P6 5lr2374 CF SB 862

By: Delegate Forbes (Chair, Joint Committee on Pensions)

Introduced and read first time: February 5, 2025

Assigned to: Appropriations

A BILL ENTITLED

1 AN ACT concerning

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State Retirement and Pension System - Administrative Fees - Repeal

- 3 FOR the purpose of requiring the Board of Trustees for the State Retirement and Pension 4 System to certify certain employer contribution rates each fiscal year; requiring the 5 employer contribution rates to include recognition of certain administrative and 6 operational expenses; repealing a requirement that certain administrative and 7 operational expenses of the State Retirement and Pension System and the State 8 Retirement Agency be funded by charging each participating employer an 9 administrative fee for each system participant; requiring the Board of Trustees to fund certain operating expenses of the State Retirement Agency through the 10 11 accumulation fund; and generally relating to the funding of the administrative and 12 operating expenses of the State Retirement and Pension System and the State
- 13 Retirement Agency.
- 14 BY repealing and reenacting, with amendments,
 - Article State Personnel and Pensions
- 16 Section 21–125, 21–302, 21–303, and 21–315
- 17 Annotated Code of Maryland
- 18 (2024 Replacement Volume and 2024 Supplement)
- 19 BY repealing and reenacting, without amendments,
- 20 Article State Personnel and Pensions
- 21 Section 21–301
- 22 Annotated Code of Maryland
- 23 (2024 Replacement Volume and 2024 Supplement)
- 24 BY repealing
- 25 Article State Personnel and Pensions
- 26 Section 21–316
- 27 Annotated Code of Maryland
- 28 (2024 Replacement Volume and 2024 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

3 Article – State Personnel and Pensions

- 4 21–125.
- 5 (a) The Board of Trustees shall designate an actuary who shall:
- 6 (1) give technical advice to the Board of Trustees on the operation of the 7 funds of the several systems; and
- 8 (2) perform other related duties that the Board of Trustees requires.
- 9 (b) (1) On the basis of actuarial assumptions that the Board of Trustees adopts, each year the actuary shall make a valuation of the assets and liabilities of the funds of the several systems AND SHALL RECOMMEND THE RATES OF EMPLOYER CONTRIBUTIONS TO BE CERTIFIED BY THE BOARD OF TRUSTEES.
- 13 (2) (I) 1. Each year, ON THE RECOMMENDATION OF THE ACTUARY, the Board of Trustees shall certify to the Secretary of Budget and Management and to the Governor the rates of employer contributions.
- 2. EACH YEAR, ON THE RECOMMENDATION OF THE
 ACTUARY, THE BOARD OF TRUSTEES SHALL CERTIFY TO ALL OTHER PARTICIPATING
 EMPLOYERS THE RATES OF EMPLOYER CONTRIBUTIONS.
- 19 (II) THE NORMAL CONTRIBUTION RATE RECOMMENDED BY THE
 20 ACTUARY AND CERTIFIED BY THE BOARD OF TRUSTEES FOR ALL EMPLOYERS
 21 UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH FOR EACH FISCAL YEAR SHALL
 22 INCLUDE AN AMOUNT NECESSARY FOR THE ADMINISTRATIVE AND OPERATIONAL
- 23 EXPENSES OF THE BOARD OF TRUSTEES AND THE STATE RETIREMENT AGENCY.
- 24 EXCLUDING THE ADMINISTRATIVE AND OPERATIONAL EXPENSES OF THE
- 25 INVESTMENT DIVISION.
- 26 (3) For purposes of actuarial valuation, the Board of Trustees may adopt a generally accepted method for determining the value of the assets held by the several systems.
- 29 (4) For general ledger accounting and financial reporting, the Board of 30 Trustees shall use generally accepted accounting principles.
- 31 (c) (1) At least once in each 5-year period, the actuary shall make:

- 1 actuarial investigations into the compensation, mortality, and (i) 2 service experience of the participants of each of the several systems; and 3 (ii) a valuation of the assets and liabilities of the funds of each of the 4 several systems. The Board of Trustees shall: 5 (2) 6 review the results of the investigations and valuations of the (i) 7 actuary; and 8 (ii) adopt the actuarial assumptions for each of the several systems 9 as the Board of Trustees considers necessary. 10 21 - 301.11 (a) In each State system, there is: 12 an accumulation fund; (1) 13 (2) an annuity savings fund; and 14 (3) an expense fund. 15 The Board of Trustees shall credit the assets of each State system to the (b) 16 appropriate fund of the State system according to the purpose for which the assets are held. 21 - 302.17 18 The following are obligations of the State: (a) 19 the payment of all allowances and other benefits payable under this (1)20 Division II; the creation and maintenance of reserves in the accumulation funds of 21 (2)22 the several systems; AND 23 the crediting of regular interest to the annuity savings funds of the 24several systems[; and except as provided in § 21-316 of this subtitle, the payment of the 25 **(4)** 26 expenses for administration and operation of the several systems].
- 27 (b) The assets of the several systems shall be used to pay the obligations of the 28 State specified in this section.

