
Maryland Emergency Medical System Operations Fund Fiscal 2026 Budget Overview

**Department of Legislative Services
Office of Policy Analysis
Annapolis, Maryland**

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Analysis of the FY 2026 Maryland Executive Budget, 2025

Maryland Emergency Medical System Operations Fund

Fiscal 2026 Budget Overview

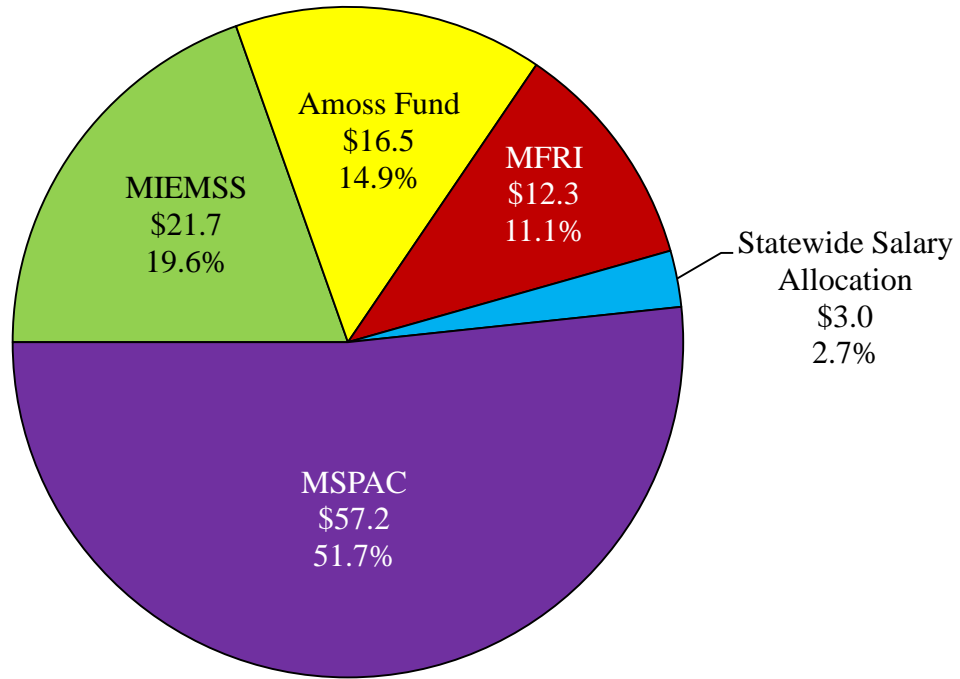
Program Description

Funding for Maryland's emergency medical services (EMS) system is provided from a variety of State, local, and volunteer sources. Annual State budget support for EMS is provided from the Maryland Emergency Medical System Operations Fund (MEMSOF). Chapters 717, 718, and 719 of 2024 modified a revenue source to the fund, as well as increased expenditures for the Senator William H. Amoss Fire, Rescue, and Ambulance Fund (Amoss Fund). Beginning in fiscal 2025, the source of revenue for MEMSOF is up to \$29.50 of a \$40.00 annual surcharge on motor vehicle registrations – or up to \$49.00 if collected biennially – for certain classes of vehicles as specified in § 13-954 of the Transportation Article. Funding from a \$7.50 moving violation surcharge has also been credited to MEMSOF since fiscal 2014. Interest earned on the fund balance is credited to the fund.

Maryland Emergency Medical System Operations Fund Fiscal 2026 Allowance

The fiscal 2026 allowance provides for \$110.6 million in total expenditures funded from MEMSOF. **Exhibit 1** provides the percentage breakdown of each MEMSOF entity relative to total spending. The Maryland State Police Aviation Command (MSPAC) (51.7%); the Maryland Institute for Emergency Medical Services Systems (MIEMSS) (19.6%); and the Amoss Fund (14.9%) make up the largest portions of MEMSOF expenditures. Of MSPAC's \$57.2 million planned special fund expenditure, \$5.5 million is contingent upon legislation expanding the allowable uses of MEMSOF; as introduced, a provision in the Budget Reconciliation and Financing Act (BRFA) of 2025 (HB 352 or SB 321) would allow MEMSOF funds to support general operations of MSPAC in fiscal 2025 and 2026 in addition to medically oriented functions.

Exhibit 1
MEMSOF Fiscal 2026 Expenditures
(\$ in Millions)



Amoss Fund: Senator William H. Amoss Fire, Rescue, and Ambulance Fund
MEMSOF: Maryland Emergency Medical System Operations Fund
MFRI: Maryland Fire and Rescue Institute
MIEMSS: Maryland Institute for Emergency Medical Services Systems
MSPAC: Maryland State Police Aviation Command

Note: Percentages may not sum to total due to rounding. The statewide salary allocation reflects expected salary adjustments for MFRI, MIEMSS, and MSPAC currently budgeted in the Department of Budget and Management Statewide Account. Of the \$57.2 million allocation for MSPAC, \$5.5 million is contingent on the enactment of legislation to expand the allowable uses of MEMSOF in fiscal 2026.

