

## Report of the Workgroup on Hospitalized Adult Disabled Persons – Appointment of Temporary Limited Guardian

Prepared for:

Chairmen of the Senate Budget and Taxation Committee and House Appropriations Committee

As required by:

2011 Joint Chairmen's Report, page 90



Martin O'Malley Governor

Anthony Brown Lt. Governor

Theodore Dallas Secretary

November 30, 2011

The Honorable Edward J. Kasemeyer Chairman, Senate Budget and Taxation Committee Miller Senate Office Building, 3 West Wing Annapolis MD 21401-1991

The Honorable Norman H. Conway Chairman, House Appropriations Committee House Office Building, Room 121 Annapolis, 21401-1991

Dear Senator Kasemeyer and Delegate Conway:

The Joint Chairmen's Report – Operating Budget, April 2011, pages 89-90, requires that the Department of Human Resources convene a workgroup to develop a uniform statewide policy relating to the appointment of temporary limited guardians for hospitalized adult disabled persons and to make recommendations for improving the guardianship process generally with the report detailing the recommendations of the workgroup by October 1, 2011.

An interim report and request for an extension to November 30, 2011 was submitted on October 1, 2011.

We respectfully submit this report. If you have any questions or need additional information, please contact me at 410-767-7109.

Sincerely,

Theodore Dallas Secretary

Enclosure

cc:

Kelley Ray April Seitz



#### Introduction

The recommendations of the workgroup that was formed to fulfill the directive of the 2011 Joint Chairmen's Report as it relates to hospitalized disabled adults are presented in the following report. After many meetings and intense discussions, the workgroup members concluded that implementing a "temporary limited" guardianship policy throughout the state would not be the best solution to address the needs of this population. The workgroup is proposing that "less restrictive alternatives" are a more efficient approach to facilitating moving an adult disabled person to a least restrictive and appropriate setting in an expedited time frame. This report provides information of the process undertaken by the workgroup, policy recommendations, ways to implement the policy, and the fiscal impact to the state.

#### 2011 Joint Chairmen's Report

The 2011 Joint Chairmen's Report (JCR), pages 89-90, states:

The committees request that the Department of Human Resources (DHR) convene a workgroup to develop a uniform statewide policy relating to the appointment of temporary limited guardians for hospitalized adult disabled persons and to make recommendations for improving the guardianship process generally. Membership should, at a minimum, include representatives from the following agencies and organizations:

- DHR (including local Social Service Departments' Guardianship Programs);
- *Department of Aging;*
- Area Agencies on Aging;
- Administrative Office of the Courts;
- Department of Health and Mental Hygiene;
- *Hospitals*;
- *Nursing home industry;*
- *Office of the Attorney General;*
- Court appointed attorneys in guardianship cases; and
- Citizens from guardianship review boards.

DHR should submit a report detailing the recommendations of the workgroup by October 1, 2011. The report should include the recommended uniform statewide policy relating to the appointment of temporary limited guardians for hospitalized adult disabled persons and any other recommendations of the workgroup relating to the guardianship process. The recommendations should be accompanied by cost estimates for each recommendation and detail any statutory changes needed to implement the recommendations.

Due to the depth of the work to be completed by the workgroup, an extension was requested until November 30, 2011.

#### **Background**

During the 2011 Legislative Session, Senator James Robey introduced SB726, Hospitalized Adult Disabled Persons – Appointment of Temporary Limited Guardian, which did not pass. As a result of this bill, the JCR directed DHR to form this workgroup.

Currently, the process for appointing a "guardian of person" in the state can take between seven and 180 days depending on the jurisdiction. This applies to all guardianship cases, not just cases related to persons being discharged from a hospital. Thus, guardianship cases might include a person living in another healthcare setting, such as a nursing facility or assisted living, or someone who could be known through a report to Adult Protective Services. Baltimore City, Montgomery County, and Prince George's County have expedited processes in the courts that allow them to schedule a guardianship hearing, typically, within seven days. This expedited process evolved over time through the cooperative efforts of the circuit court in that jurisdiction and the attorneys in guardianship cases. However, in other jurisdictions, it can take up to 180 days for a guardianship case to be resolved and on average, it takes 45 days. These delays were the impetus behind SB726.

These lengthy time frames can be harmful to hospital patients who meet the following criteria:

- 1. they are medically ready for discharge;
- 2. they are determined by a physician to be incapable of making their own decisions;
- 3. a surrogate decision maker is not available; and
- 4. they would be better served in a less restrictive setting, such as a rehabilitation, nursing, assisted living facility, and at times, in their own home.

Currently, discharge of an adult disabled person requires that absent a surrogate decision maker, a guardian of the person must be appointed to facilitate discharge. Hospitals generally initiate the guardianship petition, during which time patients remain in the hospital until the guardianship process concludes, at which time a guardian is appointed for them. This delay is a direct result of the extensive time required for the case to proceed through the courts. Patient treatment is thereby suspended unnecessarily resulting in, for example, delays in obtaining rehabilitation services, in acclimating to residency in placement other than home, unnecessary exposure to infectious agents in the acute hospital, and possible other adverse consequences that the state should try to alleviate.

-

<sup>&</sup>lt;sup>1</sup> Rule 10-201 of Maryland Code

<sup>&</sup>lt;sup>2</sup> Data collected by the Courts Research Group after surveying all 24 district courts in the state. See Attachment E-1 for the entire results of the survey.

In addition, the appointment of a guardian does not guarantee that there will be an appropriate placement for the patient or funds available to pay for it. Therefore, guardianship is not always an effective route to safe and timely hospital discharge.

#### **Process**

The original workgroup included 24 members. It grew to 29 when those interested in the topic asked to join. The group was facilitated by Dr. Kelley Macmillan from the University of Maryland School of Social Work and staffed by Kelley Ray of DHR. Tammy Bresnahan of DHR coordinated the formation of the workgroup. The workgroup met as a whole on May 10, June 21, and July 25, 2011. Smaller groups met to gather specific information and data, which they in turn presented to the entire group. These "research" groups met a minimum of three times each, either in person or by phone. On October 26, 2011, representatives from each small group met to finalize the contents of this report with additional input from workgroup members via email. Attachment A includes the names of all workgroup members. All members participated in some fashion (meetings, emails, phone calls). During the past six months, the groups convened 15 meetings and/or conference calls.

The smaller research groups allowed for more interaction and productive discussions. These groups focused on the circuit courts, the Departments of Social Services (DSS) and the Area Agencies on Aging (AAA), best practices, and hospitals and nursing facilities to identify: 1) timelines and barriers within the court system; 2) data on current guardianship cases; 3) best practices across the country; and 4) process, number of cases, and financial impact of guardianship cases on hospitals and nursing facilities.

For the purpose of this report, all data collected from DSS and AAA include adult populations with some form of disability but the origin of their placement prior to coming into the state system could not be determined. For instance, some of the cases are a result of an Adult Protective Services referral or report where the person was living in their home. Others may have become wards of public guardians under DSS or AAA from a nursing facility. Therefore, the data provided reflect the entire DSS and AAA public guardianship caseload without differentiating those who were originally in a hospital setting.

The presentations of each group are attached to this report. As previously stated, the data provided reflect all adult public guardianship cases in the state, not just those of adult disabled persons discharged from a hospital.

There was discussion as to the terminology used to identify the target population. The disabilities community educated the group that the proper reference is "adults with disabilities" and not "disabled person." Acknowledging that this as the most appropriate and acceptable way to identify this group of individuals, for the purpose of this report and for consistency with the JCR,

we will use the terminology "adult disabled person" and follow the definition set forth in the Estates and Trusts Article of the Maryland Code<sup>3</sup> of "disabled person."

#### **Uniform Statewide Policy**

After thorough research and much discussion, the members of the workgroup concluded that implementing a "temporary limited" guardianship policy throughout the state would not be the best solution to address the needs of this population at this time. The current process of establishing guardianship, which relies on the courts to hear guardianship cases, substantially and often times permanently restricts the rights of individuals, and requires costly and lengthy processes when essentially what is needed is "consent for placement" in the least restrictive setting (also referred to as "appropriate setting") upon discharge from a hospital.

The workgroup proposes "less restrictive alternatives" to guardianship for those adults unable to consent to being moved from the hospital to a least restrictive setting in an expedited timeframe:

#### RECOMMENDED POLICY

Maryland should establish a short-term surrogate decision-making mechanisms specifically for disabled adults in hospitals who are unable to make discharge and placement decisions. This policy should be implemented as a "less restrictive alternative" to the guardianship process. Any cases not meeting requisite criteria, or having a conflict or objection, would lead to a petition for guardianship with full safeguards. These less restrictive alternatives would:

- 1. Accelerate the discharge to appropriate settings of adult disabled persons who no longer require treatment in a hospital setting;
- 2. Provide the least restrictive setting that is in the best interest of the patient;
- 3. Include a thorough search for a willing surrogate decision maker under Health-General §5-605 (surrogate decision making statute); and
- 4. Provide legal counsel to patients while minimizing the role of the courts.

Less restrictive alternatives to guardianship could reduce the number of of long-term public guardianships the state (DSS and AAA) would need to acquire. In most cases, once a person becomes a ward of the state through either agency, they stay a ward indefinitely. The recommended alternatives would be temporary and would be limited to discharge and placement decision for adult disabled persons in a hospital setting.

<sup>3</sup> §13-705 Appointment of guardian of disabled person (b) Grounds. -- A guardian of the person shall be appointed if the court determines from clear and convincing evidence that a person lacks sufficient understanding or capacity to make or communicate responsible decisions concerning his person, including provisions for health care, food, clothing, or shelter, because of any mental disability, disease, habitual drunkenness, or addiction to drugs, and that no less restrictive form of intervention is available which is consistent with the person's welfare and safety.

#### **Implementation Recommendations**

Several potential methods of implementing a less restrictive alternative to guardianship were discussed by the entire group. Based on the group's research, two approaches<sup>4</sup> presented themselves as possible means to achieve a less restrictive alternative. Legislation resulting from this report will require changes to current statutes. In the State of Maryland, two statutes exist that are analogous to the two concepts reviewed by the workgroup. One is the Patient Care Advisory Committees, Health-General §19-370, which establishes a hospital-based committee to offer advice in cases involving individuals with life-threatening conditions. The other is the Clinical Review Panel, Health-General § 10-708, which establishes a panel to determine whether to approve administering psychiatric medication for the treatment of a mental disorder to an individual. These statutes were discussed only as examples of similar structures currently used in the state.

Each new concept presents its own challenges, most specifically, how to protect the safety and well-being of the patient. The workgroup defined several fundamental components necessary to implement any such policy. They are as follows:

- 1. An explicit definition of a "discharge plan" is provided.
- 2. A thorough clinical assessment of a patient's ability to make discharge/placement decision is conducted.
- 3. There is an extensive and thorough search for a family member or other surrogate.
- 4. Individuals making the decision must have direct contact with the patient.
- 5. Patient is provided representation by an attorney.
- 6. Process is expedited and must adhere to certain timelines.
- 7. Patient can refuse participation in the process.
- 8. The least restrictive appropriate setting, which could be the patient's or other's home, is identified and that a provider, setting, agency, or program has agreed to provide services and/or funding to the patient.
- 9. Any decision panel excludes anyone directly involved in the patient's care.
- 10. There is an end date to any authority of the decision-maker(s).
- 11. Provisions for financial decision-making related to the transition are established.
- 12. The proposed legislation includes a provision to pilot the new law and evaluate it annually.

<sup>4</sup> The workgroup reviewed the Transitional Authorization Panel proposed in New York that creates an internal review panel at the hospital with specific authorities and the Temporary Health Care Placement Decision Maker for an Adult Act in Georgia that establishes an order of priority for those person who may make the decision to transfer, admit or discharge for such adults and a procedure for obtaining authorization from the court in the absence of someone to consent.

Many aspects of these 12 fundamental concepts were discussed, including where to pilot the program, the parameters to the "end date of authority," how to provide legal representation, and what is considered a thorough clinical assessment. The workgroup decided that these specifics would be discussed and vetted during the drafting of the legislation after this report is issued. For the purpose of this report, the workgroup members agreed that there is a need for an expedited process that is less restrictive than guardianship while providing protections to the patient.

Barriers identified during the workgroup's research process that could impede an accelerated discharge are the lack of appropriate placements, resources, and funding. For example, there are times when a person is ready for discharge yet there is no appropriate setting, services, providers, or funding available. It is important to note that neither appointment of a public guardian, nor appointment of any other surrogate decision maker, confers eligibility of the patient for any special placements, resources or funds to effectuate placement upon discharge from the hospital. These individuals would have to wait until an appropriate placement, necessary services, or funding can be identified before their discharge could be expedited through this process.

#### **Fiscal Impact**

The decision by the workgroup to move from a temporary guardianship approach to a less restrictive alternative should not increase costs to the state. The expectation is that the proposed changes to Maryland law will not increase DSS's or AAA's caseloads. Indeed, the changes should result in fewer cases where the state or local government is appointed the guardian than would be the case without the changes, which would likely reduce costs associated with establishing guardianship. However, overall caseloads are expected to increase because of ongoing demographic changes in the state's population. This trend will occur regardless of whether or not the recommended alternatives are implemented.

If the recommendations of the workgroup are implemented through legislation, DHR would prepare an annual report to the Legislature on the pilot. The time for staff to prepare the report should be minimal if the legislation requires participating hospitals to supply specific data and would not require additional appropriations.

