

# SENATE BILL 981

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CF HB 268

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By: ~~Senator Hershey~~ Senators Hershey, Beidle, Gile, Hayes, C. Jackson, Kramer,  
Lam, Mautz, Ready, and A. Washington

Introduced and read first time: January 28, 2025

Assigned to: Finance

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Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: February 21, 2025

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## CHAPTER \_\_\_\_\_

1 AN ACT concerning

2 **Hospitals – Financial Assistance and Collection of Debts – Policies**

3 FOR the purpose of excluding a civil action on a certain contract between a hospital and a  
4 consumer from a certain provision of law establishing the statute of limitations on  
5 civil actions on certain specialties; altering provisions of law related to a hospital's  
6 financial assistance and collection of debts policies; specifying the percentage by  
7 which a hospital is required to reduce a patient's out-of-pocket expenses under  
8 certain circumstances; adding to the notice requirements relating to a hospital's  
9 financial assistance policy; prohibiting a hospital from filing a civil action to collect  
10 a debt against a patient whose outstanding debt is at or below a certain amount;  
11 altering the monthly payment amount for an income-based payment plan for  
12 medical debt; increasing the number of days before interest payments on medical  
13 debt may be assessed; increasing the number of days before a hospital is authorized  
14 to commence civil action against a patient to collect a debt; and generally relating to  
15 hospital financial assistance and collection of debts policies.

16 BY repealing and reenacting, without amendments,

17 Article – Courts and Judicial Proceedings

18 Section 5-101 and 5-1201(a) and (e)

19 Annotated Code of Maryland

20 (2020 Replacement Volume and 2024 Supplement)

21 BY repealing and reenacting, with amendments,

22 Article – Courts and Judicial Proceedings

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 Section 5–102  
2 Annotated Code of Maryland  
3 (2020 Replacement Volume and 2024 Supplement)

4 BY repealing and reenacting, without amendments,  
5 Article – Health – General  
6 Section 19–201(a) and (e) and 19–301(a) and (f)  
7 Annotated Code of Maryland  
8 (2023 Replacement Volume and 2024 Supplement)

9 BY repealing and reenacting, with amendments,  
10 Article – Health – General  
11 Section 19–214.1 and 19–214.2  
12 Annotated Code of Maryland  
13 (2023 Replacement Volume and 2024 Supplement)

14 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
15 That the Laws of Maryland read as follows:

16 **Article – Courts and Judicial Proceedings**

17 5–101.

18 A civil action at law shall be filed within three years from the date it accrues unless  
19 another provision of the Code provides a different period of time within which an action  
20 shall be commenced.

21 5–102.

22 (a) An action on one of the following specialties shall be filed within 12 years after  
23 the cause of action accrues, or within 12 years from the date of the death of the last to die  
24 of the principal debtor or creditor, whichever is sooner:

25 (1) Promissory note or other instrument under seal;

26 (2) Bond except a public officer’s bond;

27 (3) Judgment;

28 (4) Recognizance;

29 (5) Contract under seal; or

30 (6) Any other specialty.

31 (b) A payment of principal or interest on a specialty suspends the operation of  
32 this section as to the specialty for three years after the date of payment.

1 (c) This section does not apply to:

2 (1) A specialty taken for the use of the State; [or]

3 (2) A deed of trust, mortgage, or promissory note that has been signed  
4 under seal and secures or is secured by owner-occupied residential property, as defined in  
5 § 7-105.1 of the Real Property Article; OR

6 (3) A CONTRACT, INCLUDING A CONTRACT UNDER SEAL, OR A  
7 PROMISSORY NOTE OR OTHER INSTRUMENT UNDER SEAL THAT IS:

8 (I) RELATED TO AN OBLIGATION OF A CONSUMER TO PAY  
9 CONSUMER DEBT, AS DEFINED IN § 5-1201 OF THIS TITLE, THAT ARISES FROM  
10 HOSPITAL SERVICES, AS DEFINED IN § 19-201 OF THE HEALTH – GENERAL  
11 ARTICLE; AND

12 (II) BETWEEN A CONSUMER AND A HOSPITAL, AS DEFINED IN §  
13 19-301 OF THE HEALTH – GENERAL ARTICLE.

14 5-1201.

15 (a) In this subtitle the following words have the meanings indicated.

16 (e) “Consumer debt” means a secured or an unsecured debt that:

17 (1) Is for money owed or alleged to be owed; and

18 (2) Arises from a consumer transaction.

19 **Article – Health – General**

20 19-201.

21 (a) In this subtitle the following words have the meanings indicated.

22 (e) (1) “Hospital services” means:

23 (i) Inpatient hospital services as enumerated in Medicare  
24 Regulation 42 C.F.R. § 409.10, as amended;

25 (ii) Emergency services, including services provided at a  
26 freestanding medical facility licensed under Subtitle 3A of this title;

27 (iii) Outpatient services provided at a hospital;

1                   (iv) Outpatient services, as specified by the Commission in  
 2 regulation, provided at a freestanding medical facility licensed under Subtitle 3A of this  
 3 title that has received:

4                   1. A certificate of need under § 19–120(o)(1) of this title; or

5                   2. An exemption from obtaining a certificate of need under §  
 6 19–120(o)(3) of this title; and

7                   (v) Identified physician services for which a facility has  
 8 Commission–approved rates on June 30, 1985.

