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February 9, 2022

The Honorable Delores G. Kelley Senate Finance Committee Senate Office Building, 3 East Wing 11 Bladen St. Annapolis, MD 21401

Re: Letter of Support – SB 395 – Health Insurance – Individual Market Stabilization – Extension of Provider Fee

Dear Chair Kelley and Committee Members

The Maryland Health Benefit Exchange (MHBE) respectfully submits this letter of support on Senate Bill (SB) 395 – Health Insurance – Individual Market Stabilization – Extension of Provider Fee. SB 395 will determine the future of the State Reinsurance Program (SRP).

The SRP is key to the affordability of individual health coverage in Maryland. In 2018, bipartisan action to establish the SRP stabilized the market, preventing premiums from rising by a projected 200 percent. Premiums have instead decreased by over 31 percent since the program's inception. Enrollment in private plans increased to 181,000 for 2022, up by 9 percent from 2021; both were record-breaking years. The SRP also helped to set the stage for a more competitive market in Maryland. After the launch of the SRP, the number of insurers participating in the individual market grew for the first time since 2015.

Affordable premiums have helped shrink gaps in health equity. During open enrollment for 2022, enrollments of Black and Hispanic residents, who are disproportionately likely to lack health insurance, grew by 10 percent and 13 percent, respectively. Lower rates have also made the individual market more affordable for young adults, who are also disproportionately likely to be uninsured and whose participation lowers rates for the entire market. Enrollment of 26–34-year-olds grew 9 percent for 2022. Though these recent gains in enrollment and affordability are due in part to enhanced subsidies through the American Rescue Plan and MHBE's complementary affordability initiatives like the Young Adult Premium Assistance Program, they would not have been possible without the SRP.

Without the extension of the provider fee, the SRP would end, and premiums would increase to the high and rising rates seen before the SRP. For example, we project that without continuation of the reinsurance program, average monthly premiums could nearly triple in the coming years, from about \$430 in 2022 to about \$1,200 by 2029. The end of the SRP would



compromise affordability and enrollment at a time when COVID-19 continues to severely threaten public health. Continuation of the provider fee would not increase rates, as the fee is already reflected in rates; consequently, the fee's continuation would not lead to any changes in enrollees' current rates.

It would be ideal to pass legislation during the current legislative session to establish the future state funding source for the SRP because MHBE must submit a waiver extension application to the federal government by March 30, 2023. In order to prepare the application, including required actuarial analysis, MHBE needs to be able to project state funding levels.

For further discussions or questions on SB 395, please contact Johanna Fabian-Marks, Director of Policy and Plan Management at johanna.fabian-marks@maryland.gov.

Sincerely,

Michele Eberle

Michele Eberle Executive Director