Source: Governor’s Fiscal 2026 Budget Books; Department of Legislative Services

Exhibit 2 shows MEMSOF expenditures from fiscal 2024 to 2026. The fiscal 2025 working appropriation accounts for proposed deficiency appropriations for four recipients. Maryland Fire and Rescue Institute (MFRI) expenditures increase by \$678,706 for salary enhancements. MIEMSS expenditures increase by \$280,000 to fund the Parole Tower renovation project. A deficiency removes MEMSOF support for the R Adams Cowley Shock Trauma Center (Shock Trauma Center) due to the creation of a new fund source in Chapters 717, 718, and 719 for which a separate deficiency appropriation adds funding. A \$5.5 million deficiency replacing general funds to MSPAC, contingent on legislation, supports general operations of MSPAC.

Exhibit 2
MEMSOF Expenditures
Fiscal 2024-2026

	<u>2024</u> <u>Actual</u>	<u>2025</u> <u>Working</u>	<u>2026</u> <u>Allowance</u>	<u>2025-2026</u> <u>\$ Change</u>	<u>2025-2026</u> <u>% Change</u>
MFRI – R75T00.01	\$10,701,473	\$11,812,770	\$12,280,248	\$467,478	4.0%
MIEMSS – D53T00.01	18,587,794	19,352,423	21,665,756	2,313,333	12.0%
Shock Trauma Center – M00R01.01	8,700,000	0	0	0	n/a
Amoss Fund – D50H01.06	15,000,000	15,000,000	16,500,000	1,500,000	10.0%
MSPAC – W00A01.04	45,183,318	50,711,372	57,171,448	6,460,076	12.7%
Statewide Salary Allocation	n/a	2,946,827	3,005,764	58,937	2.0%
Total	\$98,172,585	\$99,823,392	\$110,623,216	\$10,799,824	10.8%

Amoss Fund: Senator William H. Amoss Fire, Rescue, and Ambulance Fund
MEMSOF: Maryland Emergency Medical System Operations Fund
MFRI: Maryland Fire and Rescue Institute
MIEMSS: Maryland Institute for Emergency Medical Services Systems
MSPAC: Maryland State Police Aviation Command
Shock Trauma Center: R Adams Cowley Shock Trauma Center

Note: The fiscal 2024 expenditure for the Shock Trauma Center includes a one-time grant of \$5.0 million in addition to the annual operating subsidy, as required by Chapter 101 of 2023. The fiscal 2025 working appropriation includes deficiencies for MFRI, MIEMSS, MSPAC, and the Shock Trauma Center. The fiscal 2025 working appropriation and fiscal 2026 allowance do not recognize adjustments for salary enhancements that are currently budgeted within the Department of Budget and Management for MFRI, MIEMSS, and MSPAC. These costs make up the statewide salary allocation expense category. The fiscal 2026 costs of the fiscal 2025 salary enhancements are included in the fiscal 2026 allowance.

Source: Governor’s Fiscal 2026 Budget Books; Department of Legislative Services

Maryland Emergency Medical System Operations Fund – Fiscal 2026 Budget Overview

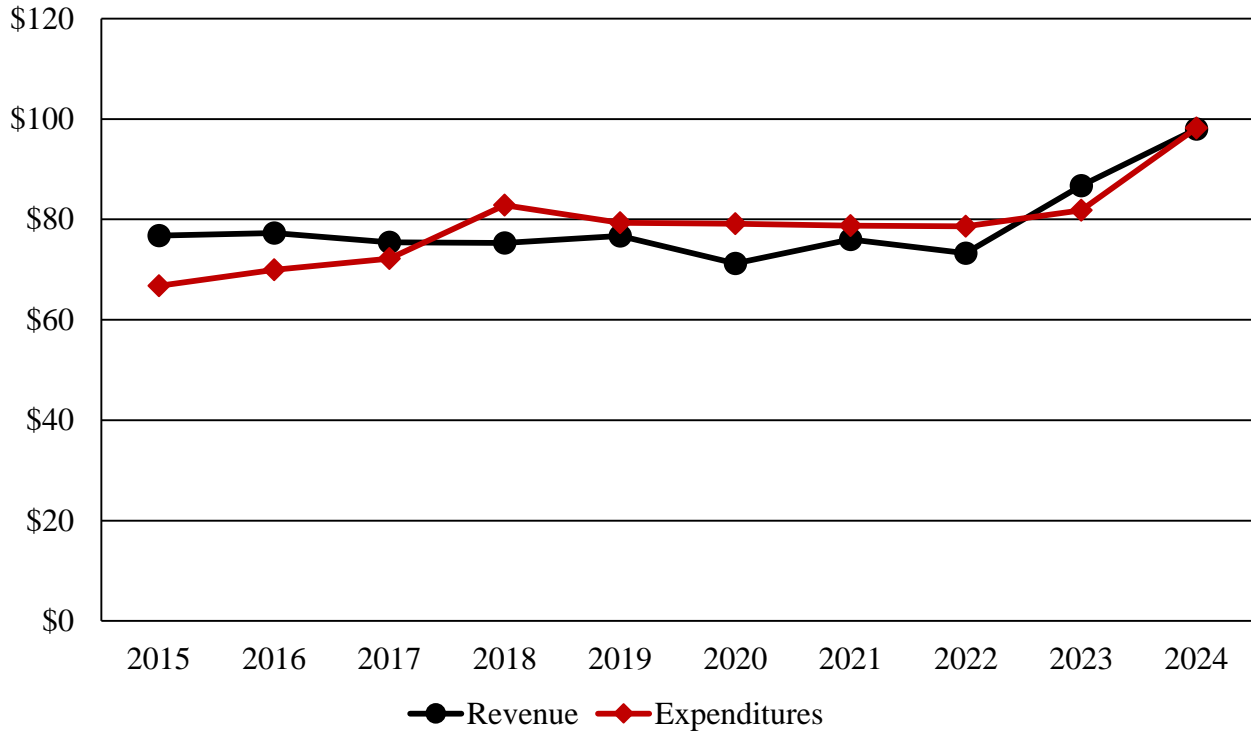
The fiscal 2026 allowance for total MEMSOF expenditures increases by 10.8% compared with fiscal 2025, accounting for the proposed deficiency appropriations and contingent reductions. Because the fiscal 2025 working appropriation and fiscal 2026 allowance do not recognize adjustments for salary enhancements that are currently budgeted within the Department of Budget and Management (DBM), personnel expenses may increase expenditures for MFRI, MIEMSS, and MSPAC. However, the fiscal 2026 costs of the fiscal 2025 salary enhancements are included in the fiscal 2026 allowance and therefore contribute to the growth in funding between fiscal years.

