

# SENATE BILL 615

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CF HB 816

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By: **Senator Kagan**

Introduced and read first time: January 25, 2025

Assigned to: Education, Energy, and the Environment

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## A BILL ENTITLED

1 AN ACT concerning

2 **Election Law – Petitions and Ballot Questions – Contents, Plain Language**  
3 **Requirement, and Procedures**

4 FOR the purpose of altering the information that is required to be included on the signature  
5 page of a petition seeking to place a question on the ballot and with a question on  
6 the ballot; requiring that a certain summary included on the signature page of a  
7 petition seeking to place a question on the ballot and a certain statement about a  
8 question on the ballot be written in plain language; altering the deadline by which  
9 ballot questions must be prepared and certified; requiring the State Board of  
10 Elections to make certain information regarding a ballot question available for a  
11 public comment period; requiring the State Board and each applicable local board of  
12 elections to post certain information relating to certain ballot questions for at least  
13 a certain period of time before the general election; and generally relating to petitions  
14 and ballot questions.

15 BY repealing and reenacting, with amendments,  
16 Article – Election Law  
17 Section 6–103(b), 6–201(c) and (d), 7–103(b) and (c), and 7–105  
18 Annotated Code of Maryland  
19 (2022 Replacement Volume and 2024 Supplement)

20 BY repealing and reenacting, without amendments,  
21 Article – Election Law  
22 Section 6–201(a)  
23 Annotated Code of Maryland  
24 (2022 Replacement Volume and 2024 Supplement)

25 BY adding to  
26 Article – Election Law  
27 Section 7–103(e)  
28 Annotated Code of Maryland

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



(2022 Replacement Volume and 2024 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
That the Laws of Maryland read as follows:

**Article – Election Law**

6–103.

(b) (1) The State Board shall:

(i) prepare guidelines and instructions relating to the petition process; and

(ii) design and arrange to have sample forms available to the public conforming to this title for each purpose for which a petition is authorized by law.

**(2) WHEN PREPARING GUIDELINES AND INSTRUCTIONS FOR COMPLIANCE WITH THE PLAIN LANGUAGE REQUIREMENT OF § 6–201(C)(2)(II) OF THIS TITLE, THE STATE BOARD SHALL:**

**(I) CONSIDER ANY GENERALLY ACCEPTED GUIDELINES REGARDING COMPLIANCE WITH THE FEDERAL PLAIN WRITING ACT OF 2010; AND**

**(II) PROHIBIT THE USE OF THE PASSIVE VOICE, LEGAL JARGON, AND DOUBLE NEGATIVES.**

**(3)** The guidelines, instructions, and forms shall be provided to the public, on request, without charge.

6–201.

(a) A petition shall contain:

(1) an information page; and

(2) signature pages containing not less than the total number of signatures required by law to be filed.

(c) Each signature page shall contain:

(1) a description of the subject and purpose of the petition, conforming to the requirements of regulations;

(2) if the petition seeks to place a question on the ballot[, either]:

1 (i) A BRIEF TITLE THAT DESCRIBES THE TOPIC, GOAL, OR  
2 OUTCOME OF THE BALLOT QUESTION;

3 (II) 1. a fair and accurate summary of the substantive provisions  
4 of the proposal WRITTEN IN PLAIN, CLEAR LANGUAGE THAT:

5 A. A VOTER CAN EASILY UNDERSTAND;

6 B. DOES NOT EXPLAIN THE LEGAL MECHANISM  
7 PROVIDING FOR THE POLICY CHANGE; AND

8 C. DOES NOT CONTAIN LEGAL JARGON OR USE DOUBLE  
9 NEGATIVES OR THE PASSIVE VOICE; or

10 [(ii)] 2. the full text of the proposal; AND

11 (III) A BRIEF STATEMENT EXPLAINING WHAT THE PRACTICAL  
12 OUTCOME OF EACH VOTING CHOICE WOULD BE;

13 (3) a statement, to which each signer subscribes, that:

14 (i) the signer supports the purpose of that petition process; and

15 (ii) based on the signer's information and belief, the signer is a  
16 registered voter in the county specified on the page and is eligible to have his or her  
17 signature counted;

18 (4) spaces for signatures and the required information relating to the  
19 signers;

20 (5) a space for the name of the county in which each of the signers of that  
21 page is a registered voter;

22 (6) a space for the required affidavit made and executed by the circulator;  
23 and

24 (7) any other information required by regulation.

