SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Beach, Jacqueline

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 41. I am testifying in support of **Senate Bill 394.**



Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

"They're struggling [...] to keep themselves from drowning [but] you're going to make them drown". This is how Printess Doughty, a Maryland resident, responded when asked by the Baltimore Sun to explain the strains the current child support system places on African American communities and parents. A system whose current punitive structures readily plunges struggling parents into the depths of cyclical debt. The current statutes enforcing child support payment allow not for leniency, but for "stacking" corrective sentences against a parent. Without designated sentencing guidelines, as outlined in Senate Bill 394, a court has the ability to lengthen a sentence by tacking on separate convictions, despite each conviction being rooted in the same set of facts, the same circumstances, and, without any hesitation, a conviction that is normally a three-year sentence is now a seven-year imprisonment.

The primary purpose of Section 10-203 is to enforce child support payments. However, compounding punishments does not equate to an increased likelihood of payment from a parent. In fact, tacking on additional sentences, leading to longer imprisonment, not only narrows a parent's ability to find employment upon release, but punishes the child as they are further ostracized from a parent and are the direct subject to the accumulating unpaid debt the parent is battling as incarceration detracts their earning power. Additionally, accumulating sentences due to nonpayment inadvertently targets communities with lower socioeconomic powers and thus results in more people incarcerated without being provided the tools to pay off the debt their conviction was based on. According to The Abell Foundation's 2019 report, "the main reason for nonpayment is the inability to pay the order amount. Contrary to the stereotype of the "deadbeat parent," almost all noncustodial parents who fail to pay child support are poor. They have unstable employment and low earnings, and a significant number have a history of incarceration. One-quarter of all noncustodial parents with a child support case in the Maryland child support caseload receive Supplemental Nutrition Assistance Program (SNAP) benefits, one indicator of low income and food insecurity." Enacting punishment without the goal of repairing the causes of the punished behavior doesn't make us a better society, but rather reveals a system of neglect and intentional harm to individuals who need government assistance the most.

Child support, by definition, is intended for a child's wellbeing and development. However, by allowing our punitive system to compound longer, harsher sentences instead of allowing sentences to be run concurrently, we punish the child as we further incapacitate their struggling parent. In only 10 zip codes within Baltimore, parents within the child support system owe a collective \$233 million, the majority of this money is predominantly uncollectible. It is important to note that this does not mean the parent of the custodial child is not receiving payment, but rather the payments are covered by the government. Harsher punishments do not reward the child, and longer sentences will not ensure this money is repaid. Without SB0394, we create a vicious cycle of compounding incarceration against those who are drowning under the rising swell of financial insecurity. The goal of child support enforcement should be ensuring successful parenting, not a justification for punitive gluttony.

It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely,
Jacqueline Beach
2366 Sundew Terrace
Baltimore, MD 21209
Showing Up for Racial Justice Baltimore

Testimony_JPC_SB0394.pdfUploaded by: Carter, Jill Position: FAV



Miller Senate Office Building 11 Bladen Street, Suite 3 East Annapolis, Maryland 21401 410-841-3697 · 301-858-3697 800-492-7122 Ext. 3697

THE SENATE OF MARYLAND ANNAPOLIS, MARYLAND 21401

Testimony of Senator Jill P. Carter In Favor of SB0394 - Family Law - Nonpayment of Child Support Sentencing Before the Judicial Proceedings Committee on February 9, 2021

Mr. Chairman, Vice Chair, and Members of the Committee:

Senate Bill 394 closes a loophole in our child support enforcement law by providing that a noncustodial parent's sentence for willful non-payment of child support must run concurrent with other sentences under the same provision. Under current law, a parent may serve multiple, consecutive sentences under the same provision.

The harm in these cases is simple to understand. Those convicted under current law have the potential of being incarcerated for upwards of 10 or more years, taking away from the child valuable time and experiences with their parent. Not only is excessive incarceration in these cases detrimental to the emotional development of the child, it is unproductive in recovering owed child support, and unnecessarily expensive, costing the state more than \$13,000 per year to keep these parents incarcerated.

With this bill, much of this harm can be alleviated, and family ties strengthened, throughout our state. In addition, Maryland can join other states, like our neighboring Virginia, in adopting concurrent sentencing for child support cases.

Given that this bill will strengthen family ties, promote the welfare of our state's children, and positively affect state or local incarceration costs, this bill makes common sense.

As such, I urge this committee to give a favorable report on Senate Bill 394.

