



HOMELESS PERSONS REPRESENTATION PROJECT, INC.

**HB0691 - Landlord and Tenant – Failure to Repair Serious and Dangerous Defects
- Tenant Remedies (Tenant Safety Act)**

**Hearing before the House Environment & Transportation Committee,
Feb. 24, 2023, 1:00PM**

Position: SUPPORT (FAV)

Homeless Persons Representation Project (HPRP) is a non-profit civil legal aid organization that provides free legal representation to people who are homeless or at risk of homelessness on legal issues that can lead to an end to homelessness. HPRP regularly represents tenants in failure to pay rent cases and other landlord-tenant matters in Baltimore City, Montgomery County, and Prince George’s County, including representing tenants with conditions issues.

We support House Bill 0691, the Tenant Safety Act, because it would support tenants facing dangerous conditions in accessing rent escrow.

As it stands, there are many more tenants suffering with uninhabitable living conditions than file for rent escrow. For many, the prospect of bringing an individual lawsuit raises insurmountable fear of retaliation and abuse by unscrupulous landlords. For others, the filing fee and time missed from work are infeasible on a lean budget. For others still, the intimidating prospect of facing off against landlords and judges chills their pursuit of a remedy. These factors help to explain the paltry numbers of rent escrow actions filed by individual renters each year.

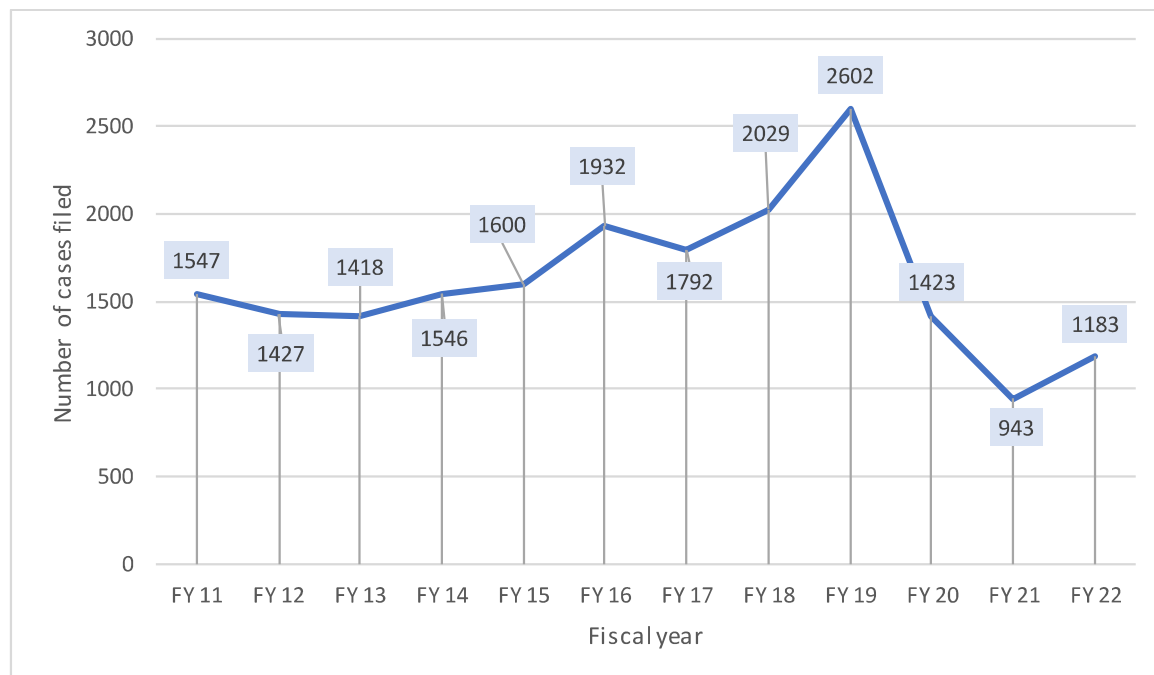
HPRP has represented tenants with conditions issues and continues to do so. While in this space, we have seen meritorious conditions claims fail to come into fruition simply because of one procedural requirement of the rent escrow law. The rent escrow law requires those alleging conditions issues, whether as a claim or an affirmative defense, to place all unpaid rent into the court’s escrow. Many times, this creates a unique barrier for the population we serve. Often, our clientele is already choosing between paying their rent and other bare necessities. The cost of these bare necessities only increases depending on the conditions issues that may be present within the home. HB0691 would alleviate that barrier.

Additionally, one tenant’s conditions complaint typically is not a singular event. Usually, one tenant’s unit is only an example of the conditions issues present in other units within the complex or rowhome. HB0691 would not only provide an opportunity to rectify conditions issues across entire properties in a more efficient manner, but it would also

provide an opportunity for those tenants who would not be able to successfully file a rent escrow complaint, for lack of financial resources, to join under one complaint against the landlord, property owner, or property management company.