9                   (2) “Hospital services” includes a hospital outpatient service:

10                   (i) Of a hospital that, on or before June 1, 2015, is under a merged  
 11 asset hospital system;

12                   (ii) That is designated as a part of another hospital under the same  
 13 merged asset hospital system to make it possible for the hospital outpatient service to  
 14 participate in the 340B Program under the federal Public Health Service Act; and

15                   (iii) That complies with all federal requirements for the 340B  
 16 Program and applicable provisions of 42 C.F.R. § 413.65.

17                   (3) “Hospital services” does not include:

18                   (i) Outpatient renal dialysis services; or

19                   (ii) Outpatient services provided at a limited service hospital as  
 20 defined in § 19–301 of this title, except for emergency services.

21 19–214.1.

22                   (a) (1) In this section the following words have the meanings indicated.

23                   (2) “Financial hardship” means medical debt, incurred by a family over a  
 24 12–month period, that exceeds 25% of family income.

25                   (3) “Medical debt” means out–of–pocket expenses, [excluding] INCLUDING  
 26 co–payments, coinsurance, and deductibles, for medical costs [billed by a hospital].

27                   (4) **“MEDICALLY NECESSARY CARE” MEANS CARE THAT IS:**

28                   **(I) DIRECTLY RELATED TO DIAGNOSTIC, PREVENTIVE,**  
 29 **CURATIVE, PALLIATIVE, REHABILITATIVE, OR AMELIORATIVE TREATMENT OF AN**  
 30 **ILLNESS, INJURY, DISABILITY, OR HEALTH CONDITION;**

1 (II) CONSISTENT WITH ACCEPTED STANDARDS OF GOOD  
2 MEDICAL PRACTICE; AND

3 (III) NOT PRIMARILY FOR THE CONVENIENCE OF THE PATIENT,  
4 THE PATIENT'S FAMILY, OR THE PROVIDER.

5 (b) (1) The Commission shall require each acute care hospital and each chronic  
6 care hospital in the State under the jurisdiction of the Commission to develop a financial  
7 assistance policy for providing free and reduced-cost care to patients who lack health care  
8 coverage or whose health care coverage does not pay the full cost of the hospital bill.

9 (2) The financial assistance policy shall provide, at a minimum:

10 (i) Free medically necessary care to patients with family income at  
11 or below 200% of the federal poverty level, calculated at the time of service or updated, as  
12 appropriate, to account for any change in financial circumstances of the patient that occurs  
13 within 240 days after the initial hospital bill is provided;

14 (ii) Reduced-cost medically necessary care to low-income patients  
15 with family income above 200% of the federal poverty level, calculated at the time of service  
16 or updated, as appropriate, to account for any change in financial circumstances of the  
17 patient that occurs within 240 days after the initial hospital bill is provided;

18 (iii) [A payment plan that is available to uninsured patients with  
19 family income between 200% and 500% of the federal poverty level] **A DESCRIPTION OF**  
20 **THE AVAILABILITY OF THE PAYMENT PLAN REQUIRED UNDER § 19-214.2(D) OF THIS**  
21 **SUBTITLE; and**

22 (iv) A mechanism for a patient to request the hospital to reconsider  
23 the denial of free or reduced-cost care that includes in the request:

24 1. The Health Education and Advocacy Unit is available to  
25 assist the patient or the patient's authorized representative in filing and mediating a  
26 reconsideration request; and

27 2. The address, phone number, facsimile number, e-mail  
28 address, mailing address, and website of the Health Education and Advocacy Unit.

29 (3) (i) The Commission by regulation may establish income thresholds  
30 higher than those under [paragraph] **PARAGRAPHS (2) AND (4)** of this subsection.

31 (ii) In establishing income thresholds that are higher than those  
32 under paragraph (2) of this subsection for a hospital, the Commission shall take into  
33 account:

- 1 1. The patient mix of the hospital;
- 2 2. The financial condition of the hospital;
- 3 3. The level of bad debt experienced by the hospital; and
- 4 4. The amount of charity care provided by the hospital.

5 (4) [(i)] Subject to [subparagraphs (ii) and (iii) of this paragraph]  
 6 **INCOME THRESHOLDS SET UNDER PARAGRAPH (3) OF THIS SUBSECTION**, the  
 7 financial assistance policy required under this subsection shall provide reduced-cost  
 8 medically necessary care to patients with family income below 500% of the federal poverty  
 9 level who have a financial hardship.

10 [(ii)] A hospital may seek and the Commission may approve a family  
 11 income threshold that is different than the family income threshold under subparagraph  
 12 (i) of this paragraph.

13 (iii) In establishing a family income threshold that is different than  
 14 the family income threshold under subparagraph (i) of this paragraph, the Commission  
 15 shall take into account:

- 16 1. The median family income in the hospital's service area;
- 17 2. The patient mix of the hospital;
- 18 3. The financial condition of the hospital;
- 19 4. The level of bad debt experienced by the hospital;
- 20 5. The amount of charity care provided by the hospital; and
- 21 6. Other relevant factors.]

