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CONSTITUTIONAL AMENDMENT

 $\begin{array}{c} 5 lr 2457 \\ CF~HB~778 \end{array}$

By: Chair, Judicial Proceedings Committee (By Request - Maryland Judicial Conference)

Introduced and read first time: January 25, 2025

Assigned to: Judicial Proceedings

AN ACT concerning

A BILL ENTITLED

2	Circuit Court Judges - Selection and Retention Elections
3	FOR the purpose of proposing amendments to the Maryland Constitution relating to the
4	selection and tenure of circuit court judges; altering the method of filling vacancies
5	in the office of a judge of a circuit court; providing for retention elections following
6	an appointment to fill a vacancy in the office of a judge of a circuit court; providing
7	for a transitional period during which the terms of certain amendments are to
8	become effective; and submitting this amendment to the qualified voters of the State
9	for their adoption or rejection.
10	BY proposing a repeal of the Maryland Constitution
11	Article IV – Judiciary Department
12	Section 3 and 5
13	BY proposing an amendment to the Maryland Constitution
14	Article IV – Judiciary Department
15	Section 3A, 5A, and 11
16	BY proposing an addition to the Maryland Constitution
17	Article XVIII – Provisions of Limited Duration
18	Section 6
19	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
20	(Three-fifths of all the members elected to each of the two Houses concurring), That it be
21	proposed that the Maryland Constitution read as follows:
22	Article IV – Judiciary Department

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 Except for the Judges of the District Court, the Judges of the several Courts other 2 than the Supreme Court of Maryland or any intermediate courts of appeal shall, subject to 3 the provisions of Section 5 of this Article of the Constitution, be elected in Baltimore City 4 and in each county, by the qualified voters of the city and of each county, respectively, all 5 of the said Judges to be elected at the general election to be held on the Tuesday after the 6 first Monday in November, as now provided for in the Constitution. Each of the said Judges 7 shall hold the office for the term of fifteen years from the time of the election, and until the 8 Judge's successor is elected and qualified, or until the Judge shall have attained the age of 9 seventy years, whichever may first happen, and be reeligible thereto until the Judge shall 10 have attained the age of seventy years, and not after. In case of the inability of any of said 11 Judges to discharge the Judge's duties with efficiency, by reason of continued sickness, or 12 of physical or mental infirmity, it shall be in the power of the General Assembly, two-thirds 13 of the members of each House concurring, with the approval of the Governor to retire said 14 Judge from office.

- 15 3A.
- 16 (a) (1) Except as provided in paragraph (2) of this subsection, any former judge, except a former judge of the Orphans' Court, may be assigned by the Chief Justice of the Supreme Court of Maryland, upon approval of a majority of the court, to sit temporarily in any court of this State, except an Orphans' Court, as provided by law.
- 20 (2) (i) A retired judge of the Circuit Court for Montgomery County that 21 sits as the Orphans' Court for Montgomery County may be assigned by the Chief Justice of 22 the Supreme Court of Maryland, upon approval of a majority of the Supreme Court of 23 Maryland, to do an act that a judge of the Orphans' Court for Montgomery County is 24 authorized to perform.
 - (ii) A retired judge of the Circuit Court for Harford County that sits as the Orphans' Court for Harford County may be assigned by the Chief Justice of the Supreme Court of Maryland, upon approval of a majority of the Supreme Court of Maryland, to do an act that a judge of the Orphans' Court for Harford County is authorized to perform.
- 30 (b) The provisions of this section apply, notwithstanding provisions appearing 31 elsewhere in this Article pertaining to retirement of judges [upon] attaining THE age OF 32 70 YEARS.
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Upon every occurrence or recurrence of a vacancy through death, resignation, removal, disqualification by reason of age or otherwise, or expiration of the term of fifteen years of any judge of a circuit court, or creation of the office of any such judge, or in any other way, the Governor shall appoint a person duly qualified to fill said office, who shall hold the same until the election and qualification of his successor. His successor shall be elected at the first biennial general election for Representatives in Congress after the

expiration of the term of fifteen years (if the vacancy occurred in that way) or the first such 1 2