HB0691 would substantially rectify conditions issues we have observed and would directly affect HPRP's clientele in a positive way. Notably, HB0691 has the potential to impact the entire housing landscape of the state of Maryland. More rent escrow actions under the proposed law would improve the quality of Maryland's rental housing stock while lessening harm to Maryland tenants caused by substandard housing conditions.

For these reasons, HPRP supports House Bill 0691, the Tenant Safety Act.



Data Source: Maryland Judiciary, <https://mdcourts.gov/district/about#stats>

HB0691 addresses such obstacles by introducing group filing procedure to the rent escrow law (Real Property § 8-211). By allowing tenants to join their interests together, this bill would have an enormous impact on tenants' ability to organize quickly and efficiently to compel landlords to make potentially life-saving repairs. HB0691 would enable a single tenant to file a rent escrow case about building and unit conditions that other tenants with the same landlord on the same property could join. Moreover, the bill ensures landlord accountability by enabling tenants to seek damages and attorney's fees from negligent landlords who refuse to make necessary repairs to uninhabitable conditions.

HB0691 mirrors an existing procedure in New York City, one that routinely supports tenants in addressing harmful building conditions quickly and collectively. Our organization supports the Tenant Safety Act because we believe Maryland renters

deserve the same opportunity to build power for better housing.

1. HB0691 supports tenant organizing for repairs to conditions that threaten life, health, and safety

HB0691 facilitates tenants in demanding necessary housing improvements that would benefit all Marylanders, renters and homeowners alike. The bill allows a single tenant or a group of tenants, incorporated or unincorporated, living on the same premises with the same landlord, to seek repairs, damages for unaddressed repairs, and attorney's fees.

In individual habitability actions, tenants face a massive power imbalance when seeking necessary repairs from their landlords. In response to an individual escrow filing, landlords can, and do, refuse to act or refuse to extend a tenant's lease. Landlords can also easily harass individual tenants, file an eviction, or unilaterally lock the tenant out, despite the fact that it is illegal to do so. In providing a collective option for seeking repairs through the courts and the added remedy of damages and attorney's fees, HB0691 reduces the likelihood of intimidation of individual tenants and ensures that those living in truly threatening housing conditions will have a fair shot at compelling negligent landlords to act in the interest of life, health and safety.

2. HB0691 gives tenants more power to compel repairs by ensuring that tenants and courts can hold negligent landlords accountable

As it stands, the only remedies available to tenants that file rent escrow for repairs are rent abatement, distribution of escrow funds or an injunction 90 days after a court finding that the conditions complained of by the tenant exist. These remedies alone, however, have proven unavailing with numerous negligent landlords. There are also limited legal services available to support low-income tenants pursuing rent escrow, which means that tenants often must file on their own or forego filing altogether.

HB0691 strengthens the remedies available to tenants and hold landlords responsible for negligence and delay in a way that fully accounts for the harm they suffer. First, by providing groups of tenants with the opportunity to file together, tenants will be able to hold landlords accountable for the repairs they are already legally required to make. Second, by permitting tenants to pursue damages against a landlord who fails to make repairs, landlords and their agents will be required to account for the actual harm caused by their refusals and failures to make necessary repairs – a remedy that is much more persuasive than lost rental income alone. Finally, the attorney's fees provision increases the likelihood that tenants will be able to avail themselves of legal services, as they will be able to enlist attorneys whose practices depend upon the ability to recoup reasonable fees.

HB0691 also codifies the already-existing implied warranty of habitability and clarifies tenants' right to enforce it. Landlords are currently required to ensure their properties are suitable for human habitation, but negligent landlords often freely collect rent without being held to this basic, common-sense standard. HB0691 provides an important tool to

hold these negligent landlords accountable.

3. HB0691 promotes judicial economy by allowing tenants to address building or complex-wide conditions issues in a single case

HB0691 also has the added benefit of allowing for resolution of tenants' conditions issues with the same landlord and increasing access to justice overall.

Currently, it is difficult for a group of tenants to bring a collective action against a landlord. Indeed, practitioners report that it is functionally impossible to bring an escrow case on behalf of a group of tenants because existing class action requirements are not designed with escrow in mind. Instead, tenants on the same premises with the same landlord are generally required to file individual actions, with each tenant paying a filing fee, drafting a separate complaint and appearing in court. This process is particularly onerous for older and disabled renters, for whom it may be difficult travel to the courthouse on multiple occasions, and low-income renters, for whom taking three separate days off work to go to court could risk their livelihoods. In addition, this process requires judges to hear building or complex-wide conditions issues piecemeal and prevents them from assessing and addressing important safety issues in a single determination. HB0691 would explicitly provide a mechanism for tenants to raise related issues and conditions in a single, streamlined case in court, and provide tenants with better access to justice – a change that simply makes more sense.

HPRP is a member of the Renters United Maryland coalition and asks that the Committee **issue a report of FAVORABLE on HB0691**. If you have any questions, please contact: DiNesha Rucker at 410-499-2982 or drucker@hprplaw.org.