

MDE Permitting Bill HB 24/SB 96

Summary:

Despite Maryland's 25 year commitment to address environmental justice (EJ) disparities, the Maryland Department of the Environment (MDE) currently cannot consider EJ data when issuing environmental permits. MDE has an online EJ Screening Tool that helps the public understand the impacts of pollution on their community. However, currently MDE cannot consider this information in permitting decisions.

HB 24 gives MDE the authority to use the EJ scores calculated via its <u>EJ Screening Tool</u> and an environmental justice evaluation conducted by MDE in §1-601(a) permitting decisions, for census tracts with an EJ score above 75 (75th percentile compared to the rest of the state). §1-601(a) permits include surface water discharge, air quality control to construct, and select other environmental permits.¹

Maryland LCV supports this bill with an amendment to include Title 5 air permits to operate. These permits would ensure MDE can consider EJ data and analysis as they issue air permits for the ongoing operations of a facility, and would address existing major air pollution sources across the state.

Background:

Maryland defines environmental justice as "equal protection from environmental and public health hazards for all people regardless of race, income, culture, and social status."

In November, 1999 Maryland created <u>specific recommendations</u> for incorporating environmental justice in its decision making, focused on the regulatory responsibilities housed within the Maryland Department of the Environment (MDE). There has been progress and improvements statewide in air and water quality, and more advanced mapping and indicator tools and support from the federal government are available. However, disparities continue to exist.

Census tracts with EJ Screening scores above 75 experience several adverse health outcomes, including lower life expectancies and birth weights, and higher myocardial infarction and asthma emergency room discharges than the rest of the state.² Communities burdened by multiple environmental hazards also experience exacerbated socioeconomic disparities, evidenced by owner-occupied housing values 40% less than the state average.³

HB24/SB96 - As Written

§1-601(a) permits include an expansive list of permits covered in the state. MDE's public database for §1-601(a) permits indicates that there were 54 permits with "Deadlines for Requesting Information" listed just in 2023. All but one of these permits are being renewed. All 54 permit applications included an EJ score, but only 3 (5.6%) have an EJ score above 75 and would thus be subject to the environmental justice review under HB 24. These 3 facilities are located in Maryland legislative districts 35B, 28, and 27B in

¹ https://law.justia.com/codes/maryland/2005/gen/1-601.html

https://www.cdc.gov/nchs/data-visualization/life-expectancy/

https://mdewin64.mde.state.md.us/EJ/

³ https://data.census.gov/table?q=B25075&q=040XX00US24\$1400000



Cecil, Charles, and Prince George's counties, respectively. These facilities are the Perryville, Town of Indian Head, and Cheltenham Boys Village Youth Facility Wastewater Treatment Plants.

HB24/SB96 – With Amendments to Broaden Impact

In its commitment to leave no one behind, the Moore/Miller administration identified the disproportionate impact of poor air quality experienced by people of color, low-income and urban residents as a priority.^{4,5} Community based organizations, environmental and environmental justice leaders, and lawyers working closely with community clients all share the Administration's concerns regarding disparities in air pollution exposure from existing facilities. The types of facilities that emit pollution contributing to these disparities are primarily **not** part of the category of permits (§1-601(a)) included in HB 24.

Therefore, we recommend adding air quality control permits to HB 24. This would give MDE the authority to consider public health and environmental justice impacts of some of the pollution sources most impacting overburdened and underserved communities.

Air quality control permits to operate, also called Title 5 or Part 70 permits, are issued to facilities including energy and waste infrastructure, such as landfills, incinerators, generators, and manufacturers. Several of these facilities are currently operating in and/or have aided in exacerbating the symptoms experienced in environmental justice communities.

There are only 109 Title 5 permits, total, in the state. 39 (35.8%) of these permits are in communities with EJ scores above 75.

There are 140,921 Marylanders living in the immediate census tracts that would be impacted by MDE's ability to modify Title 5 permits. 48.7% of the impacted census tracts are majority-minority tracts.