- 1 (c) Each fiscal year the State shall pay to the accumulation fund of each State system at least an amount that when combined with the amount in the accumulation fund of the system is sufficient to provide the allowances and other benefits payable out of the fund during that fiscal year.
- 5 21-303.
- 6 (a) The Board of Trustees shall credit to the accumulation fund of each State 7 system:
- 8 (1) all employer contributions to the State system;
- 9 (2) all interest, dividends, and other income derived from the assets of the 10 State system; and
- 11 (3) amounts transferred under § 21–311(c) or (d) of this subtitle.
- 12 (b) The Board of Trustees shall pay from the accumulation fund of a State system 13 all benefits payable under that State system except for benefits payable from the annuity 14 savings fund of that State system.
- 15 (c) (1) Each year the Board of Trustees shall transfer from the accumulation 16 fund of each State system to each member's account in the annuity savings fund of that 17 State system regular interest on the account as provided in this Division II.
- 18 (2) If a retiree who has retired because of disability is restored to 19 membership, the Board of Trustees shall transfer from the accumulation fund of the 20 appropriate State system to the annuity savings fund of that State system an amount equal 21 to the remaining portion of the retiree's annuity reserve.
- 22 (d) [(1)] Each year, the Board of Trustees shall transfer from the accumulation 23 fund of each State system to the expense fund of that system the amounts required by § 24 21-315 of this subtitle.
- [(2) On or before June 30 each year, the administrative fees that are paid by participating employers as provided in § 21–316 of this subtitle for that year shall be reimbursed to the accumulation fund of each State system for the amount transferred to the expense fund of that system under paragraph (1) of this subsection.]
- 29 21–315.
- 30 (a) The Board of Trustees shall credit to the expense fund of each State system 31 its pro rata share of:
- 32 (1) the amount [provided in the annual State budget to pay the 33 administrative and operational expenses of the Board of Trustees and the State Retirement 34 Agency] ATTRIBUTABLE TO THE ADMINISTRATIVE AND OPERATIONAL EXPENSES OF

1 THE BOARD OF TRUSTEES AND THE STATE RETIREMENT AGENCY AS CERTIFIED BY 2 THE BOARD OF TRUSTEES UNDER § 21–125 OF THIS TITLE;

- 3 (2) the amounts authorized by the Board of Trustees under this section for 4 investment management services, including personnel and operational expenses of the 5 Investment Division; and
- 6 (3) the amount authorized by the Board of Trustees to implement a closing agreement with the Internal Revenue Service regarding former members of the Employees' Retirement System or the Teachers' Retirement System who elected to become members of or participate in those State systems under former Article 73B, §§ 2–206 and 3–206 of the Code.
- 11 (b) (1) The Board of Trustees shall pay from the expense fund of each State 12 system its pro rata share of:
- 13 (i) the administrative and operational expenses of the Board of Trustees and the State Retirement Agency, in accordance with the annual State budget;
- 15 (ii) the amounts as authorized by the Board of Trustees necessary 16 for investment management services, including personnel and operational expenses of the 17 Investment Division; and
- 18 (iii) the amounts as authorized by the Board of Trustees necessary to 19 implement a closing agreement with the Internal Revenue Service regarding former 20 members of the Employees' Retirement System or the Teachers' Retirement System who 21 elected to become members of or participate in those State systems under former Article 22 73B, §§ 2–206 and 3–206 of the Code.
- 23 (2) The amounts for the personnel and operational expenses of the Investment Division shall be paid out of the accumulation fund of each State system on a 25 pro rata basis [and may not be paid by participating employers as provided in § 21–316 of this subtitle].
- 27 (c) Each year the Board of Trustees shall estimate the amount, not exceeding 28 0.22% of active member payroll, retiree benefits, and former member compensation, 29 necessary for the administrative and operational expenses of the Board of Trustees and the 30 State Retirement Agency.
- 31 (d) (1) Each quarter of the fiscal year the Board of Trustees shall estimate 32 one—fourth of an amount, not exceeding 0.5% of the market value as of the last day of the 33 preceding quarter of invested assets that are externally managed exclusive of assets 34 invested in real estate or alternative investments, necessary to procure and retain 35 investment management services other than external real estate or alternative investment 36 management services.