#### **ATTACHMENTS**

A Workgroup Members В Workgroup Meeting Notes C Report of the Best Practices Research Group D1 DSS/AAA Presentation DSS/AAA Barriers D2Maryland Public Guardianship Process D2Circuit Courts Survey Results E1 E2 Circuit Courts Flow Chart Maryland Hospitals Survey Results F Maryland Nursing Homes Survey Results G

#### **Adult Guardianship Workgroup Members**

#### Kim Bennardi

Special Assistant to the Director Maryland Developmental Disabilities Administration

#### **Angela Burrell**

Adult Services Program Adminstrator
Maryland Department of Human Resources
Baltimore City Department of Social
Services

#### **Kim Burton**

Director, Older Adult Programs
Mental Health Association of Maryland

#### Valarie Colmore

Adult Protective Services Program
Specialist
Maryland Department of Human Resources
Adult Services

#### **Lorine Cummings**

Supervisor, Adult Services
Baltimore County Department of Social
Services

#### **Tom Curtin**

Adult Protective Services Program Manager Baltimore City Department of Social Services

#### **Delores Edwards**

Director

Maryland Department of Human Resources
Legal Services Program

#### **Mary Ann Friis**

Member
Prince George's County Guardianship
Review Board

#### **Zachary Gray**

Administrator

St. Thomas More Medical Complex (representing Health Facilities Association of Maryland)

#### Marie Ickrath

Member

Aging Committee of the Maryland Chapter – National Association of Social Workers

#### **Teresa Jeter-Cutting**

Division Chief - Client Services
Baltimore City Health Dept - CARE
Services

#### **Danna Kauffman**

Sr. Vice President LifeSpan Network

#### **Connie Kratovil-Lavelle**

Executive Director
Administrative Office of the Courts
Department of Family Administration

#### **Phoenix Liss**

Guardianship and Legal Services Manager Maryland Department of Aging

#### Kelley Macmillan, Workgroup Facilitator

Assistant Professor
University of Maryland School of Social
Work

#### **Terry McLean**

Supervisor, Adult Protective and Continuing Services

Anne Arundel County Department of Social Services

#### **Jeff Myers**

Assistant Attorney General
Maryland Department of Aging
Office of the Attorney General

#### Martha Nathanson

Vice President for Government Relations LifeBridge Health (representing MHA)

#### Vanessa Purnell

Asst. Vice President of Government Affairs MedStar Health (representing MHA)

#### **Jerry Reyerson**

President

Maryland Association of Social Services Directors (MASSD)

#### **Debbie Riley**

Manager, Adult Public Guardianship
Program
Baltimore County Department of Aging

#### **Ria Rochvarg**

Attorney

Court Appointed Attorney in Guardianship Cases

#### Ofelia Ross

Manager, LTC Ombudsman Program/ Public Guardianship Program Howard County Office on Aging

#### **April Seitz**

Director

Maryland Department of Human Resources Adult Services

#### **Marianne Shaughnessy**

Board Member
Greater Maryland Alzheimer's Association

#### **Kim Shearin**

Assistant Attorney General
Maryland Department of Human Resources
Office of the Attorney General

#### Susan Steinberg

Director of Forensic Services
Maryland Department of Health & Mental
Hygiene

#### **Cathy Surace**

Managing Attorney
Maryland Disability Law Center

#### Mario Wawrzusin

Program Administrator, Older Adult MA Waiver Team Montgomery County Department of Social Services

#### Erica Wood

Assistant Director
American Bar Association Commission on
Law and Aging

#### STAFF:

Tammy Bresnahan, Executive Director Kelley Ray, Deputy Director Department of Human Resources Office of Government, Corporate and Community Affairs

#### ATTACHMENT B

#### Adult Guardianship Workgroup Notes 5.10.11 Meeting

Discharge	Procedural	Family	Client	Misc.
<ul> <li>Family changes their mind once discharge petition is filed</li> <li>40-60 year olds are hard to place</li> <li>Not enough places for discharged patients to go (funding, locations)</li> <li>Public guardians would still not have funding or place</li> <li>What is the scope of the problem?</li> <li>We want appropriate discharge</li> </ul>	<ul> <li>Need guardian with authority to complete applications</li> <li>Takes too long</li> <li>Time frame for placement at the State</li> <li>Who signs papers?</li> <li>What does DSS do once limited guardian is assigned</li> <li>Where does the problem(s) exist</li> <li>Courts</li> <li>Department</li> <li>Counties?</li> <li>Delay – before it gets to the judge</li> <li>Court process</li> <li>What is the scope of the problem?</li> <li>How to make decision on appropriate placement</li> <li>Will bring more people into the system</li> <li>Fiscal impact with an increase in referrals</li> </ul>	<ul> <li>Family changes their mind once discharge petition is filed</li> <li>What is the scope of the problem?</li> <li>Finding family members – hospitals, NHs</li> <li>Use family/guardian mediation</li> </ul>	How does this affect the person (client) to be placed     Client need – is it discharge?	<ul> <li>What is the scope of the problem?</li> <li>Temp Guardianship – same as property</li> <li>Look at data from around the State</li> <li>Where specifically do we have problems (jurisdiction, needs, age)</li> <li>Home-community based care (funds)</li> <li>Define stakeholders</li> <li>Limited DSS resources</li> <li>Temporary vs. Permanent</li> <li>Baltimore City, Montgomery County, PG County – Best Practices</li> <li>Cost tied to MA while hospitalized,? = savings if discharged sooner – all payer system</li> <li>Is speeding it up what we want</li> <li>Look at Georgia</li> </ul>

#### Adult Guardianship Workgroup Notes 6.21.11 Meeting

The charge of this Workgroup is to "...develop a uniform statewide policy relating to the appointment of temporary limited guardianship for hospitalized adult disabled person and to make recommendations for improving the guardianship process generally."

The various research groups presented their findings at this meeting held at the offices of the Health Facilities Association of Maryland.

#### **Best Practices** (refer to notes provided)

Erica Wood presented the work of the Best Practices research group. This group looked at what other states are doing to address this same issue. The report of the group with more details is attached to these notes.

Georgia has a statute to identify the appropriate "health care placement" decision maker starting first with a family member, then any interested party. Georgia also has a temporary medical consent guardian statute so that any health care facility or interested person can initiate proceedings for appointment of a temporary medical consent guardian.

Other states with statutes for temporary medical guardianship include Rhode Island, New Jersey, Indiana, North Carolina, and the District of Columbia has one specific to persons with developmental disabilities.

The pending legislation in New York creates a transition authorization panel to make decisions for hospitalized patients who are medically ready to transition to post-acute care.

#### **Courts**

The Courts group presented 20 questions to the counties and Baltimore City for a response (provided). As of this meeting all but seven responded. A matrix was presented to the group.

The Administrative Office of the Courts mandates that the cases start within a certain time period.

<u>The problem:</u> How do hearings get scheduled? There is no legal or policy guidance on this – statute is needed.

For the most part, clerks follow the AOC mandate; it's the judges who need a mandate.

Guardian of last resort = state/local departments

#### Chapter 13

13-707 – for person, hierarchal

13-200 – for property, not hierarchal; no provision for temporary guardianship

Chapter 14 – APS – offers temporary guardianship

Some counties consider temporary guardianship as an expedited process, others process it as any other guardianship case.

<u>Possible solution</u>: case time standards

#### **DSS/Aging** (refer to PP for charts and graphs)

This group reviewed 200 cases = a 16% sample

10 cases each from large jurisdictions and 5 each from the smaller counties; included sampling from FY09, FY10, and up to the 3<sup>rd</sup> quarter of FY11. Some had to go back as far as early 2000 to find a case.

Statewide age for guardianship: Aging -= 65; APS = any age, rarely over 65 unless person is already in their system in which most are already in group homes and stay in a group home setting, for the most part, after hospital release.

Gender: Younger people = equally male and female; older ages = most women

Placement relates to diagnosis and not age. Nursing homes are admitted a younger population. The most problematic is the placement of young adults.

Pre-assessment by APS/AAA: some done before petition; most after petition; some don't do any assessment until after they get the order that they are the appointed guardian

Some locals mentioned that they get temporary emergency orders and only a few mentioned having an expedited process.

A matrix of anecdotal barriers and problems was provided based on the case sampling.

The charge of this Workgroup is to "...develop a uniform statewide policy relating to the appointment of temporary limited guardianship for hospitalized <u>adult disabled persons</u> and to make recommendations for improving the guardianship process generally."

#### **PRESENTATIONS**

#### Hospital Research (Vanessa and Martha)

- 47 acute care hospitals in Maryland; 25 responded representing 12 state jurisdictions
- In FY10, 148 patients needed guardianship; 129 for the first 3 quarters of FY11
- On average it takes 45 days to complete a guardianship proceeding with the shortest time in Baltimore City @ 7 days and the longest in Anne Arundel Co. @ 180 days.
- Cost to hospitals waiting for guardianship ranges from \$500 to \$3,333 per day; one respondent says it costs their system around \$1M a year.
- Conclusion the numbers of persons needing guardianship are dropping and there is a significant gap between state jurisdictions as to how long it takes to process a guardianship case
- See handout for more details

#### Nursing Home Research (Zach)

- 21 facilities responded representing 11 state jurisdictions
- In FY10, there were 27 guardianship cases; 28 for the first 3 quarters of FY11
- On average it takes 4 months to complete a guardianship case. The shortest time periods are Baltimore City in 30 days and Prince George's Co. at 45 days. The maximum time is 6 months as reported by 4 jurisdictions.
- See handout for more details

QUESTION: Why can't the guardianship obtained by the hospital transfer to the nursing home?

Current temporary limited guardianship – medical – if a person needs a medical procedure, a guardian is appointed, the procedure takes place, then the guardianship is revoked.

**QUESTION:** Why not the same for this idea on limited temporary guardianship?

#### Barriers (Terry)

Top barriers to guardianship

- 1. Family (unknown or unwilling)
- 2. Lack of funding
- 3. Poor communication
- 4. Others:
  - 1. Not enough attorneys
  - 2. Lack of appropriate placement
- 5. See handout for more details

**QUESTION:** Is this a supply issue or policy issue? Some feel it is a supply issue.

#### Report of Best Practices Research Group --Guardianship Task Force on Consent for Hospital Discharge June 21, 2011

On May 20, the Guardianship Task Force Best Practice Research Group posted the following query concerning consent for hospital discharge on the Elderbar listserve, Elderabuse listserve, and the listserves of the National Guardianship Association and the National Association of State Directors of Developmental Disabilities Services:

"The Maryland legislative 2011 Joint Chairman's Report created a stakeholders group to examine the problem of individuals unable to give consent for hospital discharge and who have no relatives or advance directives providing for such consent.

Adults who are 'discharge ready' (i.e., they are medically ready and an appropriate placement has been located) sometimes wait weeks or months for the appointment of a guardian instead of transferring in a timely way to a rehab or less restrictive setting, as Maryland has no provision for temporary non-emergency guardianship.

A proposal under consideration is a temporary guardianship for the purpose of providing timely and appropriate consent for the discharge. Does such a problem exist in your jurisdiction? What mechanisms are in place in your jurisdiction to secure timely and appropriate discharge? Mechanisms might include statutes, regulations, judicial policies, court clerk procedures, hospital practices, or other means."

The committee received a total of <u>28 responses from 19 states</u> (although some were merely comments and not examples of legal or regulatory mechanisms). Highlights are summarized below.

On June 2, the committee had a phone conference with two attorneys from the Georgia Division on Aging. Discussion focused on the use of the 1999 Georgia Health Care Placement Decision-Maker Act. The minutes of the call are attached.

#### **Statutory Mechanisms**

Responses in six states identified procedures for <u>court orders or temporary guardianship provisions</u> that could be used for discharge and placement.

• Georgia Temporary Health Care Placement Decision Maker for an Adult Act, Georgia Code 31-36A-1 through 31-36A-7. A physician must certify that an adult is unable to consent to discharge, and that it in person's best interest to be discharged and transferred to an alternative facility or placement. Placement can include but is not limited to nursing facilities, personal care homes, rehabilitation facilities, and home and community based programs. The law provides a list of relatives who are authorized to consent, and who may petition for a court order. If

there is no person authorized to consent, any interested person may petition the court for a health care placement transfer, admission or discharge order. Placement must be "most appropriate facility or placement available that provides the least restrictive and most appropriate level of care." The petition must be accompanied by an affidavit that no authorized person has been located, that the placement is the most appropriate and least restrictive available, and that alternative facilities or placements including home and community based placements were considered. There is no hearing. The court will review the petition and enter an order.

[Inquiries to probate judges and the long-term care ombudsman in Georgia indicated that cases rarely come to court under this Act. See attached email from Judge Self.]

- Georgia Temporary Medical Consent Guardian, Georgia Code 29-4-18. Hospital or health care facility or any interested person may initiate proceedings for appointment of temporary medical consent guardian. Unclear whether this could include discharge and placement.
- Rhode Island Temporary Guardianship for Admission to Nursing Facility, Rhode Island 33-15-8.1. Court may appoint temporary limited guardian for specific purpose of authorizing, directing, or ratifying any transaction necessary for admission to a nursing facility. [does not address any less restrictive settings]
- New Jersey Pendente Lite Temporary Guardian, New Jersey Statutes 3B:12-24.1(c). Petitioner may request appointment of temporary pendent elite guardian for 45 day, who may address critical needs of person or property.
- <u>Indiana Court-Appointed Health Care Representative</u>, *Indiana Code* 16-36-1-8. Anyone interested may petition probate court to appoint a representative to make a health care decision. Statute does not set out timeframes.
- <u>District of Columbia Health Care Decisions for Persons with Developmental Disabilities Amendments Act</u>, DC Law 17-249, expands options for temporary guardianship including a 90-day health care guardian, request to be heard within seven days of filing of petition.
- North Carolina "interim guardianship" that could be used for discharge but must show imminent risk of harm and need for immediate intervention; so probably difficult to use for placement.
- New York has a pending legislative proposal to create a "transition authorization panel demonstration project." It is for hospital patients who are medically ready to transition to a different level of care, such as nursing home care, home care or assisted living, but lack capacity to authorize transition and lack person who can authorize. Such patients "can be subject to inordinate delays in accomplishing a needed transition." A three person panel to authorize transition would include a

designee from hospital, local social services commissioner and state office of longterm care ombudsman. Panel will review request for transition, deliberate and make determination.

