SB424 Testimony.pdfUploaded by: Antonio Hayes Position: FAV



Annapolis Office
James Senate Office Building
11 Bladen Street, Room 222
Annapolis, Maryland 21401
410-841-3656 · 301-858-3656
800-492-7122 Ext. 3656
Antonio.Hayes@senate.state.md.us

THE SENATE OF MARYLAND ANNAPOLIS, MARYLAND 21401

Testimony of Senator Hayes in Support of Senate Bill 424: Real Estate - Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act)

February 22, 2022

Dear Chairman Smith and Members of the Judicial Proceedings Committee,

Current legislation does not protect potential real estate buyers' trust money when purchases fail to proceed. Section 10-802 of Article Real Property allows the broker to distribute the trust money at will. As this Assembly seeks to amend legislation and ensure equitable opportunity for property ownership, **SB 424** can encourage hesitant buyers to invest in property and rectify some of Maryland's discriminatory history with respect to real estate transactions. When a real estate transaction falls apart, disputes can arise over who should receive the deposit money. Those funds can be held up for long periods of time, preventing buyers from moving forward with another transaction.

SB 424 would automatically return deposit funds to the buyer if they exercised certain contingencies in the contract. This will reduce conflict between buyers and sellers by absolving the trust money holder of any liability in decisions related to distribution of the funds. If there are legitimate disputes between the buyers and sellers it can still be settled in the courts.

New buyers whose trust money is unreturned after a transaction cancellation not only lose one real estate property, but may also be unable to invest in another. The state must reduce these types of barriers so community members from lower socioeconomic status have the opportunity to own real estate.

Thus, I urge a favorable report on **Senate Bill 424**.

Respectfully,

Senator Antonio L. Hayes 40th Legislative District - MD

SB 424 MLTA Testimony [2.21.22 Unfavorable Unless Uploaded by: Mary Clare Schuller

Position: FWA



1783 Forest Drive, Suite 305, Annapolis, MD 21401 | (443) 620-4408 ph. | (443) 458-9437 fax

To: Members of the Senate Judicial Proceedings Committee

From: MLTA Legislative Committee

Date: February 21, 2022

Subject: SB 424 - Real Estate Brokerage Services and Termination of Residential Real Estate

Contracts (The Anthony Moorman Act)

Position: Opposed unless amended

The Maryland Land Title Association (MLTA) opposes unless amended Senate Bill 424 – Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act). The bill seeks to address a problem with a relatively small amount of residential real estate transactions in which a seller refuses to allow an earnest money deposit to be returned to the buyer when the buyer believes they have a right to terminate the contract.

The problem with statute as drafted is that when disputes arise, they are fact specific with each party believing their interpretation of the facts to be the correct interpretation. The escrow holder in turn is caught in the middle. Current law requires the escrow holder to have an agreement executed by the parties that tells the escrow holder what to do with the funds being held. The bill as drafted appears to allow the buyer to terminate the contract at will under the guise of "a contingency" that was not met. But just as often as a buyer seeking a release of the deposit, a seller seeks to terminate the contract for the buyer's failure to perform. And just as often as the seller refuses to release the deposit to the seller, the buyer will refuse to execute a termination of the contract so the seller may move on and sell the property to another.

Thus, to even the playing field, and protect the escrow holder who is caught in the middle of the dispute, the MLTA proposes the attached amendments to the bill.

For these reasons, the MLTA opposes SB 424 unless amended.

www.mdlta.org

SENATE BILL 424

 $\begin{array}{c} \mathrm{N1} & \mathrm{2lr}2726 \\ \mathrm{CF}\,\mathrm{2lr}0931 \end{array}$

