



February 12, 2025

**Maryland Beverage Container Recycling Refund and Litter Reduction Program (HB232)**

**Position: FAVORABLE**

Dear Chair Korman, Vice Chair Boyce, and members of the House Environment and Transportation Committee:

Blue Water Baltimore is a local nonprofit organization with a mission to protect and restore the quality of Baltimore's rivers, streams, and Harbor to foster a healthy environment, a strong economy, and thriving communities. **On behalf of Blue Water Baltimore, I write to express our strong support for HB232.**

Blue Water Baltimore, home of the Baltimore Harbor Waterkeeper, is part of the international Waterkeeper Alliance that is composed of over 300 watchdog organizations with a mission to protect and restore waterways all over the world. Our licensed Waterkeeper jurisdiction includes the entirety of the Patapsco and Back River watersheds, which means that Blue Water Baltimore is uniquely positioned among environmental NGOs in the region to focus on the health and prosperity of these waterways, and that of the people who live, work, and recreate around them.

The Patapsco and Back Rivers are two of the most polluted tributaries to the Chesapeake Bay as evidenced from our routine water quality monitoring and assessments from the University of Maryland Center for Environmental Science.<sup>12</sup> Many of the longstanding challenges with water quality and failing water infrastructure in the Baltimore region are rooted in decades of inequitable infrastructure investments and environmental racism. **Polluted streams and rivers are the manifestation of these systemic problems, and the people of Baltimore are being robbed of their inherent right to clean water every day.**

A portion of the tidal Patapsco River, the Baltimore Harbor, is one of the only waterways in the United States listed as "impaired" under the federal Clean Water Act for trash. As such, regulators have established an accompanying Total Maximum Daily Load (TMDL) or "pollution diet" for trash in the Harbor. **This means that trash is so prevalent in the streets and streams around Baltimore that the Harbor itself is not meeting water quality standards and that significant efforts are necessary to stop the damage and heal the Patapsco River.**

Bottle trash, particularly plastic, is a pervasive blight in our waterways, posing a serious threat to the environment and aquatic life. As plastic breaks down into microplastics and nanoplastics, it further contaminates the environment, creating long-term ecological damage. This pollution doesn't just affect wildlife - it enters the human food chain through the consumption of contaminated seafood, and bioaccumulates in our brains at an alarming rate.<sup>3</sup> **Enacting a bottle deposit bill is crucial to reducing plastic waste and protecting both our environment and public health.**

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<sup>1</sup> Baltimore Water Watch. 2025. Blue Water Baltimore. <http://www.BaltimoreWaterWatch.org>.

<sup>2</sup> 2023 Chesapeake Bay Report Card. University of Maryland Center for Environmental Science. <https://ecoreportcard.org/report-cards/chesapeake-bay/watershed-health/>

<sup>3</sup> Bioaccumulation of microplastics in decedent human brains. Nature Medicine. Nihart et al. February 3, 2025. <https://www.nature.com/articles/s41591-024-03453-1>

In my role as your Baltimore Harbor Waterkeeper, my team and I routinely patrol the local streams that flow into the Patapsco and Back Rivers to monitor water quality and seek out chronic sources of pollution. **I have seen first-hand the huge rafts of plastic bottles that get trapped and restrict flow in our storm drains and urban streams, which contribute to flooding during heavy rain events.** Swaths of trash, especially plastic bottles, act as high-water marks along the Gwynns Falls trail where the stream has crested the banks. The visible trash is only a fraction of what makes its way downstream into the Baltimore Harbor, the Patapsco River, and ultimately the Chesapeake Bay.

Plastic, glass, and metal bottle trash is a nuisance in our streets and our streams, but **even when beverage containers are properly discarded instead of being littered, their disposal can contribute to the compounding harms that disproportionately impact historically disenfranchised and overburdened communities.** Baltimore County's CY2021 recycling rate was 28.88%, and Baltimore City's CY2021 recycling rate was 22.28%.<sup>4</sup> The remainder of the waste generated in these two counties is buried in landfills or burned in incinerators, which exacerbates the environmental injustices shouldered by lower-income residents living in close proximity to them.

A beverage container deposit program is a common-sense and proven strategy to reduce litter, increase recycling rates, and incentivize environmental stewardship by turning trash into treasure with a fully-refundable deposit on plastic, glass, and metal bottles. Ten states in the US have already paved the way for this type of program in Maryland, and the results are clear; states with bottle deposit programs are achieving recycling rates of up to 65%, which is significantly higher than both Maryland's rate and the national average of 32%.<sup>56</sup>

From July 2024 through February 2025, **Blue Water Baltimore collected 524 signatures from Maryland residents who support this legislation** and the creation of a state-wide bottle deposit program. That sign-on letter, and the names of individuals who support the measure, are included as an attachment to this testimony (*Attachment #6*).