22 (5) (I) If a patient is eligible for reduced-cost medically necessary care  
 23 under [paragraphs] **PARAGRAPH (2)(ii) [and (4)]** of this subsection, the hospital shall  
 24 [apply the reduction that is most favorable to the patient], **AT A MINIMUM, REDUCE THE**  
 25 **PATIENT'S OUT-OF-POCKET EXPENSES FOR THE REGULATED HOSPITAL SERVICE:**

26 1. **FOR A PATIENT WITH FAMILY INCOME OF AT LEAST**  
 27 **201% BUT NOT MORE THAN 250% OF THE FEDERAL POVERTY LEVEL, BY 75%; AND**

28 2. **FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
 29 **250% BUT NOT MORE THAN 300% OF THE FEDERAL POVERTY LEVEL, BY 60%.**

1                   **(II) IF A PATIENT IS ELIGIBLE FOR REDUCED-COST MEDICALLY**  
2 **NECESSARY CARE UNDER PARAGRAPH (4) OF THIS SUBSECTION, THE HOSPITAL**  
3 **SHALL, AT A MINIMUM, REDUCE THE PATIENT'S OUT-OF-POCKET EXPENSES FOR**  
4 **THE REGULATED HOSPITAL SERVICE:**

5                   **1. FOR A PATIENT WITH FAMILY INCOME OF AT LEAST**  
6 **201% BUT NOT MORE THAN 250% OF THE FEDERAL POVERTY LEVEL, BY 75%;**

7                   **2. FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
8 **250% BUT NOT MORE THAN 300% OF THE FEDERAL POVERTY LEVEL, BY 60%;**

9                   **3. FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
10 **300% BUT NOT MORE THAN 350% OF THE FEDERAL POVERTY LEVEL, BY 50%;**

11                   **4. FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
12 **350% BUT NOT MORE THAN 400% OF THE FEDERAL POVERTY LEVEL, BY 45%;**

13                   **5. FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
14 **400% BUT NOT MORE THAN 450% OF THE FEDERAL POVERTY LEVEL, BY 40%; AND**

15                   **6. FOR A PATIENT WITH FAMILY INCOME OF MORE THAN**  
16 **450% BUT NOT MORE THAN 500% OF THE FEDERAL POVERTY LEVEL, BY 35%.**

17                   (6) If a patient has received reduced-cost medically necessary care due to  
18 a financial hardship, the patient or any immediate family member of the patient living in  
19 the same household:

20                   (i) Shall remain eligible for reduced-cost medically necessary care  
21 when seeking subsequent care at the same hospital during the 12-month period beginning  
22 on the date on which the reduced-cost medically necessary care was initially received; and

23                   (ii) To avoid an unnecessary duplication of the hospital's  
24 determination of eligibility for free and reduced-cost care, shall inform the hospital of the  
25 patient's or family member's eligibility for the reduced-cost medically necessary care.

26                   (7) The financial assistance policy required under this subsection shall  
27 provide presumptive eligibility for free medically necessary care to a patient who is not  
28 eligible for the Maryland Medical Assistance Program or Maryland Children's Health  
29 Program and:

30                   (i) Lives in a household with [children] **A CHILD WHO IS** enrolled  
31 **in the free and reduced-cost meal program AND IS ELIGIBLE FOR THE PROGRAM BASED**  
32 **ON THE HOUSEHOLD'S INCOME;**

1 (ii) Receives benefits through the federal Supplemental Nutrition  
2 Assistance Program;

3 (iii) Receives benefits through the State's Energy Assistance  
4 Program;

5 (iv) Receives benefits through the federal Special Supplemental Food  
6 Program for Women, Infants, and Children; or

7 (v) Receives benefits from any other social service program as  
8 determined by the Department and the Commission.

9 (8) (i) A hospital may consider only household monetary assets in  
10 excess of \$100,000 when determining eligibility for free and reduced-cost care under the  
11 hospital's financial assistance policy.

12 (ii) If a hospital considers household monetary assets under  
13 subparagraph (i) of this paragraph, retirement assets that the Internal Revenue Service  
14 has granted preferential tax treatment as a retirement account, including  
15 deferred-compensation plans qualified under the Internal Revenue Code or nonqualified  
16 deferred-compensation plans shall be excluded.

17 (9) (i) In determining the family income of a patient, a hospital shall  
18 apply a definition of household size that consists of the patient and, at a minimum, the  
19 following individuals:

20 1. A spouse, regardless of whether the patient and spouse  
21 expect to file a joint federal or State tax return;

22 2. Biological children, adopted children, or stepchildren; and

23 3. Anyone for whom the patient claims a personal exemption  
24 in a federal or State tax return.

25 (ii) For a patient who is a child, the household size shall consist of  
26 the child and the following individuals:

27 1. Biological parents, adopted parents, or stepparents or  
28 guardians;

29 2. Biological siblings, adopted siblings, or stepsiblings; and

30 3. Anyone for whom the patient's parents or guardians claim  
31 a personal exemption in a federal or State tax return.

32 (10) (I) A hospital shall provide notice of the hospital's financial  
33 assistance policy to the patient, the patient's family, or the patient's authorized



1 representative before discharging the patient and in each communication to the patient  
2 regarding collection of the hospital bill.

3 (II) THE NOTICE REQUIRED UNDER SUBPARAGRAPH (I) OF THIS  
4 PARAGRAPH SHALL STATE THAT THE PATIENT HAS UP TO 240 DAYS AFTER THE DAY  
5 THE PATIENT RECEIVES THE INITIAL HOSPITAL BILL TO APPLY FOR FINANCIAL  
6 ASSISTANCE FROM THE HOSPITAL.

