



**Testimony for the House Judiciary Committee  
February 23, 2023**

**HB 660 Criminal Procedure - Expungement – Convictions**

**FAVORABLE**

DAVID CARTER  
LEGAL INTERN

AMERICAN CIVIL  
LIBERTIES UNION  
OF MARYLAND

3600 CLIPPER MILL  
ROAD  
SUITE 350  
BALTIMORE, MD 21211  
T/410-889-8555  
F/410-366-7838

WWW.ACLU-MD.ORG

OFFICERS AND  
DIRECTORS  
HOMAYRA ZIAD  
PRESIDENT

DANA VICKERS  
SHELLEY  
EXECUTIVE DIRECTOR

ANDREW FREEMAN  
GENERAL COUNSEL

The ACLU of Maryland urges a favorable report on HB 660, which would expand the eligibility of convictions that qualify for expungement.

Studies show that employment opportunities can reduce recidivism rates.<sup>1</sup> Yet, for far too many Marylanders, a criminal record—regardless of how minor the offense, can be a bar to opportunities for success. The collateral consequences reach far beyond employment—a criminal record may compromise one’s eligibility for tuition assistance and stable housing. Moreover, these collateral consequences are particularly stark for communities of color.

**Criminal records exclude individuals from employment, educational opportunities, public benefits, and stable housing.**

The existence of a criminal record can and does create a barrier to employment for many Marylanders. More than 80 percent of U.S. employers perform criminal background checks on prospective employees.<sup>2</sup> Under current regulations, a misdemeanor conviction in Maryland may result in the denial, suspension, or revocation of myriad business licenses, including: a barber license,<sup>3</sup> a cosmetology license,<sup>4</sup> an electrician license,<sup>5</sup> professional engineer license,<sup>6</sup> a landscape architect license,<sup>7</sup> an interior designer certificate,<sup>8</sup> and countless others.

Criminal convictions also serve to exclude persons from educational opportunities. A recent study found that a majority (66%) of colleges collect criminal justice information

---

<sup>1</sup> See for example Nally, Lockwood, Taiping, and Knutson, *The Post-Release Employment and Recidivism Among Different Types of Offenders With A Different Level of Education: A 5-Year Follow-Up Study in Indiana* (noting that recidivist offenders were likely to be unemployed or under-educated)

<sup>2</sup> Burke, M.E., 2004 *Reference and Background Checking Survey Report: A Study by the Society for Human Resource Management, Alexandria, Va.: Society for Human Resource Management, 2006.*

<sup>3</sup> Md. Business Occupations and Professions, Code Ann. § 4-314

<sup>4</sup> Md. Business Occupations and Professions, Code Ann. § 5-314

<sup>5</sup> Md. Business Occupations and Professions, Code Ann. § 6-316.

<sup>6</sup> Md. Business Occupations and Professions, Code Ann. § 14-317.

<sup>7</sup> Md. Business Occupations and Professions, Code Ann. § 9-310.

<sup>8</sup> Md. Business Occupations and Professions, Code Ann. § 8-310.

as part of the admissions process.<sup>9</sup>

A criminal conviction also hinders an individual's access to stable housing and a range of public benefits. Even a misdemeanor conviction record may bar individuals from residing at certain homes,<sup>10</sup> and exclude individuals from low-income utility payment plans<sup>11</sup> as well as food stamps.<sup>12</sup>

HB 660 will allow individuals with certain criminal convictions to access a broader range of services and opportunities, including but not limited to, employment, schooling, public benefits, and housing, and thereby contribute productively to the state's economy. By increasing access to this broad range of services, HB 660 can reasonably be expected to generate greater socioeconomic stability and productivity in Maryland's communities.

**Criminal convictions disparately disadvantage individuals, families, and communities of color.**

The over-criminalization of communities of color – due in large part to the 'war on drugs'—has produced the startling result that one in three Black men born today can expect to go to prison in their lifetime, compared with one in six Latino men, and one in seventeen White men.<sup>13</sup> In addition to facing higher imprisonment rates, racial minorities, once arrested, are more likely to be convicted, and once convicted, are more likely to face longer sentences than their White counterparts.<sup>14</sup>

With higher conviction rates, persons of color necessarily bear the brunt of collateral consequences stemming from criminal convictions. Exclusion from the job market, stable housing, and countless other crucial services perpetuates the cycle of imprisonment plaguing communities of color—without gainful employment and stable housing, individuals are forced to return to livelihoods of criminality.

A person should not be continually defined nor punished for their worst day, rather they should be afforded the opportunity to rechart their future and participate in the collective prosperity and security of the community. HB 660 grants that opportunity and nudges the door a little further to a new path of opportunities and self-sufficiency.

Thus, for the foregoing reasons, the ACLU of Maryland urges a favorable report on HB 660.

---

<sup>9</sup> Center for Community Alternatives—Innovative Solutions for Justice, *The Use of Criminal Records in College Admissions, Reconsidered* (available at <http://www.communityalternatives.org/pdf/Reconsidered-criminal-hist-recs-in-college-admissions.pdf>).

<sup>10</sup> *See for example*, COMAR 35.04.01.04.

<sup>11</sup> COMAR 20.31.01.08.

<sup>12</sup> Md. Human Services Code Ann. § 5-601.

<sup>13</sup> Saki Knafo, 1 In 3 Black Males Will Go To Prison In Their Lifetime, Report Warns (HUFFINGTON POST, Oct. 4, 2013).

<sup>14</sup> *Id.*