When comparing the uses of MEMSOF, most of the growth is attributable to higher expenditure for MSPAC. Between fiscal 2025 and 2026, MSPAC's use of MEMSOF increases by 12.7%. In addition to employee compensation enhancement funding, MSPAC costs increase for overtime and due to higher maintenance and repair costs for the helicopter fleet. MIEMSS expenditures from the fund increase in fiscal 2026 by 12.0%. The agency receives additional funding for 1 new commercial ambulance inspector position and software contract costs increase for its patient reporting and provider licensure and certification system. The increase of \$1.5 million (10.0%) for the Amoss Fund is due to a mandate established by Chapters 717, 718, and 719.

Historical Revenues and Expenditures

Exhibit 3 shows MEMSOF revenues and expenditures from fiscal 2015 through 2024. Beginning in fiscal 2014, the Motor Vehicle Administration (MVA) increased the registration fee, resulting in \$10.0 million surpluses in fiscal 2014 and 2015, with smaller surpluses in fiscal 2016 and 2017. MEMSOF revenues continued to outpace expenses through fiscal 2017. Between fiscal 2022 and 2023, revenues increased by 18.4% in response to a \$700,420 (1.0%) increase in registration fee revenue and a \$10.0 million general fund cash infusion. In fiscal 2022 and 2023, DBM also transferred \$0.9 million and \$3.5 million in general funds, respectively, to MEMSOF for salary enhancements. A larger general fund cash infusion of \$25.5 million was added in fiscal 2024, preventing the fund from reaching insolvency. The fund closed fiscal 2024 with a balance of \$17.8 million.

Exhibit 3
MEMSOF Actual Revenues versus Expenditures
Fiscal 2015-2024
(\$ in Millions)



MEMSOF: Maryland Emergency Medical System Operations Fund

Note: MEMSOF expenditures were reduced in both fiscal 2022 and 2023 by Supplemental Budget No. 1 of 2022 and Supplemental Budget No. 2 of 2023. Helicopter maintenance in the Maryland State Police Aviation Command budget was instead provided with general funds. Had MEMSOF supplied these funds, expenditures would have been \$79.3 million in fiscal 2022 and \$87.3 million in fiscal 2023. MEMSOF expenditures increased \$5.0 million in fiscal 2024 to provide an operating grant to the R Adams Cowley Shock Trauma Center, as required by Chapter 101 of 2023. Excluding this, expenditures would have been \$93.4 million.

