

# SENATE BILL 305

I1, I3

5lr1348

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By: **Senators Beidle and Hettleman**

Introduced and read first time: January 13, 2025

Assigned to: Finance

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## A BILL ENTITLED

1 AN ACT concerning

2 **Financial Institutions and Activities – Virtual Currency Kiosks – Registration**  
3 **and Regulation**

4 FOR the purpose of establishing registration and operating requirements for a virtual  
5 currency kiosk operator to operate a virtual currency kiosk in the State; authorizing  
6 the Commissioner of Financial Regulation to investigate and enforce this Act in a  
7 certain manner; authorizing the Commissioner to assess and recover certain  
8 penalties for a knowing and willful violation of this Act; and generally relating to the  
9 regulation of virtual currency kiosks.

10 BY repealing and reenacting, without amendments,  
11 Article – Financial Institutions  
12 Section 1–101(a) and (g)  
13 Annotated Code of Maryland  
14 (2020 Replacement Volume and 2024 Supplement)

15 BY adding to  
16 Article – Financial Institutions  
17 Section 12–1201 through 12–1207 to be under the new subtitle “Subtitle 12. Virtual  
18 Currency Kiosks”  
19 Annotated Code of Maryland  
20 (2020 Replacement Volume and 2024 Supplement)

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
22 That the Laws of Maryland read as follows:

### Article – Financial Institutions

24 1–101.

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 (a) In this article, unless the context clearly requires otherwise, the following  
2 words have the meanings indicated.

3 (g) "Commissioner" means the Commissioner of Financial Regulation in the  
4 Maryland Department of Labor.

5 **SUBTITLE 12. VIRTUAL CURRENCY KIOSKS.**

6 **12-1201.**

7 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS  
8 INDICATED.

9 (B) (1) "VIRTUAL CURRENCY" MEANS A DIGITAL REPRESENTATION OF  
10 VALUE THAT:

11 (I) IS USED AS A MEDIUM OF EXCHANGE, UNIT OF ACCOUNT, OR  
12 STORE OF VALUE; AND

13 (II) IS NOT CURRENCY, AS DEFINED IN § 12-802 OF THIS TITLE.

14 (2) "VIRTUAL CURRENCY" DOES NOT INCLUDE:

15 (I) A DIGITAL REPRESENTATION OF VALUE THAT CAN BE  
16 REDEEMED FOR:

17 1. GOODS, SERVICES, DISCOUNTS, OR PURCHASES  
18 SOLELY AS PART OF A CUSTOMER AFFINITY OR REWARDS PROGRAM WITH THE  
19 ISSUING MERCHANT OR OTHER DESIGNATED MERCHANTS, OR BOTH; OR

20 2. DIGITAL UNITS IN ANOTHER CUSTOMER AFFINITY OR  
21 REWARDS PROGRAM THAT MAY NOT DIRECTLY OR INDIRECTLY BE CONVERTED  
22 INTO, REDEEMED, OR EXCHANGED FOR MONEY, MONETARY VALUE, BANK CREDIT,  
23 OR VIRTUAL CURRENCY; OR

24 (II) A DIGITAL REPRESENTATION OF VALUE ISSUED BY OR ON  
25 BEHALF OF A PUBLISHER THAT:

26 1. IS USED SOLELY WITHIN AN ONLINE GAME, GAME  
27 PLATFORM, OR FAMILY OF GAMES SOLD BY THE SAME PUBLISHER OR OFFERED ON  
28 THE SAME GAME PLATFORM;

29 2. HAS NO MARKET OR APPLICATION OUTSIDE OF THE  
30 ONLINE GAME, GAME PLATFORM, OR FAMILY OF GAMES;

1                   **3.     MAY NOT DIRECTLY OR INDIRECTLY BE CONVERTED**  
2 **INTO, REDEEMED, OR EXCHANGED FOR MONEY, MONETARY VALUE, BANK CREDIT,**  
3 **OR VIRTUAL CURRENCY; AND**

