



Marjorie Cook Foundation  
Domestic Violence Legal Clinic  
2201 Argonne Drive • Baltimore, Maryland 21218 • 410-554-8463 •  
dlennig@hruthmd.org

**TESTIMONY IN SUPPORT OF HOUSE BILL 31**  
March 30, 2021  
**DOROTHY J. LENNIG, LEGAL CLINIC DIRECTOR**

The House of Ruth is a non-profit organization providing shelter, counseling, and legal services to victims of domestic violence throughout the State of Maryland. House Bill 31 allows for an increase in court filing fees to avert further reductions in funding to Maryland Legal Services Corporation (MLSC), the organization that makes grants for the provision of civil legal services to low-income Marylanders. In addition, HB 31 creates a Rental Assistance Special Fund that provides funding to nonprofit organizations that work in the area of rent assistance to pay the back rent for individuals facing potential residential rental property eviction. **We strongly urge the Senate Judicial Proceedings Committee to favorably report on House Bill 31.**

The House of Ruth Domestic Violence Legal Clinic (the Clinic) receives a significant portion of its funding from MLSC. With this support, the Clinic serves low-income victims of domestic violence throughout the state. Clinic attorneys provide representation in protective order hearings and divorce and custody cases; legal advocates provide information, lethality assessment, safety planning, and referrals to victims who call or visit our walk-in clinics at court houses in Baltimore City and Prince George's, Montgomery, and Baltimore Counties. Civil legal representation is critical to victims of domestic violence and their children. A 2016 study demonstrated that domestic violence victims who received civil legal representation experienced a notable reduction in physical violence over a 24-month period following the representation, as well as an increase in their psychological well-being and economic self-sufficiency.<sup>1</sup> Not only does civil legal representation work to prevent future domestic violence, but it also helps to mitigate the damage inflicted by that violence. Victims who were represented by legal aid attorneys trained in domestic violence more frequently received custody and visitation orders that protected themselves and their children, as compared to cases in which victims were represented by private attorneys or victims who represented

---

<sup>1</sup> Hartley, C. C., & Renner, L. M. (2016). *The Longer-Term Influence of Civil Legal Services on Battered Women*. National Institutes of Justice, U.S. Dept. of Justice. Available at: <https://www.ncjrs.gov/pdffiles1/nij/grants/249879.pdf>.

themselves.<sup>2</sup> Civil legal services are a vital part of Maryland's safety net for men, women and children escaping domestic violence.

Since the onset of the Covid-19 pandemic, MLSC has experienced severe reductions in two of its major sources of funding. Historically, MLSC has relied in large part on the Interest on Lawyers Trust Accounts (IOLTA) as a source of its fund. During the last 11 months, the interest rates have been close to zero, resulting in little to no income for MLSC. In addition, MLSC relies on funds it receives from certain court filing fee surcharges. During the past 11 months, very few new courts cases were filed due to the court's pandemic-related limited operations. The proposed filing fee surcharge increase will avert further reductions to MLSC's funds and allow MLSC and the legal services agencies it supports to continue to provide vitally needed services.

MLSC funding enables the House of Ruth to help many victims of domestic abuse. During FY 2020, the House of Ruth used MLSC and other funding to serve 3,229 victims. Without this support, low-income victims often would have no access to the legal services needed to help end the cycle of violence. The filing fee surcharge will allow MLSC to continue to provide crucial support for these important services.

**The House of Ruth strongly urges the Senate Judicial Proceedings Committee to issue a favorable report on House Bill 31.**

---

<sup>2</sup> Kernic, M. (2015). *Final Report of the "Impact of Legal Representation on Child Custody Decisions among Families with a History of Intimate Partner Violence Study."* U.S. Dept. of Justice, National Institute of Justice. Available at: <https://www.ncjrs.gov/pdffiles1/nij/grants/248886.pdf>.