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- 1 (2) The Board of Trustees is not limited in the amount of investment 2 manager fees that the Board of Trustees may pay as necessary for external real estate or 3 alternative investment management services.
 - (e) (1) The amounts estimated under subsection (c) of this section shall be paid into the expense funds of the several systems during the ensuing year on a pro rata basis according to the total membership of each system.
- 7 (2) The amounts estimated under subsection (d) of this section shall be paid 8 into the expense funds of the several systems during the ensuing year on a pro rata basis 9 according to the total assets held by each system.
- 10 (f) The Board of Trustees may combine the expense funds of the several systems 11 for budgetary and administrative efficiency.
- 12 (g) (1) (i) On or before December 31 of each year, the Board of Trustees 13 shall report to the General Assembly the actual amount spent for investment management 14 services during the preceding fiscal year.
- 15 (ii) The report required under subparagraph (i) of this paragraph 16 shall include the amount of carried interest on any assets of the system.
- 17 (2) On or before December 31 each year, the Board of Trustees shall report 18 to the General Assembly the actual amount spent for Investment Division operations 19 during the preceding fiscal year.
- 20 [21–316.
- 21 (a) (1) In this section the following words have the meanings indicated.
- 22 (2) "Administrative fees" means the actual administrative and operational expenses incurred by the Board of Trustees and the State Retirement Agency as of June 30 of the second prior fiscal year.
- 25 (3) "Library" means a library that is established or operates under the 26 Education Article.
- 27 (4) "Local employer" means a participating employer other than the State.
- 28 (b) (1) Subject to paragraph (3) of this subsection, for each fiscal year, the State and each local employer shall pay to the Board of Trustees their pro rata shares of the administrative fees.
- 31 (2) The pro rata share of the administrative fees of the State and of each 32 local employer for each fiscal year shall be based on the number of members of the several 33 systems employed by the State or local employer as of June 30 of the second prior fiscal 34 year compared to the total membership of the several systems as of that date.

- (3) 1 The State shall pay the pro rata share under this section of each library. 2 **(4)** The administrative fees used to determine the pro rata shares under 3 this subsection may not include costs for the personnel and operational expenses of the Investment Division. 4 5 As part of its annual budget submission for a fiscal year, the Board of Trustees 6 shall certify to the Secretary of Budget and Management the percentage of the total 7 membership of the several systems that is employed by the State, the libraries, and each 8 local employer as of June 30 of the second prior fiscal year. 9 The Governor shall include in the budget bill an appropriation to the accumulation funds of the State Retirement and Pension System that equals the authorized 10 11 administrative fees for the fiscal year. 12 The amounts payable by the State under this section with respect to 13 members employed by each State unit shall be charged against the budget of that unit. 14 The State shall pay its pro rata share of the amount of administrative 15 fees authorized in the State budget to the Board of Trustees on July 1 of the applicable 16 fiscal year. 17 (e) (1) On or before October 1 each year, the Board of Trustees shall: 18 certify to each local employer other than a library the amount payable by the local employer for the next fiscal year that is equal to the percentage 19 20 certified under subsection (c) of this section multiplied by the amount of administrative 21 fees; and 22(ii) notify the Secretary of Budget and Management and the Department of Legislative Services of the certifications sent under item (i) of this 23 24paragraph. 25On or before October 1, January 1, April 16, and June 1 of the fiscal 26 year immediately following the certification required in paragraph (1) of this subsection, 27 each local employer shall pay to the Board of Trustees 25% of the amount certified to the 28 local employer by the Board of Trustees under paragraph (1) of this subsection.
- 32 (4) The Secretary of the Board of Trustees may allow a grace period not to 33 exceed 10 calendar days for payment of the amounts certified under this section.

within the time required, the local employer is liable for interest on delinquent amounts at

If a local employer does not pay the amounts required under this section

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(3)

a rate of 4% a year until payment.

- (5) On notification by the Secretary of the Board of Trustees that a delinquency exists, the State Comptroller immediately shall exercise the right of setoff against any money due or coming due to that local employer from the State.
- (f) On receipt of payments under this section, the Board of Trustees shall credit these amounts to the accumulation fund of the appropriate State system.]
- SECTION 2. AND BE IT FURTHER ENACTED, That, for fiscal year 2026, the amounts for the administrative and operational expenses of the Board of Trustees for the State Retirement and Pension System and the State Retirement Agency shall be paid out of the accumulation fund of each State system on a pro rata basis.
- SECTION 3. AND BE IT FURTHER ENACTED, That, for fiscal year 2027, the administrative and operational expenses of the Board of Trustees for the State Retirement and Pension System and the State Retirement Agency shall be included in the employer contribution rates certified by the Board of Trustees for the State Retirement and Pension System as provided in Section 1 of this Act.
- SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 2025.