Maryland Military Coalition SB0159 Written Testimo Uploaded by: DAVID Dragics

Position: FAV



MARYLAND MILITARY COALITION

Serving Veterans through Legislative Advocacy

January 29, 2024

The Honorable William C. Smith, Jr. Chair, Judicial Proceedings Committee 2 East Miller Senate Office Building Annapolis, MD 21401

Subject: Request for FAVORABLE Report – SB0159 – Courts – Military Records – Recordation and Inspection

Dear Chair Smith and distinguished members of the Judicial Proceedings Committee:

On behalf of the members of the Maryland Military Coalition (MMC) and as its Legislative Director, I write to recommend a FAVORABLE report by the Committee on SB 0159 – Courts – Military Records – Recordation and Inspection, sponsored by Senator Dawn Gile. This bill will alter certain provisions of the law relating to the recordation and inspection of certain military records kept by the clerk of a circuit court by including electronic records of discharge papers of any person who has served in the armed forces of the United States and presented those papers to the clerk for recording. The bill also requires the redacting of the Social Security number of an individual from any portion of the book or electronic record and any index in the book or electronic record in which the Social Security number appears.

The provisions of this bill modernize Section 2-207 of Article – Courts and Judicial Proceedings. It will bring this important recordkeeping in line with current best practices and, most importantly, prevent and protect from the potential fraudulent misuse of an individual's Social Security number in the event a certified copy of the record is released.

The Maryland Military Coalition **strongly supports** SB0159 and asks for a *FAVORABLE* report from the Judicial Proceedings Committee. This bill ensures that there will be no identity theft upon the proper release of an individual's discharge papers.

The Maryland Military Coalition is a registered non-profit, non-partisan advocacy organization comprised of 21 prominent Maryland-based veteran and military groups, representing over 150,000 service-connected individuals, including those currently serving, veterans, retirees and their families, caregivers, and survivors.

Request for FAVORABLE Report - SB0159 - Courts - Military Records - Recordation and Inspection

We want to thank Senator Dawn Gile for sponsoring this legislation and her continued strong support of the veterans community in Maryland.

Respectfully,

David L. Dragics

COL USA (Ret)

Legislative Director

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Member Organizations, Maryland Military Coalition

Air Force Sergeants Association	American Military Society
Air Force Sergeants Association	American Wilitary Societ
Elwood Laphael Stay American Minority Veterans Research Project	Association of the United States Navy
Commissioned Officers Association of the	Nilbur B. Files Disabled American Veterans
US Public Health Service	Disabled American Veterans
Distinguished Plying Cross Association	Pleasa J. Calling
Distinguished Flying Cross Association	Fleet Reserve Association
Deldon't Greating	Steve & Bloodies
Jewish War Veterans of the USA	Maryland Air National Guard Retirees' Association
Eurnett R. Pohert	Robert J. Witn
Maryland Veterans Chamber of Commerce	Military Officers Association of America
Marlo Japant	De la companya della companya della companya de la companya della
Military Order of the Purple Heart	Montford Point Marines of America
Met Meser	Michael F. Huy
National Association for Black Veterans	Naval Enlisted Reserve Association
Christian andreasen NOAA Association of Commissioned Officers	Reserve Organization of America
Catherine L. M. Straw	
Society of Military Widows	National Active and Retired Federal Employees Veterans Affairs Directorate, NARFE MD
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Veterans of Foreign Wars	

Written Testimony for SB0159 .pdf Uploaded by: Denise Robinson Position: FAV

SB0159 Courts - Military Records - Recordation and Inspection

Judicial Proceedings Committee - January 30, 2024

Sponsor: Senator Dawn Gile

Position: Favorable

Testimony of Denise Robinson, founder, The Legacy of Honor Project.

Thank you, Chairman Smith, Vice Chairman Waldstreicher, and members of the committee, for the opportunity to testify in support of Senate Bill 159. For the record, my name is Denise Robinson, in 2016 I founded The Legacy of Honor Project: researching, telling the stories, and honoring the men and women who served in WWI and WWII with an emphasis on those who died while serving.

To keep my testimony short, I am going to concentrate my testimony to WWII discharge & separation paper and why access be granted for historical and other purposes- Why I support this bill.

Over 16 million Americans served in WWII. Approximately 288,000 Marylanders served- of those- 61% drafted, 39% enlisted. Service members at the end of the war were issued a WD-AGO- 53-55- separation papers. If they were part of the National Guard or the Reserves they were issued a Certificate of Service.