#### **Committee's List of Statutory Elements**

The Best Practices Research Group compiled a preliminary list of elements that might be important in a statutory scheme, including:

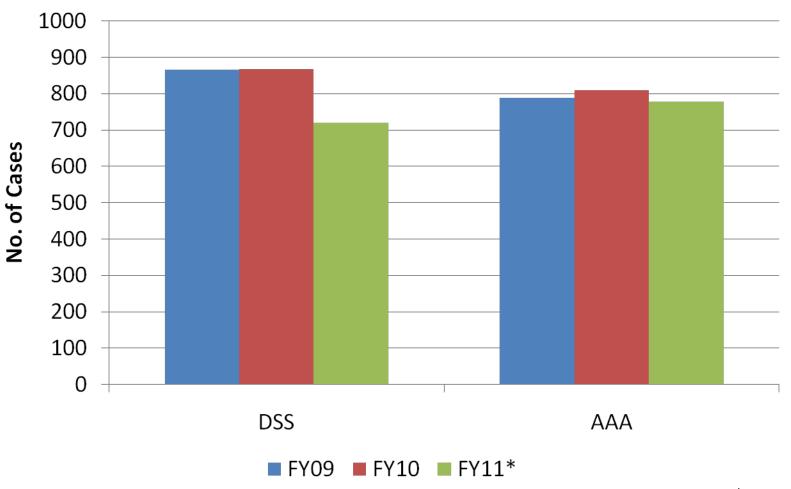
- > Appropriateness of discharge
- > Legal representation for patient
- > Placement in least restrictive setting
- > Attention to patient's residential preferences
- > Sufficiency of capacity assessment
- ➤ Attention to what happens after temporary guardianship is terminated
- > Involvement of long-term care ombudsman program
- > Multidisciplinary perspective
- > Evaluation or collection of data about implementation
- Court oversight of any temporary and/or permanent guardian.

# Presentation to the Adult Guardianship Workgroup

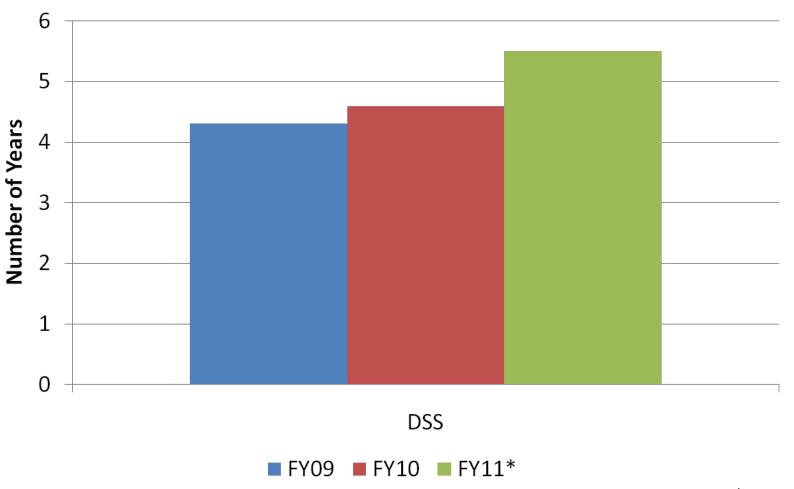
# Public Guardianship DSS/AAA Research Group

June 21, 2011

## **Public Guardianship Statewide Caseload**

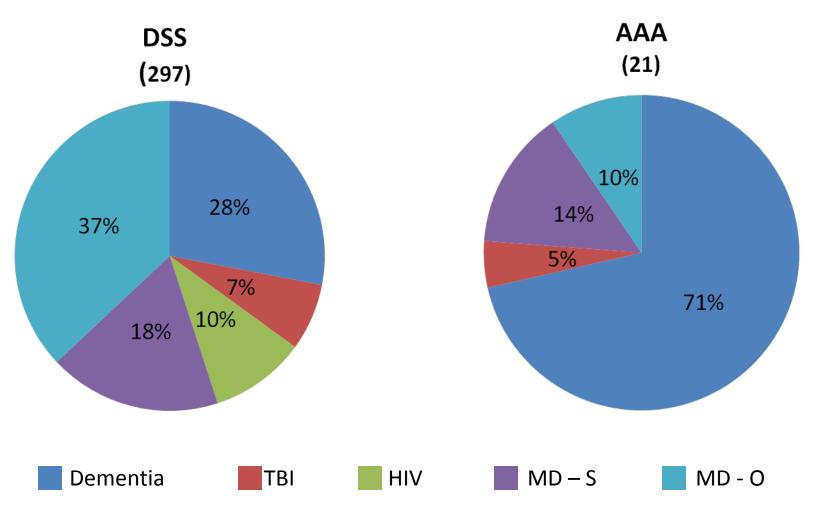


## **Average Time Cases are Under DSS Guardianship**



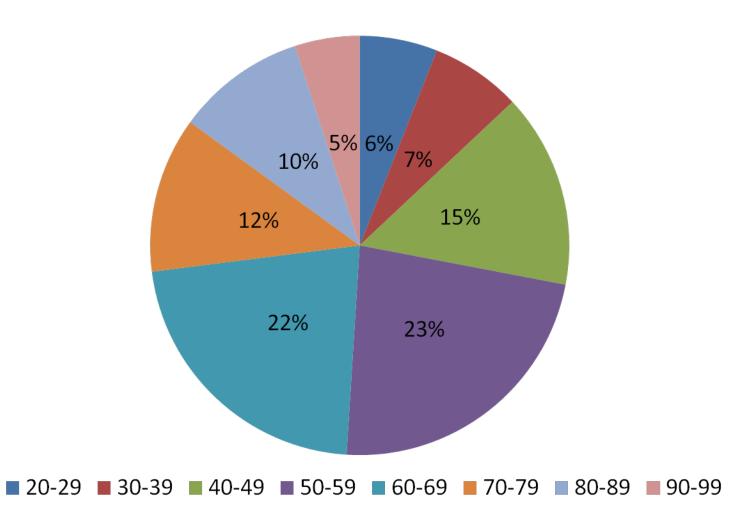
## **Adult Public Guardianship by Diagnosis**

FY11 YTD (7/1/2010 - 5/31/2011)



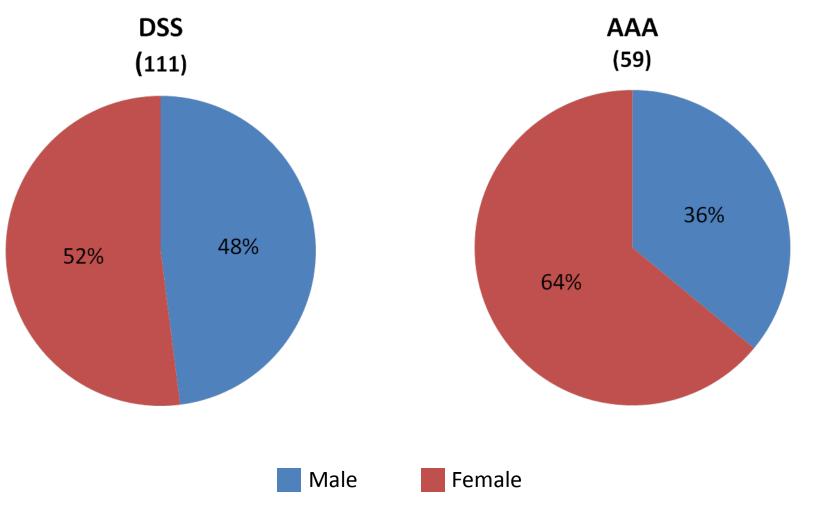
### **Adult Public Guardianship Statewide by Age**

FY11 YTD (7/1/2010 – 5/31/2011) (218 adults reported)



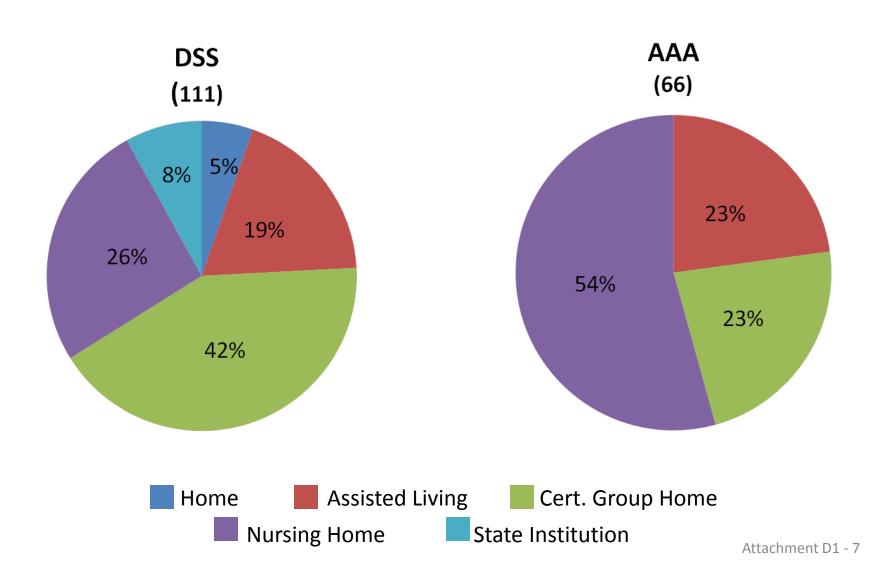
## **Adult Public Guardianship by Gender**

FY11 YTD (7/1/2010 - 5/31/2011)

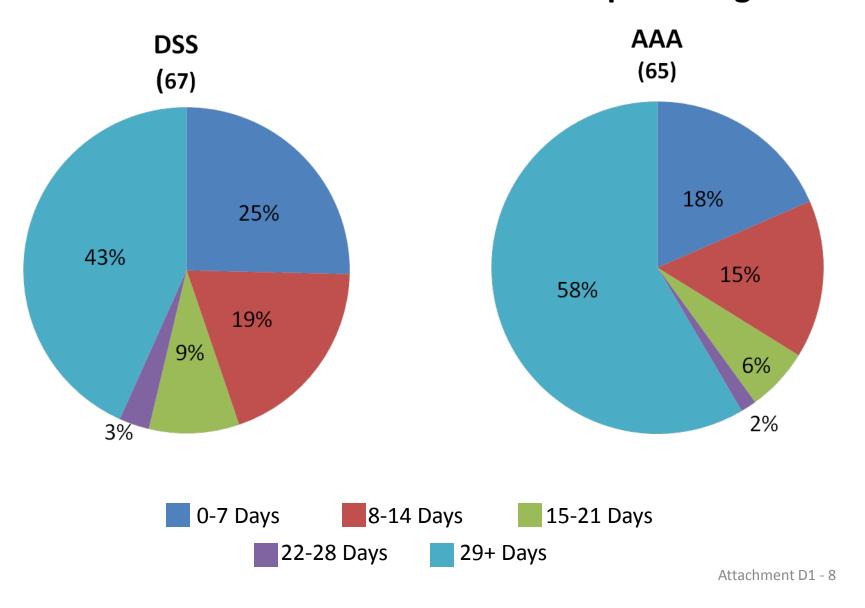


## **Adult Public Guardianship by Placement**

FY11 YTD (7/1/2010 - 5/31/2011)