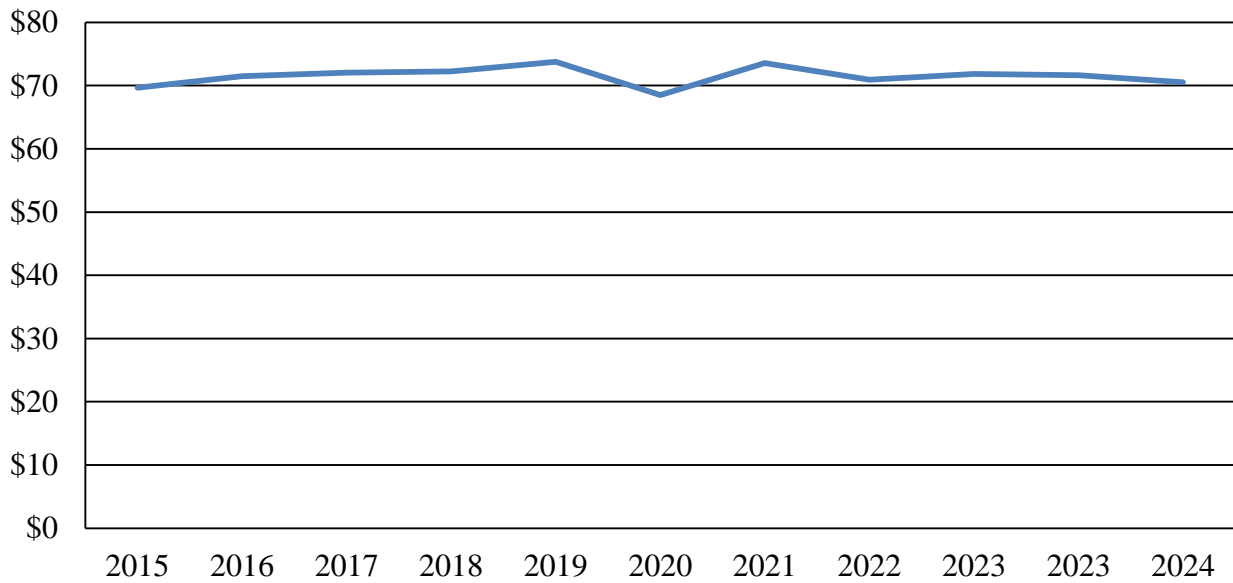
Source: Department of Legislative Services

Between fiscal 2015 and 2024, expenditures rose 47.0%, though they only began to outpace revenues beginning in fiscal 2018. In that year, MEMSOF saw its first annual net operating deficit since fiscal 2013 to the tune of \$7.5 million, largely driven by MSPAC operating expenditures and a MIEMSS communication system upgrade. Annual deficits continued through fiscal 2022. In fiscal 2022 and 2023, actions were taken to reduce MEMSOF expenditures. However, expenditures rose by 20.0% between fiscal 2023 and 2024 and resulted in a net operating deficit.

Maryland Emergency Medical System Operations Fund – Fiscal 2026 Budget Overview

As shown in **Exhibit 4**, MVA registration fee income reached a peak of \$73.8 million in fiscal 2019. During the fiscal 2015 to 2024 period, the portion of the annual \$17.00 motor vehicle surcharge that supported MEMSOF was \$14.50 per year, or \$29.00 collected biennially. On average, annual revenue to the fund from this source was \$71.5 million. As MEMSOF could no longer sustain its expenditure without general fund support, Chapters 717, 718, and 719 were passed during the 2024 session to increase MVA registration fee income starting in fiscal 2025. Beginning in fiscal 2025, the annual vehicle surcharge increases by \$23.00 to \$40, with MEMSOF receiving an additional \$10.00 per registration. Actual revenue from this change is difficult to predict, particularly in fiscal 2025, as discussed in Issue 1; however, it is expected to be substantially higher than in fiscal 2024.

Exhibit 4
MVA Registration Fee Revenues
Fiscal 2015-2024
(\$ in Millions)



MVA: Motor Vehicle Administration

Note: The MVA registration fee could not be collected during spring 2020 due to the closure of MVA facilities during that phase of the COVID-19 pandemic.

Source: Department of Legislative Services

Issues

1. Maryland Emergency Medical System Operations Fund Forecasts

DBM and the Department of Legislative Services (DLS) produce individual annual MEMSOF forecasts, each with slight variations in their assumptions. **Exhibit 5** summarizes the assumptions made by DBM and DLS in their respective MEMSOF forecasts.

**Exhibit 5
Comparison of Fiscal 2026 MEMSOF Forecast Assumptions**

<u>Assumption</u>	<u>Department of Budget and Management (DBM)</u>	<u>Department of Legislative Services</u>
Growth Rate Calculation	Estimated to be 5.00%	10-year average rate
Motor Vehicle Administration Registration Fee	Fiscal 2025 revenues based on MDOT’s draft CTP forecast	Fiscal 2025 revenues based on MDOT’s January 2024 final CTP forecast; future years set to the level assumed in the fiscal note on the fee increase
Moving Violations Surcharge	Revenues equal the average of 3 prior years beginning in fiscal 2024	Fiscal 2024 revenues based on Judiciary’s December 2024 projection and subsequent years equal average of 4 prior years
Maryland Fire and Rescue Institute	5.00% growth rate	3.76% growth rate based on a 10-year average rate, with fiscal 2020 being set at DBM’s estimated baseline amount
Maryland Institute for Emergency Medical Services Systems	5.00% growth rate	4.33% growth rate based on a 10-year average rate
Shock Trauma Center	Reflects fiscal 2025 negative deficiency and is set to \$0 beginning in the allowance	Reflects fiscal 2025 negative deficiency and is set to \$0 beginning in the allowance
Amoss Fund	Grants set to \$16.5 million beginning in fiscal 2026	Grants set to \$16.5 million beginning in fiscal 2026
Maryland State Police Aviation Command	5.00% growth rate	6.93% growth rate based on a 10-year average rate