The chart below summarizes the impact of both 1-601(a) permits and Title 5 permits. Also provided are charts which list the Title 5 facilities in each county that includes census tracts with high EJ scores. The permits pertain to operational facilities and include both active and expired permits (Note: a facility with an expired permit continues to operate under the conditions of their expired permits).

| Type of Permits | Number of Permits | Number with EJ score greater than 75 | Population Living in areas with EJ Score > 75 | # Census Tracts Affected | % of census tracts that are majority minority |
|--------------------|----------------------|---|--|--------------------------------|--|
| 1-601(a) | 54 | 3 | 15,434 | 3 | 66.7% |
| Title 5 | 109 | 39 | 140,921 | 30 | 48.7% |

⁴ https://wesmoore.com/wp-content/uploads/2022/05/Wes-Moore-For-Maryland-Climate-Plan.pdf



APPENDIX

Appendix A - 1-601(a) permits

Cecil

| | | | | Maryland |
|-------|---------------------------|----------------------------|------------------|-------------|
| EJ | | Street Address of Proposed | City of Proposed | Legislative |
| Score | Name of Proposed Activity | Activity | Activity | District |
| 70.42 | Perryville WWTP | 72 Ikea Wav | Perrvville | 35B |

Charles

| | | Street Address of Proposed | | Maryland Legislative |
|----------|---------------------------|----------------------------|-------------|-------------------------|
| EJ Score | Name of Proposed Activity | Activity | Activity | District |
| 80.93 | Town of Indian Head WWTP | Hailey Drive | Indian Head | 28 |

Prince George's

| | | | | Maryland |
|----------|--|----------------------------|------------------|-------------|
| | | Street Address of Proposed | City of Proposed | Legislative |
| EJ Score | Name of Proposed Activity | Activity | Activity | District |
| | Cheltenham Boys Village Youth Facility | | | |
| 88.24 | WWTP | 9821 Surratts Road | Cheltenham | 27B |

Appendix B - Title V permits

Anne Arundel

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|--------------------------|---------|----------|--------------------------|----------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 003-031 | National Security Agency | 2/1/20 | 1/31/25 | | Fort George G. | |
| 82.23 | 7 | | | | 9800 Savage Road | Meade | 32 |
| | 003-004 | Raven Power Ft. | 1/1/17 | 9/30/21 | 1005 Brandon Shores | | |
| 86.12 | 68 | Smallwood, LLC | | | Road | Baltimore | 31 |
| | 003-147 | Millersville LFGE | 11/1/19 | 10/31/24 | | | |
| 76.56 | 1 | | | | 389 Burns Crossing Road | Severn | 31 |
| | 003-088 | Millersville Landfill | 4/11/23 | 7/31/27 | | | |
| 76.56 | 6 | | | | 389 Burns Crossing Road | Severn | 31 |
| | 003-005 | Prince Specialty | 9/14/22 | 1/31/27 | | | |
| 86.12 | 6 | | | | 610 Pittman Road | Curtis Bay | 31 |
| | 003-031 | US Coast Guard Yard | 1/6/21 | 11/30/26 | 2401 Hawkins Point Road, | | |
| 100 | 6 | | | | MS 10 | Curtis Bay | 31 |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:



- District 31: Myocardial Infarction Discharges, Low Birth Weight, Power Plant Proximity, TRI Proximity, Hazardous Waste Landfill Proximity
- District 32: Minority, Lead Paint, Asthma Emergency Discharges, Myocardial Infarction Discharges, Low Birth Weight, Lacking Broadband Coverage

This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Baltimore

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|---------------------------|----------|---------|----------------------|-------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 005-207 | Eastern Sanitary Landfill | 6/1/20 | 5/31/25 | | | |
| 76.49 | 5 | | | | 6259 Days Cove Road | White Marsh | 7A |
| | 005-114 | Gamse Lithographing | 12/17/21 | 9/30/26 | | | |
| 87.22 | 9 | | | | 7413 Pulaski Highway | Baltimore | 6 |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 7A: Myocardial Infarction Discharges, Power Plant Proximity, TRI Proximity, Hazardous Waste Landfill Proximity
- District 6: TRI proximity

This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Baltimore City

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|----------------------------|----------|---------|-----------------------|-----------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 005-148 | <u>Lafarge Sparrows Pt</u> | 5/1/23 | 8/31/27 | | | |
| 83.66 | 4 | | | | 2001 Wharf Road | Baltimore | 6 |
| | 005-081 | BackRiver WWTP | 10/1/17 | 9/30/22 | | | |
| 80.66 | 2 | | | | 8201 Eastern Avenue | Baltimore | 6 |
| | 510-307 | Vicinity Energy Saratoga | 5/1/23 | 8/31/27 | 641 West Saratoga | | |
| 91.59 | 8 | | | | Street | Baltimore | 40 |
| | 510-007 | Johns Hopkins University | 9/1/19 | 8/31/24 | | | |
| 79.22 | 7 | Homewood Campus | | | 3400 N Charles Street | Baltimore | 40 |
| | 510-067 | Petroleum Fuel and | 9/28/21 | 8/31/26 | | | |
| 99.11 | 7 | <u>Terminal Erdman</u> | | | 5105 Erdman Avenue | Baltimore | 45 |
| | 510-000 | JHMI Utilities | 9/1/18 | 8/31/23 | | | |
| 96.17 | 1 | | | | 600 N Wolfe Street | Baltimore | 45 |
| | 518-091 | <u>Buckeye</u> | 1/13/24 | 9/30/28 | | | |
| 100 | 8 | | | | 6200 Pennington Ave | Baltimore | 46 |
| | 510-115 | Johns Hopkins Bayview | 10/24/23 | 6/30/28 | | | |
| 94.6 | 8 | | | | 4940 Eastern Avenue | Baltimore | 46 |