7 (III) 1. ~~THE HOSPITAL SHALL ENSURE THAT THE PATIENT,  
8 THE PATIENT'S FAMILY, OR THE PATIENT'S AUTHORIZED REPRESENTATIVE SIGNS  
9 AND DATES THE NOTICE REQUIRED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH  
10 TO ACKNOWLEDGE THE PATIENT'S RECEIPT OF THE NOTICE BEFORE DISCHARGING  
11 THE PATIENT.~~

12 ~~2. IF A PATIENT CHOOSES NOT TO APPLY FOR FINANCIAL  
13 ASSISTANCE, THE SIGNATURE SHALL INDICATE THAT THE PATIENT IS NOT APPLYING  
14 ON THE DAY OF THE SIGNING BUT MAY APPLY WITHIN 240 DAYS IMMEDIATELY  
15 FOLLOWING THE PATIENT'S RECEIPT OF THE INITIAL HOSPITAL BILL. THE HOSPITAL  
16 SHALL OBTAIN DOCUMENTATION ENSURING THAT THE PATIENT OR THE PATIENT'S  
17 AUTHORIZED REPRESENTATIVE ACKNOWLEDGES THE PATIENT'S RECEIPT OF THE  
18 NOTICE BEFORE DISCHARGING THE PATIENT.~~

19 2. IF A PATIENT CHOOSES NOT TO APPLY FOR FINANCIAL  
20 ASSISTANCE, THE PATIENT'S DOCUMENTED ACKNOWLEDGMENT SHALL INDICATE  
21 THAT THE PATIENT IS NOT APPLYING ON THE DAY OF THE ACKNOWLEDGMENT BUT  
22 MAY APPLY WITHIN 240 DAYS IMMEDIATELY FOLLOWING THE PATIENT'S RECEIPT  
23 OF THE INITIAL HOSPITAL BILL.

24 (11) THE HOSPITAL SHALL CONSIDER ANY CHANGE IN THE PATIENT'S  
25 FINANCIAL CIRCUMSTANCE THAT OCCURS DURING THE 240-DAY PERIOD  
26 FOLLOWING THE PATIENT'S RECEIPT OF THE INITIAL HOSPITAL BILL IF THE  
27 PATIENT INFORMS THE HOSPITAL OF THE CHANGE IN FINANCIAL CIRCUMSTANCE  
28 ON OR BEFORE THE CONCLUSION OF THE 240-DAY PERIOD.

29 (c) (1) A hospital shall post a notice in conspicuous places throughout the  
30 hospital, including the billing office, informing patients of their right to apply for financial  
31 assistance and who to contact at the hospital for additional information.

32 (2) The notice required under paragraph (1) of this subsection shall:

33 (i) Be in simplified language in at least 10 point type; and

34 (ii) Be provided in the patient's preferred language or, if no preferred  
35 language is specified, each language spoken by a limited English proficient population that

1 constitutes at least 5% of the overall population within the city or county in which the  
2 hospital is located as measured by the most recent census.

3 (d) The Commission shall:

4 (1) Develop a uniform financial assistance application; and

5 (2) Require each hospital to use the uniform financial assistance  
6 application to determine eligibility for free and reduced-cost care under the hospital's  
7 financial assistance policy.

8 (e) The uniform financial assistance application:

9 (1) Shall be written in simplified language; and

10 (2) May not require documentation that presents an undue barrier to a  
11 patient's receipt of financial assistance.

12 (f) (1) Each hospital shall develop an information sheet that:

13 (i) Describes the hospital's financial assistance policy and includes  
14 a section that allows for a patient to initial that the patient has been made aware of the  
15 financial assistance policy;

16 (ii) Describes a patient's rights and obligations with regard to  
17 hospital billing and collection under the law;

18 (iii) Provides contact information for the individual or office at the  
19 hospital that is available to assist the patient, the patient's family, or the patient's  
20 authorized representative in order to understand:

21 1. The patient's hospital bill;

22 2. The patient's rights and obligations with regard to the  
23 hospital bill;

24 3. How to apply for free and reduced-cost care; and

25 4. How to apply for the Maryland Medical Assistance  
26 Program and any other programs that may help pay the bill;

27 (iv) Provides contact information for the Maryland Medical  
28 Assistance Program;

29 (v) Includes a statement that physician charges are not included in  
30 the hospital bill and are billed separately; and

1 (vi) Informs patients of the right to request and receive a written  
2 estimate of the total charges for hospital nonemergency services, procedures, and supplies  
3 that reasonably are expected to be provided for professional services by the hospital.

4 (2) The information sheet shall:

5 (i) Be in simplified language in at least 10 point type; and

6 (ii) Be in the patient's preferred language or, if no preferred  
7 language is specified, each language spoken by a limited English proficient population that  
8 constitutes at least 5% of the overall population within the city or county in which the  
9 hospital is located as measured by the most recent census.

10 (3) The information sheet shall be provided to the patient, the patient's  
11 family, or the patient's authorized representative:

12 (i) Before discharge;

13 (ii) With the hospital bill;

14 (iii) On request; and

15 (iv) In each written communication to the patient regarding  
16 collection of the hospital bill.

17 (4) The hospital bill shall include a reference to the information sheet.

18 (5) The Commission shall:

19 (i) Establish uniform requirements for the information sheet; and

20 (ii) Review each hospital's implementation of and compliance with  
21 the requirements of this subsection.

22 (g) Each hospital shall ensure the availability of staff who are trained to work  
23 with the patient, the patient's family, and the patient's authorized representative in order  
24 to understand:

25 (1) The patient's hospital bill;

26 (2) The patient's rights and obligations with regard to the hospital bill,  
27 including the patient's rights and obligations with regard to reduced-cost medically  
28 necessary care due to a financial hardship;

29 (3) How to apply for the Maryland Medical Assistance Program and any  
30 other programs that may help pay the hospital bill; and

1 (4) How to contact the hospital for additional assistance.