After World War II, service members could **voluntarily** file their papers at the local courthouse. Their discharge papers were filed to prove honorable discharge status so they could receive military benefits such as hospital care, college tuition, mortgages, land lotteries, burial rights, and a right to a headstone by the VA.

Besides their WD-AGO 53-55 papers the only other proof of honorable service was the service member's actual military record which was filed in St. Louis at the National Archives by the military. On 12 July 1973, there was a massive fire at the Archives in St. Louis- 80% of the records were destroyed for men/women who served

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between 1 November 1912- January 1950. 80% of Air Force records were destroyed for those who served from 25 September 1947 – 1 January 1964.

If a person requests a WWII service record from the National Archives, the archives staff will try to recreate the record- i.e. see what burned pieces may be left and put together a partial record. Sometimes that isn't even possible. The process from start to finish could take months to years- for only a partial or no record. There is also a fee for their research.

The one document that has a service member's complete chronological history is the WD-AGO 53-55. If a service member filed their papers at the courthouse, a more accurate and complete military history can be compiled in less time.

Some of the information on the discharge papers the National Archives and the State of Maryland have already been released to the public. In 1965 The War Records Division of Maryland released a 5-volume set, Maryland in the World War II; Register of Service Personnel containing the name and service number of every Marylander that enlisted or was drafted from Maryland. In 2004, the National Archives released enlistment records which included the person's name, place of enlistment, home state, birth year and service number.

The above information is not enough to compile a person's service record or prove benefits. In World War II- there were 91 Army Division, 42 National Guard Divisions. Each Division had approximately 15,000 troops. The Army Air Corps (Air Force) had an additional 15 divisions. The Navy had 7,601 ships, add land units, and Air wings- over 10,000 division type records to search. The Marines had 6 Divisions-589,852 Marines served in those six. To find one person's military history in over 17

million records is near impossible unless a person has access to the service member's discharge papers.

(To help with the next section, at the end of this written testimony I have included my great Uncle Howard's discharge papers.)

The most important information a historian or researcher needs to accurately put together a full military history or prove 'actual' service are;

The top stamp-Honorable Discharge- proves eligibility for VA benefits- including burial and the right to a VA headstone (even if burial is in a private cemetery)

Box 9- company and unit. This one box narrows the search from 17 million records to their company of 150 – 200 troops. Now one can search unit histories, morning reports (usually listed promotions, transfers), after-action reports, rosters, and general orders. One can also search for oral histories of others who served in the unit for additional details.

Box 7- date of discharge- this date is needed to complete an application for a headstone request from the VA.

Box 24- Date of entry – date of enlistment and date of entry can be different. It verifies they served. A person can enlist, have a service number and never serve-example they were denied service due to medical conditions.

Box 33 decorations and citations. This box is proof needed to register a service member in the National Purple Heart Registry and other military registries. This box entitles them to designation of the award on their headstone.

The discharge papers allow me and others to complete the family service record of our Gold Star families. Many of our fallen had siblings, nieces, nephews, fathers, uncles, aunts, and grandfathers who served.

The most urgent need today- discharge papers are proof of honorable service. It allows historians, relatives, cemeteries, churches, etc, to request and obtain a VA headstone and place it on the unmarked graves of our service members.

Until I began work on The Legacy of Honor Project I had no idea how many men who served and/or died in WWII that are buried in unmarked graves. The vast majority never married/had children. Until I located their final resting place, they never had a flag placed on their grave on Memorial Day or Veterans Day. No flowers on their birthday, no wreath at Christmas. Their unmarked graves over time have become a path to other graves. No one realizing as they walked across the empty plot of grass, they were walking across the grave of one of our heroes.

Many of the men in unmarked graves were only children, so under the current law, there is no one who can access their discharge papers, prove their service so a headstone can be placed on their grave. Placing a headstone on an unmarked grave is the very least we can do for the men and women who fought for our freedom. It is the final benefit promised to them from a grateful nation and state for their service.

I urge the committee to give a favorable report on SB 159 so we can honor the men and women who fought and died for our freedom.

I would like to thank Senator Gile for sponsoring this bill. Thank you for the opportunity to comment, and I am available if you have any questions.