By: Senator Hayes

Introduced and read first time: January 26, 2022

Assigned to: Finance

A BILL ENTITLED

1	AN ACT concerning		
2 3 4	Real Estate – Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act)		
5	FOR the purpose of requiring a real estate broker or an escrow agent to distribute trus		
6	money to a purchaser within a certain period of time if the purchaser terminates		
7	real estate transaction; requiring a holder of trust money who makes a certain		
8	distribution to notify the seller and purchaser of the distribution within a certain		
9	period of time; establishing that a holder of trust money may not be held liable for		
10	certain decision to distribute the trust money; authorizing a claimant aggrieved by		
11	a certain distribution of trust money to file a claim in the District Court; and		
12	generally relating to real estate brokerage services, escrow agents, and trust money		
13	BY repealing and reenacting, without amendments,		
14	Article – Business Occupations and Professions		
15	Section 17–101(a) and (l) and 17–501		
16	Annotated Code of Maryland		
17	(2018 Replacement Volume and 2021 Supplement)		
18	BY repealing and reenacting, with amendments,		
19	Article – Business Occupations and Professions		
20	Section 17–505		
21	Annotated Code of Maryland		
22	(2018 Replacement Volume and 2021 Supplement)		
23	BY repealing and reenacting, with amendments,		
24	Article – Real Property		
25	Section 10–802		
26	Annotated Code of Maryland		
27	(2015 Replacement Volume and 2021 Supplement)		

 $\begin{array}{l} EXPLANATION; \textbf{CAPITALS INDICATE MATTER ADDED TO EXISTING LAW}. \\ [Brackets] indicate matter deleted from existing law. \end{array}$

sb0424

SENATE BILL 424

1 2 3 4 5	BY adding to Article – Real Property Section 10–803 Annotated Code of Maryland (2015 Replacement Volume and 2021 Supplement)		
6 7	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:		
8	Article - Business Occupations and Professions		
9	17–101.		
10	(a) In this title the following words have the meanings indicated.		
11 12	()		
13 14	(1) for consideration, providing any of the following services for another person:		
15	(i) selling, buying, exchanging, or leasing any real estate; or		
16	(ii) collecting rent for the use of any real estate;		
17 18	(2) for consideration, assisting another person to locate or obtain for purchase or lease any residential real estate;		
19 20	()		
21 22 23	(4) engaging in a business the primary purpose of which is promoting the sale of real estate through a listing in a publication issued primarily for the promotion of real estate sales;		
$\begin{array}{c} 24 \\ 25 \end{array}$	(5) $$ engaging in a business that subdivides land that is located in any state and sells the divided lots; or		
26 27	(6) for consideration, serving as a consultant regarding any activity set forth in items (1) through (5) of this subsection.		
28	17–501.		
29	(a) In this Part I of this subtitle the following words have the meanings indicated.		
30 31	(b) "Beneficial owner" means a person, other than the owner of the trust money, for whose benefit a real estate broker or, on behalf of a real estate broker, an associate real		

estate broker or a real estate salesperson is entrusted to hold trust money.

(c) "Trust money" means a deposit, payment, or other money

- (c) "Trust money" means a deposit, payment, or other money that a person entrusts to a real estate broker or, on behalf of a real estate broker, to an associate real estate broker or a real estate salesperson to hold for:
 - (1) the benefit of the owner or beneficial owner of the trust money; and
- 6 (2) a purpose that relates to a real estate transaction involving real estate 7 in the State.
- 8 17-505.