4                   **4.     MAY OR MAY NOT BE REDEEMABLE FOR REAL-WORLD**  
5 **GOODS, SERVICES, DISCOUNTS, OR PURCHASES.**

6           **(C)   (1)   “VIRTUAL CURRENCY KIOSK” MEANS A STAND-ALONE**  
7 **AUTOMATED PLATFORM THROUGH WHICH A CONSUMER MAY DEPOSIT OR RECEIVE**  
8 **CASH OR USE A CREDIT OR DEBIT CARD TO OBTAIN VIRTUAL CURRENCY SERVICES.**

9                   **(2)   “VIRTUAL CURRENCY KIOSK” DOES NOT INCLUDE AN AUTOMATED**  
10 **TELLER MACHINE, AS DEFINED IN § 1-401(D) OF THIS ARTICLE.**

11           **(D)   “VIRTUAL CURRENCY KIOSK OPERATOR” OR “OPERATOR” MEANS A**  
12 **PERSON WHO OWNS OR OPERATES A VIRTUAL CURRENCY KIOSK IN THE STATE.**

13           **(E)   (1)   “VIRTUAL CURRENCY SERVICE” MEANS:**

14                   **(I)   THE CONVERSION OF A VIRTUAL CURRENCY TO ANOTHER**  
15 **FORM OF VIRTUAL CURRENCY; OR**

16                   **(II)  THE PURCHASE, SALE, EXCHANGE, SWAP, OR TRANSFER OF**  
17 **VIRTUAL CURRENCY BY ANY MEANS.**

18                   **(2)   “VIRTUAL CURRENCY SERVICE” INCLUDES ANY OTHER ACTIVITY**  
19 **THAT THE COMMISSIONER IDENTIFIES AS A VIRTUAL CURRENCY SERVICE BY**  
20 **REGULATION.**

21                   **(3)   “VIRTUAL CURRENCY SERVICE” DOES NOT INCLUDE MONEY**  
22 **TRANSMISSION, AS DEFINED IN § 12-401(P) OF THIS TITLE.**

23 **12-1202.**

24           **THIS SUBTITLE APPLIES TO A VIRTUAL CURRENCY KIOSK OPERATOR.**

25 **12-1203.**

26           **(A)   BEGINNING JANUARY 1, 2026, A VIRTUAL CURRENCY KIOSK OPERATOR**  
27 **SHALL REGISTER A VIRTUAL CURRENCY KIOSK WITH THE COMMISSIONER BEFORE**  
28 **OPERATING THE VIRTUAL CURRENCY KIOSK IN THE STATE.**

1 (B) AN APPLICATION FOR REGISTRATION SHALL INCLUDE:

2 (1) THE NAME OF THE VIRTUAL CURRENCY KIOSK OPERATOR;

3 (2) THE ADDRESS OF THE VIRTUAL CURRENCY KIOSK OPERATOR;

4 (3) UNIQUE IDENTIFYING INFORMATION FOR THE VIRTUAL  
5 CURRENCY KIOSK, SUCH AS THE MANUFACTURER NAME, MODEL NUMBER, SERIAL  
6 NUMBER, OR ASSET TAG;

7 (4) IF THE VIRTUAL CURRENCY KIOSK OPERATOR INTENDS TO  
8 OPERATE THE VIRTUAL CURRENCY KIOSK FROM ANY FIXED LOCATION FOR MORE  
9 THAN 30 DAYS IN A CALENDAR YEAR, EACH PHYSICAL ADDRESS WHERE THE  
10 VIRTUAL CURRENCY KIOSK WILL BE OPERATED;

11 (5) IF THE VIRTUAL CURRENCY KIOSK OPERATOR INTENDS TO  
12 OPERATE THE VIRTUAL CURRENCY KIOSK AT ANY LOCATION FOR 30 DAYS OR LESS  
13 IN A CALENDAR YEAR, THE GEOGRAPHIC AREA WHERE THE LICENSEE INTENDS TO  
14 OPERATE THE VIRTUAL CURRENCY KIOSK; AND

15 (6) ANY OTHER INFORMATION THAT THE COMMISSIONER REQUIRES  
16 BY REGULATION.