Denise Robinson

Denise@thelegacyofhonor.com 443-510-9330

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SB0159/483720/1

AMENDMENTS
PREPARED
BY THE
DEPT. OF LEGISLATIVE
SERVICES

26 JAN 24 09:05:00

BY: Senator Gile
(To be offered in the Judicial Proceedings Committee)

AMENDMENT TO SENATE BILL 159

(First Reading File Bill)

On page 2, in line 4, strike the brackets; in the same line, strike "SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, A"; in line 13, strike "For good cause shown," and substitute "<u>1.</u>"; in line 14, strike "if" and substitute "<u>IF</u>"; in line 15, after "recording" insert "<u>; AND</u>

2. If the clerk has redacted the Social Security number of the Person in interest from any portion of the Book or electronic record";

strike in their entirety lines 16 through 19, inclusive; in line 20, strike the brackets; in the same line, strike "(3)"; and in line 28, strike "For good cause shown, to" and substitute "TO".

DG Written Testimony_SB0159.pdf Uploaded by: Senator Gile

Position: FAV

DAWN D. GILE *Legislative District 33*Anne Arundel County

Finance Committee

Chair

Anne Arundel County Senate Delegation



Miller Senate Office Building 11 Bladen Street, Suite 3 East Annapolis, Maryland 21401 410-841-3568 · 301-858-3568 800-492-7122 Ext. 3568 Dawn.Gile@senate.state.md.us

THE SENATE OF MARYLAND ANNAPOLIS, MARYLAND 21401

Testimony in Support of SB0159 - Courts - Military Records - Recordation and Inspection

Mr. Chair, Mr. Vice Chair, and Members of the Senate Judicial Proceedings Committee:

SB0159 would authorize the clerk of the circuit court of each county to keep an electronic record instead of a book for purposes of recording and indexing the discharge papers of a person who has served in the Armed Forces of the United States. The bill also broadens one exception to the mandatory denial of inspection of a discharge record by removing the restriction that it applies only to a relative of the person, as specified. This is consistent with the accessibility of military records at the National Archive. Finally, regarding authorized inspections of records, the bill requires a clerk of the circuit court to redact the Social Security number of an individual from any portion of the book or electronic record (and any record or index).

Background

Historically, County Clerks of the Court have been places of safekeeping for various records, including military discharge papers. This bill was requested by military historians who struggle under existing law to obtain the discharge papers of deceased service-members because it requires them to seek approval of living relatives. Because of a disastrous 1973 fire at the National Personnel Records Center (NPRC) in St. Louis, MO that destroyed approximately 16-18 million Official Military Personnel Files (OMPF), there are missing links of information that can make it difficult to properly honor our fallen heroes.

Existing Law

The clerk of the circuit court of each county must keep a book to record and index the discharge papers of any person who (at any time) has served in the Armed Forces of the United States and presents the discharge papers for recording. A clerk may not charge a fee for the recording or indexing of the discharge papers.

A clerk must deny inspection of the book (and the book's record and index), except:

- to a party in a civil, administrative, or criminal proceeding in a federal or state court or government agency, or the party's attorney, as specified;
- to a person in interest;
- in accordance with a subpoena or court order; or
- for good cause shown, to a relative of the person who is the subject of the discharge

papers, if the request for inspection is made at least 70 years after the discharge papers were presented for recording. (The bill removes the requirement for the individual to be a relative of the person who is the subject of the papers.)

A clerk may provide a certified copy of the discharge papers in accordance with the above exceptions. (The bill does not alter the requirement that in order to receive a certified copy on a showing of good cause (for records that were presented for recording at least 70 years ago), the requesting individual must be a relative of the person who is the subject of the discharge papers.)

A "person in interest" means a person or governmental unit (or designee), that is the subject of a public record; the parent or legal representative of the person if the person has a legal disability; or the spouse, adult child, parent, adult sibling, grandparent, or guardian of the person of the deceased at the time of the deceased's death who make requests for correction of death certificates, as specified.

Solution

SB0159 would:

- make discharge papers submitted to clerks at least 70 years ago public record; and
- redact Social Security numbers on these newly release discharge papers to ensure privacy.

I have submitted to the committee a friendly amendment that was drafted in coordination with the county clerks which clarifies that only newly released record must have Social Security numbers redacted.

Per the Fiscal Note, SB0159 can be implemented with no additional state resources.

For these reasons, I respectfully request a favorable report with my proposed amendment on SB0159.

FinalReprint.pdfUploaded by: Senator Gile Position: FAV

Senate Bill 0159 as amended by SB0159/483720/1 (01/26/24 at 9:04 a.m.)