25 (d) If the petition seeks to place a question on the ballot and the sponsor elects to  
26 print a summary of the proposal on each signature page as provided in subsection [(c)(2)(i)]  
27 (C)(2)(II)1 of this section:

28 (1) the circulator shall have the full text of the proposal present at the time  
29 and place that each signature is affixed to the page; and

1 (2) the signature page shall state that the full text is available from the  
2 circulator.

3 7–103.

4 (b) Each question shall appear on the ballot containing the following information:

5 (1) a question number or letter as determined under subsection (d) of this  
6 section;

7 (2) a brief designation of the type or source of the question;

8 (3) a brief [descriptive] title in boldface type **THAT DESCRIBES THE**  
9 **TOPIC, GOAL, OR OUTCOME OF THE BALLOT QUESTION;**

10 (4) a condensed statement [of the purpose of the question] **DESCRIBING**  
11 **THE CHANGE IN POLICY TO BE ADOPTED IN PLAIN AND CLEAR LANGUAGE THAT:**

12 (I) **A VOTER CAN EASILY UNDERSTAND;**

13 (II) **DOES NOT EXPLAIN THE LEGAL MECHANISM PROVIDING**  
14 **FOR THE POLICY CHANGE; AND**

15 (III) **DOES NOT CONTAIN LEGAL JARGON OR USE DOUBLE**  
16 **NEGATIVES OR THE PASSIVE VOICE; [and]**

17 (5) the voting choices that the voter has; **AND**

18 (6) **A BRIEF STATEMENT EXPLAINING WHAT THE PRACTICAL**  
19 **OUTCOME OF EACH VOTING CHOICE WOULD BE.**

20 (c) (1) **[The] ON OR BEFORE JULY 1 IMMEDIATELY PRECEDING A**  
21 **GENERAL ELECTION, THE** Secretary of State shall prepare and certify to the State Board[,  
22 not later than the 95th day before the general election,] the information required under  
23 subsection (b) of this section, for all statewide ballot questions and all questions relating to  
24 an enactment of the General Assembly which is petitioned to referendum.

25 (2) **[The] ON OR BEFORE JULY 1 IMMEDIATELY PRECEDING A**  
26 **GENERAL ELECTION, THE** State Board shall prepare and certify to the appropriate local  
27 board[, not later than the 105th day before the general election,] the information required  
28 under subsection (b) of this section for all questions that have been referred to the voters of  
29 one county or part of one county pursuant to an enactment of the General Assembly.

30 (3) (i) **[The] ON OR BEFORE JULY 1 IMMEDIATELY PRECEDING A**  
31 **GENERAL ELECTION, THE** county attorney of the appropriate county shall prepare and

1 certify to the State Board[, not later than the 95th day before the general election,] the  
2 information required under subsection (b) of this section for each question to be voted on in  
3 a single county or part of a county, except a question covered by paragraph (1) or paragraph  
4 (2) of this subsection.

5 (ii) If the information required under subsection (b) of this section  
6 has not been timely certified under subparagraph (i) of this paragraph, the clerk of the  
7 circuit court for the jurisdiction shall prepare and certify that information to the State  
8 Board not later than the first Friday in August.

9 (4) (i) **[The] ON OR BEFORE JULY 1 IMMEDIATELY PRECEDING A**  
10 **GENERAL ELECTION, THE** municipal attorney of the appropriate municipal corporation  
11 shall prepare and certify to the State Board[, not later than the 95th day before the general  
12 election,] the information required under subsection (b) of this section for each question to  
13 be voted on in the municipal corporation, except a question covered by paragraphs (1)  
14 through (3) of this subsection.

15 (ii) If the information required under subsection (b) of this section  
16 has not been timely certified under subparagraph (i) of this paragraph, the clerk of the  
17 circuit court for the county in which the municipal corporation is located shall prepare and  
18 certify that information to the State Board not later than the first Friday in August.

19 (5) **THE STATE BOARD SHALL MAKE THE INFORMATION SUBMITTED**  
20 **IN ACCORDANCE WITH THIS SUBSECTION AVAILABLE TO THE PUBLIC FOR A 15-DAY**  
21 **COMMENT PERIOD.**

22 (6) The information required under subsection (b) of this section for a  
23 question that is being placed on the ballot by petition may be prepared before the petition  
24 is certified under § 6-208 of this article.

25 (E) **THIS SECTION MAY NOT BE CONSTRUED TO PROHIBIT THE USE OF**  
26 **LEGISLATIVELY MANDATED BALLOT QUESTION LANGUAGE.**

27 7-105.