3

4

5

17

18

19

20

21

22

 $\frac{23}{24}$

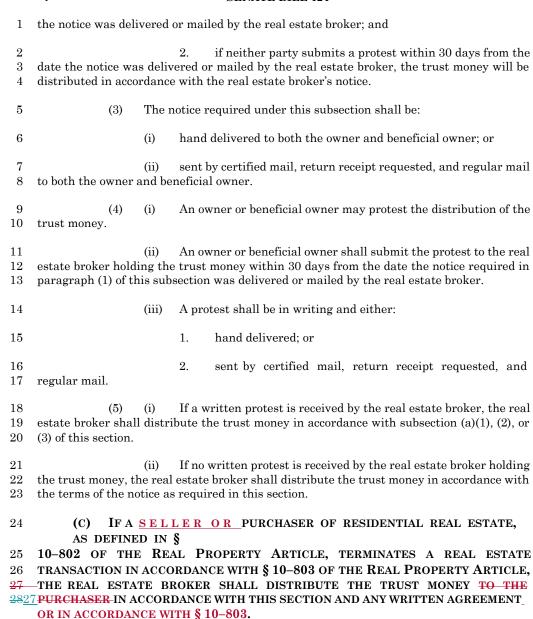
25

26

27

30

- 9 (a) A real estate broker shall maintain trust money in an account authorized 10 under this Part I of this subtitle until:
- 11 (1) the real estate transaction for which the trust money was entrusted is 12 consummated or terminated;
- 13 (2) the real estate broker receives proper written instructions from the owner and beneficial owner directing withdrawal or other disposition of the trust money;
- 15 (3) on an interpleader filed by the real estate broker, a court orders a 16 different disposition; or
 - (4) the owner or beneficial owner of the trust money fails to complete the real estate transaction for which the trust money was entrusted and the real estate broker, in the real estate broker's sole discretion, decides to distribute the trust money in accordance with subsection (b) of this section.
 - (b) (1) Prior to distributing the trust money under subsection (a)(4) of this section, the real estate broker shall notify both the owner and the beneficial owner that the real estate broker intends to distribute the trust money to the person who, in the good faith opinion of the real estate broker, is entitled to receive the trust money in accordance with the terms of the real estate contract which established the trust.
 - (2) The notice required under this subsection shall:
 - (i) be in writing;
- 28 (ii) state whether the trust money will be paid to the owner or 29 beneficial owner; and
 - (iii) disclose to the owner and the beneficial owner that:
- 31 1. either party may prevent distribution of the trust money 32 under subsection (a)(4) of this section by submitting a protest within 30 days from the date



2928 [(c)] (D) When the duty of the real estate broker to maintain trust money in an 3029 account terminates, the real estate broker promptly shall account for all trust money.

3130 [(d)] (E) A real estate broker may invest trust money:

$\frac{1}{2}$	(1) as the owner and beneficial owner of the trust money instruct in writing; or			
3 4	(2) as the real estate broker, owner, and beneficial owner of the trust money agree in writing.			
5 6	[(e)] (F) A real estate broker may not be liable to an owner or beneficial owner of the trust money for:			
7 8	(1) a good faith decision to distribute the trust money under subsection (a)(4) of this section; or			
9 10	(2) a decision not to distribute the trust money under subsection (a)(4) of this section.			
11 12 13 14 15	[(f)] (G) An agreement under which a real estate broker is entrusted with the trust money shall contain a statement that the real estate broker may distribute the trust money in accordance with subsection (b) of this section if the owner or beneficial owner of the trust money fails to complete the real estate transaction for which the trust money was entrusted.			
16	Article - Real Property			
17	10-802.			
18	(a) (1) In this section the following words have the meanings indicated.			
19 20	(2) "Escrow agent" means a person engaged in the business of residential real estate settlements who receives trust money.			
21	(3) "Residential real estate" means:			
22 23	(i) Real property improved by four or fewer single–family dwelling units that are designed principally and are intended for human habitation; and			
24 25	(ii) Unimproved real property zoned for residential use by the local zoning authority of the county or municipality in which the real property is located.			
26 27 28	(4) "Trust money" means a deposit made by a purchaser in connection with a residential real estate sales transaction that the purchaser delivers to an escrow agent to hold for the benefit of the purchaser and the seller.			
29	(b) This section does not apply to:			
30 31	(1) Banks, trust companies, savings and loan associations, savings banks, or credit unions;			

8

9

14

16

1	(2)	A homebuilder registered under Title 4.5 of the Business Regulation
2	Article who is eng	ged in the initial sale of residential real estate; or

- 3 (3) A real estate salesperson, associate real estate broker, or real estate 4 broker licensed under Title 17 of the Business Occupations and Professions Article.
- 5 (c) When an escrow agent agrees to hold trust money, the escrow agent shall enter into a written agreement with the purchaser and seller of the residential real estate that contains the following information:
 - (1) The amount of the trust money delivered to the escrow agent;
 - (2) The date the trust money was delivered to the escrow agent;
- 10 (3) The responsibility of the escrow agent to notify the purchaser and seller 11 of trust money returned due to dishonored funds;
- $12 \hspace{1.5cm} \text{(4)} \hspace{0.5cm} \text{The conditions under which the escrow agent may release the trust} \\ 13 \hspace{0.5cm} \text{money; and} \hspace{0.5cm}$
 - (5) The process to address disputes over the release of the trust money.
- 15 (D) IF A <u>S E L L E R O R</u> PURCHASER TERMINATES A REAL ESTATE TRANSACTION IN
 - ACCORDANCE WITH § 10-803 OF THIS SUBTITLE, THE ESCROW AGENT SHALL
- 17 DISTRIBUTE THE TRUST MONEY TO THE PURCHASER-IN ACCORDANCE WITH THE
- 18 REQUIREMENTS OF THIS SECTION AND ANY WRITTEN AGREEMENT OF THE PARTIES OR IN ACCORDANCE WITH § 10–803.
- [(d)] (E) Nothing in this section may be construed to prohibit an escrow agent from transferring trust money to another escrow agent if the purchaser of the residential real estate for which the trust money is held chooses the escrow agent to whom the trust money is transferred.
- 23 **10-803.**
- 24 (a) (1) In this section the following words have the meanings 25 $\,$ indicated.
- 26 (2) (I) "CONTINGENCY" MEANS AN EVENT THAT MAY NOT HAPPEN. CLAUSE INCLUDED IN A