- general election after one year after the occurrence of the vacancy in any other way than
- 3 through expiration of such term. Except in case of reappointment of a judge upon expiration
- 4 of his term of fifteen years, no person shall be appointed who will become disqualified by
- 5 reason of age and thereby unable to continue to hold office until the prescribed time when
- 6 his successor would have been elected.
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- 8 A vacancy in the office of a justice or judge OF A CIRCUIT COURT OR of an appellate court, whether occasioned by the death, resignation, removal, retirement, 9 10 disqualification by reason of age, or rejection by the voters of an incumbent, the creation of 11 the office of a justice or judge, or otherwise, shall be filled as provided in this section.
 - (b) [Upon] ON the occurrence of a vacancy the Governor shall appoint, by and with the advice and consent of the Senate, a person duly qualified to fill [said office] THE VACANCY who shall hold the [same] OFFICE until the election for continuance in office as provided in subsections (c) [and], (d), AND (E) OF THIS SECTION.
 - (c) The continuance in office of a justice of the Supreme Court of Maryland, FOLLOWING AN APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection by the registered voters of the appellate judicial circuit from which the justice was appointed at the next general election following the expiration of [one] 1 year from the date of the occurrence of the vacancy which the justice was appointed to fill, and at the general election next occurring every [ten] 10 years thereafter.
 - The continuance in office of a judge of [the Appellate Court of Maryland] ANY (d) INTERMEDIATE COURTS OF APPEAL, FOLLOWING AN APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection by the registered voters of the geographical area prescribed by law at the next general election following the expiration of one year from the date of the occurrence of the vacancy which the judge was appointed to fill, and at the general election next occurring every [ten] 10 years thereafter.
 - **(E)** THE CONTINUANCE IN OFFICE OF A JUDGE OF A CIRCUIT COURT, FOLLOWING AN APPOINTMENT TO FILL A VACANCY, IS SUBJECT TO APPROVAL OR REJECTION BY THE REGISTERED VOTERS OF THE CITY OR COUNTY FROM WHICH THE JUDGE WAS APPOINTED AT THE NEXT GENERAL ELECTION FOLLOWING THE EXPIRATION OF 1 YEAR FROM THE DATE OF THE OCCURRENCE OF THE VACANCY WHICH THE JUDGE WAS APPOINTED TO FILL, AND AT THE GENERAL ELECTION NEXT OCCURRING EVERY 10 YEARS THEREAFTER.
 - [(e)] **(F)** The approval or rejection by the registered voters of a justice or judge as provided for in subsections (c) [and], (d), AND (E) OF THIS SECTION shall be a vote for the justice's or judge's retention in office for a term of [ten] 10 years or the justice's or judge's removal. The justice's or judge's name shall be on the appropriate ballot, without

- 1 opposition, and the voters shall vote yes or no for the justice's or judge's retention in office.
- 2 If the voters reject the retention in office of a justice or judge, or if the vote is tied, the office
- 3 becomes vacant [ten] 10 days after certification of the election returns.
- 4 [(f)] (G) An appellate court OR A CIRCUIT COURT justice or judge shall retire 5 when the justice or judge attains [the justice's or judge's seventieth birthday] THE AGE OF 6 70 YEARS.
- [(g)] (H) A member of the General Assembly who is otherwise qualified for appointment to judicial office is not disqualified by reason of the member's membership in a General Assembly which proposed or enacted any constitutional amendment or statute affecting the method of selection, continuance in office, or retirement or removal of a justice or judge, the creation or abolition of a court, an increase or decrease in the number of justices or judges of any court, or an increase or decrease in the salary, pension or other allowances of any justice or judge.
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The election for Judges, hereinbefore provided, and all elections for Clerks, Registers of Wills, and other officers, provided in this Constitution, except State's Attorneys, shall be certified, and the returns made, by the Clerks of the Circuit Courts of the Counties, and the Clerk of the Superior Court of Baltimore City, respectively, to the Governor, who shall issue commissions to the different persons for the offices to which they shall have been, respectively, elected; and in all such elections for officers other than **JUSTICES AND** judges of an appellate court **OR A CIRCUIT COURT**, the person having the greatest number of votes, shall be declared to be elected.