2 (h) Each hospital shall develop a procedure to determine a patient's eligibility  
3 under the hospital's financial assistance policy in which the hospital:

4 (1) Determines whether the patient has health insurance;

5 (2) Determines whether the patient is presumptively eligible for free or  
6 reduced-cost care under subsection (b)(7) of this section;

7 (3) Determines whether uninsured patients are eligible for public or  
8 private health insurance;

9 (4) To the extent practicable, offers assistance to uninsured patients if the  
10 patient chooses to apply for public or private health insurance;

11 (5) To the extent practicable, determines whether the patient is eligible for  
12 other public programs that may assist with health care costs;

13 (6) Uses information in the possession of the hospital, if available, to  
14 determine whether the patient is qualified for free or reduced-cost care under the hospital's  
15 financial assistance policy; and

16 (7) When a patient submits a completed application for financial  
17 assistance, determines the patient's eligibility under the hospital's financial assistance  
18 policy within 14 days after the patient applies for financial assistance and suspends any  
19 billing or collections actions while eligibility is being determined.

20 (i) A hospital may not:

21 (1) Use a patient's citizenship or immigration status as an eligibility  
22 requirement for financial assistance; or

23 (2) Withhold financial assistance or deny a patient's application for  
24 financial assistance on the basis of race, color, religion, ancestry or national origin, sex, age,  
25 marital status, sexual orientation, gender identity, genetic information, or on the basis of  
26 disability.

27 (j) Each hospital shall submit to the Commission annually at times prescribed by  
28 the Commission:

29 (1) The hospital's financial assistance policy developed under this section;  
30 and

31 (2) An annual report on the hospital's financial assistance policy that  
32 includes:

1 (i) The total number of patients who completed or partially  
2 completed an application for financial assistance during the prior year;

3 (ii) The total number of inpatients and outpatients who received:

4 1. Free care during the immediately preceding year; and

5 2. Reduced-cost care for the prior year;

6 (iii) The total number of patients who received financial assistance  
7 during the immediately preceding year by race or ethnicity and gender;

8 (iv) The total number of patients who were denied financial  
9 assistance during the immediately preceding year by race or ethnicity and gender;

10 (v) The total amount of the costs of hospital services provided to  
11 patients who received free care; and

12 (vi) The total amount of the costs of hospital services provided to  
13 patients who received reduced-cost care that was either covered by the hospital as financial  
14 assistance or that the hospital charged to the patient.

15 (k) (1) The Commission shall post on its website each hospital's financial  
16 assistance policy and annual report.

17 (2) The Commission shall compile the reports required under subsection (j)  
18 of this section and issue a hospital financial assistance report.

19 (3) The hospital financial assistance report required under paragraph (2)  
20 of this subsection shall be made available to the public free of charge.

21 (4) On or before December 1 each year, the Commission shall submit a copy  
22 of the annual hospital financial assistance report issued under paragraph (2) of this  
23 subsection, in accordance with § 2-1257 of the State Government Article, to the Senate  
24 Finance Committee and the House Health and Government Operations Committee.

25 19-214.2.

26 (a) (1) Each hospital annually shall submit to the Commission:

27 (i) At times prescribed by the Commission, the hospital's policy on  
28 the collection of debts owed by patients; and

29 (ii) A report including:

1                                   1.     The total number of patients by race or ethnicity, gender,  
2 and zip code of residence against whom the hospital, or a debt collector used by the hospital,  
3 filed an action to collect a debt owed on a hospital bill;

4                                   2.     The total number of patients by race or ethnicity, gender,  
5 and zip code of residence with respect to whom the hospital has and has not reported or  
6 classified a bad debt; and

7                                   3.     The total dollar amount of the charges for hospital services  
8 provided to patients but not collected by the hospital for patients covered by insurance,  
9 including the out-of-pocket costs for patients covered by insurance, and patients without  
10 insurance.

11                               (2)     The Commission shall post the information submitted under paragraph  
12 (1) of this subsection on its website.

13               (b)     The policy submitted under subsection (a)(1) of this section shall:

14                               (1)     Provide for active oversight by the hospital of any contract for collection  
15 of debts on behalf of the hospital;

16                               (2)     Prohibit the hospital from selling any debt;

17                               (3)     [Prohibit the charging of interest on bills incurred by self-pay patients  
18 before a court judgment is obtained;

19                               (4)]     Describe in detail the consideration by the hospital of patient income,  
20 assets, and other criteria;

21                               [(5)] (4)     Prohibit the hospital from reporting **ADVERSE INFORMATION**  
22 to a consumer reporting agency [or];

23                               (5)     **PROHIBIT THE HOSPITAL FROM** filing a civil action to collect a debt  
24 within [180] **240** days after the initial bill is provided;

25                               (6)     **PROHIBIT THE HOSPITAL FROM FILING A CIVIL ACTION TO**  
26 **COLLECT A DEBT AGAINST A PATIENT WHOSE OUTSTANDING DEBT IS AT OR BELOW**  
27 **\$500;**

28                               [(6)] (7)     Describe the hospital's procedures for collecting a debt;

29                               [(7)] (8)     Describe the circumstances in which the hospital will seek a  
30 judgment against a patient;

1           **[(8)] (9)** In accordance with subsection (c) of this section, provide for a  
2 refund of amounts collected from a patient or the guarantor of a patient who was later  
3 found to be eligible for free care within 240 days after the initial bill was provided;

4           **[(9)] (10)** If the hospital has obtained a judgment against or reported  
5 adverse information to a consumer reporting agency about a patient who later was found  
6 to be eligible for free care within 240 days after the initial bill was provided for which the  
7 judgment was awarded or the adverse information was reported, require the hospital to  
8 seek to vacate the judgment or strike the adverse information;

9           **[(10)] (11)** Provide a mechanism for a patient to:

10                   (i) Request the hospital to reconsider the denial of free or  
11 reduced-cost care;

