

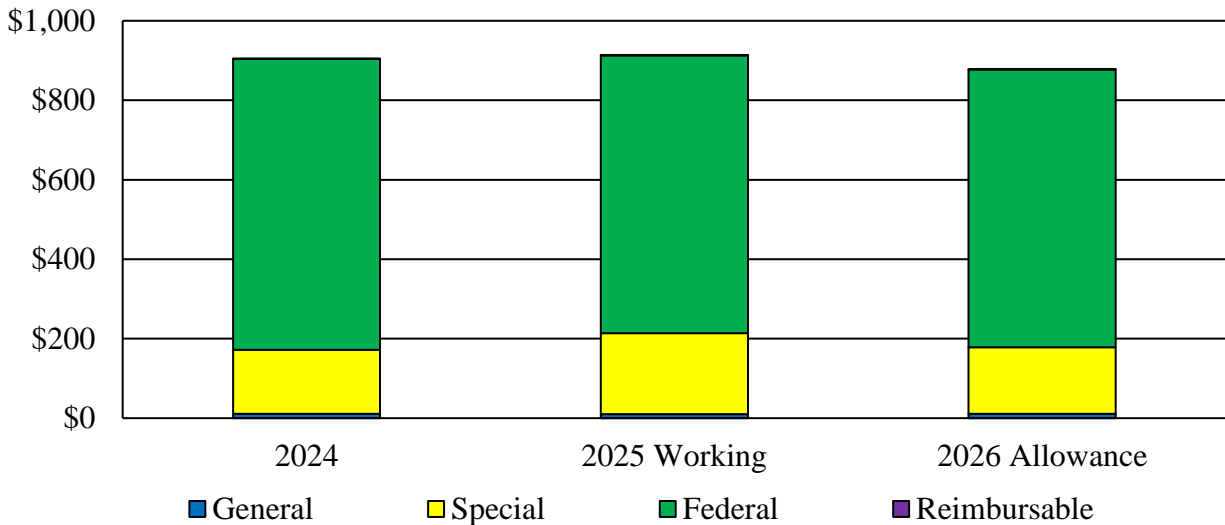
D52
Maryland Department of Emergency Management

Program Description

Chapter 287 of 2021 established the Maryland Department of Emergency Management (MDEM) as an agency by combining the Maryland Emergency Management Agency (MEMA) from the Military Department and the Maryland 9-1-1 Board from the Department of Public Safety and Correctional Services. MDEM is responsible for coordinating federal, State, local, and private resources throughout the State during times of disaster or emergency. MDEM also administers several grant programs supporting local and volunteer emergency service organizations. The Maryland 9-1-1 Board develops policy and provides financial support for the State’s 9-1-1 emergency system through the 9-1-1 Trust Fund. MDEM’s goals are to maintain or improve investment in emergency management functions throughout the State, to assist jurisdictions in enhancing their resiliency to disasters and emergencies, to ensure the emergency manager workforce is prepared to maintain operational readiness, and to provide training and educational opportunities to local jurisdictions.

Operating Budget Summary

Fiscal 2026 Budget Decreases \$34.6 Million, or 3.8%, to \$878.5 Million
 (\$ in Millions)



Note: The fiscal 2025 working appropriation accounts for deficiencies. The fiscal 2025 impacts of statewide salary adjustments are centrally budgeted in the Department of Budget and Management (DBM), and adjustments are not reflected in this agency’s budget. The fiscal 2026 impacts of the fiscal 2025 statewide salary adjustments appear in this agency’s budget. The fiscal 2026 statewide salary adjustments are centrally budgeted in DBM and are not included in this agency’s budget.

For further information contact: David Proport

david.proport@mlis.state.md.us

Fiscal 2025

Cost Containment

On July 17, 2024, the Board of Public Works approved two cost containment actions totaling \$750,000 in general funds. The first was a \$250,000 reduction of a legislative addition for the Mesonet project. The Mesonet is a network of weather and ground moisture monitoring towers that will allow for more accurate weather reading and prediction. Section 21 of the fiscal 2025 Budget Bill (Chapter 716 of 2024) added \$250,000 in general funds for this purpose, bringing the fiscal 2025 legislative appropriation for Mesonet to \$9.7 million. The second action reduced \$500,000 from the \$2 million legislative appropriation for the State Disaster Recovery Fund (SDRF). Chapter 549 of 2023 established the SDRF as a special, nonlapsing fund to provide disaster relief whether an official federal disaster declaration is made or not.

