY
23 SUMMARIZING THE REPORTS SUBMITTED TO THE COMMISSION BY INSTITUTIONS OF
24 POSTSECONDARY EDUCATION UNDER THIS SECTION.

25 (C) THE REPORT REQUIRED UNDER SUBSECTION (B)(1) OF THIS SECTION
26 SHALL INCLUDE THE FOLLOWING INFORMATION AS REFLECTED ON THE LAST DAY
27 OF THE PREVIOUS FISCAL YEAR:

28 (1) TOTAL STUDENT ENROLLMENT, DISAGGREGATED BY
29 DEMOGRAPHIC CATEGORIES;

30 (2) TOTAL DOLLAR AMOUNT OF INSTITUTIONAL DEBT,
31 DISAGGREGATED BY:

- 1 **(I) DEMOGRAPHIC CATEGORIES;**
- 2 **(II) NUMBER OF ENROLLED AND FORMER STUDENTS WHO OWE**
3 **INSTITUTIONAL DEBT;**
- 4 **(III) LENGTH OF TIME INSTITUTIONAL DEBT HAS BEEN OWED;**
- 5 **(IV) TYPE OF CHARGES FOR WHICH INSTITUTIONAL DEBT WAS**
6 **INCURRED;**
- 7 **(V) PERCENTAGE AND TOTAL NUMBER OF STUDENTS WITH**
8 **INSTITUTIONAL DEBT WHO RECEIVED A FEDERAL PELL GRANT; AND**
- 9 **(VI) DEBT AMOUNT THAT ACCRUED DURING THAT FISCAL YEAR**
10 **AND DEBT AMOUNT THAT ACCRUED BEFORE THAT FISCAL YEAR;**
- 11 **(3) STATUS AND COLLECTION OF INSTITUTIONAL DEBT, INCLUDING:**
- 12 **(I) PERCENTAGE AND TOTAL AMOUNT OF INSTITUTIONAL**
13 **DEBT HELD IN GOOD STANDING AND PAST DUE;**
- 14 **(II) THE NUMBER AND TOTAL AMOUNT OF INSTITUTIONAL**
15 **DEBTS UNDER TUITION PAYMENT PLANS, INCLUDING THE PERCENTAGE THAT ARE**
16 **IN GOOD STANDING OR PAST DUE;**
- 17 **(III) THE NUMBER AND TOTAL AMOUNT OF INSTITUTIONAL**
18 **DEBTS UNDER STUDENT LOANS OWED TO THE INSTITUTION, INCLUDING THE**
19 **PERCENTAGE THAT ARE IN GOOD STANDING AND PAST DUE;**
- 20 **(IV) NUMBER OF ENROLLED STUDENTS AND FORMER STUDENTS**
21 **WHO MADE VOLUNTARY PAYMENTS TO THE INSTITUTION DURING THAT FISCAL YEAR**
22 **AND THE TOTAL AMOUNT PAID;**
- 23 **(V) PERCENTAGE AND TOTAL AMOUNT OF INSTITUTIONAL**
24 **DEBT CHARGED OFF DURING THAT FISCAL YEAR;**
- 25 **(VI) NUMBER OF STUDENT ACCOUNTS REPORTED TO A CREDIT**
26 **REPORTING AGENCY DURING THAT FISCAL YEAR;**
- 27 **(VII) PERCENTAGE AND NUMBER OF STUDENT ACCOUNTS**
28 **REFERRED TO A THIRD PARTY FOR DEBT COLLECTION OR SALE DURING THAT**
29 **FISCAL YEAR, INCLUDING DEBT COLLECTION AGENCIES, DEBT COLLECTORS, AND**
30 **DEBT BUYERS, AND TOTAL AMOUNT COLLECTED;**

1 (VIII) PERCENTAGE AND NUMBER OF STUDENT ACCOUNTS
2 SUBJECT TO LITIGATION BY THE INSTITUTION DURING THAT FISCAL YEAR AND THE
3 TOTAL AMOUNT COLLECTED; AND

4 (IX) FOR PUBLIC INSTITUTIONS ONLY, PERCENTAGE AND
5 NUMBER OF STUDENT ACCOUNTS REFERRED TO NONJUDICIAL COLLECTION DURING
6 THAT FISCAL YEAR AND THE TOTAL AMOUNT COLLECTED;

7 (4) ADMINISTRATIVE HOLD ACTIONS BY THE INSTITUTION,
8 INCLUDING:

9 (I) NUMBER OF ENROLLED STUDENTS OR FORMER STUDENTS
10 WITH AN ADMINISTRATIVE HOLD DUE TO INSTITUTIONAL DEBT; AND

11 (II) NUMBER OF ENROLLED STUDENTS OR FORMER STUDENTS
12 WHO HAVE COMPLETED ALL REQUIRED COURSES BUT ON WHOM A DEGREE HAS NOT
13 BEEN CONFERRED DUE TO INSTITUTIONAL DEBT;