28 (a) A local board shall provide notice of each question to be submitted statewide  
29 and each question to be submitted to the voters of the county, by:

30 (1) specimen ballot mailed at least 1 week before any early voting period  
31 before the general election; or

32 (2) publication or dissemination by mass communication during the 3  
33 weeks immediately preceding the general election at which a question will appear on the  
34 ballot.

35 (b) (1) For any question submitted under Article XIV or Article XVI of the

1 Maryland Constitution, the notice required by subsection (a) of this section shall contain  
2 the information specified in § 7–103(b) of this title and a brief statement, prepared in clear  
3 and concise language, devoid of technical and legal terms to the extent practicable,  
4 summarizing the question.

5 (2) The statement required under paragraph (1) of this subsection shall be:

6 (i) prepared by the Department of Legislative Services;

7 (ii) approved by the Attorney General; and

8 (iii) submitted to the State Board by the first Monday in August.

9 (3) The statement required under paragraph (1) of this subsection is  
10 sufficient if it is:

11 (i) contained in an enactment by the General Assembly, and the  
12 enactment clearly specifies that the statement is to be used on the ballot; or

13 (ii) consistent with some other process mandated by the Maryland  
14 Constitution.

15 (c) The State Board shall adopt regulations governing notice of questions to  
16 appear on the ballot, including the use and content of specimen ballots and the publication  
17 or dissemination of notice by mass communication.

18 (d) (1) The complete text of a question shall be posted or available for public  
19 inspection in the office of the State Board and each applicable local board for 65 days prior  
20 to the general election.

21 (2) Copies of the complete text of all statewide questions shall be furnished  
22 by the State Board to the local boards in quantities as determined by the State Board,  
23 including quantities sufficient to provide one copy of each for posting in each polling place  
24 and in each local board office.

25 (3) An individual may receive without charge a copy of the complete text of  
26 all constitutional amendments and questions from a local board, either in person, by mail,  
27 or electronically.

28 **(E) THE STATE BOARD AND EACH APPLICABLE LOCAL BOARD SHALL POST**  
29 **IN A MANNER WIDELY ACCESSIBLE TO THE PUBLIC FOR AT LEAST 65 DAYS BEFORE**  
30 **THE GENERAL ELECTION:**

31 **(1) THE COMPLETE TEXT OF:**

32 **(I) FOR A QUESTION RELATING TO THE CREATION OR**

1 **ADOPTION OF A NEW CONSTITUTION, THE PROPOSED CONSTITUTION;**

2 **(II) FOR AN AMENDMENT UNDER ARTICLE XIV OF THE**  
3 **MARYLAND CONSTITUTION, THE PROPOSED AMENDMENT TO THE MARYLAND**  
4 **CONSTITUTION;**

5 **(III) FOR AN ENACTMENT OF THE GENERAL ASSEMBLY**  
6 **REFERRED IN ACCORDANCE WITH ARTICLE XVI OF THE MARYLAND**  
7 **CONSTITUTION, THE ENACTMENT;**

8 **(IV) FOR A PROPOSED COUNTY CHARTER OR AMENDMENT TO A**  
9 **COUNTY CHARTER UNDER ARTICLE XI-A OF THE MARYLAND CONSTITUTION:**

10 **1. THE PROPOSED CHARTER; OR**

11 **2. THE PROPOSED AMENDMENT TO A COUNTY CHARTER;**

12 **(V) FOR AN ENACTMENT OF THE GENERAL ASSEMBLY**  
13 **REFERRING A QUESTION TO THE VOTERS, THE ENACTMENT; AND**

14 **(VI) FOR A CHARTER COUNTY ENACTMENT IN ACCORDANCE**  
15 **WITH § 9-205 OF THE LOCAL GOVERNMENT ARTICLE OR A CODE COUNTY**  
16 **ENACTMENT IN ACCORDANCE WITH §§ 9-310 THROUGH 9-313 OF THE LOCAL**  
17 **GOVERNMENT ARTICLE, THE PROPOSED ENACTMENT; AND**

18 **(2) FOR EACH QUESTION POSTED UNDER ITEM (1)(II), (III), (IV), (V),**  
19 **OR (VI) OF THIS SUBSECTION, A LINK TO THE GENERAL ASSEMBLY OR COUNTY**  
20 **WEBPAGE FOR THE APPLICABLE LEGISLATION.**

21 **SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect**  
22 **October 1, 2025.**