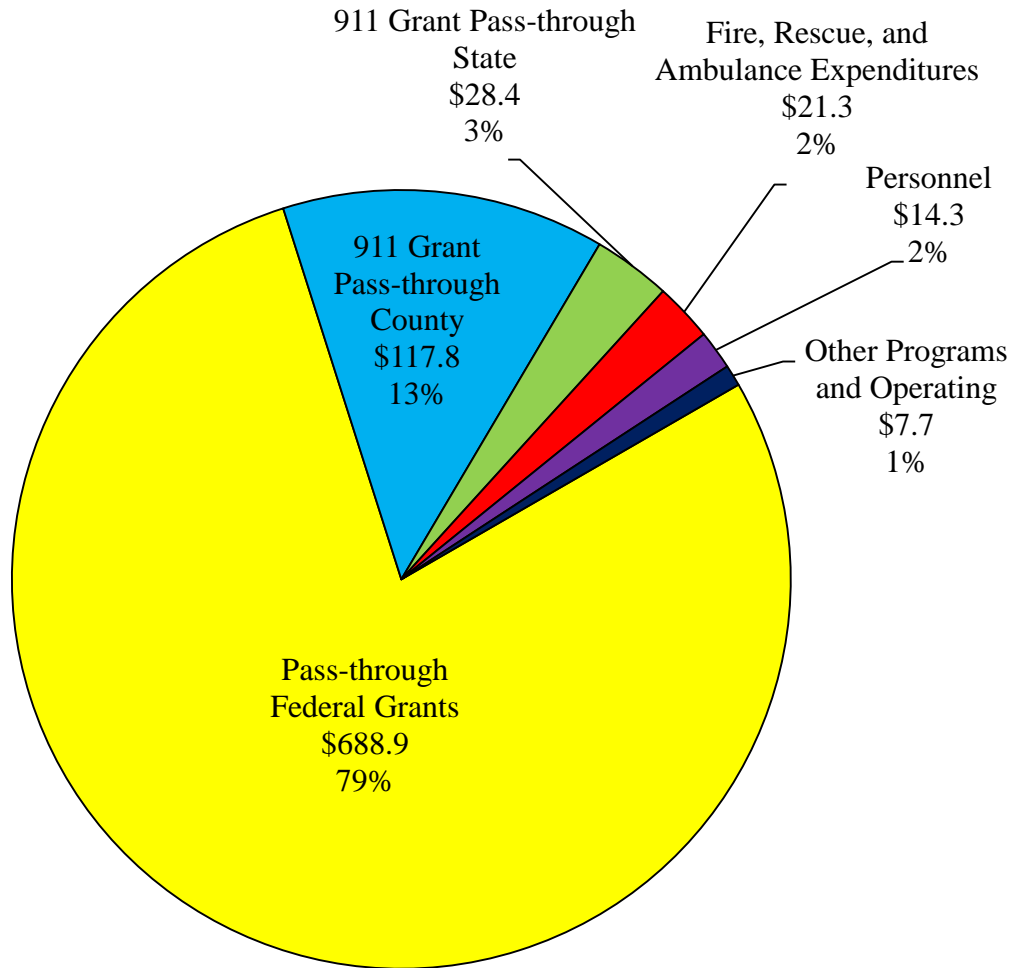
Proposed Deficiency

The fiscal 2026 budget plan includes a negative deficiency that withdraws \$500,000 in general funds for fiscal 2025, which will reduce personnel spending under the State Disaster Recovery Division to align with anticipated expenditures.

Fiscal 2026 Overview of Agency Spending

Exhibit 1 provides an overview of the fiscal 2026 allowance, which totals \$878.5 million. Approximately \$689 million (79%) is for pass-through federal grants, \$672 million of which is for public assistance for presidentially declared disasters. Additionally, \$117.8 million (13%) in grants from 9-1-1 surcharge revenue supports counties, and \$28.4 million (3%) supports the State. Approximately \$21.3 million (2%) is for fire, rescue, and ambulance expenditures, and the remaining \$22 million (3%) is for personnel expenses and other operating costs.