Respectfully,

gill P. Conter

Jill P. Carter

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Hauck, Barbara

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 43. I am also a longtime member of Baltimore's vibrant theatre community, and the Artistic Director at the Fells Point Corner Theatre. I am testifying in



support of **Senate Bill 394,** which will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

"They're struggling [...] to keep themselves from drowning [but] you're going to make them drown." This is how Printess Doughty, a Maryland resident, responded when asked by the Baltimore Sun to explain the strains the current child support system places on African American communities and parents. A system whose current punitive structures readily plunges struggling parents into the depths of cyclical debt. The current statutes enforcing child support payment does not allow for leniency, rather it "stacks" corrective sentences against a parent. Without designated sentencing guidelines as outlined in Senate Bill 394, a court has the ability to lengthen a sentence by tacking on separate convictions, despite each conviction being rooted in the same set of facts, the same circumstances, and, without any hesitation, a conviction that is normally a three-year sentence is now a seven-year imprisonment.

The primary purpose of Section 10-203 is to enforce child support payments but compounding punishments does not equate to an increased likelihood of payment from a parent. In fact, tacking on additional sentences leading to longer imprisonment, not only narrows a parent's ability to find employment upon release, but punishes the child as they are further ostracized from a parent and are the direct subject to the accumulating unpaid debt the parent is battling as incarceration detracts their earning power. Additionally, accumulating sentences due to nonpayment inadvertently targets communities with lower socioeconomic power and thus results in more people incarcerated without being provided the tools to pay off the debt. According to The Abell Foundation's 2019 report, "the main reason for nonpayment is the inability to pay the order amount. Contrary to the stereotype of the "deadbeat parent," almost all noncustodial parents who fail to pay child support are poor. They have unstable employment and low earnings, and a significant number have a history of incarceration. One-quarter of all noncustodial parents with a child support case in the Maryland child support caseload receive Supplemental Nutrition Assistance Program (SNAP) benefits, one indicator of low income and food insecurity." Enacting punishment without repairing the causes of the punished behavior doesn't make us a better society. It reveals a system of neglect and intentional harm to individuals who need government assistance the most.

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It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely,
Barbara Hauck (she/her)
3420 Harford Road
Baltimore, MD 21218
Showing Up for Racial Justice Baltimore

SURJ Child Support 2021 2 5.pdfUploaded by: Kleinman, Jan Position: FAV

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 43. As a parent, I want to do everything in my power to support my child. What if circumstances prevent me from helping him? I am testifying in support of **Senate Bill 394.**



Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

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It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely, Jan Kleinman 2700 Remington Avenue Apt 504 Baltimore, MD 21211 Showing Up for Racial Justice Baltimore

SB394 Center for Hope child support FAV.pdf Uploaded by: Lombardi, Joyce



Advancing hope, healing and resilience

SB394- Family Law - Nonpayment of Child Support - Sentencing Senate Judicial Proceedings Committee – February 9, 2021

Testimony of Joyce Lombardi, Director of Government Relations and Legal Services, Center for Hope

Position: **SUPPORT**

I write in support of SB394. The Center for Hope, a subsidiary of Life Bridge, is a comprehensive violence program that addresses violence through the lifespan, and includes child advocacy, domestic violence programs, street violence interruption programs and an elder abuse program

This bill would require that sentences for nonpayment of child support run concurrently, not consecutively. It still penalizes some parents for criminal failure to pay child support, but it removes the undue burden caused by consecutive sentences. Overly burdensome child support obligations are one of the impediments blocking some of our street violence clients from joining the local economy. Incarcerating parents for consecutive terms arguably does not support the very families and children that child support penalties are designed to help.

The Center for Hope includes several community violence programs, including a hospital-based violence intervention program, which uses skilled hospital responders to engage patients treated for street violence-related injuries, such as gunshot wounds and stabbings, and offers follow-up workforce development opportunities, support and referrals after discharge. The hospital response program adheres to the evidence-based, nationally known, Cure Violence model, which requires collaborating with Baltimore Safe Streets and other service programs and providing social services for violence victims and their families.

Since inception, Sinai's hospital responders have assisted over 360 shooting/stabbing/street violence patients whose injuries were serious enough to be admitted to the hospital. These patients are predominantly male (90 percent) aged 18-82, with the vast majority between 25-40. Of 114 patients that the hospital response program assisted between June 2018 and July 2019, over 92% AVOIDED violent activity that came to the attention of law enforcement within 6 months of being discharged and 98% avoided being re-admitted to Sinai for an additional violence-related injury. Our programs work.

Last session, our Community Violence program manager testified In Annapolis about a young father who graduated from the program and found work in the local economy. But past child support debt accrued during his incarceration proved unmanageable and he re-joined the underground economy to help pay staggering costs. Within a year, he became another victim of the gunshot violence that traumatizes Baltimore. Over-punishment of child support obligations help no one, families included.

For all of the heretofore stated reasons, we request a **FAVORABLE** report for SB394.