17 (C) A VIRTUAL CURRENCY KIOSK OPERATOR:

18 (1) SHALL RENEW THE REGISTRATION ON AN ANNUAL BASIS; AND

19 (2) MAY BE REQUIRED TO PAY A FEE AT THE TIME OF RENEWAL.

20 (D) THE COMMISSIONER MAY ADOPT AND ENFORCE:

21 (1) REGISTRATION PROCEDURES FOR VIRTUAL CURRENCY KIOSKS,  
22 WHICH MAY INCLUDE THE USE OF NMLS;

23 (2) REGISTRATION FEES FOR VIRTUAL CURRENCY KIOSKS, WHICH  
24 MAY INCLUDE FEES FOR THE USE OF NMLS, TO BE PAID DIRECTLY BY THE VIRTUAL  
25 CURRENCY KIOSK OPERATOR;

26 (3) PROCEDURES AND FEES FOR RENEWING A VIRTUAL CURRENCY  
27 KIOSK'S REGISTRATION, WHICH MAY INCLUDE FEES FOR THE RENEWED USE OF  
28 NMLS, TO BE PAID DIRECTLY BY THE VIRTUAL CURRENCY KIOSK OPERATOR; AND

1           **(4) REGULATIONS REGARDING THE LIGHTING AND SAFETY OF**  
2 **VIRTUAL CURRENCY KIOSK LOCATIONS.**

3 **12-1204.**

4           **(A) A VIRTUAL CURRENCY KIOSK OPERATOR SHALL ENSURE THAT THE**  
5 **VIRTUAL CURRENCY KIOSK DOES NOT, IN CONNECTION WITH VIRTUAL CURRENCY**  
6 **SERVICES FOR A SINGLE PERSON IN THE STATE USING ONE OR MORE VIRTUAL**  
7 **CURRENCY KIOSKS, ACCEPT OR DISPENSE IN A SINGLE DAY MORE THAN \$1,000:**

8           **(1) IN CASH, INCLUDING VALUE DOWNLOADED THROUGH PRE-PAID**  
9 **ACCESS, AS DEFINED IN § 12-401(U) OF THIS TITLE; OR**

10           **(2) THE EQUIVALENT IN CREDIT.**

11           **(B) A VIRTUAL CURRENCY KIOSK OPERATOR MAY NOT IMPOSE A FEE IN**  
12 **EXCESS OF THE GREATER OF:**

13           **(1) \$5; OR**

14           **(2) 15% OF THE AMOUNT OF A VIRTUAL CURRENCY SERVICE**  
15 **TRANSACTION.**

16           **(C) A VIRTUAL CURRENCY KIOSK OPERATOR SHALL COLLECT THE**  
17 **FOLLOWING INFORMATION FROM A PERSON BEFORE ACCEPTING CASH OR CREDIT**  
18 **IN CONNECTION WITH A VIRTUAL CURRENCY SERVICE FROM THE PERSON:**

19           **(1) NAME;**

20           **(2) DATE OF BIRTH;**

21           **(3) MAILING ADDRESS;**

22           **(4) ELECTRONIC MAIL ADDRESS;**

23           **(5) PHONE NUMBER; AND**

24           **(6) A COPY OF THE PERSON'S GOVERNMENT-ISSUED**  
25 **IDENTIFICATION.**

26 **12-1205.**

1           **(A) A VIRTUAL CURRENCY KIOSK OPERATOR SHALL ENSURE THAT A**  
2 **VIRTUAL CURRENCY KIOSK DISPLAYS ON-SCREEN DISCLOSURES BEFORE EACH**  
3 **VIRTUAL CURRENCY SERVICE TRANSACTION THAT DISCLOSE ALL MATERIAL RISKS**  
4 **GENERALLY ASSOCIATED WITH VIRTUAL CURRENCY IN CLEAR AND CONSPICUOUS**  
5 **LANGUAGE.**