Article XVIII - Provisions of Limited Duration

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- 25 (A) (1) FOR THE PURPOSE OF IMPLEMENTING THE AMENDMENTS TO ARTICLE IV OF THE MARYLAND CONSTITUTION PROPOSED BY HOUSE BILL 778 OF 2025 CONCERNING THE SELECTION AND TENURE OF CIRCUIT COURT JUDGES, THE FOLLOWING PROVISIONS SHALL GOVERN.
- (2) IN ACCORDANCE WITH ARTICLE XIV, SECTION 1A OF THE MARYLAND CONSTITUTION, THIS SECTION SHALL EXPIRE WHEN ALL OF THE JUDGES OF THE CIRCUIT COURTS HAVE COMPLETED ALL THE TERMS FOR WHICH THE JUDGES ARE RETAINED IN OFFICE UNDER SUBSECTIONS (B) AND (C) OF THIS SECTION OR HAVE VACATED THEIR OFFICES FOR ANY REASON.
- 34 (B) (1) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE FOR AN 35 ELECTED TERM ON THE EFFECTIVE DATE OF THESE AMENDMENTS, UNLESS THE 36 JUDGE DIES, RESIGNS, RETIRES, OR IS OTHERWISE LAWFULLY REMOVED, SHALL

- 1 CONTINUE IN OFFICE UNTIL THE NEXT GENERAL ELECTION AFTER THE END OF THE
- 2 JUDGE'S ELECTED TERM OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS,
- 3 WHICHEVER OCCURS FIRST.

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- 4 (2) (I) FOLLOWING THE PERIOD DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION, CONTINUANCE IN OFFICE OF A JUDGE OF A CIRCUIT COURT IS THEN SUBJECT TO ARTICLE IV, SECTION 5A OF THE MARYLAND CONSTITUTION.
- 7 (II) IN NO EVENT SHALL ANY JUDGE OF THE CIRCUIT COURT 8 CONTINUE IN OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.
- 9 (C) (1) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE ON THE
 10 EFFECTIVE DATE OF THESE AMENDMENTS, BUT WHO HAS NOT BEEN ELECTED TO BE
 11 IN THAT OFFICE BY THE VOTERS, SHALL, WITHIN 15 DAYS AFTER THE EFFECTIVE
 12 DATE OF THESE AMENDMENTS, BE REAPPOINTED TO THAT OFFICE.
- 13 (2) (I) CONTINUANCE OF THE JUDGE OF A CIRCUIT COURT IN
 14 OFFICE UNDER PARAGRAPH (1) OF THIS SUBSECTION IS THEN SUBJECT TO ARTICLE
 15 IV, SECTION 5A OF THE MARYLAND CONSTITUTION.
- 16 (II) IN NO EVENT SHALL ANY JUDGE OF A CIRCUIT COURT CONTINUE IN OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.
- SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly determines that the amendment to the Maryland Constitution proposed by Section 1 of this Act affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland Constitution concerning local approval of constitutional amendments do not apply.
 - SECTION 3. AND BE IT FURTHER ENACTED, That the amendment to the Maryland Constitution proposed by Section 1 of this Act shall be submitted to the qualified voters of the State at the next general election to be held in November 2026 for adoption or rejection in accordance with Article XIV of the Maryland Constitution. At that general election, the vote on the proposed amendment to the Constitution shall be by ballot, and on each ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment", as now provided by law. Immediately after the election, all returns shall be made to the Governor of the vote for and against the proposed amendment, as directed by Article XIV of the Maryland Constitution, and further proceedings had in accordance with Article XIV.