Exhibit 1
Overview of Agency Spending
Fiscal 2026 Allowance
(\$ in Millions)



Note: The fiscal 2026 statewide salary adjustments are centrally budgeted in the Department of Budget and Management and are not included in this agency’s budget.

Source: Department of Budget and Management

Exhibit 2 shows the federal fund sources contributing to the pass-through federal grants. Total federal funding of \$698.7 million is \$9.8 million more than the \$688.9 million of federal

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pass-through grants shown in Exhibit 1 due to federal funds supporting MDEM’s personnel costs and statewide cost allocations.

Exhibit 2
MDEM Federal Funding by Source
Fiscal 2026 Allowance

<u>Federal Fund Source</u>	<u>Allowance</u>
Disaster Grants – Public Assistance for Presidentially Declared Disasters	\$672,244,572
Nonprofit Security Grant Program	9,126,645
Homeland Security Grant Program	8,479,848
Emergency Management Performance Grant Program	5,915,600
Hazard Mitigation Grant Program	2,173,427
Building Resilient Infrastructure and Communities Pre-disaster Mitigation	304,123
Interagency Hazardous Materials Public Sector Training and Planning Grants	202,623
Community Assistance Programs – State Support Services Element	101,264
Flood Mitigation Assistance	101,264
Complex Coordinated Terrorist Attack (Preparing for Emerging Threats and Hazards)	90,451
Total	\$698,739,817

MDEM: Maryland Department of Emergency Management

Note: All listed grants are managed at the federal level through the Federal Emergency Management Agency.

Source: Department of Budget and Management

Proposed Budget Change

As seen in **Exhibit 3**, the fiscal 2026 allowance decreases by \$34.6 million, or 3.8%, compared to the fiscal 2025 working appropriation. This reduction is driven by a decrease of \$36.9 million in special funds for the Maryland 9-1-1 Board to align more closely with actual spending in fiscal 2024. There are net positive changes partially offsetting the decrease, including \$1.5 million for salary increases and associated fringe benefits including fiscal 2025 cost-of-living adjustments and increments, and \$1.5 million for the Amoss grant program to support local fire, rescue, and ambulance services due to Chapters 717, 718, and 719 of 2024, which mandate \$16.5 million annually for this fund from the Maryland Emergency Medical Services Operations Fund.

Exhibit 3
Proposed Budget
Maryland Department of Emergency Management
(\$ in Thousands)

How Much It Grows:	General Fund	Special Fund	Federal Fund	Reimb. Fund	Total
Fiscal 2024 Actual	\$11,249	\$160,663	\$732,260	\$629	\$904,802
Fiscal 2025 Working Appropriation	10,443	203,523	698,633	531	913,129
Fiscal 2026 Allowance	<u>10,704</u>	<u>168,163</u>	<u>698,740</u>	<u>874</u>	<u>878,480</u>
Fiscal 2025-2026 Amount Change	\$261	-\$35,360	\$107	\$343	-\$34,649
Fiscal 2025-2026 Percent Change	2.5%	-17.4%		64.5%	-3.8%

Where It Goes:

Personnel Expenses

Salary increases and associated fringe benefits, including fiscal 2025 COLA and increments.....	\$1,469
Salaries and fringe benefits for 2 new administrative positions.....	202
Employee and retiree health insurance.....	124
Turnover increases from 9.32% to 9.4%	-13

Other Changes

MEMSOF special funds distributed to the Senator William H. Amoss Fire, Rescue, and Ambulance Fund to support local fire, rescue, and ambulance services.....	1,500
General fund realignment of grant funds under the State Disaster Recovery Division to support regular personnel.....	-601
Special fund reduction for the Maryland 9-1-1 Board to align with expected spending, closer to actual fiscal 2024 spending.....	-36,870
Other.....	-460

Total **-\$34,649**

COLA: cost-of-living adjustment

MEMSOF: Maryland Emergency Medical Services Operations Fund

Note: Numbers may not sum to total due to rounding. The fiscal 2025 working appropriation accounts for deficiencies. The fiscal 2025 impacts of statewide salary adjustments are centrally budgeted in the Department of Budget and Management (DBM), and adjustments are not reflected in this agency’s budget. The fiscal 2026 impacts of the fiscal 2025 statewide salary adjustments appear in this agency’s budget. The fiscal 2026 statewide salary adjustments are centrally budgeted in DBM and are not included in this agency’s budget.