Maryland Emergency Medical System Operations Fund – Fiscal 2026 Budget Overview

<u>Assumption</u>	<u>Department of Budget and Management (DBM)</u>	<u>Department of Legislative Services</u>
Fiscal 2024 Revenues and Expenditures	Does not include a replenishments and transfers line; shows fiscal 2024 Shock Trauma Center spending as \$8,636,323	Includes a replenishments and transfer line; shows fiscal 2024 Shock Trauma Center spending as \$8.7 million to match Comptroller’s report

Amoss Fund: Senator William H. Amoss Fire, Rescue, and Ambulance Fund

CTP: *Consolidated Transportation Program*

MDOT: Maryland Department of Transportation

MEMSOF: Maryland Emergency Medical System Operations Fund

Shock Trauma Center: R Adams Cowley Shock Trauma Center

Source: Department of Budget and Management; Department of Legislative Services

Exhibit 6 provides the DLS MEMSOF forecast from fiscal 2024 through 2031. For comparison purposes, **Appendix 2** provides the DBM MEMSOF forecast from fiscal 2024 through 2030.

Exhibit 6
Maryland Emergency Medical Services Operations Fund Statements
Department of Legislative Services
Fiscal 2024-2031 Estimated

	2024	2025	2026	2027	2028	2029	2030	2031
	<u>Actual</u>	<u>Working</u>	<u>Allowance</u>	<u>Estimated</u>	<u>Estimated</u>	<u>Estimated</u>	<u>Estimated</u>	<u>Estimated</u>
Beginning Balance (7/1)	\$17,995,409	\$17,798,125	\$14,479,879	\$21,626,172	\$32,468,424	\$38,237,661	\$38,553,828	\$32,755,686
MVA Registration Fees	70,533,090	94,164,381	116,090,440	116,090,440	116,090,440	116,090,440	116,090,440	116,090,440
Interest Income	915,058	477,015	357,486	535,590	700,060	760,312	706,035	526,888
Moving Violations Surcharge	963,476	1,863,750	1,321,584	1,315,482	1,366,073	1,466,722	1,367,465	1,378,936
Replenishments and Transfers General Fund Cash Infusion	63,677 \$25,500,000							
Current Year Revenues	\$97,975,301	\$96,505,145	\$117,769,509	\$117,941,512	\$118,156,573	\$118,317,474	\$118,163,940	\$117,996,263
MFRI (UMCP)	\$10,701,473	\$11,812,770	\$12,280,248	\$12,741,523	\$13,220,125	\$13,716,704	\$14,231,935	\$14,766,521
MIEMSS	18,587,794	19,352,423	21,665,756	22,604,779	23,584,500	24,606,684	25,673,170	26,785,880
Shock Trauma Center	8,700,000	0	0	0	0	0	0	0
Amoss Fund Grants	15,000,000	15,000,000	16,500,000	16,500,000	16,500,000	16,500,000	16,500,000	16,500,000
Maryland State Police – Aviation Command	45,183,318	50,711,372	57,171,448	55,252,957	59,082,712	63,177,918	67,556,977	72,239,561
Statewide Salary Allocation		2,946,827	3,005,764					
Current Year Expenditures	\$98,172,585	\$99,823,392	\$110,623,216	\$107,099,259	\$112,387,336	\$118,001,306	\$123,962,083	\$130,291,962
Ending Balance (6/30)	\$17,798,125	\$14,479,879	\$21,626,172	\$32,468,424	\$38,237,661	\$38,553,828	\$32,755,686	\$20,459,987

Amoss Fund: Senator William H. Amoss Fire, Rescue, and Ambulance Fund
MFRI: Maryland Fire and Rescue Institute
MIEMSS: Maryland Institute for Emergency Medical Services Systems

MVA: Motor Vehicle Administration
Shock Trauma Center: R Adams Cowley Shock Trauma Center
UMCP: University of Maryland, College Park Campus

Source: Governor’s Fiscal 2026 Budget Books; Judiciary; Maryland Department of Transportation; Comptroller of Maryland; Department of Legislative Services

The largest differences in the DLS and DBM forecasts relate to estimated MVA registration fee revenues and with the growth rates utilized for MFRI, MIEMSS, and MSPAC expenditure starting in fiscal 2027.