12                   (ii) File with the hospital a complaint against the hospital or a debt  
13 collector used by the hospital regarding the handling of the patient's bill; and

14                   (iii) Allow the patient and the hospital to mutually agree to modify  
15 the terms of a payment plan offered under subsection **[(e)] (D)** of this section or entered  
16 into with the patient; and

17           **[(11)] (12)** **[Prohibit] FOR A PATIENT WHO IS ELIGIBLE FOR FREE OR**  
18 **REDUCED-COST CARE UNDER THE HOSPITAL'S FINANCIAL ASSISTANCE POLICY,**  
19 **PROHIBIT** the hospital from **[collecting additional]:**

20                   **(I) CHARGING INTEREST ON THE DEBT OWED ON A BILL FOR**  
21 **THE PATIENT BEFORE A COURT JUDGMENT IS OBTAINED; OR**

22                   **(II) COLLECTING** fees **[in an] OR ANY OTHER** amount that exceeds  
23 the approved charge for the hospital service as established by the Commission **[for which**  
24 **the medical debt is owed on a bill for a patient who is eligible for free or reduced-cost care**  
25 **under the hospital's financial assistance policy]**~~**OR A PROFESSIONAL FEE.**~~

26           (c) (1) **(I)** **[Beginning October 1, 2010, a] A** hospital shall provide for a  
27 refund of amounts exceeding \$25 collected from a patient or the guarantor of a patient  
28 who**[, within a 2-year period after the date of service,] was found to be eligible for free care**  
29 **[on the date of service] WITHIN 240 DAYS AFTER THE INITIAL BILL IS PROVIDED TO**  
30 **THE PATIENT.**

31                   **(II) THE HOSPITAL SHALL PROVIDE THE REFUND TO THE**  
32 **PATIENT NOT LATER THAN 30 DAYS AFTER DETERMINING THAT THE PATIENT WAS**  
33 **ELIGIBLE FOR FREE CARE.**

1           (2)    [A hospital may reduce the 2-year period under paragraph (1) of this  
2 subsection to no less than 30 days after the date the hospital requests information from a  
3 patient, or the guarantor of a patient, to determine the patient's eligibility for free care at  
4 the time of service, if the hospital documents the lack of cooperation of the patient or the  
5 guarantor of a patient in providing the requested information.

6           (3)]   If a patient is enrolled in a means-tested government health care plan  
7 that requires the patient to pay out-of-pocket for hospital services, a hospital's refund  
8 policy shall provide for a refund that complies with the terms of the patient's plan.

9           [(d)   A hospital may not charge interest or fees on any debt incurred on or after the  
10 date of service by a patient who is eligible for free or reduced-cost care under § 19-214.1 of  
11 this subtitle.]

12           [(e)] (D)   (1)   Subject to paragraph (2) of this subsection, a hospital shall  
13 provide in writing to each patient who incurs medical debt information about the  
14 availability of an installment payment plan for the debt.

15           (2)    A hospital shall provide the information under paragraph (1) of this  
16 subsection to the patient, the patient's family, the patient's authorized representative, or  
17 the patient's legal guardian:

18                   (i)    Before the patient is discharged;

19                   (ii)   With the hospital bill;

20                   (iii)   On request; and

21                   (iv)   In each written communication to the patient regarding  
22 collection of hospital debt.

23           (3)    (i)    The Commission shall develop guidelines, with input from  
24 stakeholders, for an income-based payment plan offered under this subsection that  
25 includes:

26                           1.    The amount of medical debt owed to the hospital;

27                           2.    The duration of the payment plan based on a patient's  
28 annual gross income;

29                           3.    Guidelines for requiring appropriate documentation of  
30 income level;

31                           4.    Guidelines for the payment amount that:



1           A.     May not exceed 5% of the [individual] patient's federal or  
2 State adjusted gross monthly **HOUSEHOLD** income **THAT TAKES INTO CONSIDERATION**  
3 **ALL INDIVIDUALS ON THE SAME FEDERAL OR STATE TAX RETURN**; and

4           B.     Shall consider financial hardship, as defined in §  
5 19–214.1(a) of this subtitle;

6           5.     Guidelines for:

7           A.     The determination of possible interest payments for  
8 patients who do not qualify for free or reduced–cost care, which may not begin before [180]  
9 **240** days after the [due date of the first payment] **INITIAL BILL IS PROVIDED**; and

10          B.     A prohibition on interest payments for patients who  
11 qualify for free or reduced–cost care **AS REQUIRED UNDER SUBSECTION (B)(12) OF THIS**  
12 **SECTION**;

13          6.     Guidelines for modification of a payment plan that does  
14 not create a greater financial burden on the patient; and

15          7.     A prohibition on penalties or fees for prepayment or early  
16 payment.

17               (ii)   A hospital may not seek legal action against a patient on a debt  
18 owed until the hospital has established and implemented a payment plan policy that  
19 complies with the guidelines developed under subparagraph (i) of this paragraph.

20           (4)   (i)   A patient shall be deemed to be compliant with a payment plan  
21 if the patient makes at least 11 scheduled monthly payments within a 12–month period.

22               (ii)   If a patient misses a scheduled monthly payment, the patient  
23 shall contact the health care facility and identify a plan to make up the missed payment  
24 within 1 year after the date of the missed payment.

25               (iii)  The health care facility may, but may not be required to, waive  
26 any additional missed payments that occur within a 12–month period and allow the patient  
27 to continue to participate in the income–based payment plan and not refer the outstanding  
28 balance owed to a collection agency or for legal action.