14 (5) A LIST OF PERSONS USED BY THE INSTITUTION FOR
15 INSTITUTIONAL DEBT-RELATED ACTIVITIES, INCLUDING ORIGINATING LOANS,
16 ESTABLISHING AND FACILITATING INSTALLMENT PLANS OR DEBT PAYMENT, AND
17 INITIATING LAWSUITS;

18 (6) A COPY OF ANY MODEL INSTRUMENT USED BY THE INSTITUTION
19 TO ESTABLISH AN INSTITUTIONAL DEBT, INCLUDING A PROMISSORY NOTE, AN
20 ENROLLMENT AGREEMENT, A TUITION PAYMENT PLAN, OR A CONTRACT;

21 (7) A SUMMARY OF AND CITATION TO THE INSTITUTION'S POLICIES
22 RELATING TO AN ENROLLED STUDENT'S FINANCIAL OBLIGATIONS, INCLUDING:

23 (I) TUITION PAYMENT PLANS;

24 (II) STUDENT LOANS OWED TO THE INSTITUTION;

25 (III) ADMINISTRATIVE HOLDS;

26 (IV) DEBT COLLECTION; AND

27 (V) REPORTS TO CREDIT REPORTING AGENCIES; AND

28 (8) ANY OTHER INFORMATION THE COMMISSION DETERMINES IS
29 RELEVANT TO EVALUATING INSTITUTIONAL DEBTS.

1 (D) NOTHING IN THIS SECTION MAY BE CONSTRUED TO REQUIRE AN
2 INSTITUTION OF POSTSECONDARY EDUCATION TO REPORT PERSONAL IDENTIFYING
3 INFORMATION OF AN ENROLLED STUDENT OR A FORMER STUDENT.

4 (E) (1) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, THE
5 COMMISSION MAY ASSESS A CIVIL PENALTY AGAINST AN INSTITUTION OF
6 POSTSECONDARY EDUCATION IF THE INSTITUTION FAILS TO SUBMIT A REPORT
7 REQUIRED UNDER SUBSECTION (B) OF THIS SECTION OR KNOWINGLY INCLUDES
8 INACCURATE INFORMATION IN A REPORT AS DETERMINED BY THE COMMISSION.

9 (2) (I) BEFORE ASSESSING A PENALTY, THE COMMISSION SHALL
10 SEND THE INSTITUTION OF POSTSECONDARY EDUCATION A NOTICE OF THE
11 CHARGES AGAINST THE INSTITUTION AND GIVE THE INSTITUTION AN OPPORTUNITY
12 TO REQUEST A HEARING WITHIN 20 DAYS AFTER THE DATE OF RECEIPT OF THE
13 NOTICE.

14 (II) A NOTICE OF CHARGES UNDER SUBPARAGRAPH (I) OF THIS
15 PARAGRAPH SHALL:

16 1. DESCRIBE THE DEFICIENCIES IN THE REPORT; AND

17 2. DIRECT THE INSTITUTION TO CORRECT THE
18 DEFICIENCIES WITHIN 30 DAYS AFTER THE DAY THE INSTITUTION RECEIVED THE
19 NOTICE FROM THE COMMISSION.

20 (3) IF THE INSTITUTION OF POSTSECONDARY EDUCATION REQUESTS
21 A HEARING WITHIN THE 20-DAY PERIOD:

22 (I) THE COMMISSION SHALL PROMPTLY HOLD A HEARING NOT
23 LATER THAN 60 DAYS AFTER RECEIPT OF THE REQUEST FOR A HEARING; AND

24 (II) THE INSTITUTION SHALL HAVE THE OPPORTUNITY TO BE
25 HEARD PUBLICLY BEFORE THE COMMISSION IN THE INSTITUTION'S OWN DEFENSE,
26 IN PERSON, AND BY COUNSEL.

27 (4) IF THE COMMISSION DETERMINES THAT AN INSTITUTION OF
28 POSTSECONDARY EDUCATION FAILS TO SUBMIT A REPORT REQUIRED UNDER
29 SUBSECTION (B) OF THIS SECTION OR KNOWINGLY INCLUDES INACCURATE
30 INFORMATION IN A REPORT, THE COMMISSION MAY IMPOSE A CIVIL PENALTY, NOT
31 EXCEEDING \$10,000, FOR EACH VIOLATION.

32 (F) THE COMMISSION SHALL ADOPT REGULATIONS TO CARRY OUT THIS

1 SECTION.

2 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July
3 1, 2025.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.