Registration Fee Income Grows but Is Difficult to Initially Estimate

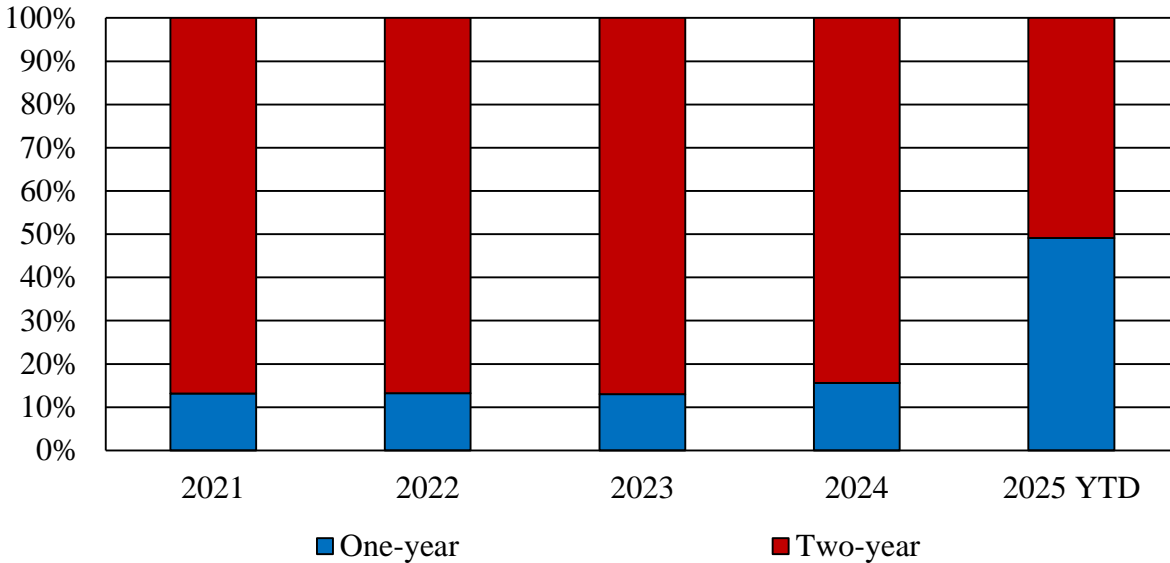
The MVA registration surcharge is the largest source of income to MEMSOF, providing 97.0% of revenues in fiscal 2024 (excluding the \$25.5 million general fund cash infusion). Previously, the DLS and DBM forecasts estimated revenues in the working appropriation, the allowance, and the out-years by applying growth rates in registration fee income from the Maryland Department of Transportation’s *Consolidated Transportation Program* forecast to the most recent year of actual data available. The models show differences in fiscal 2025 income, because the DLS forecast is based on information published in January 2025, while the DBM forecast is based on draft data from December 2024. The DBM forecast predicted that the income to MEMSOF would be \$100.9 million, while the DLS forecast estimates that they will be \$94.2 million. These forecasted amounts exceed the fiscal 2024 actual income by \$30.4 million and \$23.6 million, respectively.

It is difficult to precisely estimate the increase in registration fee amounts beginning in fiscal 2025 for several reasons: the change in fees under Chapters 717, 718, and 719 for which a full year of data is not available; potential changes in consumer behavior resulting from these and other MVA changes; and proposed legislative changes in fiscal 2025 as well as proposed regulatory changes. In fiscal 2025, surcharge revenue to MEMSOF is expected to increase, as eligible car registrations will each contribute \$24.50 annually, instead of \$14.50. When the fee is collected biennially, each registration will contribute up to \$49.00 to the special fund, instead of the previous \$29.00. Assuming the number of registrations subject to the annual EMS surcharge remains constant, and that approximately one-half of owners who pay their registrations biennially are evenly distributed across two years, the fiscal note for Chapters 718 and 719 estimated that special fund revenue for MEMSOF would increase by at most \$45,557,350 annually beginning in fiscal 2025.

Neither the DBM nor the DLS forecasts predict an increase of income of \$45.6 million for fiscal 2025 based on year-to-date trends. These year-to-date trends may reflect a change in the number of one-year registrations compared to two-year registrations. In addition to the change in the surcharge level, Chapter 717 authorized installment payments of registration fees, as determined by MVA. Though the option for a one-year vehicle registration previously existed, it was only offered by request. At the start of fiscal 2025, customers registering or renewing their registration were given the option to pay in a one- or two-year period. **Exhibit 7**, relying on data as of January 9, 2025, shows that more consumers are registering for one-year in fiscal 2025 than in the four previous years. In fiscal 2021 through 2024, there were an average of 429,158 one-year car registrations (13.8%) compared to an average of 2,695,770 two-year registrations (86.2%). In fiscal 2025, there have been 793,212 one-year car registrations, which is approximately 364,000 more than the four-year average. While there have been more two-year car registrations in fiscal 2025 than one-year car registrations, the share of two-year car registrations dropped to 50.9%. DLS expects that, absent other changes, the impact of consumer behavior shifts on registration fee

revenue will normalize in fiscal 2026. Accordingly, DLS assumes that the full expected revenue growth of \$45.6 million over fiscal 2024 revenues will be available to the special fund in fiscal 2026.

Exhibit 7
Comparison of One- and Two-year Vehicle Registrations
Fiscal 2021-2025 YTD



YTD: year to date

Note: This chart does not reflect total vehicle registrations as it excludes data for temporary (one-month), fleet, and nonexpiring registrations. Data for fiscal 2025 is year-to-date through January 9, 2025.