29           (5)   (i)   A hospital shall demonstrate that it attempted in good faith to  
30 meet the requirements of this subsection and the guidelines developed by the Commission  
31 under paragraph (3) of this subsection before the hospital:

32               1.     Files an action to collect a debt owed on a hospital bill by  
33 a patient; or

1                                   2.     Delegates collection activity to a debt collector for a debt  
2 owed on a hospital bill by a patient.

3                                   (ii)    Subparagraph (i) of this paragraph does not prohibit a hospital  
4 from using an eligibility vendor to provide outreach to a patient for purposes of assisting  
5 the patient in qualifying for financial assistance.

6           **[(f)] (E)**     (1)    For at least **[180] 240** days after **[issuing an] THE** initial patient  
7 bill **WAS PROVIDED**, a hospital may not report adverse information about a patient to a  
8 consumer reporting agency or commence civil action against a patient for nonpayment.

9                                   (2)    A hospital shall report the fulfillment of a patient's payment obligation  
10 within 60 days after the obligation is fulfilled to any consumer reporting agency to which  
11 the hospital had reported adverse information about the patient.

12                                  (3)    A hospital may not report adverse information to a consumer reporting  
13 agency regarding a patient who at the time of service was uninsured or eligible for free or  
14 reduced-cost care under § 19-214.1 of this subtitle.

15                                  (4)    A hospital may not report adverse information about a patient to a  
16 consumer reporting agency, commence a civil action against a patient for nonpayment, or  
17 delegate collection activity to a debt collector:

18                                   (i)    If the hospital was notified in accordance with federal law by the  
19 patient or the insurance carrier that an appeal or a review of a health insurance decision  
20 is pending within the immediately preceding 60 days; or

21                                   (ii)   If the hospital **[has completed] IS PROCESSING** a requested  
22 reconsideration of the denial of free or reduced-cost care that was appropriately completed  
23 by the patient **OR HAS COMPLETED THE RECONSIDERATION** within the immediately  
24 preceding 60 days.

25                                  (5)    If a hospital has reported adverse information about a patient to a  
26 consumer reporting agency, the hospital shall instruct the consumer reporting agency to  
27 delete the adverse information about the patient:

28                                   (i)    If the hospital was informed by the patient or the insurance  
29 carrier that an appeal or a review of a health insurance decision is pending, and until 60  
30 days after the appeal is complete; or

31                                   (ii)   Until 60 days after the hospital has completed a requested  
32 reconsideration of the denial of free or reduced-cost care.

33           **[(g)] (F)**     (1)    A hospital may not force the sale or foreclosure of a patient's  
34 primary residence to collect a debt owed on a hospital bill.

1           (2) A hospital may not request a lien against a patient's primary residence  
2 in an action to collect debt owed on a hospital bill.

3           (3) (i) A hospital may not [file an action against a patient to collect a  
4 debt owed on a hospital bill or] give notice to a patient under subsection [(i)] **(H)** of this  
5 section until after [180] **240** days after the initial bill was provided.

6                   (ii) If a hospital files an action to collect the debt owed on a hospital  
7 bill, the hospital may not request the issuance of or otherwise knowingly take action that  
8 would cause a court to issue:

9                           1. A body attachment against a patient; or

10                           2. An arrest warrant against a patient.

11           (4) A hospital may not request a writ of garnishment of wages or file an  
12 action that would result in an attachment of wages against a patient to collect debt owed  
13 on a hospital bill if the patient is eligible for free or reduced-cost care under § 19-214.1 of  
14 this subtitle.

15           (5) (i) A hospital may not make a claim against the estate of a deceased  
16 patient to collect a debt owed on a hospital bill if the deceased patient was known by the  
17 hospital to be eligible for free care under § 19-214.1 of this subtitle or if the value of the  
18 estate after tax obligations are fulfilled is less than half of the debt owed.

19                   (ii) A hospital may offer the family of the deceased patient the ability  
20 to apply for financial assistance.

21           (6) A hospital may not file an action to collect a debt owed on a hospital bill  
22 by a patient until the hospital determines whether the patient is eligible for free or  
23 reduced-cost care under § 19-214.1 of this subtitle.

24           **[(h)] (G)** (1) Except as provided in paragraph (2) of this subsection, a spouse  
25 or another individual may not be held liable for the debt owed on a hospital bill of an  
26 individual who is at least 18 years old.

27           (2) An individual may voluntarily consent to assume liability for the debt  
28 owed on a hospital bill of any other individual if the consent is:

29                   (i) Made on a separate document signed by the individual;

30                   (ii) Not solicited in an emergency room or during an emergency  
31 situation; and

32                   (iii) Not required as a condition of providing any emergency or  
33 nonemergency health care services.

1           **[(i)] (H)**       (1)     Subject to paragraph (2) of this subsection, at least 45 days before  
2 filing an action against a patient to collect on the debt owed on a hospital bill, a hospital  
3 shall send written notice of the intent to file an action to the patient.