 27 CONTRACT OF SALE FOR RESIDENTIAL REAL ESTATE THAT:
- 28 1. REQUIRES A SPECIFIC EVENT OR ACTION TO OCCUR
 29 FOR THE CONTRACT TO BE ENFORCEABLE; AND
- 2. Entitles a party exercising the contingency

Formatted: Indent: Left: 0.07", Hanging: 1.39", Space Before: 4.95 pt, Tab stops: 1.46", Left + 1.46", Left + 1.96", Left + 2.46", Left + 4.05", Left + 4.8", Left + 5.08", Left + 5.9", Left + 6.95", Left + 7.3", Left + Not at 0.46" + 0.46"

—TO TERMINATE THE CONTRACT AND RECEIVE DISTRIBUTION OF THE TRUST MONEY.

1 (II) "CONTINGENCY" INCLUDES A CLAUSE RELATING TO:
2 1. Appraisals;
3 2. BACK-UP CONTRACTS;
4 3. Building permits, feasibility studies, or 5 other contingencies related to condominium notice;
6 4. Conservation easements;
5. COOPERATIVE HOUSING NOTICES;
8 6. DEEDS AND TITLES;
9 7. Home or environmental inspections;
8. Homeowners association notices;
9. ON-SITE SEWAGE DISPOSAL SYSTEM INSPECTIONS;
12 10. PROPERTY CONDITION DISCLOSURES AND 13—DISCLAIMER ACT NOTICES;
14. SHORT SALES;
15. SALES OF RESIDENTIAL UNIMPROVED LAND;
13. TERMITE INSPECTIONS;
17 14. Third-party approval not related to 18 financing; or
19 15. WATER AND SEWER ASSESSMENTS NOTICES.
2018 (3) "HOLDER OF TRUST MONEY" MEANS:
21 (I) AN ESCROW AGENT AS DEFINED IN § 10-802 OF THIS 22 SUBTITLE; OR
23 (II) A LICENSED REAL ESTATE BROKER AS DEFINED IN § 17–101 24 OF THE BUSINESS OCCUPATIONS AND PROFESSIONS ARTICLE.

- 1 (4) "RESIDENTIAL REAL ESTATE" HAS THE MEANING STATED IN § 2 10–802 OF THIS SUBTITLE.
- 3 (5) "TRUST MONEY" HAS THE MEANING STATED IN § 10–802 OF THIS 4 SUBTITLE.
- 5 (B) (1) If A <u>S E L L E R O R</u> PURCHASER TERMINATES A RESIDENTIAL REAL ESTATE
- 6—CONTRACT FOR FAILURE OF A CONTINGENCY TO OCCUR, SUCH PARTY SHALL NOTIFY UNDER THE TERMS OF A CONTINGENCY CLAUSE OF A CONTRACT OF SALE
- 7 FOR RESIDENTIAL REAL ESTATE, THE HOLDER OF TRUST MONEY AND THE OTHER PARTY BY DELIVERING AN ACKNOLWEDGED WRITING SETTING FORTH THE CONTNGENCY THAT DID NOT OCCUR AND DEMANDING THE TRUST MONEY BE DISTRIBUTED TO THE PURCHASER AND THE CONTRACT TERMINATED, SHALL DISTRIBUTE
- 8 THE TRUST MONEY TO THE PURCHASER WITHIN 30 DAYS AFTER WRITTEN NOTICE
- 96 OF THE TERMINATION IS SENT TO THE HOLDER OF TRUST MONEY.
- 7 (2) IF A SELLER OR PURCHASER OBJECTS TO THE
 DISTRIBUTION OF TRUST MONEY AS DEMANDED AND
 TERMINATION OF THE CONTRACT, SUCH PARTY SHALL
 NOTIFIY THE OTHER PARTY AND ATHE HOLDER OF TRUST
 MONEY BY DELIVERING AN ACKNOLWEDGED
 WRITING SETTING FORTH THE BASIS FOR THE
 OBJECTION WITHIN 10 DAYS OF RECIPT OF
 THE DEMAND AND FILE AN ACTION IN A COURT
 OF COMPETENT JURISDICTION WITHIN 30 DAYS
 THEREOF. WHO RECEIVES NOTICE UNDER