Source: Maryland Department of Transportation

Other changes to the car registration collection schedule have also been proposed. A provision in the BRFA would allow the administration to “collect a reasonable installment fee for utilization of a payment plan.” This would potentially enable higher collections in fiscal 2026, though it is not possible to estimate without knowing the size of a potential installment fee or the number or people who are eligible to register or renew and who are likely to enroll in an installment plan. In addition, a three-year vehicle registration option may become available in the future, as a proposed action with that effect was published in the *Maryland Register* on December 2, 2024.

Growth Rates

Beginning with the fiscal 2026 forecast, DBM began utilizing an estimated growth rate of 5.00% to forecast future expenditures; this change in calculation was applied to the assumed

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growth rates for MFRI, MIEMSS, and MSPAC. While this is a more conservative assumption for MFRI and MIEMSS than that in the DLS forecast, it is over 1.9 percentage points lower for MSPAC. By fiscal 2030, the DLS model estimates that MSPAC expenditures will be \$67.6 million, while the DBM model projects \$59.3 million, which is approximately 12.2% less.

Based on these assumptions, the DLS forecast projects that MEMSOF will remain solvent through at least fiscal 2031, with an estimated closing balance of \$20.5 million. MEMSOF revenue sources are not inflation sensitive; therefore, expenditures will exceed revenues over time. The current forecast predicts that ongoing expenditures will outpace revenues in fiscal 2030; DBM's forecast places that date in fiscal 2028.

If MEMSOF expenditures did not increase in fiscal 2025 and 2026 to reimburse the General Fund by a total of \$11.0 million, the fund would earn additional interest income. In that scenario, the DLS forecast predicts that there would be a closing balance of \$32.9 million in fiscal 2031, which is approximately \$12.4 million over the current estimate. That additional income is not enough to change the overall health of the fund; the DLS forecast would still expect expenditures to exceed revenues in fiscal 2030.

Appendix 1

**Maryland Emergency Medical Services Operations Fund
Governance Structure, Uses, and Sources**

Maryland Emergency Medical System Operations Fund Oversight

Emergency Medical Services Board

The EMS board consists of 11 members appointed by the Governor to serve four-year terms ending on June 30. The EMS board is tasked with developing, adopting, and monitoring a statewide plan to ensure effective coordination and evaluation of EMS. The EMS board appoints the executive director of MIEMSS, who serves as the administrative head of the State’s EMS system and the operations of MIEMSS. MIEMSS implements the plan developed by the EMS board. The EMS board prepares an annual budget proposal that takes into account the estimated income of MEMSOF and budget requests from MIEMSS, MFRI, and MSPAC, and the Shock Trauma Center operating fund.

Emergency Medical Services Advisory Council

The State Emergency Medical Services Advisory Council (SEMSAC) consists of 31 members appointed by the EMS board with approval by the Governor. SEMSAC serves as the principal advisory body, assists with the EMS plan (criteria and guidelines for delivery of EMS), and provides means to address EMS issues regionally and statewide.

**Maryland Emergency Medical System Operations Fund Entities without
Emergency Medical System Board Oversight: Amoss Fund**

The Amoss Fund is not bound by a review and approval process by the EMS board. Rather, it is managed by the Maryland Department of Emergency Management (MDEM). Statute requires an annual appropriation to the Amoss Fund from MEMSOF. The funding level was set at \$16.5 million by Chapters 717, 718, and 719. Funding is distributed by MDEM to the counties and Baltimore City to purchase fire and rescue equipment and for capital building improvements. Distributions are made according to each county’s percentage of total property tax accounts. Qualified municipalities in a county receive a percentage of the funds that are received by a county, equal to one-half of the proportion that the municipality’s expenditures bear to the county’s expenditures. All counties receive a minimum 2% of the annual appropriation in addition to the amounts distributed to qualified municipalities.

Maryland Emergency Medical System Operations Fund Revenues

Revenues to MEMSOF come from three primary sources:

- ***MVA Registration Fees:*** The MVA registration fee supporting MEMSOF was originally established at \$8.00 per year in calendar 1992. The fee increased by \$3.00 in calendar 2001, raising it to \$11.00 per year. During the 2013 session, a fee increase of \$3.50 per year was included in the Transportation Infrastructure Investment Act (Chapter 429). This raised the fee from \$11.00 to \$14.50 per year, or \$29.00 collected biennially. Chapters 717, 718, and 719 increased annual registration fees, with the share that MEMSOF receives increasing by \$10.00 to \$24.50, or \$49.00 if collected biennially.
- ***Moving Violations Surcharge:*** Funding from a \$7.50 moving violation surcharge has also been credited to MEMSOF since fiscal 2014. This reflects the revenues in excess of disbursements to the State Widow and Orphans Fund, the Charles W. Riley Fire and Emergency Medical Services Tuition Reimbursement Program, and the Maryland State Fireman's Association.
- ***Accrued Interest:*** Interest earned annually on the fund balance is credited to the fund.