4                       (2)     The notice required under paragraph (1) of this subsection shall:

5                               (i)     Be sent to the patient by certified mail and first-class mail;

6                               (ii)    Be in simplified language and in at least 10 point type;

7                               (iii)  Include:

8                                       1.     The name and telephone number of:

9                                               A.     The hospital;

10                                              B.     If applicable, the debt collector; and

11                                              C.     An agent of the hospital authorized to modify the terms of  
12 the payment plan, if any;

13                                              2.     The amount required to cure the nonpayment of debt,  
14 including past due payments, **INTEREST**, penalties, and fees;

15                                              3.     A statement recommending that the patient seek debt  
16 counseling services;

17                                              4.     Telephone numbers and Internet addresses of the Health  
18 Education Advocacy Unit in the Office of the Attorney General, available to assist patients  
19 experiencing medical debt;

20                                              5.     An explanation of the hospital's financial assistance  
21 policy; and

22                                              6.     Any other relevant information prescribed by the  
23 Commission; and

24                                              (iv)   Be provided in the patient's preferred language or, if no preferred  
25 language is specified, each language spoken by a limited English proficient population that  
26 constitutes at least 5% of the population within the jurisdiction in which the hospital is  
27 located as measured by the most recent federal census.

28                       (3)     The notice required under this subsection shall be accompanied by:

29                               (i)     An application for financial assistance under the hospital's  
30 financial assistance policy, along with instructions for completing the application for  
31 financial assistance, and the telephone number to call to confirm receipt of the application;

1 (ii) The availability of **[a] AN INCOME-BASED** payment plan to  
2 satisfy the medical debt that is the subject of the hospital debt collection action; and

3 (iii) The information sheet required under § 19-214.1(f) of this  
4 subtitle.

5 **[(j)] (I)** A complaint by a hospital in an action to collect a debt owed on a  
6 hospital bill by a patient shall:

7 (1) Include an affidavit stating:

8 (i) The date on which the **[180-day] 240-DAY** period required  
9 under subsection **[(g)(3)] (F)(3)** of this section elapsed and the nature of the nonpayment;

10 (ii) That a notice of intent to file an action under subsection **[(i)] (H)**  
11 of this section:

12 1. Was sent to the patient and the date on which the notice  
13 was sent; and

14 2. Accurately reflected the contents required to be included  
15 in the notice;

16 (iii) That the hospital provided:

17 1. The patient with a copy of the information sheet on the  
18 financial assistance policy in accordance with subsection **[(i)(3)(ii)] (H)(3)(II)** of this  
19 section; and

20 2. Notice of the financial assistance policy as documented  
21 under § 19-214.1(f) of this subtitle;

22 (iv) That the hospital made a determination regarding whether the  
23 patient is eligible for the hospital's financial assistance policy in accordance with § 19-214.1  
24 of this subtitle; and

25 (v) That the hospital made a good-faith effort to meet the  
26 requirements of subsection **[(e)] (D)** of this section; and

27 (2) Be accompanied by:

28 (i) The original or a certified copy of the hospital bill;

29 (ii) A statement of the remaining due and payable debt supported by  
30 an affidavit of the plaintiff, the hospital, or the agent or attorney of the plaintiff or hospital;

1 (iii) A copy of the most recent hospital bill sent to the patient;

2 (iv) If the defendant is eligible for federal Service Members Civil  
3 Relief Act benefits, an affidavit that the hospital is in compliance with the Act;

4 (v) A copy of the notice of intent to file an action on a hospital bill;  
5 and

6 (vi) A copy of the patient's signed certified mail acknowledgment of  
7 receipt of the written notice of intent to file an action, if received by the hospital.

8 **[(k)] (J)** If a hospital delegates collection activity to a debt collector, the hospital  
9 shall:

10 (1) Specify the collection activity to be performed by the debt collector  
11 through an explicit authorization or contract;

12 (2) Require the debt collector to abide by the hospital's credit and collection  
13 policy;

14 (3) Specify procedures the debt collector must follow if a patient appears to  
15 qualify for financial assistance; and

16 (4) Require the debt collector to:

17 (i) In accordance with the hospital's policy, provide a mechanism for  
18 a patient to file with the hospital a complaint against the hospital or the debt collector  
19 regarding the handling of the patient's bill;

20 (ii) Forward the complaint to the hospital if a patient files a  
21 complaint with the debt collector; and

22 (iii) Along with the hospital, be jointly and severally responsible for  
23 meeting the requirements of this section.

24 **[(l)] (K)** (1) The board of directors of each hospital shall review and approve  
25 the **HOSPITAL'S** financial assistance **POLICY REQUIRED UNDER § 19-214.1 OF THIS**  
26 **SUBTITLE** and debt collection **[policies of the hospital] POLICY REQUIRED UNDER THIS**  
27 **SECTION** at least every 2 years.

28 (2) A hospital may not alter its financial assistance or debt collection  
29 policies without approval by the board of directors.

30 **[(m)] (L)** The Commission shall review each hospital's implementation of and  
31 compliance with the hospital's policies and the requirements of this section.

1            **[(n)] (M)**    (1)    On or before February 1 each year, beginning in 2023, the  
2 Commission shall compile the information required under subsection (a) of this section and  
3 prepare a medical debt collection report based on the compiled information.

4                    (2)    The report required under paragraph (1) of this subsection shall be:

5                            (i)    Made available to the public free of charge; and

6                            (ii)   Submitted to the Senate Finance Committee and the House  
7 Health and Government Operations Committee in accordance with § 2–1257 of the State  
8 Government Article.

9    19–301.

10            (a)    In this subtitle the following words have the meanings indicated.

11            (f)    “Hospital” means an institution that:

12                    (1)    Has a group of at least 5 physicians who are organized as a medical  
13 staff for the institution;

14                    (2)    Maintains facilities to provide, under the supervision of the medical  
15 staff, diagnostic and treatment services for 2 or more unrelated individuals; and

16                    (3)    Admits or retains the individuals for overnight care.

17            SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
18 October 1, 2025.

Approved:

\_\_\_\_\_  
Governor.

\_\_\_\_\_  
President of the Senate.

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Speaker of the House of Delegates.