Joyce Lombardi, Esq., Director of Government Relations and Legal Services (443) 923-7005

SB 394 Testimony .pdfUploaded by: Novak, Natalie Position: FAV

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 41. I am testifying in support of **Senate Bill 394**.



Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

"They're struggling [...] to keep themselves from drowning [but] you're going to make them drown". This is how Printess Doughty, a Maryland resident, responded when asked by the Baltimore Sun to explain the strains the current child support system places on African American communities and parents. A system whose current punitive structures readily plunges struggling parents into the depths of cyclical debt. The current statutes enforcing child support payment allow not for leniency, but for "stacking" corrective sentences against a parent. Without designated sentencing guidelines, as outlined in Senate Bill 394, a court has the ability to lengthen a sentence by tacking on separate convictions, despite each conviction being rooted in the same set of facts, the same circumstances, and, without any hesitation, a conviction that is normally a three-year sentence is now a seven-year imprisonment.

The primary purpose of Section 10-203 is to enforce child support payments. However, compounding punishments does not equate to an increased likelihood of payment from a parent. In fact, tacking on additional sentences, leading to longer imprisonment, not only narrows a parent's ability to find employment upon release, but punishes the child as they are further ostracized from a parent and are the direct subject to the accumulating unpaid debt the parent is battling as incarceration detracts their earning power. Additionally, accumulating sentences due to nonpayment inadvertently targets communities with lower socioeconomic powers and thus results in more people incarcerated without being provided the tools to pay off the debt their conviction was based on. According to The Abell Foundation's 2019 report, "the main reason for nonpayment is the inability to pay the order amount. Contrary to the stereotype of the "deadbeat parent," almost all noncustodial parents who fail to pay child support are poor. They have unstable employment and low earnings, and a significant number have a history of incarceration. One-quarter of all noncustodial parents with a child support case in the Maryland child support caseload receive Supplemental Nutrition Assistance Program (SNAP) benefits, one indicator of low income and food insecurity." Enacting punishment without the goal of repairing the causes of the punished behavior doesn't make us a better society, but rather reveals a system of neglect and intentional harm to individuals who need government assistance the most.

Child support, by definition, is intended for a child's wellbeing and development. However, by allowing our punitive system to compound longer, harsher sentences instead of allowing sentences to be run concurrently, we punish the child as we further incapacitate their struggling parent. In only 10 zip codes within Baltimore, parents within the child support system owe a collective \$233 million, the majority of this money is predominantly uncollectible. It is important to note that this does not mean the parent of the custodial child is not receiving payment, but rather the payments are covered by the government. Harsher punishments do not reward the child, and longer sentences will not ensure this money is repaid. Without SB0394, we create a vicious cycle of compounding incarceration against those who are drowning under the rising swell of financial insecurity. The goal of child support enforcement should be ensuring successful parenting, not a justification for punitive gluttony.

It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely,
Natalie Novak
1206 W Northern Parkway, Baltimore 21209

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Rehr, Nathan

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 45. I am an active member of my community association and a health professional who is interested in eliminating the health disparities that occur with racial discrimination in our society. I am testifying in support of Senate Bill 394.



Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

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It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely,
Nathan Rehr
450 E. Federal Street Baltimore, MD 21202
Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Rosenthal, Anne

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 40. I am testifying in support of **Senate Bill 394.**



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Sincerely,
Anne Rosenthal
810 Cathedral St, Baltimore MD 21201
Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Shillenn, Rebecca

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 43, in Hamilton Hills. I am also a stepmother who believes that while child support is important for the care of children, punishing parents by compounding



jail time for nonpayment does not help the children in question. I am testifying in support of Senate Bill 394.

Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

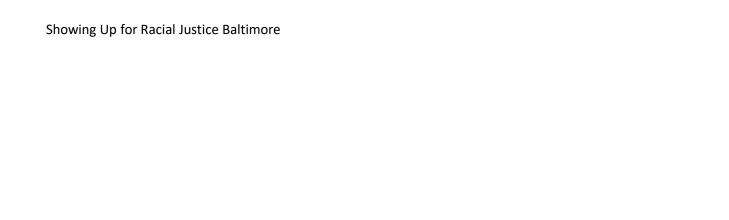
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It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely, Rebecca Shillenn 5401 Elsrode Avenue, Baltimore MD 21214



Untitled document (2).pdf Uploaded by: Shock, Jack Position: FAV

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 41. I am testifying in support of **Senate Bill 394.**



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Sincerely,
Jack Shock
4444 La Plata Ave.
Baltimore, MD 21211
Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Simmons, Christina

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 42B. I am testifying in support of **Senate Bill 394.**



Senate Bill 394 will require sentences to a non-custodial parent for failure to pay child support to run concurrently with sentences for other charges.