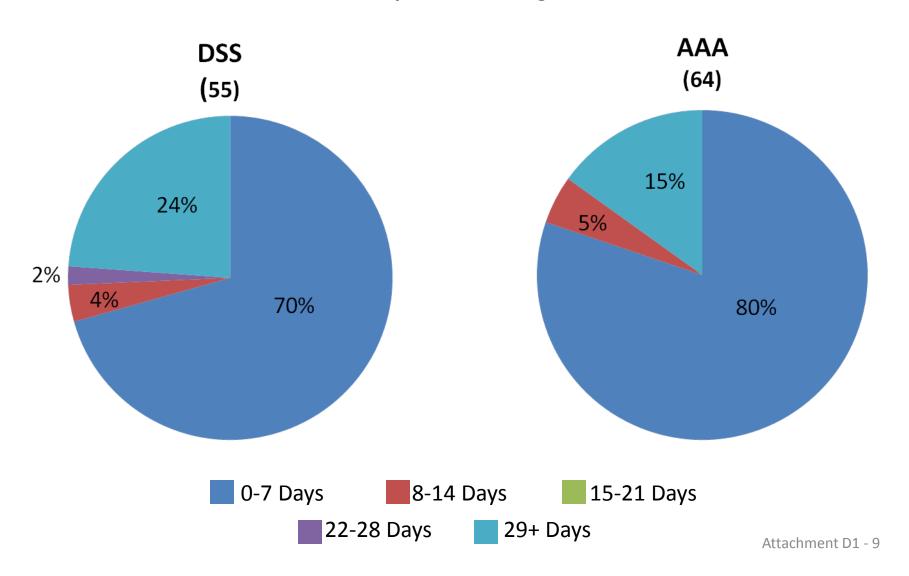


# Elapsed Time Petition Notification to Guardianship Hearing

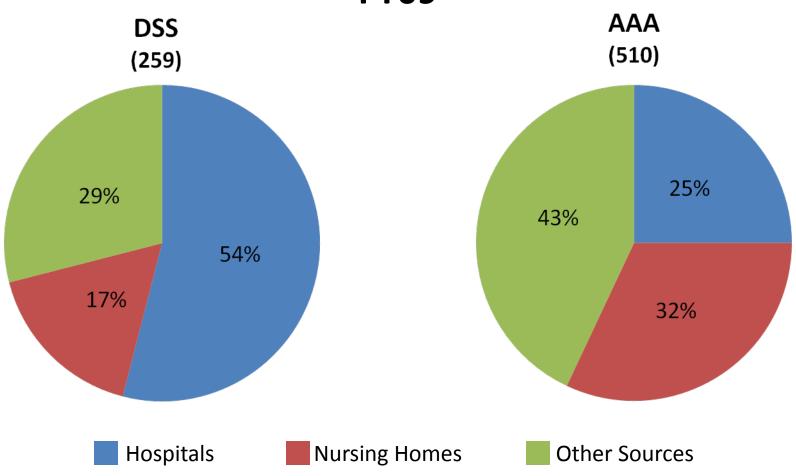


# **Elapsed Time Guardianship Hearing to Discharge**

from Hospital or Nursing Home



# Adult Public Guardianship by Referral FY09

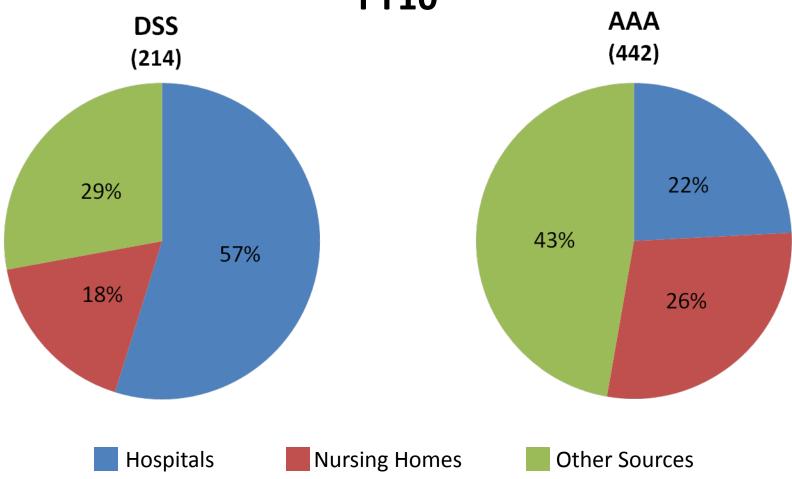


No DSS data received from Garrett, Harford, Howard, Somerset

No AAA data received from Carroll

Montgomery combines LDSS and AAA numbers together and reflected in the LDSS numbers

# Adult Public Guardianship by Referral FY10

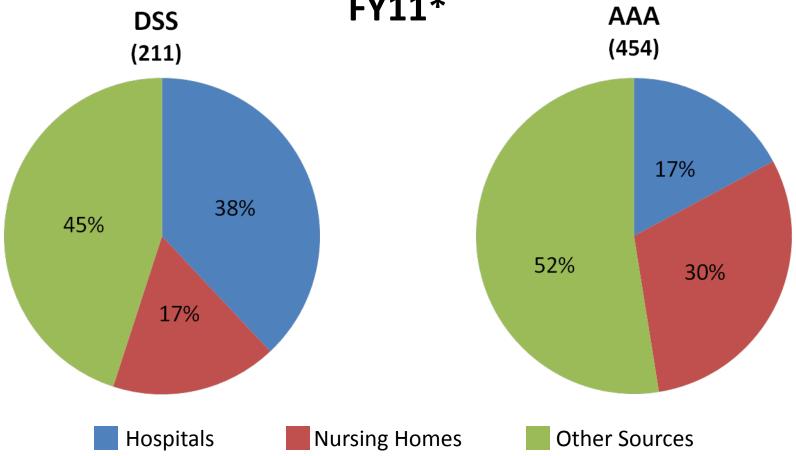


No DSS data received from Garrett, Harford, Howard, Somerset

No AAA data received from Carroll

Montgomery combines LDSS and AAA numbers together and reflected in the LDSS numbers

# Adult Public Guardianship by Referral FY11\* AAA



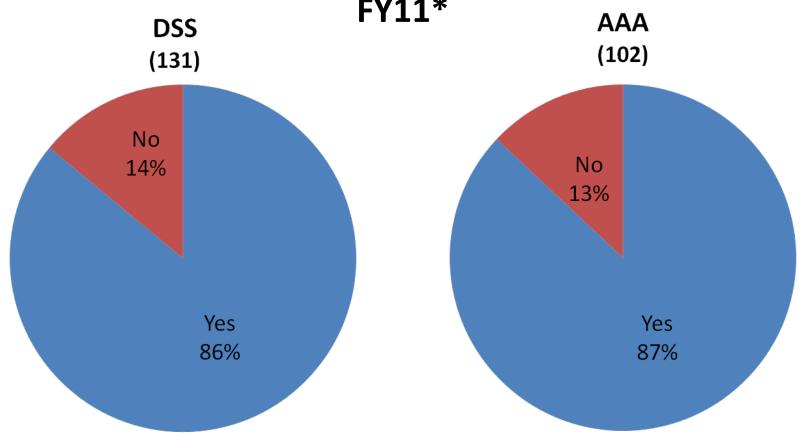
No DSS data received from Garrett, Harford, Howard, Somerset

No AAA data received from Carroll

Montgomery combines LDSS and AAA numbers together and reflected in the LDSS numbers

\* includes cases through 3<sup>rd</sup> Quarter

## Adult Public Guardianship by Appropriate Placement FY11\*



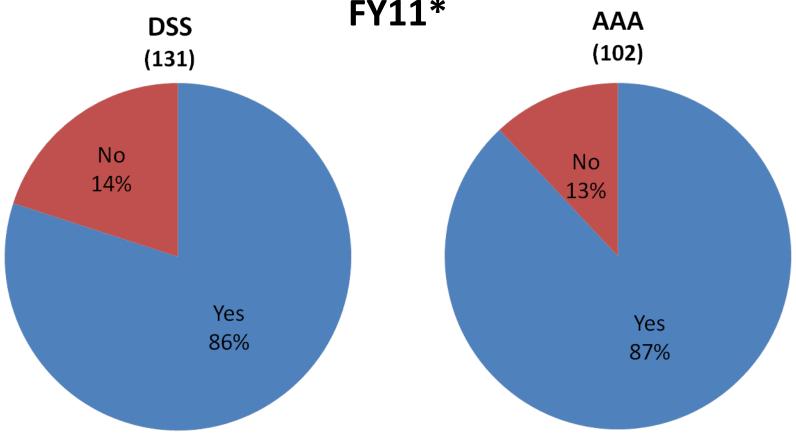
No DSS data received from Garrett, Harford, Howard, Somerset

No AAA data received from Carroll

Montgomery combines LDSS and AAA numbers together and reflected in the LDSS numbers

\* includes cases through 3<sup>rd</sup> Quarter

# Adult Public Guardianship by Available Funding FY11\*



No DSS data received from Garrett, Harford, Howard, Somerset

No AAA data received from Carroll

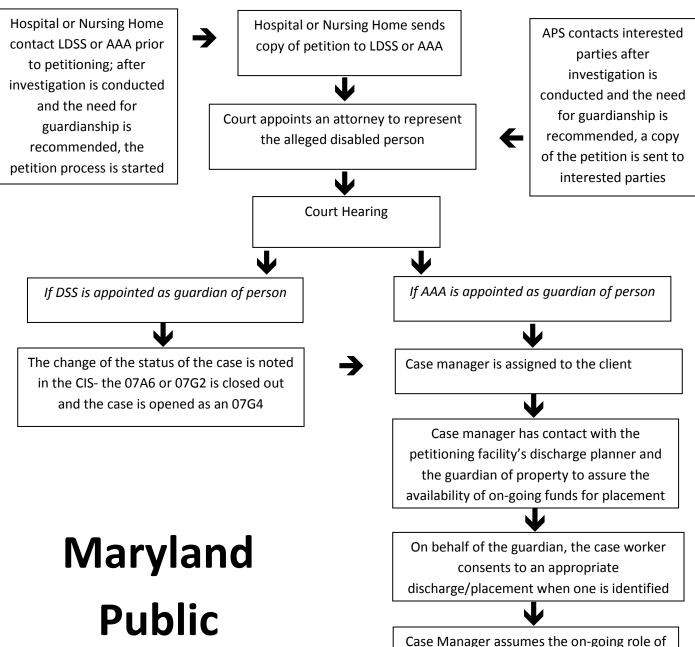
Montgomery combines LDSS and AAA numbers together and reflected in the LDSS numbers

\* includes cases through 3<sup>rd</sup> Quarter

#### ATTACHMENT D2

BARRIERS/PROBLEMS -Most Prevalent to Least	Specific LDSS"s Reporting-	#LDSS's	
No family or others available, identified or <u>willing</u>	Carroll, Caroline, Dorchester, Howard, Kent, Montgomery, Queen Anne's, Somerset, St. Mary's, Talbot, Washington, Worcester	12	
No funding for placements (includes no medical insurance)	Anne Arundel, Baltimore Co, Cecil, Charles, Dorchester, Frederick, Howard, Prince George Queen Anne's, Washington	10 es,	
Complex medical, mental, behavioral problems create placement problems	Anne Arundel, Baltimore City, Baltimore Co, Dorchester, Caroline, Carroll, Prince Georges, Talbot, Washington		
Poor communication by involved professionals (includes notifications not timely)	Baltimore Co, Cecil , Frederick, Harford, Kent, Prince Georges, Queen Anne's, Wicomico		
Family maltreating, exploiting, resisting appropriate care plan * (includes causing delays in guardianship and/or treatment)	Anne Arundel, Baltimore City, Carroll, Mont. Prince Georges, St. Mary's, Washington	7	
Mental or medical non-compliance by disabled adult	Baltimore Co, Montgomery, Prince George's St. Mary's	4	
Family available as surrogate decision makers, can't handle application processes, live out of area, are frail elderly	Anne Arundel, Charles, Washington	3	
Lack of complex community resources to prevent placement	Caroline, Cecil, Charles	3	
Lack of openings in those placements	Caroline, Charles, Frederick	3	
Lack of due diligence by hospital/nursing home	Charles, Dorchester, Queen Anne's	3	
Illegal aliens, not citizens, no eligibility * (includes provider)	Anne Arundel, Baltimore City and Co.	3 3 2 2 2	
Language, other communication barriers	Baltimore County and City	2	
Lack of GOP, attorneys limited (time and knowledge)	Cecil, Worchester	2	
Incorrect use of petition (emer vs exp)& temp is not temporary	Carroll, Charles	2	

BARRIERS/PROBLEMS -Most Prevalent to Least	Specific AAA's Reporting *	#AAA's	
Family maltreating, exploiting, resisting appropriate care plan	Baltimore Co, Dorchester, Howard, Prince	11	
(includes causing delays in guardianship and/or treatment)	George's, Montgomery, Queen Anne's, St.		
	Mary's Somerset, Washington, Wicomico,		
	Worcester		
No family or other's available, identified or willing	Allegany, Baltimore Co, Caroline,	11	
(surrogate medical decision-makers are identified	Dorchester, Kent, Montgomery, Prince Geor	rge's,	
-but don't want guardianship or become incapacitated)	Somerset, Talbot, Wicomico, Worcester		
Lack of GOP, attorney's limited (time and knowledge)	Baltimore City, Caroline, Cecil,	11	
(also includes GOP unable to access resources)	Dorchester, Garrett, Kent, Somerset, Talbot	t <b>,</b>	
	Washington, Wicomico, Worcester		
No funding for placements (includes problems with	Anne Arundel, Caroline, Dorchester, Kent,	9	
transferring pension plans, qualifying for LTC-MA	Somerset, Talbot, Washington, Wicomico,		
because of property issues)	Worcester		
Poor communication by involved professionals (includes	Baltimore County, Dorchester, Garrett,	7	
HIPPA issues, notifications not timely)	Somerset, St. Mary's, Wicomico, Worcester		
Family available as surrogate decision-makers, but can't handle application processes, live out of area or are frail elderly	Anne Arundel, Baltimore City, Garrett	3	
Mental or Medical non-compliance by disabled adult	<b>Baltimore Co, Montgomery</b>	2	
Premature hospital discharge (serial hospitalizations)	Baltimore Co, Cecil	2	
Unable to obtain 2 Physician Certs in timely manner	Baltimore City, Washington	2	
Emergency vs expeditied petitions (too long for medical)	Charles County, Prince George's	2	
Lack of sufficient staff/funding for increasing volume	Baltimore City, St. Mary's	2 2 2 2	
Complex medical problems lead to lack of placement	Garrett, Prince George's	2	
Lack of due diligence by hospital	Harford	1	
Asking for Guardian of Person because asking for GOP	Anne Arundel	1	
* Note:	Combined data from MAC and USA may have in	ıflated #'s	



# Maryland Public Guardianship Process

Case Manager assumes the on-going role of case management, visiting on a monthly to quarterly basis (or more often as needed)



Case manager provides biannual reports to the Adult Public Guardianship Review Board and attends the Review Board meeting once a year; also provides the court with an annual report.