Budget Reconciliation and Financing Act

There is a provision in the Budget Reconciliation and Financing Act (BRFA) of 2025 that would authorize the Governor to transfer \$9.0 million from the Resilient Maryland Revolving Loan Fund (RMRLF) to the General Fund on or before June 30, 2025. The closing balance at the end of fiscal 2024 was \$25.8 million. A proposed budget amendment for fiscal 2025 would appropriate \$11.0 million from the fund for two projects. Accounting for the proposed budget amendment, the balance would be \$14.8 million at the close of fiscal 2025. Further discussion of the RMRLF can be found in Key Observation 1 of this analysis.

Infrastructure Investment and Jobs Act

A number of grant programs funded through the federal Infrastructure Investment and Jobs Act (IIJA) are administered through the Federal Emergency Management Agency (FEMA) for use by MDEM or to pass through the funds to local entities, businesses, and individuals. Language in the fiscal 2025 Budget Bill required the Department of Budget and Management to submit four reports on opportunities that were being pursued by State agencies to receive funding as a result of the IIJA. The third of the four reports was published in January 2025, and the IIJA funding awarded for or pursued by MDEM is listed in **Exhibit 4**.

Exhibit 4
IIJA Grant Funding Sought by MDEM
As of January 2025

<u>Federal Program Name</u>	<u>Status</u>	<u>Amount</u>	<u>Period of Performance</u>	<u>Estimated State Match</u>	<u>% Match</u>
Federal Fiscal 2022 Rehabilitation of High Hazard Potential Dams	Awarded	\$1,279,408	9/15/2022 – 9/14/2025	\$688,912	54%
Federal Fiscal 2022 Building Resilient Infrastructure and Communities (State Management Costs)	Awarded	260,476	3/22/2024 – 03/21/2027	0	0%
Federal Fiscal 2022 Building Resilient Infrastructure and Communities	Awarded	1,421,324	03/22/2024 – 03/21/2027	0	0%

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<u>Federal Program Name</u>	<u>Status</u>	<u>Amount</u>	<u>Period of Performance</u>	<u>Estimated State Match</u>	<u>% Match</u>
Federal Fiscal 2022 Flood Mitigation Assistance (State Management Costs)	Awarded	386,024	05/14/2024 – 05/13/2027	185,337	48%
Federal Fiscal 2022-2023 Hazardous Materials Emergency Preparedness Grant	Awarded	322,448	10/1/2022 – 9/30/2025	64,490	20%
Federal Fiscal 2023 Flood Mitigation Assistance – State Management Costs	Pending	264,321	TBD	88,107	33%
Federal Fiscal 2023 Building Resilient Infrastructure and Communities	Pending	6,662,440	TBD	0	0%
Federal Fiscal 2023 STORM Revolving Loan Fund Program	Awarded	6,576,543	TBD	657,654	10%
Federal Fiscal 2023-2024 Hazardous Materials Emergency Preparedness Grant	Awarded	188,044	10/1/2022 – 9/30/2025	47,011	25%
Federal Fiscal 2024 Rehabilitation of High Hazard Potential Dams – State Management Costs	Pending	883,995	TBD	0	0%

IIJA: Infrastructure Investment and Jobs Act

MDEM: Maryland Department of Emergency Management

STORM: Safeguarding Tomorrow through Ongoing Risk Mitigation Act

TBD: to be determined

Source: Department of Budget and Management; Maryland Department of Emergency Management

Personnel Data

	<u>FY 24 Actual</u>	<u>FY 25 Working</u>	<u>FY 26 Allowance</u>	<u>FY 25-26 Change</u>
Regular Positions	97.00	107.00	109.00	2.00
Contractual FTEs	<u>93.49</u>	<u>13.00</u>	<u>13.00</u>	<u>0.00</u>
Total Personnel	190.49	120.00	122.00	2.00

Vacancy Data: Regular Positions

Turnover and Necessary Vacancies, Excluding New Positions	10.10	9.44%
Positions and Percentage Vacant as of 12/31/24	20.00	18.69%
Vacancies Above Turnover	9.9	