Uses of the Maryland Emergency Medical System Operations Fund

As stated in § 13-955 of the Transportation Article, the money in MEMSOF shall be used solely for the following components of Maryland's EMS program:

- ***MSPAC:*** Special funds from MEMSOF support the medically oriented mission of MSPAC. General funds support law enforcement and homeland security functions. The funding split for MSPAC has remained at 80% in special funds and 20% in general funds since fiscal 2003. The funding split is based on the ratio of medically oriented functions to nonmedical functions; search and rescue missions have been considered medically-oriented functions since fiscal 2007. According to the Governor's fiscal 2026 Managing for Results submission, MSPAC estimates that medically oriented missions (*i.e.*, medivac plus search and rescue missions) accounted for an average of 89.7% of total operational activities from calendar 2019 to 2023.
- ***MIEMMS:*** MIEMSS was established as a State agency in calendar 1993. MIEMSS had been in existence for 20 years prior to that – first under the Maryland Department of Health and then under the University of Maryland, Baltimore Campus. MIEMSS oversees and coordinates all components of the statewide EMS system.
- ***Shock Trauma Center:*** The Shock Trauma Center, operated by the University of Maryland Medical System, is the core element of the State's EMS system and serves as the State's primary adult resource center for the treatment of trauma. MEMSOF funds were

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provided as an operating subsidy to the Shock Trauma Center. Language in Chapter 101 of 2023 required that \$8.7 million be provided in fiscal 2024. Of this amount, \$3.7 million was to be used for the operating subsidy, and \$5.0 million was provided as a one-time grant. While funding for the Shock Trauma Center remains an eligible use of MEMSOF, Chapters 717, 718, and 719 also established a separate distribution from MVA vehicle surcharge revenue for the center, and no funds are provided in the forecast for this purpose. The center receives \$9.00 from the \$40.00 annual charge, or \$18.00 when collected biennially.

- ***MFRI:*** MFRI is the State’s fire and emergency service training agency and is responsible for the majority of basic-level, prehospital training and education for EMS providers.
- ***Amoss Fund:*** The Amoss Fund provides grants to local jurisdictions for the purchase of fire and rescue equipment and building rehabilitation. These grants are administered by MDEM.

Appendix 2
Maryland Emergency Medical Services Operations Fund Statements
Department of Budget and Management
Fiscal 2024-2030 Estimated

	<u>2024</u> <u>Actual</u>	<u>2025</u> <u>Working</u>	<u>2026</u> <u>Allowance</u>	<u>2027</u> <u>Estimated</u>	<u>2028</u> <u>Estimated</u>	<u>2029</u> <u>Estimated</u>	<u>2030</u> <u>Estimated</u>
Beginning Balance (7/1)	\$17,995,409	\$17,798,125	\$21,696,813	\$17,569,891	\$18,060,108	\$18,001,788	\$15,148,911
MVA Registration Fees	\$70,533,090	\$100,911,921	\$103,754,510	\$105,829,601	\$107,946,193	\$107,946,193	\$110,105,116
Interest Income	915,058	1,669,298	1,669,298	-	-	-	-
Moving Violations Surcharge	963,476	1,140,862	1,072,485	1,058,941	1,090,762	1,074,063	1,074,589
Replenishments and Transfers	-	-	-	-	-	-	-
General Fund Cash Infusion	25,500,000	-	-	-	-	-	-
Current Year Revenues	\$97,911,624	\$103,722,080	\$106,496,293	\$106,888,541	\$109,036,955	\$109,020,255	\$111,179,705
Maryland Fire and Rescue Institute (UMCP)	\$10,701,473	\$11,812,770	\$12,280,248	\$12,894,260	\$13,281,088	\$13,679,521	\$14,089,906
Maryland Institute of Emergency Medical Services	18,587,794	19,352,423	21,665,756	22,749,044	23,431,515	24,134,461	24,858,494
Maryland State Police Aviation Command	45,183,318	50,711,372	57,171,448	54,255,020	55,882,671	57,559,151	59,285,926
Shock Trauma Center (UMMS)	8,636,323	-	-	-	-	-	-
Amoss Fund Grants (MDEM)	15,000,000	15,000,000	16,500,000	16,500,000	16,500,000	16,500,000	16,500,000
Statewide Salary Allocation	-	2,946,827	3,005,764	-	-	-	-
Current Year Expenditures	\$98,108,908	\$99,823,392	\$110,623,216	\$106,398,325	\$109,095,274	\$111,873,133	\$114,734,327
Ending Balance (6/30)	\$17,798,125	\$21,696,813	\$17,569,891	\$18,060,108	\$18,001,788	\$15,148,911	\$11,594,290

Amoss Fund: Senator William H. Amoss Fire, Rescue, and Ambulance Fund
MDEM: Maryland Department of Emergency Management
MVA: Maryland Vehicle Administration

Shock Trauma Center: R Adams Cowley Shock Trauma Center
UMCP: University of Maryland, College Park Campus
UMMS: University of Maryland Medical System

Source: Department of Budget and Management