On-going assessment of client for cessation of disability and the termination of guardianship or transfer of guardianship to an appropriate family member

## MARYLAND COURTS/GUARDIANSHIP SURVEY RESULTS

Jurisdiction	1. When a guardianship case is submitted for filing, where does the petition go?	2. What does the person have to do to enter the petition as a filed case?	3. How long does it take a clerk to perform these functions?	4. What's the process for getting the Show Cause Order and Order Appointing Counsel prepared?	5. Once prepared, how are the SCO and OAC submitted to the Judge for signatures? Are they submitted at the same time?
Allegany	Trust clerk or civil clerk to be input into the computer.	Assign a case number and enter the information and pleadings into the computer.	15 to 20 minutes depending on what pleadings are submitted and how many parties there are.	The attorney filing the case submits the Show Cause Order and Order Appointing Counsel. All Orders are prepared and submitted by the Attorney.	The Orders are usually submitted with the original pleadings. As soon as the case is submitted and entered, the file is placed on the mailbox for the Judge, and his secretary picks up the files usually 3 times a day if not more.
Anne Arundel	The trust clerk receives it and puts it in the computer and assigns a case number. It then comes to Christina Acerman, the adoption and guardianship case manager. In general, she handles guardianships before they are granted and the trust clerk handles them after a guardian is appointed.	The trust clerk receives it and puts it into the computer and assigns a case number. It then comes to Christina Acerman, the adoption and guardianship case manager.	Christina gets the case within 1-2 days after the trust clerk receives it.	prepares a joint Show Cause and Appointment of Attorney Order, using a word template on the computer	Christina walks the order to the chambers of the Fiduciary Judge. It is submitted to one Judge unless he is unavailable and then to a back-up Judge. There is also one other Judge as a back-up.
Baltimore City	Family and Trust Department	File it and pay filing fee.	Not sure	File sent to Master's office, then they review it and issue Show Cause Order and Order Appointing Counsel.	It is hand-delivered.
Baltimore	The petition goes to the trust clerk.	File is assigned a docket case number, entered on computer system, then trust clerk prepares Show Cause Order and Order Appointing Counsel.	Usually 1.2 days	Show Cause is auto-generated; Order Appointing CAC is a fill-in-the-blank that is generated from a Word template.	Orders are hand-carried to Judge's chambers for signatures, both at the same time.

	When a guardianship case is submitted for filing, where does	2. What does the person have to do to enter the	3. How long does it take a clerk to perform these	4. What's the process for getting the Show Cause Order and Order	5. Once prepared, how are the SCO and OAC submitted to the Judge for signatures? Are
Jurisdiction  Calvert	Submitted to the Clerk's Office (Civil Clerk).	petition as a filed case? Clerk enters information into UCS computer system, assigns case number and dockets petition and any related documents.	Approximately 5 minutes	Both Orders are usually prepared by the attorney who filed the petition. If party filing petition is pro se, a law clerk will prepare the Order(s).	The case file is placed in the Chambers Judge's inbox; if both Orders are submitted, yes, they both go up to Chambers Judge simultaneously.
Caroline	The documents are filed with the Civil Clerk in the Clerk's office.	All of the above, other than prepare Show Cause Order, that is generally attached to the Petition.	Approximately 30 minutes	It is generally attached to the Petition by the Petitioner and then completed by hand in the Judge's Office for dates/names, etc.	Both documents are sent to the Judge at the same time with the file by the Clerk's Office. Files are submitted to the Judge manually.
Carroll	Civil Clerk	<ol> <li>Ring in any fees, 2. input into computer, 3. set up paper file,</li> <li>have file double checked for accuracy, 5. send to Judgehand-carried as all files are.</li> </ol>	As long as pleadings are correct, within 48 hours. If an emergency, then with chambers Judge within an hour.	Use proposed order usually, sometimes Judge will amend. Local counsel knows to try to have Orders look like the same Orders online.	File, with both Orders and Petition, hand-carried to Judge.
Cecil	Civil Clerk, comes to civil clerk's office to Civil Division	Pay the filing fee, then it will be time stamped and it will get dispersed in normal course of business.	About a day to get on the desk, depending on how back logged that person is. About 1-3 days before it's processed in the computer system.	if all the necessary pleadings required have	
Charles	NO RESPONSE				

Jurisdiction	1. When a guardianship case is submitted for filing, where does the petition go?	2. What does the person have to do to enter the petition as a filed case?	3. How long does it take a clerk to perform these functions?	4. What's the process for getting the Show Cause Order and Order Appointing Counsel prepared?	5. Once prepared, how are the SCO and OAC submitted to the Judge for signatures? Are they submitted at the same time?
Dorchester Frederick	Civil Clerk. NO RESPONSE	Open file, index names, and enter information in the computer system.	20-30 minutes.	Proposed Orders are prepared by counsel.	Case file is scanned to Judge's Chambers and placed in Judge's box in Clerk's office. Judge's Administrative Assistant collects files daily.
Garrett	Trust clerk	Open the file, enter information on computer, forward to Judge's office for Show Cause Order and Attorney Appointed to be signed.	15-20 minutes.	Both orders are provided by the attorney filing the Petition	Case is forwarded to the Judge's office (hand delivered in our Court). If both orders are submitted by the attorney, they re then submitted to our Judge at the same time.
Harford	NO RESPONSE				
Howard Kent	Civil Clerk NO RESPONSE	Enter the info into the computer system, including all the involved parties. The petition is docketed and all Petitioners, Respondents, and interested persons are entered into the system.	Depending upon the number, 5 10 minutes. There could be a delay depending on how many cases are in front of it. On average maybe 2 days. Unless is says emergency then it would be done right away.	We rely on what you file except for the SCO. The file goes right up to Judge McCrone. They'll use the Order for the AOC that is submitted, but Judge McCrone has his own SCO.	Paper file is taken up, it is carried up to the judge. The whole file is submitted to the Judge at once
Montgomery	Goes to the family clerk on the first floor. With a check for \$135 either case, check or money order.	The clerk enters all the information in and then it is put on the shelf to come up to my office for review.	Ranges from 1-3 days, maybe five. It depends on weekends, end of the day, etc. **It can take 1-2 hours to key in the information.	It is prepared by hand by our office for both Orders. The computer does not automatically generate. We don't always use our own Show Cause Order. If it doesn't comply with the rules then I'll use my own.	They are submitted at the same time and generally you have to hand carry them to the Judge's chambers.

Jurisdiction	1. When a guardianship case is submitted for filing, where does the petition go?	2. What does the person have to do to enter the petition as a filed case?	3. How long does it take a clerk to perform these functions?	4. What's the process for getting the Show Cause Order and Order Appointing Counsel prepared?	5. Once prepared, how are the SCO and OAC submitted to the Judge for signatures? Are they submitted at the same time?
Prince George's	Court Clerk	All information is entered into the data base, cause number is assigned, file is scanned, radio chip for electronic tracking purposes is inserted.	Same day received for most part but could be up to one week.	It is generally attached to the Petition by the Petitioner and then completed by hand in the Judge's Office for dates/names, etc.	File is hand carried and both are submitted at the same time.
Queen Anne's	The Civil Office receives the case for processing.	The Clerk initiates the case, enters all the parties and/or attorneys, enters all pleadings, rings any payments, has the case verified and sent to Judge with blank Orders.	Within 48 hours of filing unless it is an emergency.  Depends on the mings and		We will sign the file out to the Judge, place it in the specified Judge's mail bin which is taken to the chambers by a bailiff.
Somerset	Civil Clerk	Assign a case number, enter information in computer and submit to Judge for checklist and signature on Show Cause if needed.	number of parties involved. Shouldn't take more than 15 minutes to initiate the case. Will take longer when it is	Attorney or individual filing provides a blank Show Cause and Order Appointing Counsel. If not, the Judge will assign his Law Clerk or Clerk to prepare one. It is not computer generated.	Someone has to hand deliver to the Judge's Chambers. The entire file is submitted for his consideration.
St. Mary's	Filed with the clerk's office and usually submitted to the Show Cause Order and sent to the court to review the petition and the Show Cause Order.	Bring their petition for guardianship, and supporting documents to the rules, and a check for the filing fee, or a request to waive the filing fee.	The petition goes up right away. Depends on how many interested parties are in there, but no longer than 15 minutes.	Usually the motion to appoint an attorney is submitted with the Petition for guardianship and they are dealt with together. Pro se, submits a blank order for the court to sign, attorney prepares the Show Cause Order to sign.  Usually counsel has the forms prepared for	Paper file is presented and put in a tray for various chambers, law clerks or secretaries check trays 1-2 times a day. All put in at once. Judge gets all files together.
Talbot	Civil General Clerk.	Opens the file, enter information into computer system, and prepare Show Cause.	An hour or so depending on number of parties, number of interruptions, etc.	the court. If not, there is a Show Cause form in the case management system.  Orders are prepared by counsel or Chambers.	File is scanned to Chambers with a note on it why it is going there. Someone from Chambers or the bailiffs pick up the tub of files periodically throughout the day.

Jurisdiction	1. When a guardianship case is submitted for filing, where does the petition go?	2. What does the person have to do to enter the petition as a filed case?	3. How long does it take a clerk to perform these functions?	4. What's the process for getting the Show Cause Order and Order Appointing Counsel prepared?	5. Once prepared, how are the SCO and OAC submitted to the Judge for signatures? Are they submitted at the same time?
		Open a new case file. Enter the names and addresses of the Petitioner(s), Respondent,			
		Interested Parties and Counsel into the computer. Counsel or Pro Se Litigant filing Guardianship case prepares the		Show Cause Orders and Orders Appointing Counsel are prepared by Counsel or Pro Se	The file along with both Orders are sent to the
Washington	Civil Clerk	Show Cause Orders.	Approximately 5 minutes	Litigant filing Guardianship Case.	Motions' Judge for that given day.
Wicomico	NO RESPONSE				
Worcester	NO RESPONSE				

Jurisdiction	6. To what judge are the Orders submitted?	7. Is there a back-up system if the judge will not be able to get the order for 24? 48? 72 hours?	8. How long does it usually take to get a Judge's signature on the SCO and OAC?	9. How is the clerk's office informed the Orders have been signed?	10. Are the Orders signed by the Judge at the same time or separate times? If separate, do you know why?
Allegany	The computer assigns a Judge. We have two Judges.	If it is an emergency and the assigned Judge is not available, the attorney has the option of taking the file to the Judge that is available.	Depends on the Judge's schedule. Usually signed within a day.	The secretary for the Judge brings the files down to our department once they are signed. Usually 3 times a day.	both submitted by the Attorney at the
Anne Arundel	The Fiduciary Judge is Judge Harris and the back-up is Judge Silkworth. There is only one other Judge who might also serve as back-up.	The Fiduciary Judge is Judge Harris and the back-up is Judge Silkworth. There is only one other Judge who might also serve as back-up.	Within 3 days	Someone who does rounds in the courthouse brings the signed order to her or if it is urgent she could get a call	There is only one combined order
Baltimore City	Chambers Judge	Substitute Chambers Judge	Less than a day	Send file down and tell them to docket the Order	Same Time
	Orders are submitted to one of the 4 trust Judges. They do not rotate this duty; Orders are submitted to				
Baltimore	whichever Judges are present on a given day (for multiple cases, they are divided up between the available Judges for the day).	No back-up system. Typical turn- around is same or next day.	Usually 1-2 days (but the reality is that some Judges are more diligent than others on that time frame).	File is hand-carried back to the trust clerk's office.	Orders are signed at the same time.

	order for 24? 48? 72 hours?	to get a Judge's signature on the SCO and OAC?	9. How is the clerk's office informed the Orders have been signed?	Judge at the same time or separate times? If separate, do you know why?
Chambers Judge	No	Usually a couple of days	The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.	Same time, if applicable.
Caroline County is a one Judge County and therefore the Administrative	retired Judge in the area that will come in to sign files, if called. Or if the Administrative Judge is on vacation, generally a retired Judge is scheduled to sit and hear the docket during the	Usually within 24-48 hours.	The file is transferred back to the office manually.	Same time.
Computer system does auto rotation of the 3 Judges for all matters. Petition just goes to the next Judge in rotation.		4 days, unless papers are not		Typically signed at same time, unless something is wrong with the pleadings.
law clerk has their own Judge. All		That's a variable, depends on the law clerk and Judge. I'm not comfortable giving a time frame on a Judge.	They will transfer the folder back down to us after it's reviewed and signed to be processed.	Same time.
	Caroline County is a one Judge County and therefore the Administrative Judge.  Computer system does auto rotation of the 3 Judges for all matters. Petition just goes to the next Judge in rotation.  Send them to law clerks who are on a rotated basis. Schedule is separate from us. 4 law clerks for review, each law clerk has their own Judge. All	This is generally not a problem, if the Judge is not available, there is a retired Judge in the area that will come in to sign files, if called. Or if the Administrative Judge is on vacation, generally a retired Judge is scheduled to sit and hear the docket during the vacation.  Computer system does auto rotation of the 3 Judges for all matters. Petition just goes to the next Judge in rotation.  Send them to law clerks who are on a rotated basis. Schedule is separate from us. 4 law clerks for review, each law clerk has their own Judge. All	This is generally not a problem, if the Judge is not available, there is a retired Judge in the area that will come in to sign files, if called. Or if the Administrative Judge is on vacation, generally a retired Judge is scheduled to sit and hear the docket during the vacation.  Caroline County is a one Judge County and therefore the Administrative Judge is on vacation, generally a retired Judge is scheduled to sit and hear the docket during the vacation.  Usually within 24-48 hours.  While they tell people to make general inquiries that it could take 1-3 weeks. It hardly ever is more than 3 or 4 days, unless papers are not prepared properly.  Send them to law clerks who are on a rotated basis. Schedule is separate from us. 4 law clerks for review, each law clerk has their own Judge. All	Chambers Judge  No  Usually a couple of days  This is generally not a problem, if the Judge is not available, there is a retired Judge in the area that will come in to sign files, if called. Or if the Administrative Judge.  Caroline County is a one Judge County and therefore the Administrative Judge.  Computer system does auto rotation of the 3 Judges for all matters.  Petition just goes to the next Judge in the area that will come in to sign files, if called. Or if the Administrative Judge.  While they tell people to make general inquiries that it could take 1-3 weeks. It hardly ever is more than 3 or 4 days, unless papers are not properly.  Send them to law clerks who are on a rotated basis. Schedule is separate from us. 4 law clerks for review, each law clerk has their own Judge. All  It goes upstairs; I am not sure what happens after it goes to the law clerk.  The file is transferred back to the Usually within 24-48 hours.  While they tell people to make general inquiries that it could take 1-3 weeks. It hardly ever is more than 3 or 4 days, unless papers are not prepared properly.  The file is transferred back to the Office manually.  While they tell people to make general inquiries that it could take 1-3 weeks. It hardly ever is more than 3 or 4 days, unless papers are not properly.  The file is transferred back to the Judge office manually.  While they tell people to make general inquiries that it could take 1-3 weeks. It hardly ever is more than 3 or 4 days, unless papers are not properly.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.  The file is transferred back to the Judge office manually.