- The fiscal 2026 allowance provides 109 regular positions for MDEM, including 2 new administrative positions in the State Disaster Recovery Division.
- As of December 31, 2024, MDEM reported 20 total vacant positions, approximately 9.9 vacancies more than necessary to meet budgeted turnover in fiscal 2026. Of these vacant positions, 5 have been vacant for more than one year: 1 administrator; 1 procurement officer; and 3 program managers. **The Department of Legislative Services (DLS) recommends deleting funding for the 2 new administrative positions. MDEM should instead reclassify 2 of the existing long-term vacant positions.**

Key Observations

1. Resilient Maryland Revolving Loan Fund

Chapter 644 of 2021 established the RMRLF as a special, nonlapsing fund with the purpose of providing low- or no-interest loans for local resilience projects that address mitigation of all hazards, including natural disasters. The fund was formed in anticipation of the State’s application for funding through the FEMA Safeguarding Tomorrow Revolving Loan Fund (STRLF) Program, which was created through the Safeguarding Tomorrow through Ongoing Risk Mitigation (STORM) Act of 2021. The Act authorized an appropriation of \$100 million per year for federal fiscal 2022 and 2023 to capitalize revolving loan funds for hazard mitigation assistance nationwide and included a 10% required match of nonfederal funds. However, a funding structure was not determined until the IJA was passed in November 2021, which appropriated \$500 million to cover federal fiscal 2022 through 2026. FEMA was then tasked with developing the associated program and its eligibility criteria and performance requirements.

FEMA development of the STRLF Program took place over calendar 2022, and FEMA eventually issued a Notice of Funding Opportunity on February 1, 2023. MDEM had prepared and engaged in outreach to solicit applications from local governments and emergency management agencies to compile a package of projects for submission to FEMA. The first application package included six projects and was submitted in federal fiscal 2023, and a seventh project was submitted during federal fiscal 2024. The projects are listed in **Exhibit 5**, and summaries of each project can be found in **Appendix 2**. MDEM noted that the number of local applications was not substantial and indicated that the time and expertise required to develop a project proposal and application may have been too costly for some local governments.

Exhibit 5
Resilient Maryland Revolving Loan Fund Project Applications
Calendar 2023-2024
(\$ in Millions)

<u>County</u>	<u>Project</u>	<u>Estimated Total Cost</u>	<u>RMRLF Requested Loan Amount</u>	<u>STORM Allocation</u>	<u>BRIC Allocation</u>	<u>Anticipated Start Date</u>	<u>Anticipated End Date</u>
Somerset	Crisfield City Dock Reconstruction	\$2.5	\$0.25	\$2.25	\$0	1/1/2024	3/30/2025
Somerset	Crisfield Storm Infrastructure	50.0	0.5	4.5	38.8*	1/1/2025	3/30/2028
Howard	Historic Ellicott City, Extended North Tunnel – 8600 Main Street	135.0	5	0	0	9/1/2023	12/1/2026
Howard	Culvert	37.3	5	0	0	10/1/2023	9/1/2025
Howard	Pond T-1	20.0	0.5	4.5	0	2/1/2025	9/1/2025
Howard	Pond NC-3	9.0	0.5	4.5	0	7/1/2024	3/1/2026
Montgomery	Wheaton Branch Flood Mitigation	5.2	0.4	3.8	2.6*	TBD	TBD
Total		\$253.8	\$12.17	\$19.53	\$41.4		

*Amount is subject to change pending other federal awards.

BRIC: Building Resilient Infrastructure and Communities Program

RMRLF: Resilient Maryland Revolving Loan Fund

STORM: Safeguarding Tomorrow through Ongoing Risk Mitigation Act

TDB: to be determined

Source: Maryland Department of Emergency Management

MDEM was notified in September 2023 that it would receive \$6.5 million from the STRLF, and in September 2024, the department was notified that it would receive an additional \$14.2 million, for a total of \$20.7 million. MDEM is not currently in possession of the \$20.7 million because certain federal reviews for each project must be conducted before the funds are released. Additionally, in calendar 2024, MDEM reported that it was developing a five-year plan for the RMRLF.

The fiscal 2023 budget included \$25 million in pay-as-you-go general funds paid into the RMRLF to support both the required 10% State match for awarded STORM Act funds as well as for fully State-funded projects. MDEM did not distribute any funding from the RMRLF in fiscal 2023 and spent only \$254,640 in fiscal 2024. The closing balance at the end of fiscal 2024 was \$25.8 million. A proposed budget amendment for fiscal 2025 would appropriate \$11.0 million from the fund for two projects. Accounting for the proposed budget amendment, the balance would be \$15.0 million at the close of fiscal 2025. A provision in the BRFA would authorize the Governor to transfer \$9.0 million from this fund balance in fiscal 2025, leaving a balance of \$5.8 million.