6           **(B) THE ON-SCREEN DISCLOSURES SHALL INCLUDE:**

7                 **(1) A SCHEDULE OF FEES AND CHARGES THAT MAY BE ASSESSED;**

8                 **(2) THE STATEMENT:**

9 **“VIRTUAL CURRENCY IS NOT MONEY OR LEGAL TENDER AND IS NOT BACKED OR**  
10 **INSURED BY THE GOVERNMENT. VIRTUAL CURRENCY ACCOUNTS AND VALUE**  
11 **BALANCES ARE NOT SUBJECT TO ANY PROTECTIONS FROM THE FEDERAL DEPOSIT**  
12 **INSURANCE CORPORATION, NATIONAL CREDIT UNION ADMINISTRATION, OR**  
13 **SECURITIES INVESTOR PROTECTION CORPORATION.”;**

14                 **(3) THE STATEMENT:**

15 **“WARNING: LOSSES DUE TO FRAUDULENT OR ACCIDENTAL VIRTUAL CURRENCY**  
16 **TRANSACTIONS ARE NOT RECOVERABLE AND TRANSACTIONS IN VIRTUAL**  
17 **CURRENCY ARE IRREVERSIBLE. VIRTUAL CURRENCY TRANSACTIONS MAY BE USED**  
18 **BY SCAMMERS IMPERSONATING LOVED ONES, THREATENING JAIL TIME, AND**  
19 **INSISTING YOU WITHDRAW MONEY FROM YOUR BANK ACCOUNT TO PURCHASE**  
20 **VIRTUAL CURRENCY.”;**

21                 **(4) THE CONTACT INFORMATION FOR THE VIRTUAL CURRENCY KIOSK**  
22 **OPERATOR, INCLUDING THE OPERATOR’S NAME, PHONE NUMBER, ADDRESS, AND**  
23 **HOURS OF OPERATION; AND**

24                 **(5) ANY OTHER INFORMATION THAT THE COMMISSIONER REQUIRES**  
25 **BY REGULATION.**

26           **(C) THE VIRTUAL CURRENCY OPERATOR SHALL ENSURE THAT A PERSON**  
27 **USING THE OPERATOR’S VIRTUAL CURRENCY KIOSK IS REQUIRED TO**  
28 **ACKNOWLEDGE AND ACCEPT EACH DISCLOSURE BEFORE THE PERSON MAY RECEIVE**  
29 **VIRTUAL CURRENCY SERVICES.**

30 **12-1206.**

1           **(A) THE COMMISSIONER MAY USE THE INVESTIGATIVE AND ENFORCEMENT**  
2 **POWERS UNDER §§ 2-113 THROUGH 2-116 OF THIS ARTICLE TO ENFORCE THIS**  
3 **SUBTITLE.**

4           **(B) (1) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, THE**  
5 **COMMISSIONER MAY IMPOSE THE PENALTIES UNDER §§ 2-113 THROUGH 2-116 OF**  
6 **THIS ARTICLE FOR A VIOLATION OF THIS SUBTITLE.**

7                   **(2) THE COMMISSIONER MAY ASSESS AGAINST A VIRTUAL CURRENCY**  
8 **KIOSK OPERATOR A CIVIL PENALTY NOT EXCEEDING \$1,000 FOR EACH KNOWING**  
9 **AND WILLFUL VIOLATION OF THIS SUBTITLE.**

10                   **(3) EACH DAY THAT A VIOLATION OCCURS OR CONTINUES IS A**  
11 **SEPARATE VIOLATION.**

12 **12-1207.**

13           **THE COMMISSIONER MAY ADOPT REGULATIONS TO CARRY OUT THIS**  
14 **SUBTITLE.**

15           **SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July**  
16 **1, 2025.**