Jurisdiction	6. To what judge are the Orders submitted?	7. Is there a back-up system if the judge will not be able to get the order for 24? 48? 72 hours?	8. How long does it usually take to get a Judge's signature on the SCO and OAC?	9. How is the clerk's office informed the Orders have been signed?	10. Are the Orders signed by the Judge at the same time or separate times? If separate, do you know why?
Dorchester Frederick	Judge's Chambers.	We are a one Judge County; when our Judge is away or unavailable, Chambers and Court is covered by a visiting or retired Judge.	Usually within 24-48 hours.	Case files are returned to the Clerk's office and placed in Clerk's office incoming box.	Same time.
Garrett	Garrett County has one Associate Judge. Everything goes to him.	No	Varies depending on the court docket for that particular day. No longer than one to two days.	Case folders are returned to the appropriate clerk by the Judge's office upon signature of Judge.	Same
Harford					
Howard Kent	Assigned Guardianship Judge McCrone	Yes. If it's not an emergency, there is no back-up system. It will sit in the chambers until he gets to it. If it is an emergency, Judge McCrone's secretary will take it to the Duty Judge or whatever Judge is available.	If the Judge is here it will take one day.	The secretary or law clerk will just bring down stacks of files from the judge. It depends on the time of day, but it will get back down to the clerk's office within 24 hours	Yes, I'm assuming they sign everything at once.
Montgomery	The Administrative Judge, generally. Usually Judge Debilius.	Yes, I use a stamp.	Same day as the day Lili gets it from the clerk's office. I don't like to keep files in my office.	Once it leaves our office and there is a Show Cause Order issued, it goes to the assignment office for posting. The assignment office then sends it back to the family clerk where it was originally filed for docketing for copies to be sent out.	

Jurisdiction	6. To what judge are the Orders submitted?	7. Is there a back-up system if the judge will not be able to get the order for 24? 48? 72 hours?	8. How long does it usually take to get a Judge's signature on the SCO and OAC?	9. How is the clerk's office informed the Orders have been signed?	10. Are the Orders signed by the Judge at the same time or separate times? If separate, do you know why?
		There is always a back-up Judge		A courier picks it up and brings it back	
Prince George's	Assigned Guardianship Judge	available.	Same day as he/she gets it.	to the Trust Office.	Same time.
		The file is sent to the assigned Judge.			
		If not available, their staff will forward	Usually within a few days of being	Files are sent to the Civil department	
Queen Anne's	The Judges are randomly assigned. we are a one Judge County so	it to another Judge, if necessary.	sent to the Judge.	and the Order is clocked in.	They are signed at the same time.
	everything goes to that Judge unless	If another Judge is here, it is given to			
	we have a visiting Judge or he has	them. Usually when the Judge isn't			
	recused himself from the case. In that	T =			They are usually signed at the same
	case, it will be given to the Court	retired Judge or visiting Judge will	Usually a day or two depending on	Sometimes the Judge's Law Clerk,	time unless the Judge's Law Clerk
	administrator to take to another	come to our Court and do Chamber's	the Court schedule, sometimes it is	Secretary, or Judge himself returns	needs to contact an Attorney to be
Somerset	County Judge.	work.	done the same day.	the file to the Clerk's office.	appointed in case of a conflict.
				_	Judge has to sign order first before
	2 hadron romanalla romana			are filled in they come back into the	Show Cause Order and Order
	2 Judges, generally goes to	Law clerk can review order and can	depends. Do not have a Chambers	tray in the clerk's office and all orders	
	Administrative Judge but we try to divide it up so no one gets bogged		Judge. Administrative Judge 3	are dispersed 2-3 times a day. You get	Then it is ready for processing. This is
St. Mary's	down.	get other Judge to sign off on it.	business days. Other Judge 2 weeks.	file stamped.	the most efficient way to do so.
, 5		8	and the state of t	e stamped.	and most emission way to do so.
				The file is scanned back to the clerk's	
			Anywhere from 1-2 days to a week or	office and brought to the clerk's office	
Talbot	Chambers Judge	No.	so-depending on the workload.	by someone from Chambers.	Varies, no, do not know why.

Jurisdiction	6. To what judge are the Orders submitted?	7. Is there a back-up system if the judge will not be able to get the order for 24? 48? 72 hours?	8. How long does it usually take to get a Judge's signature on the SCO and OAC?		10. Are the Orders signed by the Judge at the same time or separate times? If separate, do you know why?
Jurisdiction	Submitteur	order for 24; 40; 72 hours;	SCO alla OAC!	signed?	you know why:
		If the Motions' Judge has a full Court			
		Schedule and a large volume of motions for a given day, he will have			
		his secretary forward those files to the Judge that is designated for	Files sent up one day are returned by	The Judge's secretary brings the file to	
Washington	The Motions' Judge.	motions the next day.	the next business day.	the Clerk's office.	Orders are signed at the same time.
Wicomico					
Worcester					

Jurisdiction	11. What happens after the Judge signs the Orders? Where do they go in the clerk's office?	12. Who mails out the SCO?	13. To whom is the SCO mailed?	14. What, if anything, is mailed with the SCO? If so, what is in the packet?	15. What is the process of putting the packet together to be mailed out? How long does it take?
Allegany	The Orders come back to the Trust Clerk. They are input into the computer system and copies are made.	Copies are given to the attorney who is responsible for serving the parties with the pleadings and Orders.		The Clerk does not mail the packets. The attorney attaches a copy of everything file with the Clerk's office and serves the parties.	The attorney is responsible for this (putting the packet together and mailing it out).
			She mails it to the attorney for the Petitioner or to the individual		
Anne Arundel	They come back to Christina	Christina	Petitioner if someone is proceeding pro se.	Nothing, just the order.	1-2 days
Ameridae		Christina	pro se.	Nothing, just the order.	
Baltimana City	Chambers calls Master's office and clerk picks them up.	Master's and Trust Clerks.	The Detitioner or Detitioning Attorney	Nothing	As soon as the file gets back, usually it is faxed.
Baltimore City	cierk picks them up.	Master's and Trust Cierks.	The Petitioner or Petitioning Attorney.		is taxed.
				Trust clerk mails packet to petitioner of hearing notice, Show Cause Order,	
				writ of summons, and Order	
				Appointing CAC. CAC gets mailed	
				hearing notice and order appointing	
	Orders are returned to the trust clerk's			CAC. NB: Petitioner mails out packet to	
	office; trust clerk sends the order			interested parties that contains	
	appointing counsel to CAC with a note			Petition, advice of rights, notice in	Trust clerk assembles packet (for
	for CAC to call Petitioner to agree on	Trust clerk mails out Show Cause Order		interested parties, Show Cause Order,	Petitioner and CAC only) at same time
	hearing date and call trust clerk to	(to Petitioner and CAC only). Other		Order Appointing Counsel, and	hearing date is selected and entered
Dalkim a	schedule. Nothing is done	copies of Show Cause Order mailed to	Datition on and CAC	sometimes writ of summons and/or	on computer system. Assembling
Baltimore	electronically; all by snail-mail.	interested parties by the Petitioner.	Petitioner and CAC.	notice of hearing date.	packet takes about 10 minutes.

11. What happens after the Judge signs the Orders? Where do they go in the clerk's office?	12. Who mails out the SCO?	13. To whom is the SCO mailed?	14. What, if anything, is mailed with the SCO? If so, what is in the packet?	15. What is the process of putting the packet together to be mailed out? How long does it take?
The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.	Clerk's Office personnel	Mailed to the party or attorney who filed the petition	Just the Show Cause Order is mailed out	No packet put together. After Show Cause Order is docketed, same is mailed out to appropriate party. Takes approximately 5 minutes.
The file is returned to the Civil Clerk for processing.	The Show Cause Orders are mailed by the Petitioner, or counsel for the Petitioner.	All interested persons	The Petition, along with Show Cause Orders are returned to Petitioner or counsel for Petitioner for mailing. Nothing further from the Court is included. I cannot say what, if anything, the Petitioner may include.	See above. I would say no more than 30 minutes.
Will pass through assignment to have Show Cause hearing date set and then to Clerk's office which mails out package to Petitioner.	Clerk's office	Petitioner or Petitioner's counsel.	Summons, Show Cause Order, Order Appointing Counsel, and petition, and local Carroll County form instructing Petitioner to refer rule 10-203(b)(2) or 10-302(b)(2) are their obligation to make serve on interested parties.	Usually within the same day after receiving from assignment, always within 48 hours.
stamp them, disperse them to the clerk who scanned it out for review	Cause Order and the summons to the attorney who filed the case or the	Attorney or filing party	Summons, if they provide us with the petition we sent the whole packet. If they have no provided it, then we send the summons and they need to attach the needed instruments.	1-3 days. Once we get the orders down we typically send it out 1-3 days. We have a pretty good turnover.
	signs the Orders? Where do they go in the clerk's office?  The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.  The file is returned to the Civil Clerk for processing.  Will pass through assignment to have Show Cause hearing date set and then to Clerk's office which mails out package to Petitioner.  The law clerk will transfer them back to us, to the civil department. We time stamp them, disperse them to the clerk who scanned it out for review	signs the Orders? Where do they go in the clerk's office?  The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.  Clerk's Office personnel  The file is returned to the Civil Clerk for processing.  The Show Cause Orders are mailed by the Petitioner, or counsel for the Petitioner.  Will pass through assignment to have Show Cause hearing date set and then to Clerk's office which mails out package to Petitioner.  Clerk's office  Clerk's office  The law clerk will transfer them back to us, to the civil department. We time stamp them, disperse them to the  The clerk's office will mail the Show Cause Order and the summons to the	signs the Orders? Where do they go in the clerk's office?  The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.  The Show Cause Orders are mailed by the Petitioner, or counsel for the Petitioner.  Will pass through assignment to have Show Cause hearing date set and then to Clerk's office which mails out package to Petitioner.  Clerk's office  The clerk's office will mail the Show to us, to the civil department. We time stamp them, disperse them to the clerk who scanned it out for review  The show Cause Orders are mailed by the Petitioner, or counsel for the Petitioner.  All interested persons  Clerk's office Petitioner or Petitioner's counsel.	signs the Orders? Where do they go in the clerk's office?  12. Who mails out the SCO?  13. To whom is the SCO mailed?  The signed Order is hand-carried, along with the case file, back down to the Clerk's Office (Civil Dept.) for processing.  Clerk's Office personnel  Clerk's Office personnel  Clerk's Office personnel  Clerk's Office personnel  The Show Cause Orders are mailed by the Petitioner, or counsel for the peritioner.  All interested persons  With the SCO? If so, what is in the packet?  In the signed Order is hand-carried, along with Show Cause Order is mailed out  The Petition, along with Show Cause Orders are mailed by the Petitioner or counsel for Petitioner or anything, the Petitioner or mailing. Nothing further from the Court is included. I cannot say what, if anything, the Petitioner may include.  Summons, Show Cause Order, Order Appointing Counsel, and petition, and local Carroll County form instructing Petitioner to refer rule 10-203(b)(2) or 10-302(b)(2) are their obligation to make serve on interested parties.  The law clerk will transfer them back to us, to the civil department. We time stamp them, disperse them to the clerk who scanned it out for review  Clerk's office will mail the Show cause Order and the summons to the clerk who scanned to ut for review attorney who filed the case or the attorney who filed the case or the attorney who filed the summons and they need to attach the summons a

Jurisdiction	11. What happens after the Judge signs the Orders? Where do they go in the clerk's office?	12. Who mails out the SCO?	13. To whom is the SCO mailed?	14. What, if anything, is mailed with the SCO? If so, what is in the packet?	15. What is the process of putting the packet together to be mailed out? How long does it take?
Dorchester Frederick	Orders are clocked in (date/time) and returned to the Civil Clerk.	Civil Clerk.	Attorney of record.	Copy Petition, certificates of physicians, notice to parties, Advice of Rights to Respondent, Show Cause Order, if applicable, Order Appointing Counsel for Respondent.	Petition and Orders are copied. If necessary, summons is prepared for parties requiring service or mailing. 30-45 minutes.
Garrett	Judge's office delivers case folder to Trust clerk for summons to be issued.	Trust Clerk	Attorney filing the Petition. That attorney serves all interested parties with a summons, copies of orders, and a copy of the petition.	Summons, copies of orders, and copy of the petition	To issue a summons for each interested person and attach it to the copies of orders and copies of the Petition provided by the attorney takes about 10 minutes depending the number of summonses to be issued.
Harford Howard Kent	They are put on the order cart and then they are processed by the civil clerk. It takes on average one to two days.	The civil clerk	To the Petitioner's counsel or the Petitioner	We print out a summons for each interested persons listen in the case. Order appointing counsel is mailed out as well to the Petitioner and the court appointed counsel. They are all mailed out to the Petitioner's counsel or the Petitioner.	A clerk puts it together, and it takes about ten minutes on average.
Montgomery	It goes to assignment then clerk's office.	Clerk's office	The Petitioning attorney or the Petitioner to serve it.	Order Appointing Counsel and Show Cause Order. **We don't do summons. If there is a temp guardian of property order it is mailed with it.	Clerk's office. **It could take a 45 minutes to an hour. It all depends on how many orders/copies have to be made.