MDEM should comment on the status of the five-year plan that it has been developing for the RMRLF and provide updates on the approved RMRLF awards for the project applications listed in Exhibit 5.

DLS recommends amending the BRFA provision to increase the authorized transfer by \$3.0 million, for a total of \$12 million transferred from the RMRLF to the General Fund in fiscal 2025. Additionally, DLS recommends adopting committee narrative requesting that MDEM submit a report on the RMRLF, including efforts taken by MDEM to assist local governments with developing project proposals and applications for future federal awards.

2. State and Local Cybersecurity Efforts

On November 1, 2024, MDEM submitted a report on State and local cybersecurity efforts as requested in the committee narrative in the 2024 *Joint Chairmen's Report (JCR)*. The budget committees were interested in the grant allocation schedule, funding availability, and local application process for the State and Local Cybersecurity Grant Program (SLCGP). The SLCGP is funded through the IIA and is jointly managed federally by FEMA and the Cybersecurity and Infrastructure Security Agency (CISA). MDEM collects local project proposals and forwards them to the federal agencies, which review the proposals to ensure eligibility. The grant program also requires the establishment of a State cybersecurity planning committee (CPC) which determines the amount of funding, if any, for each eligible proposal. Membership of CPC can be found in **Appendix 3**.

Exhibit 6 shows the federal award, State share, local share, and nonfederal match amounts from the SLCGP. The nonfederal match was waived for federal fiscal 2022 because the State's fiscal 2022 budget was enacted before the notice of funding opportunity and cost share requirement were released. For the federal fiscal 2023 award, 5% more for the nonfederal match

amount was committed than necessary. For federal fiscal 2024, the nonfederal match amount met the 30% required.

Exhibit 6
Breakdown of SLCGP Funding
Federal Fiscal 2022–2024

	Total Federal Award <u>Amount</u>	State Share (20%)	Local Share (80%)	Required Nonfederal Match <u>Percentage</u>	Actual Percentage <u>Match</u>	Nonfederal Match <u>Amount</u>
2022	\$3,213,088	\$642,618	\$2,270,470	10%	Waived	Waived
2023	6,514,533	1,302,907	5,211,626	20%	25%	1,628,633
2024	4,924,161	984,832	3,939,329	30%	30%	1,477,248

SLCGP: State and Local Cybersecurity Grant Program

Note: The nonfederal match amount was provided via the Local Cybersecurity Support Fund.

Source: Maryland Department of Emergency Management

Exhibit 7 lists the jurisdiction, project title, funding requested, and federal fiscal 2022 funding received for each of the proposals that were awarded funding by CPC. Among 38 projects that were deemed eligible by the federal agencies, funding was distributed to 20 projects by MDEM according to the allocations determined by CPC based on the following priorities:

- the adoption or enhancement of priority cybersecurity best practices identified by CISA and CPC;
- the development or enhancement of cybersecurity policies and governance;
- supporting workforce recruitment and development needs using the National Initiative Cybersecurity Education Cybersecurity Workforce Framework; and
- the ability to submit projects that would support specific or unique cybersecurity needs.

Exhibit 7
SLCGP Awards
Federal Fiscal 2022 Award Notices Issued June 2024

<u>Jurisdiction Name</u>	<u>Project Title</u>	<u>Funding Requested</u>	<u>Funding Received</u>
Caroline County Public Schools	Enhancing cybersecurity for Caroline County Public Schools through centralized user and device management	\$70,080	\$70,080
Cecil County	Cybersecurity Tool Procurement	145,653	73,664
Charles County	Operational Technology Vulnerability Assessment Tool	62,632	31,210
City of Aberdeen	Multifactor Authentication for all SCADA Servers and Workstations	4,605	4,605
City of Annapolis	CISSP Training, Exam, Certification via ISC2	4,099	4,099
City of Cumberland	Purchase and Implementation of Water/Wastewater External ICSs	37,296	37,296
City of Gaithersburg	City of Gaithersburg IT Service and Asset Management System	178,000	105,928
City of Rockville	Purchase, Implementation and Training for Asset Discovery and Vulnerability Management Software for the City of Rockville	187,541	135,868
Kent County	ITSM	8,676	8,676
Kent County	Kent County ASM	9,852	7,116
Kent County	Kent County Security Awareness Training	4,028	4,028
Kent County	Multi-Factor Authentication	5,538	5,538
Ocean City	Ocean City Asset Discovery and Vulnerability Management Initiative	69,991	69,991
Town of Bladensburg	ThreatBlocker	22,500	22,500
Town of Hurlock	New Server for Hurlock Police Department	17,800	17,800