408
(3) IF NO SUCH OBJECTION IS TIMELY MADE OR NO ACTION IS TIMELY
FILED, THE HOLDER OF THE TRUST MONEY SHALL DELIVER THE TRUST
MONEY TO THE PURCHASER AND THE RESIDENTIAL REAL ESTATE MAY
BE MARKETED AND SOLD BY THE SELLER WITHOUT THE CONSENT OF
THE PURCHASER AND ANY SUBSEQUENT PURCHSAER SHALL BE
PROTECTED AGAINST ANY CLAIM MADE AGAINST THE SELLER BY THE
PURCHASER.

- 11 PARAGRAPH (1) OF THIS SUBSECTION SHALL NOTIFY THE PURCHASER AND SELLER
- 12 OF THE DISTRIBUTION OF THE TRUST MONEY WITHIN 30 DAYS AFTER THE DELIVERY
- 13—OF THE TERMINATION NOTICE.
- 149 (3) NO ACTION, CLAIM OR PROCEEDING MAY BE MADE

 AGAINST A HOLDER OF TRUST MONEY FOR DISTRIBUTING TRUST

 MONEY UNDER THIS SUBSECTION SECTION AND A HOLDER OF TRUST

 MONEY SHALL MAY-NOT-BE LIABLE FOR A DECISION
- 4510 TO DISTRIBUTE OR NOT DISTRIBUTE THE TRUST MONEY UNDER THIS SUBSECTION.
- 1611 (C) A SELLER OR PURCHASER CLAIMANT MAY FILE AN ACTION FOR DAMANGES IN A COURT OF COMPETENT JURISDICTION AGAINST THE OTHER

Formatted: Left, Space Before: 0.95 pt

Formatted: Font: 10.5 pt, Bold

Formatted: Left, Indent: Left: 0.07", Hanging: 0.39", Space Before: 0 pt, Line spacing: Exactly 14.4 pt, No bullets or numbering, Tab stops: Not at 1.46" + 1.46" + 1.96" FOLLOWING THE TIME LIMITS PRESCRIBED IN THIS SECTION, BUT NO SUCH ACTION SHALL AFFECT TITLE TO THE RESIDENTIAL REAL ESTATE. WHO IS AGGRIEVED BY A DISTRIBUTION OF TRUST MONEY

- 17 $\,$ Under this section may file an action in the D istrict C ourt sitting in the
- 18 DISTRICT IN WHICH THE RESIDENTIAL REAL ESTATE IS LOCATED.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 20 October 1, 2022.

SB 424_realtors_fwa.pdfUploaded by: William Castelli

Position: FWA



Senate Bill 424 – Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act)

Position: Favorable with Amendment

Maryland REALTORS® supports SB 424 which changes the way earnest money deposits are returned to buyers when a buyer exercises a contingency in a real estate contract. The REALTORS® would like to clarify one provision in the bill as written.

Under current law, if a real estate transaction terminates because of a contingency, the buyer may step out of contract and pursue another property. Although the earnest money is legally due to the buyer who exercised their right under law or contract, other sections of the code prohibit the release of the money without the seller's signature. Sometimes, the seller refuses to sign the deposit release because the seller is upset the buyer is pulling out of the contract.

Without the seller's signature, the buyer must go to court to recover their earnest money deposit. If the buyer only put down a couple thousand dollars, many buyers opt not pursue the money due to attorney and court costs. As a result, almost every real estate company and many title companies who hold earnest monies, retain deposits they cannot return. This money can sit in their accounts for years.

SB 424 changes this process so that when a buyer exercises one of the named contingencies in the bill, the holder of the deposit must return the money to the buyer within 30 days after being notified in writing by the buyer.

What type of contingency gives rise to a buyer stepping out of the contract? Maryland law and the standard real estate contract in Maryland include many contingencies. As an example, a buyer may choose to unilaterally terminate the contract if the home does not appraise for the loan amount and the buyer cannot make up the difference. The seller and buyer may agree to inspection contingencies as well.