Attachment E1 - 13

Jurisdiction	11. What happens after the Judge signs the Orders? Where do they go in the clerk's office?	12. Who mails out the SCO?	13. To whom is the SCO mailed?	14. What, if anything, is mailed with the SCO? If so, what is in the packet?	15. What is the process of putting the packet together to be mailed out? How long does it take?
Prince George's	They go to the Deputy Clerk of the Court assigned to the Trust Office who sends a letter to the appointed attorney.	Main clerk in the Trust Office	Main office clerk mails it to the Petitioner or the Petitioning attorney. The attorney serves it to all interested parties.	Only if it is pro se. Then a packet of information on how to serve is included.	Packets are prepared and ready to go.
Queen Anne's	File is sent to the Civil department and Order is clocked in and placed in a receiving bin to be processed. The Assignment office will get the file first if a hearing date is on the Show Cause Order.	The Civil Department mails out to Petitioner or the Attorney.	The Petitioner or the Attorney.	The Order(s), Notices to Interested Parties, and Summons.	Petition, Order, Summons, and Notice to Interested Parties.
Somerset	They go to one of the Civil Clerks to process the case.	One of the Civil Clerks	Either to a Sheriff for Service if requested or to the Attorney or party filing the case.	Usually copies of the papers originally filed and a summons.	It depends on how many interested parties are involved. If not many, many 1/2 hour at the most.
St. Mary's	to the clerk's office. Copy Orders of Petition and returned to attorney and interested persons.	We return the orders to the attorney of records. Attorney of Records are responsible of effecting service of Show Cause Orders.	It is mailed to attorney of records. We have a mail box for local attorneys. They can come in, Show Cause Order can be picked up from office by county attorneys directly.	They get the Show Cause Order, the Petition for appointment of guardianship, advice of rights, and notice to interested persons.	It's just a matter of photocopying if they provide us copies. 15 minutes. Otherwise we have to prepare those ourselves. No more than 30 minutes.
Talbot	Civil General Clerk enters into case management system. Clerk compiles with Order. Prepares paperwork for service, calls counsel to pick up for service.	Filing counsel. If pro se, the filing party.	All interested parties.	Copy of Petition, notice to interested parties.	Make copies of papers to be mailed, create cover sheets from the system. Depending on the number of parties, it could take 15 minutes to 45 minutes.

Jurisdiction	11. What happens after the Judge signs the Orders? Where do they go in the clerk's office?	12. Who mails out the SCO?	13. To whom is the SCO mailed?	14. What, if anything, is mailed with the SCO? If so, what is in the packet?	15. What is the process of putting the packet together to be mailed out? How long does it take?
Washington Wicomico Worcester	-		Petitioner(s) or Counsel for Petitioner(s). Writ of Summons Show Cause is served on Respondent or Court Appointed Counsel and all Interested Parties.	Petition for Guardianship and all supporting documents and all Orders signed by a Judge.	Petitioner(s) or Counsel for Petitioner(s) are to supply the Court with copies for all parties to be served. The Court makes copies of all Court Orders. It takes about 5-10 minutes to put the packets together depending on how many parties are to be served.

	16. Is there a hearing notice	17. Are there any written policies	
	mailed out to the interested	or procedures that document the	18. If a guardianship case is filed with a Motion for an expedited hearing or
	persons in the case, separate from	guardianship filing process? If so,	with a motion for temporary relief, how do the processes described above
Jurisdiction	the SCO?	are there any time standards?	differ? Are there any special steps or extra steps for expedited cases?
	Yes. After proof of all parties being served and affidavits of service being		
	submitted, the file is sent to the		The only difference is that when the Judge receives the file he either rules on the Motion
Allegany	Assignment Clerk for a date to be set.	No.	or sets a hearing.
Anne Arundel	The hearing notice is not mailed out at that time. The Show Cause Order does not set the case in for a hearing. Rather Christina waits until she receives proof of service from the Petitioner's attorney before a hearing notice is sent.	There is a flow sheet. Her supervisor Jason Caton has it but she couldn't access it on the computer. She doesn't believe it has time standards.	She takes it to the Fiduciary Judge immediately and asks the Judge how he wants to handle it. He decides whether to grant the Motion for expedited hearing.
Baltimore City	The clerks do that, but I am not sure.	No.	The case goes through the same process, but it is set for a hearing within 7 days.
	Hearing notices to interested persons are not mailed out by the trust clerk, but by the Petitioner. Sometimes these are done with the Show Cause Order, sometimes separately, and in some cases, the Show Cause Order alone is mailed out (it contains the hearing	No written policies or procedures to	If the case is filed with a motion to shorten time or to expedite, or with a motion for temporary relief, these are forwarded to the Judge with the Show Cause Order and the Order to appoint counsel. There are no special or extra steps for "expedited" cases. The only differences in process are the time lines-a hearing must be schedules no less than 31 days from callback date unless motion to shorten time is granted-in that case, hearing can be scheduled 14 days from callback date. Sometimes attorneys filing a motion to shorten time or for an "expedited" case wish to hand-carry the options/order to the Judge to plead their case in person for shortened process; this requires an appointment with the Judge. NB: Baltimore County generally does emergency temporary
Baltimore	date).	trust clerk's knowledge.	guardianships only in situations where there is a life or death issue.

	16. Is there a hearing notice	17. Are there any written policies	
	mailed out to the interested	or procedures that document the	18. If a guardianship case is filed with a Motion for an expedited hearing or
	persons in the case, separate from	guardianship filing process? If so,	with a motion for temporary relief, how do the processes described above
Jurisdiction	the SCO?	are there any time standards?	differ? Are there any special steps or extra steps for expedited cases?
		The Clerk's Office has a manual	
		wherein the requirements,	
	No. Usually the Interested Persons are	procedures, and processes regarding	Cases including motions for expedited hearings are sent up to Chambers Judge
Calvert	listed in the Show Cause Order.	guardianship cases are written.	immediately upon docketing.
		No written policies, but there are time	Rarely has an expedited hearing been requested or granted, however, a request for
		standards of 1 1/2 years, however,	temporary guardian has been requested and a hearing is set within 2-4 weeks. Generally,
		generally the hearing and appointment	the process is the same, however, a notice is mailed out for the hearing on appointment
Caroline	No.	is done within four months.	of a temporary guardian.
		Yes, Christa had created a local clerk's	
		manual for guardianship cases. Time	Annual and an analysis of the state of the s
Carroll	No.	standards are the same as for all civil cases-48 hours.	Any case calling for immediate action is "pink-slipped_ and goes to the front of the line and goes to Chambers Judge.
Carron	NO.	cases-46 flours.	and goes to Chambers Judge.
		Not that I'm aware of. No written	
		manual. We have instructions	
	Hearing notices are issued by the	prepared by JIS. Guardianship files are	If anything is expedited it goes to law clerks that are assigned and folder duty. Flagged
Cecil	assignment office.	part of a case flow.	out from regular folders.
Charles			

	16. Is there a hearing notice mailed out to the interested	17. Are there any written policies or procedures that document the	18. If a guardianship case is filed with a Motion for an expedited hearing or
Jurisdiction	persons in the case, separate from the SCO?	guardianship filing process? If so, are there any time standards?	with a motion for temporary relief, how do the processes described above differ? Are there any special steps or extra steps for expedited cases?
	Show Cause Order normally has line for hearing date. If hearing is scheduled at a later time, after service/answering time elapses, writing Notice of Assignment is mailed		
Dorchester	to attorney(s) of record and all parties.	Maryland Rules of Procedure, Title 10.	Case is processed immediately and sent to Judge for review.
Frederick			
		Our office follows court procedure detailed by the Annotated Code. We follow time standards provided by the	The case is still sent to the Judge's office upon receipt, so what he does with those types
Garrett	Yes	State.	of Motions from that point on is up to him.
Harford			
			For expedited requests or emergency hearings, the case is taken out of turn. It is pulled by the clerk's office. It gets put to the top. It is taken directly to the judge. If there are 10
l			cases filed, it goes to the top of the pile. It gets up to the judge on average in an hour.
Howard Kent	No	No	Everything else happens faster too. Everyone moves it faster.
Rent	Yes, the assignment office sends out a	**Vec there is a guardianchia packet	With the temporary we will send a memo down to the assignment office to set the
Montgomory	separate hearing notice of all hearing	**Yes, there is a guardianship packet	With the temporary we will send a memo down to the assignment office to set the
Montgomery	dates.	that is one month old and State-wide.	matter in that there is a temporary meeting within two weeks.  Attachment F1 - 18

Jurisdiction	16. Is there a hearing notice mailed out to the interested persons in the case, separate from the SCO?	17. Are there any written policies or procedures that document the guardianship filing process? If so, are there any time standards?	18. If a guardianship case is filed with a Motion for an expedited hearing or with a motion for temporary relief, how do the processes described above differ? Are there any special steps or extra steps for expedited cases?
Prince George's	No	Yes, but not with time standards.	Attorney filing gives a heads up to the agency (Aging or DSS). Cathy receives the files and sends a copy of the order to the Attorney for the Disabled who goes to see the individual. This is usually done the same day or evening. If the Attorney for the Disabled agrees, the process can be walked through in a day (there is no hearing). If the Attorney for the Disabled disagrees it goes on the docket for a full hearing. However, it doesn't wait the "normal" time but occurs in 1-2 weeks.
Queen Anne's	No, the Notice packet is provided.	We have an internal policy manual.	Case file is given a "time sensitive" tag and immediately to the Judge after initial processing.
Somerset	Yes	Other than the Maryland Rules, I don't believe so.	No, it still goes to the Judge after processing and he decides whether it gets set for an expedited hearing.
St. Mary's	No	Maryland Rules, Maryland Judicial Website. No extra written manual because it would be considered legal advice.	The attorney and Petitioner will come with their case and they'll have an emergency hearing, we contact the assignment office to find out who is available, then that judge will send their law clerk down to review it and have a meeting and decide to have an emergency temporary while Show Cause is going through the normal channels.
Talbot	Not usually.	We follow the Maryland Rules/Annotated Code.	Chambers is notified of the situation and is made aware that the file is in process, being transferred to chambers, etc.

Jurisdiction	16. Is there a hearing notice mailed out to the interested persons in the case, separate from the SCO?	17. Are there any written policies or procedures that document the guardianship filing process? If so, are there any time standards?	18. If a guardianship case is filed with a Motion for an expedited hearing or with a motion for temporary relief, how do the processes described above differ? Are there any special steps or extra steps for expedited cases?
	Yes (Hearings are only scheduled when		A petition for Emergency Protective Services with supporting documentation is immediately taken to the Motions' Judge and an Order Appointing a Temporary
Washington	an objection is filed).	Yes. Yes.	Guardian is signed immediately.
Wicomico	-		
Worcester			

	19. If it's expedited, how fast can the	20. If there is a motion for a temporary	
Jurisdiction	hearing be set in?	guardianship, what happens?	21. Types of Sample Orders
Allegany	That depends on the Judge's schedule and these cases are set by the Assignment Clerk.	When the Judge receives the file he makes a ruling on the motion.	Order Appointing Attorney 2.     Emergency Order to Show Cause 3.     Order Appointing Temporary Guardian
	It depends on what is being requested.  Sometimes within 1 week and sometimes it takes 1 month. Sometimes there will not be a hearing and the Judge will rule in chambers. It will also depend on the assignment office and how available a Judge is. One of the 2 Judges would hear it (Harris, Silkworth or other back-	Generally the Judge rules in chambers unless he has	
Anne Arundel	up).	a question.	1. Show Cause Order
Baltimore City	Within 7 days.	Set within 7 days, all other processes are the same.	Order Appointing Attorney 2. Show Cause Order
	For "expedited," i.e. shortened time, hearings, it can be set in 14 days from callback date (when Petitioner/CAC call back trust clerk to arrange	Petitioner/CAC call back trust clerk to arrange date)- 7 days for notice + 7 days answer time. An	
	unexpedited hearing takes place no less than 31 days from callback date-15 days for notice + 15	unexpedited hearing takes place no less than 31 days from callback date-15 days for notice + 15 days answer time. Baltimore County does very few	
Baltimore	days answer time.	time-limited guardianships.	1. Show Cause Order