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<u>Jurisdiction Name</u>	<u>Project Title</u>	<u>Funding Requested</u>	<u>Funding Received</u>
Town of Middletown	Multifactor Authentication, Cybersecurity Employee Training, Updated EDR Software, and Government Migration for the Town of Middletown	24,715	24,715
Town of Riverdale Park	Riverdale Park Cybersecurity Update	140,000	17,000
Worcester County	Worcester County Centralized Logging and Remediation	50,000	50,000
Worcester County Board of Education	Operation CyberShield: Defending Worcester County BOE	382,789	382,789
Worcester County Board of Education	Operation Training Worcester County BOE	43,782	43,782
Total		\$1,469,577	\$1,116,685

ASM: Attack Service Management

BOE: Board of Elections

CISSP: Certified Information Systems Security Professional

EDR: Endpoint Detection and Response

ICS: Industrial Control System

ISC2: International Information System Security Certification Consortium

IT: information technology

ITSM: Information Technology Service Management

SCADA: Supervisory Control and Data Acquisition

SLCGP: State and Local Cybersecurity Grant Program

Source: Maryland Department of Emergency Management

A total of \$1,116,685 was awarded to local projects, \$11,236 was awarded to MDEM for workforce training, and \$1,800,000 was awarded to the Department of Information Technology for shared services for local jurisdictions. A total of \$2,927,921 (91%) was allocated out of the total federal award amount of \$3,213,088 for federal fiscal 2022. A notice of award for each recipient was issued in June 2024.

MDEM should comment on when federal fiscal 2023 and 2024 funding will be allocated and provide fund allocations by local project and by purpose.

DLS recommends adopting committee narrative requesting a report updating the budget committees on the status of federal fiscal 2023 and 2024 SLCGP funding distributions and use of general funds in the Local Cybersecurity Support Fund, including the distribution of grant applicants and grant awards by jurisdiction. The report should provide a brief description of each project.

Operating Budget Recommended Actions

1. Adopt the following narrative:

Resilient Maryland Revolving Loan Fund: In total, only three counties have submitted applications for funding from the Maryland Department of Emergency Management’s (MDEM) Resilient Maryland Revolving Loan Fund (RMRLF) since it was established in calendar 2021. The RMRLF was established to fund local projects with State funds and to receive funding from the Federal Emergency Management Agency’s Safeguarding Tomorrow Revolving Loan Fund (STRLF) program. Because MDEM has stated that the reason for the limited number of applications could be that local governments do not have the expertise or resources to develop a project proposal and application, the committees are interested in what resources MDEM can provide to assist local governments with applying for RMRLF and STRLF funding. The committees request that MDEM submit an update on the status of the RMRLF, including:

- the status of STRLF awards;
- descriptions of activities and communications at and between MDEM and local emergency management departments regarding funding opportunities;
- descriptions of technical assistance and other support MDEM offers local governments to prepare applications;
- a list of project funding applications submitted for federal and RMRLF awards, including total estimated cost and amounts requested and awarded for each project and by jurisdiction; and
- the special fund revenue and repayment schedules associated with existing loans made through the RMRLF.

Information Request	Author	Due Date
Report on the RMRLF	MDEM	July 1, 2025

2. Adopt the following narrative:

State and Local Cybersecurity Efforts: The State and Local Cybersecurity Grant Program (SLCGP) is funded through the Infrastructure Investment and Jobs Act and is jointly managed federally by the Federal Emergency Management Agency and the Cybersecurity and Infrastructure Security Agency. The Maryland Department of Emergency Management (MDEM) receives the money and disburses it to local

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jurisdictions. In November 2024, MDEM issued a report summarizing how the SLCGP money from federal fiscal 2022 was awarded. The committees request that MDEM submit a report that provides the following information for federal fiscal 2023 and 2024:

- SLCGP grants awarded by jurisdiction and remaining unallocated balance;
- nonfederal match expenditures by use;
- descriptions of requested projects, requested funding amounts, and actual funding awards;
- a plan for the use of any remaining unallocated funds; and
- a description of the need for further State-match funding beyond fiscal 2026.