| | 510-297 | Vicinity Energy Central | 9/30/20 | 9/30/23 | 201 North Central | | |
|-------|---------|----------------------------|----------|----------|-----------------------|-----------|----|
| 98.91 | 6 | <u>Ave</u> | | | Avenue | Baltimore | 46 |
| | 510-030 | H and S Bakery | 6/1/20 | 5/31/25 | | | |
| 89.06 | 1 | | | | 603 South Bond Street | Baltimore | 46 |
| | 510-188 | Wheelabrator Baltimore | 11/5/19 | 8/31/24 | | | |
| 82.23 | 6 | | | | 1801 Annapolis Road | Baltimore | 46 |
| | 510-297 | Curtis Bay Energy | 9/1/19 | 1/31/24 | 3200 Hawkins Point | | |
| 100 | 5 | | | | Road | Baltimore | 46 |
| | 510-007 | W.R. Grace and Co Conn | 9/1/19 | 8/31/24 | | | |
| 100 | 6 | | | | 5500 Chemical Road | Baltimore | 46 |
| | 510-026 | Constellation Philadelphia | 12/1/18 | 11/30/23 | | | |
| 95.01 | 5 | Road Renewal | | | 3914 Pulaski Highway | Baltimore | 46 |
| | 510-229 | Quarantine Road Landfill | 12/1/18 | 11/30/23 | | | |
| 100 | 3 | <u>Title V Renewal</u> | | | 6100 Quarantine Road | Baltimore | 46 |
| | 510-010 | US Gypsum Title V 2018 | 7/1/2018 | 6/30/23 | | | |
| 100 | 6 | | | | 5500 Quarantine Road | Baltimore | 46 |
| | 510-023 | New NGC National | 7/1/17 | 3/31/22 | | | |
| 94.74 | 3 | <u>Gypsum Renewal</u> | | | 2301 S Newkirk Street | Baltimore | 46 |
| | 510-192 | Petroleum Fuel Clinton | 6/1/17 | 5/31/22 | 1622 South Clinton | | |
| 94.74 | 3 | <u>Renewal</u> | | | Street | Baltimore | 46 |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 45: Minority, Ozone, Lead Paint Indicator, Wastewater Discharge, Low Birth Weight, Superfund Proximity
- District 46: Lead Paint Indicator, Wastewater Discharge Indicator, Asthma Emergency Discharges, Myocardial Infarction Discharges, Low Birth Weight, Lacking Broadband Coverage, TRI Proximity, Brownfields Proximity, Hazardous Waste Landfill Proximity
- District 6: Minority, Lacking Broadband Coverage, Asthma Emergency Discharges, TRI Proximity, Brownfields Proximity, Lead Paint Indicator
- District 40: Minority

This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Dorchester

| | | Name of Proposed Activity | Date Issued | Permit Expires | Street Address of | • | Maryland Legislative |
|-------|---------|------------------------------|----------------|-------------------|--------------------------|----------|-------------------------|
| Score | | | | | Proposed Activity | Activity | District |
| | 019-001 | <u>Vienna Power</u> | 1/17/23 | 9/30/27 | 4621 Chapel of Ease | | |
| 75.67 | 3 | | | | Road | Vienna | 37A |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 37A: CAFO Proximity, Power Plant Proximity, TRI Proximity



This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Harford

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|-------------------------|---------|----------|-----------------------|----------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 025-002 | <u>Perryman</u> | 11/1/23 | 10/31/28 | | | |
| 80.04 | 4 | | | | 900 Chelsea Road | Perryman | 34A |
| | 025-000 | Evonik Corporation | 2/1/20 | 1/31/25 | | | |
| 83.05 | 5 | | | | 907 Revolution Street | Havre de Grace | 34A |
| | 025-008 | US Army Garrison | 11/1/19 | 10/31/24 | | | |
| | 2 | Aberdeen Proving Ground | | | | Aberdeen | |
| 80.04 | | <u>Edgewood</u> | | | 2100 Bush River Road | Proving Ground | 34A |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 34A: Minority, Lead Paint Indicator, Asthma Emergency Discharges, Myocardial Infarction Discharges, Lacking Broadband Coverage, TRI Proximity, Brownfields Proximity This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Howard