The Maryland Beverage Container Recycling Refund and Litter Reduction Program will result in:

- **Less trash** in our streets, streams, rivers, and Chesapeake Bay.
- Fewer plastic, glass, and metal bottles going to the BRESKO incinerator, which means **cleaner air and less pollution** in our environment.
- **More space** in our landfills.
- **Reduced strain on public waste management** with a system that removes beverage containers from the municipal waste stream.

Baltimore City led the charge to ban the use of Expanded Polystyrene (EPS) Foam in 2018 and that effort helped persuade State lawmakers to do the same shortly thereafter. Baltimore City and Baltimore County have joined other Maryland jurisdictions to ban single-use plastic bags from most restaurants and retail

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<sup>4</sup> County Recyclables by Commodity in Tons for CY21. Compiled by the Maryland Department of the Environment from Reports Submitted for CY21.  
<https://mde.maryland.gov/programs/land/RecyclingandOperationsprogram/Documents/County%20Commodity%20CY21.pdf>

<sup>5</sup> The 50 States of Recycling. A State-by-State Assessment of US Packaging Recycling Rates, pp. 15-17. December 2023. Eunomia Research & Consulting Inc.

<sup>6</sup> National Overview: Facts and Figures on Materials, Wastes and Recycling. U.S. Environmental Protection Agency. Last updated on November 8, 2024.  
<https://www.epa.gov/facts-and-figures-about-materials-waste-and-recycling/national-overview-facts-and-figures-materials>

outlets, and we hope to see that change replicated on a state-wide basis soon. The next step needed to tackle Baltimore's waterway trash problem is to establish a beverage container deposit program to reduce the number of plastic bottles that plague our neighborhoods and shorelines; but we know that this effort cannot operate in a vacuum, and it will only be successful if it is implemented as a state-wide solution.

I am including a handful of pictures from our local waterways to show the prevalence of bottle trash in our streams and rivers (*Attachments #1-5*). While my focus is on streams and rivers around Baltimore, bottle trash negatively impacts waterways throughout the state of Maryland. **For all of the reasons outlined above, Blue Water Baltimore urges this committee to issue a favorable report on HB232.**

Sincerely,

Alice Volpitta  
Baltimore Harbor Waterkeeper  
Blue Water Baltimore  
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*Attachment #1: Picture of bottles and trash accumulated in the Powder Mill Run. (p. 4)*

*Attachment #2: Picture of bottles and trash accumulated at Masonville Cove. (p. 5)*

*Attachment #3: Picture of bottles and trash accumulated in East Branch Herbert Run. (p. 6)*

*Attachment #4: Picture of bottles that have accumulated as a high-water mark at Ferry Bar Park. (p. 7)*

*Attachment #5: Picture of bottles that have accumulated in the Gwynns Falls stream. (p. 8)*

*Attachment #6: Sign-on letter and signatures from 524 Maryland constituents. (pp. 9-21)*

**Attachment #1: Bottles and assorted trash accumulated in the Powder Mill Run. Baltimore County, MD. 3/16/2014.**





**Attachment #2: Bottles and assorted trash accumulated at Masonville Cove. Baltimore City, MD.  
3/24/2011.**



**Attachment #3: Bottles and assorted trash accumulated along the banks of East Branch Herbert Run. Baltimore County, MD. 4/14/2017.**





**Attachment #4: Bottle trash that has accumulated as a high-water mark at Ferry Bar Park. Baltimore City, MD. 8/28/2015.**





**Attachment #5: Plastic and metal bottles that have accumulated along the banks of the Gwynns Falls stream. Baltimore, MD. 2/11/2024.**





**Attachment #6: Sign-on letter and signatures from 524 Maryland constituents who support a Maryland Bottle Bill. Signatures collected at Blue Water Baltimore community engagement events from July 2024 - February 2025.**



Dear Maryland Legislators,

We, the undersigned community members of Maryland, hereby petition for the implementation of a statewide bottle deposit program. This initiative is crucial for the following reasons:

- Plastic pollution and waste management are pressing issues globally and locally. By implementing a bottle deposit program, we can significantly **reduce the amount of plastic and glass waste** ending up in landfills, incinerators and natural environments.
- The recycling industry plays a vital role in the state's economy, providing jobs and economic growth opportunities. A bottle deposit program would **create new employment** in recycling facilities, collection centers, and related sectors.
- A bottle deposit program encourages consumers to adopt recycling habits by providing a financial incentive. It promotes **environmental stewardship** from a young age and fosters a culture of sustainability.
- A bottle deposit program incentivizes proper disposal and reduces littering. **Cleaner streets, parks, and water bodies** contribute to **strong communities**, enhancing community pride and reducing public health risks.
- There is strong public support for bottle deposit programs. Residents recognize the benefits of recycling incentives and are willing to participate. Many neighboring states and jurisdictions have already successfully implemented bottle deposit programs, providing valuable models and frameworks for adaptation and implementation at the state level.

A Beverage container deposit program, or a “bottle bill,” would be a highly effective policy for recovering used beverage containers and reducing litter in our waterways, incinerators, and community spaces.

Sincerely,

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