

# HOUSE BILL 859

I1, C1

6lr1713  
CF 6lr1041

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By: **Delegates Boafo, Qi, and Amprey**

Introduced and read first time: February 4, 2026

Assigned to: Economic Matters

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## A BILL ENTITLED

1 AN ACT concerning

2 **Financial Institutions – Digital Assets and Digital Asset Staking – Regulation**  
3 **(Maryland Financial Innovation Act of 2026)**

4 FOR the purpose of prohibiting certain regulation of certain activities involving digital  
5 assets by an agency or other instrumentality of the State or a political subdivision of  
6 the State; clarifying that the provision of digital asset staking as a service is excluded  
7 from a certain definition and certain filing and registration requirements under the  
8 Maryland Securities Act; and generally relating to digital asset regulation.

9 BY adding to

10 Article – Financial Institutions  
11 Section 12–1301 through 12–1304 to be under the new subtitle “Subtitle 13. Digital  
12 Assets and Digital Asset Staking”  
13 Annotated Code of Maryland  
14 (2020 Replacement Volume and 2025 Supplement)

15 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
16 That the Laws of Maryland read as follows:

17 **Article – Financial Institutions**

18 **SUBTITLE 13. DIGITAL ASSETS AND DIGITAL ASSET STAKING.**

19 **12–1301.**

20 **(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS**  
21 **INDICATED.**

22 **(B) “BLOCKCHAIN” MEANS DATA THAT IS:**

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



5 (2) DISTRIBUTED AMONG NETWORK PARTICIPANTS IN AN  
6 AUTOMATED FASHION TO CONCURRENTLY UPDATE NETWORK PARTICIPANTS ON  
7 THE STATE OF THE LEDGER AND OTHER FUNCTIONS.

8           (c) "BLOCKCHAIN PROTOCOL" MEANS A DECENTRALIZED PROTOCOL THAT  
9 IS DEPLOYED TO A BLOCKCHAIN.

10 (D) "DECENTRALIZED PROTOCOL" MEANS AUTONOMOUS COMPUTER  
11 SOFTWARE EXECUTED WITHOUT HUMAN INTERVENTION ACCORDING TO RULES  
12 ALTERED BY A PREDETERMINED MECHANISM TO FACILITATE THE TRANSFER OF  
13 DATA TO BE BROADCAST TO NODES.

14 (E) "DIGITAL ASSET" MEANS A VIRTUAL CURRENCY INCLUDING  
15 CRYPTOCURRENCY, STABLECOINS, FUNGIBLE TOKENS, NONFUNGIBLE TOKENS, AND  
16 OTHER DIGITAL REPRESENTATIONS OF VALUE USED AS A MEDIUM OF EXCHANGE,  
17 UNIT OF ACCOUNT, OR STORE OF VALUE.

18 (F) "HARDWARE WALLET" MEANS A PHYSICAL DEVICE, AND ITS  
19 ASSOCIATED KEYS. THAT:

20 (1) **IS NOT CONTINUOUSLY CONNECTED TO THE INTERNET; AND**

(2) ALLOWS A PERSON TO SECURE, TRANSFER, AND RETAIN  
INDEPENDENT CONTROL OVER A DIGITAL ASSET.

23 (G) (1) "NODE" MEANS SOFTWARE RUN ON A COMPUTER THAT:

24 (I) COMMUNICATES WITH OTHER DEVICES OR PARTICIPANTS  
25 ON A BLOCKCHAIN TO MAINTAIN CONSENSUS AND INTEGRITY OF THE BLOCKCHAIN;

**(II) CREATES AND VALIDATES DATA ON A BLOCKCHAIN; OR**

27 (III) CONTAINS AND UPDATES A COPY OF A BLOCKCHAIN.

1                   (H) “SELF-HOSTED WALLET” MEANS A DIGITAL INTERFACE, AND ITS  
2 ASSOCIATED KEYS, THAT ALLOWS A PERSON TO SECURE, TRANSFER, AND RETAIN  
3 INDEPENDENT CONTROL OVER A DIGITAL ASSET.

