

**Department of Legislative Services**  
Maryland General Assembly  
2026 Session

**FISCAL AND POLICY NOTE**  
**First Reader**

Senate Bill 41  
(Senator Kagan)  
Budget and Taxation

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**Commissioned Public Art - Artist Rights and Registration of Art**

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This bill prohibits an entity from including provisions in a contract for State public art that require an artist to waive copyright protections or rights under federal law, but allows an artist to choose to waive those protections or rights in writing. It also requires an entity that commissions State public art to register the art with the Maryland State Arts Council (MSAC), as specified. The bill applies only prospectively and may not be applied or interpreted to have any effect on or application to any contract entered into before October 1, 2026. “State public art” is defined as art commissioned for a project that receives State funding, regardless of whether the State funding directly paid for the public art.

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**Fiscal Summary**

**State Effect:** MSAC can register State public art with existing resources. The bill otherwise does not materially affect governmental operations or finances.

**Local Effect:** The bill is not expected to materially affect local governmental finances or operations.

**Small Business Effect:** Minimal.

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**Analysis**

**Current Law:** Section 106A of Title 17 of the U.S. Code, known as the Visual Artist Rights Act (VARA), allows artists to control the ascription and integrity of their works of visual art, including the right to prevent intentional distortion, mutilation, or destruction of their artwork, particularly if it is considered of recognized stature. VARA provides its protections only to paintings, drawings, prints, sculptures, and still photographic images

produced for exhibition only if they exist as single copies or in limited editions of 200 or fewer copies, signed and numbered by the artist.

### *Prohibited Provisions in State Contracts*

State law delineates provisions that may not be included in a State contract. Except as required by State or federal law, a State contract may not contain a provision:

- that requires the State to indemnify, defend, or hold harmless another person without an appropriation of State funds for that purpose;
- by which the State agrees to binding arbitration or any other binding extrajudicial dispute resolution process;
- that names a jurisdiction or venue for any action or dispute against the State other than a court of proper jurisdiction in the State;
- that requires the State to agree to limit the liability for any direct loss to the State, as specified, or that would otherwise impose an indemnification obligation on the State;
- that requires the State to be bound by a term or condition that (1) is unknown to the State at the time of signing the contract; (2) may be unilaterally changed by the other party; or (3) is electronically accepted by a State employee without authority;
- that requires a person other than the Attorney General of Maryland to serve as legal counsel for the State, except as allowed under current law;
- that is inconsistent with the State's Open Meetings Act or Public Information Act;
- that binds the State to pay unappropriated amounts or otherwise causes the State to incur unfunded liabilities, as specified under State law;
- for automatic renewal that obligates the State to allocate funding in subsequent fiscal years; or
- that limits the State's ability to recover the cost of a replacement contractor.

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### **Additional Information**

**Recent Prior Introductions:** Similar legislation has been introduced within the last three years. See SB 1006 and HB 961 of 2025.

**Designated Cross File:** None.

**Information Source(s):** Department of Commerce; Judiciary (Administrative Office of the Courts); Department of General Services; Department of Legislative Services

**Fiscal Note History:** First Reader - January 16, 2026  
gj/mcr

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Analysis by: Andrew Stover

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510