MLIS "Instant Reprint" System (version 5.0) - NOTE: This is not an official copy of the bill

UNOFFICIAL COPY OF SENATE BILL 159

SENATE BILL 159

D1 4 lr 0665 (PRE-FILED) CF HB 125

By: Senators Gile, Beidle, Carozza, Klausmeier, and Smith

Requested: September 21, 2023

Introduced and read first time: January 10, 2024

Assigned to: Judicial Proceedings

A BILL ENTITLED

1	AN	ACT	concerning
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2 Courts - Military Records - Recordation and Inspection

- 3 FOR the purpose of altering certain provisions of law relating to the recordation and
- 4 inspection of certain military records kept by the clerk of a circuit court; and
- 5 generally relating to recordation and inspection of military records.
- 6 BY repealing and reenacting, with amendments,
- 7 Article Courts and Judicial Proceedings
- 8 Section 2-207
- 9 Annotated Code of Maryland
- 10 (2020 Replacement Volume and 2023 Supplement)
- 11 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 12 That the Laws of Maryland read as follows:

Article - Courts and Judicial Proceedings

14 2-207.

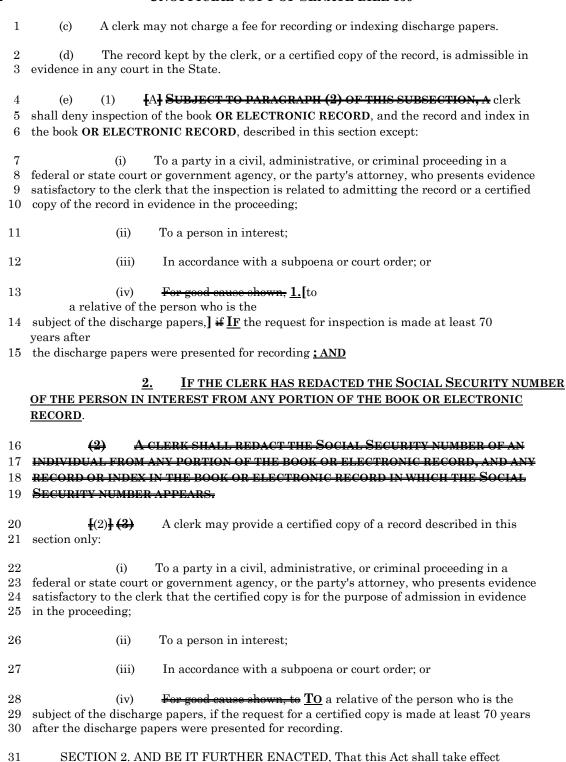
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- 15 (a) For purposes of this section, "person in interest" has the meaning stated in § 16 4-101(g) of the General Provisions Article.
- 17 (b) The clerk of the circuit court of each county shall keep a book **OR**
- 18 ELECTRONIC RECORD and record and index in the book OR ELECTRONIC RECORD the
- 19 discharge papers of any person who:
- 20 (1) At any time has served in the armed forces of the United States; and
- 21 (2) Presents the discharge papers of the person for recording.

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October 1, 2024.

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Testimony SB0159.pdfUploaded by: Scott Poyer Position: FWA

SB0159 Courts - Military Records - Recordation and Inspection

Judicial Proceedings Committee - January 30, 2024

Sponsor: Senator Dawn Gile

Position: Favorable

Testimony of Scott Poyer, Clerk of the Circuit Court, Anne Arundel County

Thank you, Chairman Smith, Vice Chairman Waldstreicher, and members of the committee, for this opportunity to testify in support of Senate Bill 159. For the record, my name is Scott Poyer, Clerk of the Circuit Court for Anne Arundel County. I also represent the 24 elected Clerks of the Circuit Court in Maryland, who are the keeper of the records for the military discharge papers this bill is related to.

The Clerks of the Circuit Court have reviewed the bill and requested that the sponsors consider two amendments:

The first recommended amendment is to remove the phrase "for good cause shown" from lines 13 and 28 on page 2 of the bill, because the clerks believe this phrase is difficult, if not impossible, to define.

The second amendment is to clarify that social security numbers do not need to be redacted until the documents are eligible for release, which is 70 years after they are presented for recording. Because the military did not start adopting social security numbers until the year 1969, and the statutes require that military discharge records be held for 70 years, that means that the first records that have social security numbers will not be eligible for release until the year 2039.

With these proposed amendments I encourage a favorable report on HB 125, and I would like to thank Senator Gile for sponsoring this bill. Thank you for the opportunity to comment, and I am available if you have any questions.