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|----------------------|---------|---------|--------------------------|----------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 027-036 | Alpha Ridge Landfill | 6/18/21 | 4/30/26 | | | |
| 77.51 | 4 | | | | 2350 Marriottsville Road | Marriottsville | 9A |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 9A: Myocardial Infarction Discharges, Lacking Broadband Coverage, Power Plant Proximity, Hazardous Waste Landfill Proximity

This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Montgomery

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland | | | |
|-------|---------|------------------|--------|---------|---------------------|---------------|-------------|--|--|--|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative | | | |
| Score | | | | | Proposed Activity | Activity | District | | | |
| | 031-112 | GSA White Oak | 7/1/22 | 1/31/27 | 10901 New Hampshire | | | | | |
| 84.89 | 9 | | | | Avenue | Silver Spring | 20 | | | |

The EJ challenges (≥75th <u>indicators</u>) experienced in census tracts located in the above Districts are:

- District 20: Minority, Lead Paint Indicator, Power Plant Proximity, TRI Proximity

This list does not include high indicators within the tract, just the distribution across Maryland percentile.



Prince George's

| | Permit | Name of Proposed | Date | Permit | | City of | Maryland |
|-------|---------|-------------------------|----------|----------|------------------------|--------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 033-001 | UMD College Park | 12/15/22 | 9/30/27 | 4716 Pontiac Street, | | |
| 81.75 | 0 | | | | Seneca Building 812 | College Park | 21 |
| | 033-186 | Sandy Hill Creative | 6/1/18 | 5/31/23 | 9500 Old Laurel Bowie | | |
| 79.02 | 2 | <u>Disposal Project</u> | | | Road | Bowie | 23 |
| | 033-273 | Keys Energy Center | 10/18/23 | 11/30/27 | | | |
| 91.73 | 7 | | | | 10322 N. Keys Road | Brandywine | 27B |
| | 033-292 | <u>Chalk Pt Power</u> | 12/1/22 | 11/30/27 | | | |
| 84.48 | 0 | | | | 25100 Chalk Point Road | Aquasco | 27B |
| | 033-220 | KMCThermo Brandywine | 7/1/15 | 1/31/20 | | | |
| 91.73 | 0 | | | | 16400 Mattawoman Drive | Brandywine | 27B |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 21: Minority, Lead Paint Indicator, Wastewater Discharge Indicator, Low Birth Weight, Lacking Broadband Coverage, Power Plant Proximity
- District 23: Asthma Emergency Discharges, Myocardial Infarction Discharges, Low Birth Weight
- District 27B: Wastewater Discharge Indicator, Asthma Emergency Discharges, Myocardial Infarction Discharges, Low Birth Weight, Power Plant Proximity, TRI Proximity

This list does not include high indicators within the tract, just the distribution across Maryland percentile.

Wicomico

| | Permit | Name of Proposed | Date | Permit | | | Maryland |
|-------|---------|-----------------------|--------|---------|-----------------------|------------------|-------------|
| EJ | No. | Activity | Issued | Expires | Street Address of | City of Proposed | Legislative |
| Score | | | | | Proposed Activity | Activity | District |
| | 045-020 | Newland Park Landfill | 4/1/19 | 3/31/24 | | | |
| 76.35 | 8 | <u>Renewal</u> | | | 6948 Brick Kiln Road | Salisbury | 37A |
| | 045-028 | Ingenco Wholesale | 3/1/18 | 2/28/23 | | | |
| 76.35 | 7 | Power, LLC Renewal | | | 6967 Brick Kiln Road | Salisbury | 37A |
| | 045-000 | Perdue Farms Inc | 7/1/15 | 6/30/20 | | | |
| 81 | 42 | | | | 6906 Zion Church Road | Salisbury | 38C |

The EJ challenges (≥75th indicators) experienced in census tracts located in the above Districts are:

- District 37A: Poverty, TRI Proximity, Hazardous Waste Landfill Proximity, Limited English Proficiency, CAFO Proximity, Power Plant Proximity, Brownfields Proximity
- District 38C: Minority, Asthma Emergency Discharges, Myocardial Infarction Discharges, Low Birth Weight, Lacking Broadband Coverage, CAFO Proximity, Power Plant Proximity, TRI Proximity

This list does not include high indicators within the tract, just the distribution across Maryland percentile.