



RACIAL EQUITY IMPACT NOTE

DEPARTMENT OF LEGISLATIVE SERVICES
MARYLAND ▪ GENERAL ▪ ASSEMBLY

2023 Session
HB0660

Criminal Procedure - Expungement - Convictions

Bill Summary

This bill authorizes a person to file a petition for expungement under § 10-110 of the Criminal Procedure Article if the person has been convicted of a misdemeanor that is a violation of § 21-902 of the Transportation Article (drunk and drugged driving) or a felony that is a violation of § 3-202 (first-degree assault – if the crime did not involve domestic violence and the person has no other convictions); § 3-403 (robbery with a dangerous weapon); or § 3-405 (carjacking/armed carjacking) of the Criminal Law Article.

Racial Equity Impact Statement

The bill's provisions authorizing expungement petitions for specified offenses will positively impact all individuals experiencing the adverse consequences of a criminal record, especially in the areas of employment and economic security. Data suggests that Black or African American individuals convicted of the crimes covered under the bill may benefit the most as evidenced by their general overrepresentation in the incarcerated population of the State. The exact magnitude of the impact cannot be reliably estimated without demographic data on expungement applications and completed expungements.

Analysis

The bill authorizes petitions for expungement to be filed by individuals convicted of misdemeanor drunk and drugged driving, robbery with a dangerous weapon, carjacking/armed carjacking, or first-degree assault provided the crime was not one of domestic violence and the offender has no other convictions. While there is no data available to determine the demographic makeup of the portion of the incarcerated population convicted of the offenses covered under the bill, it will likely impact Black or African American individuals to a greater extent as Maryland incarcerates these

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individuals at disproportionately high rates. The Department of Public Safety and Correctional Services reports that for fiscal 2022, Black or African American individuals made up 71% of Maryland's prison population contrasted with their 29% share of the State's overall population.

According to the Administrative Office of the Courts, there were 38,448 orders for expungement in both the District and circuit court combined for fiscal 2022. In addition, there were 6,279 guilty dispositions for the offenses covered under the bill for the same year. There is no demographic data available that indicates the racial and ethnic composition of expungement applicants. However, if the demographics of applicants for expungement are similar to the demographics of the individuals incarcerated in the State, there would be both a significant number and percentage of Black or African American individuals who would be newly eligible to seek expungement for the offenses under the bill.

The bill's provisions may yield positive outcomes as evidence suggests that those who are able to expunge their criminal records are more likely to be employed and have higher wages than those who are not. A 2016 report conducted by the Governor's Office of Crime Prevention, Youth, and Victim Services details the collateral consequences to having a criminal record. These adverse effects include reduced access to housing, public services, voting, holding public office, employment opportunities, and professional licensure. These difficulties in turn can increase recidivism and could perpetuate a larger cycle of involvement in the carceral system.

Conclusion

Authorizing expungement of criminal records for additional offenses as provided under the bill could alleviate some of the negative consequences of having a criminal record, especially for Black or African American individuals who face convictions and imprisonment at disproportionately high rates. Without historical demographic data associated with expungement applications and successful expungements, however, the exact impact of the bill on various racial and ethnic groups cannot be reliably estimated.

Information Sources: Pew Charitable Trusts; Department of Public Safety and Correctional Services; Administrative Office of the Courts; Governor's Office of Crime Prevention, Youth, and Victim Services; Department of Legislative Services

Analysis by: Dr. Mikaela Zimmerman

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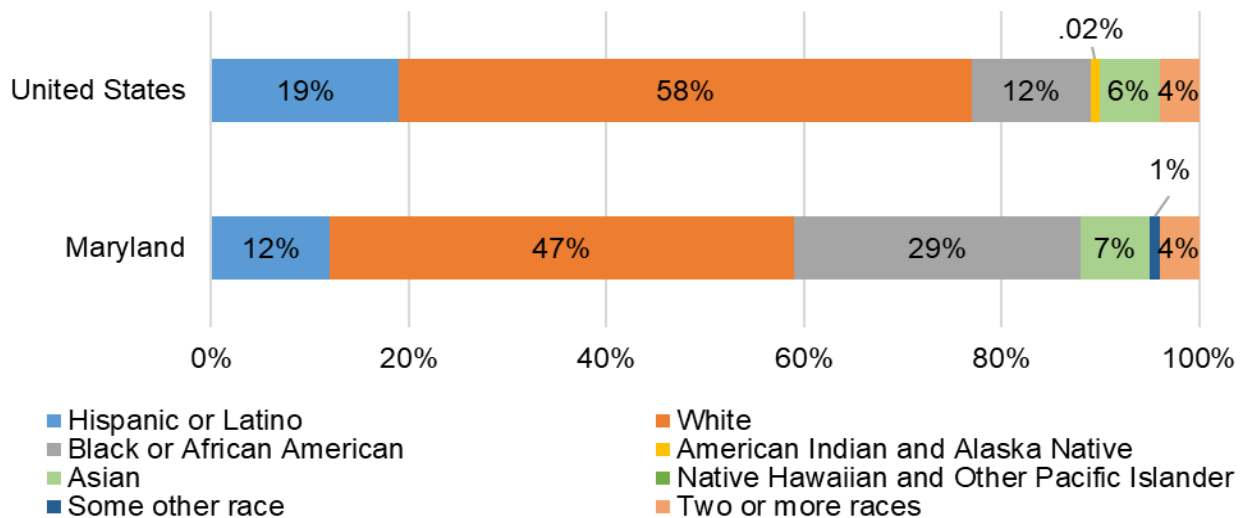
Appendix – Maryland Demographics

Race and Ethnicity of the Maryland Population

Maryland’s 2020 census population is 6,177,244, a 7% increase from the 2010 census count and approximately 2% higher than the 2019 census population estimates. In addition to an increase in population, Maryland’s racial demographics have become more diverse. Maryland is now a state in which racial minorities make up a majority of its total population. Notable changes relevant to this shift are the increase in groups who identify as “other” and “multiracial” (*i.e.*, two or more racial identities), which total 5% of the State’s population. Additionally, the change in demographics is due to the decrease in the number of individuals who only report “white” as their racial group. Despite this decrease, non-Hispanic whites remain the largest single race demographic group in the State of Maryland comprising 47% of the State’s population.

Compared to the U.S. population overall, Maryland’s population of individuals who identify as a single race is more diverse. Maryland is ranked as the fourth most diverse state by the U.S. Census Bureau’s [Diversity Index](#). As shown in **Exhibit 1**, in Maryland, 47% identify as white alone compared to 58% of the national population. Similarly, 51% of the population identify as non-white or multi-racial compared to 38% of the national population. In both the State and national population, the largest shares of the non-white population are individuals who are Black or African American, with 29% of the State population identifying only as Black or African American and another 2.5% identifying as Black in combination with some other race. Maryland’s Asian population is 7%, which is slightly higher than the Asian share of the national population of 6%. The State’s overall population by ethnicity, however, is slightly less diverse than the U.S. population; 12% of the State’s population identified as Hispanic or Latino compared to 19% of the U.S. population.

Exhibit 1
U.S. and Maryland Population by Race and Ethnicity
2020



Source: U.S. Census Bureau, 2020 Census Redistricting Data (Public Law 94-171), Table ID P2, HISPANIC OR LATINO, AND NOT HISPANIC OR LATINO BY RACE.