"They're struggling [...] to keep themselves from drowning [but] you're going to make them drown". This is how Printess Doughty, a Maryland resident, responded when asked by the Baltimore Sun to explain the strains the current child support system places on African American communities and parents. A system whose current punitive structures readily plunges struggling parents into the depths of cyclical debt. The current statutes enforcing child support payment allow not for leniency, but for "stacking" corrective sentences against a parent. Without designated sentencing guidelines, as outlined in Senate Bill 394, a court has the ability to lengthen a sentence by tacking on separate convictions, despite each conviction being rooted in the same set of facts, the same circumstances, and, without any hesitation, a conviction that is normally a three-year sentence is now a seven-year imprisonment.

The primary purpose of Section 10-203 is to enforce child support payments. However, **compounding punishments does not equate to an increased likelihood of payment from a parent.** In fact, tacking on additional sentences, leading to longer imprisonment, not only narrows a parent's ability to find employment upon release, but **punishes the child as they are further ostracized from a parent** and are the direct subject to the accumulating unpaid debt the parent is battling as incarceration detracts their earning power. Additionally, accumulating sentences due to nonpayment inadvertently targets communities with lower socioeconomic powers and thus results in more people incarcerated without being provided the tools to pay off the debt their conviction was based on. According to The Abell Foundation's 2019 report, "the main reason for nonpayment is the inability to pay the order amount. Contrary to the stereotype of the "deadbeat parent," almost all noncustodial parents who fail to pay child support are poor. They have unstable employment and low earnings, and a significant number have a history of incarceration. One-quarter of all noncustodial parents with a child support case in the Maryland child support caseload receive Supplemental Nutrition Assistance Program (SNAP) benefits, one indicator of low income and food insecurity." Enacting punishment without the goal of repairing the causes of the punished behavior doesn't make us a better society, but rather reveals a system of neglect and intentional harm to individuals who need government assistance the most.

Child support, by definition, is intended for a child's wellbeing and development. However, by allowing our punitive system to compound longer, harsher sentences instead of allowing sentences to be run concurrently, we punish the child as we further incapacitate their struggling parent. In only 10 zip codes within Baltimore, parents within the child support system owe a collective \$233 million, the majority of this money is predominantly uncollectible. It is important to note that this does not mean the parent of the custodial child is not receiving payment, but rather the payments are covered by the government. Harsher punishments do not reward the child, and longer sentences will not ensure this money is repaid. Without SB0394, we create a vicious cycle of compounding incarceration against those who are drowning under the rising swell of financial insecurity. The goal of child support enforcement should be ensuring successful parenting, not a justification for punitive gluttony.

It is for these reasons that I am encouraging you to vote in support of Senate Bill 394.

Sincerely, Christina Simmons 304 Stevenson Ln Apt B8 Towson, MD 21204 Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Smeton, Jonathan

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Sincerely, Jonathan Smeton 3140 Ellerslie Avenue, Baltimore, MD 21218 Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Wilkins, Katherine

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of white folks working as part of a multi-racial movement for equity and racial justice in Baltimore City and Baltimore County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs. I am a resident of MD District 12. I am testifying in support of Senate Bill 394.



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Sincerely,
Katherine Wilkins
10651 Gramercy Pl, Unit 257, Columbia, MD 21044
Showing Up for Racial Justice Baltimore

SB 394 - Family Law - Nonpayment of Child Support Uploaded by: Yoder, Daryl

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Sincerely, Daryl Yoder

309 Glenmore Ave.

Catonsville, MD 21228



MD Judiciary - Testimony SB 394.pdf Uploaded by: Elalamy, Sara Position: UNF

MARYLAND JUDICIAL CONFERENCE GOVERNMENT RELATIONS AND PUBLIC AFFAIRS

Hon. Mary Ellen Barbera Chief Judge 187 Harry S. Truman Parkway Annapolis, MD 21401

MEMORANDUM

TO: Senate Judicial Proceedings Committee

FROM: Legislative Committee

Suzanne D. Pelz, Esq.

410-260-1523

RE: Senate Bill 394

Family Law – Nonpayment of Child Support - Sentencing

DATE: January 15, 2021

(2/9)

POSITION: Oppose

The Maryland Judiciary opposes Senate Bill 394. This bill requires a sentence for a conviction under a provision of law prohibiting a parent from willfully failing to provide for the support of his or her minor child to run concurrently with a sentence for any other conviction under the same provision of law imposed against the parent.

Although the Judiciary understands this is an effort to consolidate sentences for convictions for failure to pay child support, there are situations in which courts may want sentences to run consecutively. If enacted, this bill would limit judges' discretion to do so. The Judiciary believes that it is important for judges to weigh the facts and circumstances for each case, including possible mitigating factors, when imposing a sentence.

cc. Hon. Jill Carter
Judicial Council
Legislative Committee
Kelley O'Connor