# What is a "Constitutional Declaration of War," and When Was the Last Time Congress Formally Declared War?

A constitutional declaration of war is a formal act by Congress, as required under Article I, Section 8, Clause 11 of the U.S. Constitution, which grants Congress alone the power "to declare war." This provision was intentionally designed by the Framers to ensure that the monumental decision to take the country from peace to war rested with the people's elected representatives, not a single executive. The Founders understood that war imposes great costs—economic, human, and moral—on a republic, and they therefore structured the Constitution to prevent the President from wielding the unilateral war-making authority that European monarchs had abused for centuries.

The last time Congress formally declared war was on December 8, 1941, against Japan following the attack on Pearl Harbor. Declarations against Germany and Italy followed on December 11, 1941, and later against Bulgaria, Hungary, and Romania in June 1942. Since that time, the United States has engaged in numerous military conflicts—including Korea, Vietnam, the Persian Gulf, Iraq, and Afghanistan—without a congressional declaration of war. Instead, these conflicts have been initiated under vague and open-ended Authorizations for Use of Military Force (AUMFs) or through unilateral executive action.

This shift from formal war declarations to executive-led military engagements is unconstitutional, dangerous, and fundamentally at odds with the original intent of the Founders and the principles of federalism. The erosion of congressional war powers undermines not only the balance of powers within the federal government but also the authority of states over their National Guard units, which have been used in foreign wars without a proper constitutional basis.

#### Constitutional and Historical Basis for Declarations of War

## The Founders' Intent: Why War Powers Were Given to Congress

The Framers of the Constitution **explicitly rejected** the idea that the President should have unilateral power to declare war. **James Madison**, the chief architect of the Constitution, wrote:

"The Constitution supposes, what the history of all governments demonstrates, that the executive is the branch most prone to war; therefore, with studied care, it vested the question of war in the legislature."

This view was echoed by **Alexander Hamilton** in **Federalist No. 69**, where he explained that the U.S. President's war powers were **intentionally weaker than those of the British King.** While the British monarch could declare war at will, the **American President was only "Commander-in-Chief" of the military after Congress had declared war.** 

The importance of this separation was reaffirmed by **Thomas Jefferson**, who stated:

"We have already given, in example, one effectual check to the Dog of war by transferring the power of letting him loose from the executive to the legislative body."

This check on executive war-making was meant to prevent unnecessary conflicts and ensure that wars would only be fought with the full consent of the nation, as expressed through its elected representatives.

The Difference Between a Congressional Declaration of War and a Condition of War

The Constitution recognizes two **distinct** conditions under which war can arise:

- 1. **A formal declaration of war by Congress** This is the **only** constitutional method by which the United States may proactively initiate war. Congress must debate the issue, vote, and pass a formal declaration.
- 2. A condition of war thrust upon the nation by direct attack If the United States is attacked, the President, as Commander-in-Chief, has the authority to repel the attack immediately, but only Congress can escalate the conflict into a formal war.

This distinction is critical. The **attack on Pearl Harbor (December 7, 1941)** placed the United States in a state of war **de facto**, but Congress still had to **declare war formally** on Japan the following day. The **Constitution does not allow** the President to escalate a defensive action into a full war without Congress's explicit authorization.

The failure to respect this distinction has led to decades of **undeclared wars**, **executive overreach**, **and constitutional violations**, particularly through the use of **AUMFs**.

## Historical Examples of Limited Military Action with Congressional Approval

The Constitution **does not prohibit** the use of military force in all cases without a declaration of war. However, it does require **explicit congressional authorization** for

**limited military actions** that do not rise to the level of total war. Some key examples include:

## The Barbary Wars (1801-1805, 1815)

The first major test of presidential war powers occurred under **President Thomas Jefferson**, when American merchant ships were being attacked by the **Barbary Pirates**off the coast of North Africa. Jefferson did **not** declare war, but instead sought

congressional approval to use military force in a **limited capacity**.

- In 1801, Jefferson asked Congress for authorization to use the U.S. Navy to
  protect American commerce in the Mediterranean. Congress responded by
  passing a series of statutes, allowing for defensive and retaliatory action, but
  not a full-scale war.
- A full-scale declaration of war against Tripoli was only issued in 1802 by Congress.
- In 1815, Congress again authorized **limited military action** against Algiers, but did not declare total war.

The Barbary Wars set an important precedent: Even in small-scale conflicts, the President was expected to obtain congressional authorization before engaging U.S. forces.

## The Quasi-War with France (1798-1800)

During John Adams' presidency, French naval forces harassed American merchant ships in what became known as the Quasi-War. Adams did not seek a formal declaration of war, but instead went to Congress for approval to use the Navy for defensive actions.

- Congress passed the Naval Act of 1798, authorizing Adams to use the U.S.
   Navy to protect American commerce.
- The U.S. engaged in limited naval conflicts with France, but Adams never claimed the power to expand the conflict into a full-scale war without congressional approval.

These cases show that even when immediate threats exist, **presidents throughout** history have sought congressional approval before taking military action.

## The AUMF: An Unconstitutional Transfer of Congressional War Powers to the President

Unlike a declaration of war, an Authorization for Use of Military Force (AUMF) is an unconstitutional abdication of Congress's war powers to the executive.

Congress has passed **two major AUMFs**:

- The 2001 AUMF Passed after 9/11, it has been used to justify military action in 22 countries and over 40 separate conflicts—many having no connection to the original attack.
- The 2002 AUMF Originally passed for the Iraq War, it is still in effect today, decades later, allowing continued military operations without congressional oversight.

## These AUMFs violate the Constitution because:

- They delegate war-making power to the President, which Congress has no authority to transfer.
- They allow endless, undefined wars without clear objectives, timelines, or accountability.
- They **force Congress into a reactionary role**, merely funding wars rather than declaring them.

This unconstitutional shift has directly led to forever wars, unchecked executive power, and the misuse of National Guard troops overseas.

### How Defend the Guard Restores Constitutional Order

Since the **last formal war declaration in 1942**, every conflict the U.S. has fought has lacked constitutional legitimacy. **Defend the Guard legislation** is the necessary corrective. Under **Article I, Section 8, Clauses 15-16**, the National Guard is **under state control unless lawfully federalized**. The Supreme Court has reaffirmed this principle, meaning **absent a declaration of war, National Guard units should not be deployed overseas**.

Defend the Guard forces Congress to follow the Constitution by refusing to send state-based forces to undeclared wars. It is not just a state rights issue—it is about restoring constitutional governance, preventing executive overreach, and ensuring the Republic does not fall into perpetual, undeclared war.