4                   (I) “STAKING” MEANS COMMITTING A DIGITAL ASSET TO A BLOCKCHAIN TO  
5 PARTICIPATE IN THE BLOCKCHAIN’S OPERATIONS.

6                   (J) (1) “STAKING AS A SERVICE” MEANS THE PROVISION OF TECHNICAL  
7 OR CUSTODIAL STAKING SERVICES BY A SERVICE PROVIDER, INCLUDING THE  
8 OPERATION OF A NODE AND THE INFRASTRUCTURE NECESSARY TO FACILITATE  
9 PARTICIPATION IN A BLOCKCHAIN BY THE SERVICE PROVIDER ON BEHALF OF THE  
10 PERSON THAT OWNS THE DIGITAL ASSET BEING STAKED.

11                   (2) “STAKING AS A SERVICE” DOES NOT INCLUDE THE PROVISION OF  
12 SERVICES DESIGNED TO GENERATE INVESTMENT RETURNS OR OTHER INCOME ON  
13 BEHALF OF THE PERSON THAT OWNS THE DIGITAL ASSET BEING STAKED OTHER  
14 THAN REWARDS ISSUED BY A BLOCKCHAIN.

15                   (K) “VALIDATION” MEANS THE PROCESS BY WHICH A BLOCKCHAIN  
16 PROTOCOL, THROUGH ITS CONSENSUS MECHANISM, CONFIRMS THE AUTHENTICITY  
17 AND ACCURACY OF TRANSACTIONS OR OTHER DATA ENTRIES THAT ARE THEN  
18 RECORDED ON A BLOCKCHAIN.

19                   (L) “VIRTUAL CURRENCY” HAS THE MEANING STATED IN § 12–1201 OF THIS  
20 TITLE.

21                   **12–1302.**

22                   (A) AN AGENCY OR OTHER INSTRUMENTALITY OF THE STATE OR A  
23 POLITICAL SUBDIVISION OF THE STATE MAY NOT PROHIBIT, RESTRICT, OR  
24 OTHERWISE IMPAIR THE ABILITY OF A PERSON IN THE STATE TO:

25                   (1) ACCEPT A DIGITAL ASSET AS A METHOD OF PAYMENT FOR A GOOD  
26 OR SERVICE;

27                   (2) TAKE CUSTODY OF A DIGITAL ASSET USING A SELF-HOSTED  
28 WALLET OR HARDWARE WALLET;

29                   (3) OPERATE A NODE FOR THE PURPOSE OF CONNECTING TO A  
30 BLOCKCHAIN AND PARTICIPATING IN A BLOCKCHAIN;

31                   (4) DEVELOP SOFTWARE TO DEPLOY ON A BLOCKCHAIN;

1 (5) TRANSFER DIGITAL ASSETS TO ANOTHER PERSON USING A  
2 BLOCKCHAIN; OR

3 (6) PARTICIPATE IN STAKING ON A BLOCKCHAIN.

4           **(B)** SUBSECTION (A) OF THIS SECTION PREEMPTS ANY EXISTING  
5 REGULATION, RULE, OR ORDINANCE THAT CONFLICTS WITH THIS SECTION.

6 12-1303.

7       AN OFFER TO PROVIDE OR THE PROVISION OF DIGITAL ASSET STAKING AS A  
8       SERVICE DOES NOT CONSTITUTE THE OFFER OF OR THE SALE OF AN INVESTMENT  
9       CONTRACT OR OTHER SECURITY UNDER THE MARYLAND SECURITIES ACT AND IS  
10      NOT SUBJECT TO § 11-205 OR § 11-501 OF THE CORPORATIONS AND ASSOCIATIONS  
11      ARTICLE.

12 12-1304.

13           **THIS SUBTITLE MAY NOT BE INTERPRETED TO ABROGATE OR RESTRICT THE**  
14           **AUTHORITY OF:**

SECTION 2. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that § 12–1303 of the Financial Institutions Article, as enacted by Section 1 of this Act, shall be construed as a clarification of existing law.

23 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June  
24 1, 2026.