

February 16, 2021

**RE:** Senate Bill 461 – Workers Compensation – Medical Cannabis – Compensation and Benefits

**Position:** Favorable

Kevin D. Merillat, MBA  
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Saint Leonard, Maryland 20685

Dear Honorable Members of the Senate Finance Committee:

I am writing today in favor of SB 461. The State of Maryland has recognized cannabis as an essential medicine, and now it is time to adjust our local laws to meet this new reality. The ability for an injured worker to choose cannabinoid therapy over highly addictive drugs such as opioids will be paramount in fighting our opioid epidemic. I will graduate this May from the inaugural class at the University of Maryland earning a Master of Science degree in Medical Cannabis Science and Therapeutics, we have extensively studied the negative effects that can arise from cannabis use, and it is true that cannabis is one of the least toxic drugs in existence representing a minimal risk to those that consume it. We have also studied the case for edibles and the biphasic reactions to cannabis, but the fact remains that NO person has ever suffered death as the result of cannabis toxicity making cannabis one of the safest ligands in existence.

The fear of violating federal law is currently unfounded due to the Cole Memo and the priorities it places on cannabis enforcement. In addition, the Controlled Substance Act – 21 U.S.C. Section 903 states that “No provision of this subchapter shall be construed as indicating an intent on the part of the Congress to occupy the field in which that provision operates, including criminal penalties, to the exclusion of any State law on the same subject matter which would otherwise be within the authority of the State, unless there is a positive conflict between that provision of this subchapter and that State law so that the two cannot consistently stand together.” There is no positive conflict nor precedents for State legal operations of medical or adult-use programs being prosecuted for operations that are in accordance with state law. Furthermore, the principal of Federalism and the 10<sup>th</sup> Amendment clearly indicate “Powers not delegated to the United States by the Constitution, nor prohibited by it to the states, are reserved to the states respectively...” and, the Anti-Commandeering Doctrine provides further protection to State of Maryland concerning preemption of State law. In other words, the Federal Governments inaction concerning cannabis should not be cause for Maryland not to act in the best interests of its citizens.

Senate Bill 461 and House Bill 683 will provide Maryland citizens with a voice in their recovery from injury instead of forcing them to use more harmful traditional pain medications that are addictive and have long-term side effects such as liver damage. A recent study published in PubMed.gov states that “Among study participants, medical cannabis use was associated with a 64% decrease in opioid use.”<sup>1</sup>

Cannabis is proven to reduce pain, is a legally recommended drug in the State of Maryland and should be included as a reimbursable expense when dealing with a worker compensation issues. As an employer in the construction industry (Merillat Pools, Inc.) I would prefer to have my employees to have access to a pain management drug that has the least possibility of addiction or bodily harm from the medication itself. Please allow past stigma's surrounding cannabis to expire as we move towards ending the prohibitions on cannabis.

Best Regards,

Kevin D. Merillat, MBA

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References:

1. Boehnke KF, Litinas E, Clauw DJ. Medical Cannabis Use Is Associated With Decreased Opiate Medication Use in a Retrospective Cross-Sectional Survey of Patients With Chronic Pain. *J Pain*. 2016;17(6):739-744. doi:10.1016/j.jpain.2016.03.002