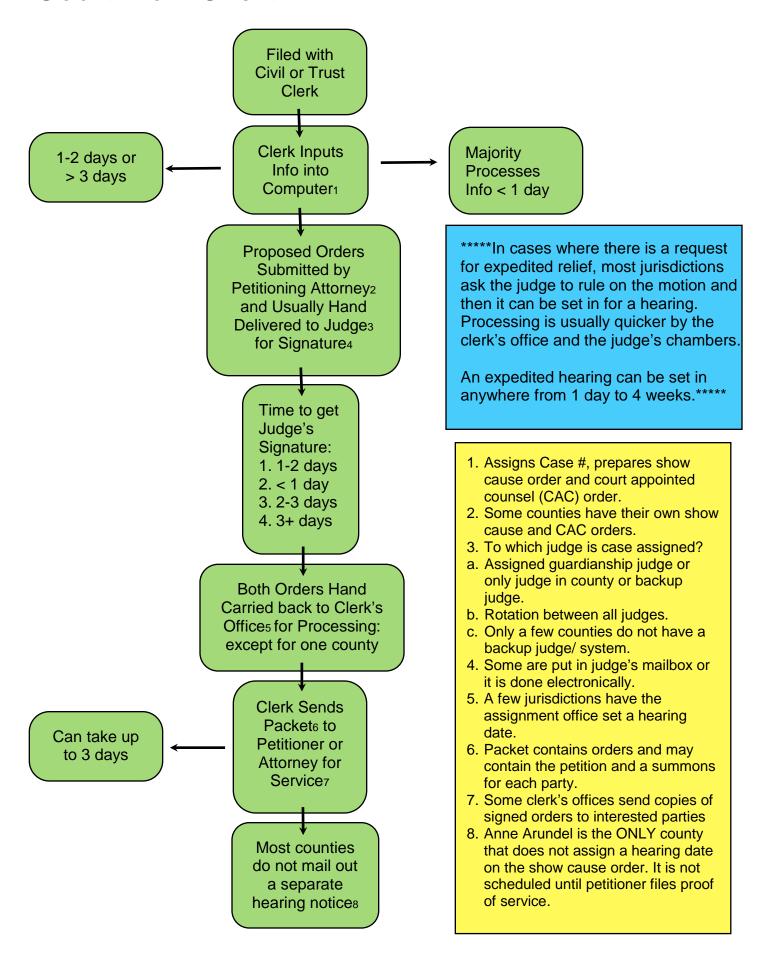
	19. If it's expedited, how fast can the	20. If there is a motion for a temporary	
Jurisdiction	hearing be set in?	guardianship, what happens?	21. Types of Sample Orders
	All hearings, expedited or otherwise, are set in	Motion is sent up to Chambers Judge immediately	
Calvert	by the Civil Assignment Office.	upon docketing.	
		A request for temporary guardian has been	
		requested and a hearing is set within 2-4 weeks.	
		Generally the process is the same, however, a	
		notice is mailed out for the hearing on appointment	
Caroline	Generally 3-4 weeks, max.	of a temporary guardian.	
		Motions get held for 18 days to see if a response	
	Assignment handles this and Christa is not sure	has been filed. She has never seen a petition for a	1. Show Cause Order 2. Order
Carroll	how fast it could be.	temporary guardianship.	Appointing Attorney
		. , , , , , , , , , , , , , , , , , , ,	, ,
		It depends on the Judge, what he orders for the	1. Order Appointing Counsel 2. Show
		case to flow. It could be based on services of the	Cause Order 3. Order Appointing
Cecil	Depends on the Judge.	other parties.	Temporary Guardian
Charles			

	19. If it's expedited, how fast can the	20. If there is a motion for a temporary	
Jurisdiction	hearing be set in?	guardianship, what happens?	21. Types of Sample Orders
	Rule 10-22, if Court deems necessary, hearing will be scheduled immediately within 10-15	Rule 10-213, Court reviews file. If Motion is	
	days. If immediate hearing, will notify party by telephone and schedule within days pursuant	granted, Court appoints Temporary Guardian and signs Order. Temporary Guardian Order is for 144	
Dorchester	to Judge's instructions.	hours unless extended by Court.	
Frederick			
Garrett	That is determined by the Judge and Scheduling Clerk, not the Clerk's office.	It would be treated like any other motion filed in a case. Submitted to the Judge for Consideration.	
			1. Order Appointing Counsel 2. Show
Harford			Cause Order 3. Order Appointing Temporary Guardian
	As quickly as everyone (counsel) can come to	Nothing is different. It is not treated like an	1. Show Cause Order 2. Order
Howard	court, but anywhere from a day and beyond.	expedited case unless it's captioned that way.	Appointing Counsel
Kent			
		It is set up within two weeks. All parties are notified	1. Show Cause Order 2. Order
Montgomery	Two weeks.	including the Respondent.	Temporary Guardian
ivionitgoniei y	I WU WEEKS.	Attachment F1 - 23	Temporary Guardian

Jurisdiction	19. If it's expedited, how fast can the hearing be set in?	20. If there is a motion for a temporary guardianship, what happens?	21. Types of Sample Orders
Prince George's	As above there is no hearing. The Court requires the person be seen by the Attorney for the Disabled. If he/she agrees, the Order is signed.	It's treated as an expedited.	Show Cause Order 2. Order     Appointing Temporary Guardian
	The Assignment Office makes that call, not the		
Queen Anne's	Clerk's Office.	Case is sent to Judge right away.	
Somerset	Depending on the case it could be set the next day or within 30 days as the court schedule allows.	Again, it is case sensitive, could be set for a hearing right away or could be held for a response from the other parties.	
St. Mary's	The same day unless we have a judicial conference or if everyone's in trail but generally they are seen the same day.	The attorney and Petitioner will come with their case and they'll have an emergency hearing, we contact the assignment office to find out who is available, then that Judge will send their law clerk down to review it and have a meeting and decide to have an emergency temporary while Show Cause is going through the normal channels.	
Talbot	Depending on the Judge's Order, it could be the same day.	Process same. We follow the Order(s) directives.	

Jurisdiction	19. If it's expedited, how fast can the hearing be set in?	20. If there is a motion for a temporary guardianship, what happens?	21. Types of Sample Orders
	If an objection is filed, a hearing can be set in	If a Temporary Guardian is appointed, Petitioner(s) or Counsel for Petitioner(s) have 30 days to file a Petition for Guardianship. If a Petition is not filed,	Show Cause Order 2. Emergency     Protective Services Order 3. Order
Washington	within a week.	the Temporary Order expires also.	Appointing Emergency Counsel
Wicomico			
Worcester			

#### **Court Flow Chart**



#### Adult Guardianship Workgroup

Results of Survey of Maryland
Hospitals
July 25, 2011

### **Background Information**

- 47 acute care hospitals in Maryland
- 20 localities

Alleghany

Anne Arundel

Baltimore City

Baltimore

Calvert

Cecil

Charles

Dorchester

**Frederick** 

Garrett

Harford

Howard

Montgomery

Prince George's

Washington

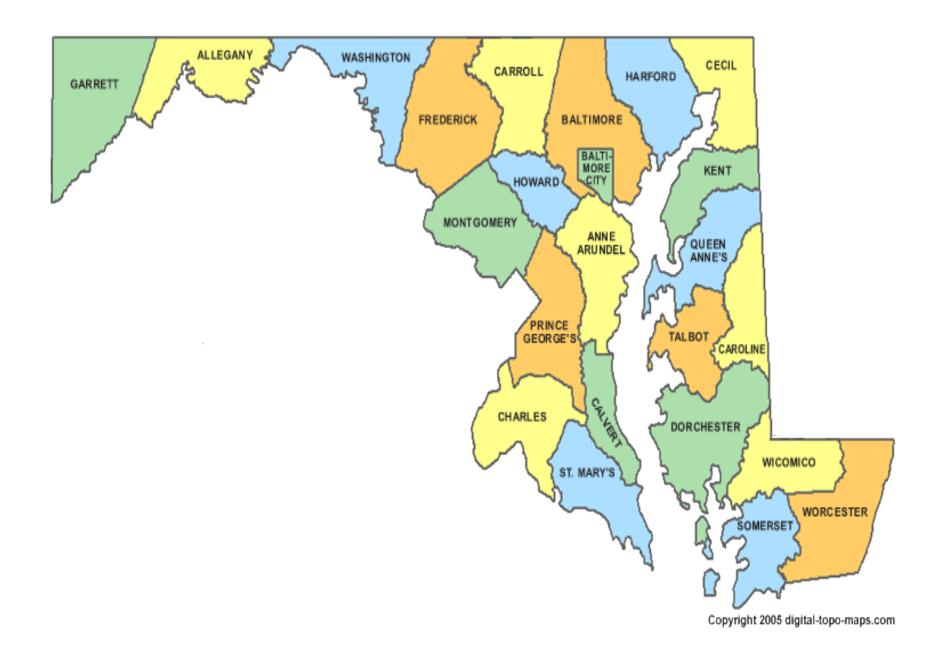
Wicomico

Worchester

Somerset

St Mary's

**Talbot** 



- 1. Is your facility experiencing problems with the appointment of temporary, limited guardians for disabled adults who are hospitalized? If your answer is yes, please answer all following survey questions.
  - Yes
  - No

2. If yes, in what county is your facility located?

- 3. How many patients in your facility required guardianship during:
  - FY 2010
  - FY 2011

4. What is the most common reason for seeking guardianship?

5. How long does it typically take for the legal guardianship proceedings to be completed?

6. On average, what are the costs to your facility associated with any delay in discharge from the hospital? Please be specific – number of additional acute care days, etc.

Example: \$\_\_\_\_\_, which includes...

- 7. Please give us your contact information.
  - Name:
  - Company:
  - Email Address:
  - Phone Number:

### Survey Results

- 50% response rate
- 25 responses
- 12 Counties

Anne Arundel

**Baltimore** 

**Baltimore City** 

Carroll

Cecil

Charles

Dorchester

Kent

Montgomery

Prince George's

**Talbot** 

Washington

# Survey Results Number of Cases Statewide

- FY 10 148 patients needed guardianship
- FY 11 120 patients needed guardianship
- Trending downward

#### Survey Results - Reasons

- Common reasons for seeking guardianship
  - Medical decision making
    - Patient not competent
      - Underlying medical condition
      - Altered mental status
      - No family member or surrogate
      - No available placement
  - Medicaid eligibility
  - Sub-acute care
    - Incubation
    - ventilator

#### Survey Results-Days

- The range of time it takes to effectuate a transfer pursuant to a guardianship ranges from 7 days to 180 days
  - Baltimore City 7 days
  - Anne Arundel 180 days
  - The average is 45 days
- It is estimated that 804 days are lost each year due to guardianship cases

### Survey Results-Costs

- Costs associated with guardianship cases range from \$600 per day to \$3, 333 per day
  - -804 days  $\times $600 = $482, 400$  per year
  - -804 days X \$3, 333 = \$2,679,732

 One respondent estimated a million dollars just for their system

#### **Nursing Home Survey Results**

#### ATTACHMENT G

Bed Size	County	How Many cases in 2011?	How many cases in 2010?	How Long did those cases take?	Current Residents with guardians	How Many incompetent residents in facility?	Typical reason for delay in process	Who is Guardian
	Country			way too long.	9	incinity :	no reason usually	
128	Anne Arundel	2	2	often 6 months	2	2	given	An Attorney
	Baltimore City	0	0	Unsure	2	Unsure	n/a	Both
	Baltimore City	2	1	30 days	14	5	we have not experienced a delay	Department of Aging and Adult Protective Services
	Baltimore City	0	0	N/A	0	0	N/A	N/A
	Baltimore	0	0	n/a	0	0	0	
	Baltimore	4	14	6-8 weeks	60	5	Obtain a hearing date	Guardian of person- local socail worker from Department of Aging Guardian of Property- private attorney
160	Baltimore	1 (requested by family, not facility	0	3/4months	3	0	Obtaining a hearing date awaiting	Assigned a family member
							completion of incompetency certs by	an attorney for guardian of property; family or dept of aging for guardian of
	Baltimore	6	0	2-3 months	13	0	physicians	person
	Baltimore	0	0	unknown	0	0	N/A	neither
	Calvert	0	0	unknown	3	0	N/A	N/A
79	Carroll	0	0	n/a	0	0	0	0
109	Carroll	1	1	6 months	4	0	paper work, financial strains	Family Attorney and Department of Aging
120	Frederick	0	0	6 months	2	0	No "typical reason" known	Department of Aging
160	Harford	0	1	4 months	3	2	legal process/schedulin g	attorney
60	Montgomery	1	0	6 months	3	3	Money- county does not assist. NH spent 8K to obtain guardian for a resident	Private Attorney
	Montgomery	3	2	5 months	14	0	family or resident contesting guardinship	Department of Aging, Attorney or family member

		cases in	How many cases in	How Long did those cases	Current Residents with	How Many incompetent residents in	Typical reason for delay in	
Bed Size	County	2011?	2010?	take?	guardians	facility?	process	Who is Guardian
							court dtae, 2	
							physician certs,	
							process takes	
102	Montgomery	1	0	3-6 months	1	>5	time	Attorney- Private
400	Drings Coursele	4	2	2 manths	6	0		both, some are financial only and
	Prince George's	4	2	2 months		0	no delay	some are financial and for health care
	Prince George's	3	4	45 days	5	2	varies	Dept of Aging
80	Washington	0	0	n/a	0	0	0	0
				don't know. never gone throough the				
73	Worcester	0	0	process	1	0	don'tknow	Don't know

NOTE: 21 facilities responded representing 11 of the state's 24 jurisdictions