For the past several years, the percentage of first-time homebuyers has been at an over 30 year low. One of the biggest hurdles these buyers face is saving enough cash to settle on a house. SB 424 will help all buyers, but it will help these cash-strapped first-time buyers the most whose money can be tied up for months and sometimes years.

For these reasons, the REALTORS® recommend a favorable report.

For more information contact bill.castelli@mdrealtor.org, susan.mitchell@mdrealtor.org, lisa.may@mdrealtor.org, or theresa.kuhns@mdrealtor.org



REALTOR® Amendment to SB 424 – Real Estate – Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act)

Amendment 1

On page 7, line 1, strike "INCLUDES" and insert "MEANS"

RATIONALE: The list of contingencies on page 7 is intended to be the list of all contingencies permitted under the bill. If the word "INCLUDES" is used, it can be argued that the statute permits even more contingencies than those stated in the bill. "MEANS" would limit the contingencies to the ones listed in the bill.



SB 424 RPSC Oppose [2.21.22].pdf Uploaded by: William O'Connell

Position: UNF



Real Property Section

To: Judicial Proceedings Committee

From: Legislative Committee of the Real Property Section Counsel

Date: February 21, 2022 [Hearing Date February 22, 2022]

Subject: SB 424 – Real Estate Brokerage Services and Termination of Residential

Real Estate Contracts (The Anthony Moorman Act)

Position: Oppose

The Real Property Section Counsel of the Maryland State Bar Association (MSBA) **opposes Senate Bill 424** – Real Estate Brokerage Services and Termination of Residential Real Estate Contracts (The Anthony Moorman Act). The bill seeks to solve a relatively small problem with disputes over earnest money deposits in a residential real estate transaction with a solution that swallows purpose for the earnest money deposit in the first place. If the buyer can simply demand the deposit back because a "contingency" was not met, has the deposit been made at all?

When a dispute arises under the contract of sale of residential property, they are fact specific and cannot be handled by a statutory one size fits all solution. If the parties wish to allow the buyer to claw back the earnest money deposit on demand, they should put that in the escrow agreement that is required under current law.

When these fights do occur, it is never a clear contingency "out;" one side always claims the other was somehow in default, either by failing to take some act to meet the contingency or otherwise intentionally preventing it from occurring. The escrow agent will still end up being a fact finder who is dragged into at least a consumer complaint process, if not more. The decision as to what to with the deposit when people are fighting is never clear.

In addition, often buyers fail to timely complete the transaction or otherwise perform but refuse to terminate the contract so the seller can move on. This bill does nothing to address that issue.

And the definition of "contingency" should not list specific events; instead, it should match Black's Law Dictionary's definition: "An event that may or may not happen." Many of the listed "contingencies" make no sense in the context of this bill (e.g., among others, "back up contracts", "sales of residential unimproved land", "deeds and titles", and "building permits, feasibility studies, or other contingencies related to condominium notice".) And some are already required by law (e.g., among others, "homeowner's association notices" and "property condition disclosures and disclaimer act notices".)

Furthermore, the various statutes involved in the bill are not harmonized. For example, Business Occupations and Professions Article §17-501 identifies an "owner" and "beneficial owner", but the new subsection section (5)(c) seeks to apply to a "purchaser" as defined in Real Property Article §10-

SB 424 - RPSC of the MSBA Oppose - Page 2

802 for which there is no such definition. And in the proposed new subsection (d) to §10-802, it is unclear how one could comply with §10-802, the written agreement required thereby, and the new §10-803. If the written agreement allows the buyer to receive the deposit back on demand, then why would we need the proposed §10-803? But if the agreement does not allow the buyer to receive the deposit back on demand, then how could the escrow holder comply with both the agreement and the new statute?

If "deposit fights" are truly a problem, the better approach would be to provide mandatory statutory damages or attorney's fees to the prevailing party in an action seeking the return of the deposit or termination of the contract for bad actors who fail to execute releases when they should have done so. This would be a much more efficient and fair method of addressing the problem and would invoke less conflicts of law and of existing professional duties.

For these reasons, the Real Property Section Counsel of the MSBA **opposes SB 424** and asks for an **unfavorable report**. Thank you for your consideration.