Information Request	Author	Due Date
SLCGP information for federal fiscal 2023	MDEM	November 1, 2025

	<u>Amount Change</u>		<u>Position Change</u>
3. Delete funding for 2 new positions (PINs 2617548 and 2617549). The Maryland Department of Emergency Management had 20.0 vacant positions as of December 31, 2024, and should reclassify 2 vacant positions instead of adding 2 new positions.	-\$ 101,264	GF	-2.0
	-\$ 101,264	FF	
Total Net Change	-\$ 202,528		2.0
Total General Fund Net Change	-\$ 101,264		
Total Federal Fund Net Change	-\$ 101,264		

Budget Reconciliation and Financing Act Recommended Actions

1. Amend a provision in the Budget Reconciliation and Financing Act of 2025 to increase the authorized fund balance transfer from the Resilient Maryland Revolving Loan Fund to the General Fund from \$9.0 million to \$12.0 million.

Appendix 1
2024 Joint Chairmen’s Report Responses from Agency

The 2024 JCR requested that MDEM prepare two reports. Electronic copies of the full JCR responses can be found on the DLS Library website.

- ***Resilient Maryland Revolving Loan Fund:*** The committees were interested in the ongoing funding structure for the RMRLF, applications from localities, and how funding is approved. MDEM was notified in September 2024 that it would receive \$14.2 million from the STRLF and provided project information for each of the applications received. Further discussion of the RMRLF can be found in Key Observation 1.
- ***State and Local Cybersecurity Efforts:*** The committees were interested in the grant allocation schedule, funding availability, and local application process for the SLCGP. MDEM provided information on the federal funds received, nonfederal matching funds, and descriptions of each project that received money. Additional information can be found in Key Observation 2.

Appendix 2 Resilient Maryland Revolving Loan Fund Project Summaries

Additional information including the total requested funds and approved RMRLF funds can be found under Key Observation 1 in this analysis.

Crisfield City Dock Reconstruction (Somerset County)

The funding will be used to address the needs found in a structural assessment for Crisfield’s City Dock due to damage from several storms. The assessment found a new, enhanced structure is needed due to deteriorated, overstressed, and failed components that do not meet current code standards. The city has been advised to raise the dock by eighteen inches to mitigate damage from future storms.

Crisfield Storm Infrastructure (Somerset County)

Crisfield experiences frequent sunny day nuisance flooding, and the project will improve Crisfield’s stormwater system. Located on the shore of the Chesapeake Bay, Crisfield is flat and almost entirely in a floodplain. Because the geography of Crisfield is flat and very gently sloped, both nuisance and major flooding reach further inland than in most other waterside towns, which may only experience more localized flooding. Due to its unique topography, Crisfield is also disproportionately impacted by sea level rise. The coast of Maryland is subsiding, which compounds the impacts of sea level rise.

Historic Ellicott City, Extended North Tunnel – 8600 Main Street (Howard County)

Historic Ellicott City has experienced severe flooding. The purpose of this project is to minimize the potential impacts of future floods on the residents and business owners on Main Street, on county infrastructure, and to minimize the chances of future fatalities. The Extended North Tunnel project will help convey a major part of the floodwaters under Ellicott City through an 18-inch diameter tunnel that will be more than 100 feet below the existing ground surface. The State Hazard Mitigation Plan currently shows this zone as a high-risk area. Benefits will also include protection of environmental habitats in and around local streams and the Patapsco River by keeping unnatural pollutants out of the waterways.

Howard County Culvert

The Maryland Avenue Culvert project is a single 18.5-inch by 8.5-inch concrete box culvert, approximately 210 feet in length, installed under Maryland Avenue, connecting the Tiber Branch to the Patapsco River. This project will supplement the current capacity available for conveying large storm flows under the CSX railroad. It will also help protect the National Historic B&O Railroad Museum buildings as well as other historic buildings in Lower Main Street from flood waters. The culvert is designed to carry flows from the Tiber Branch under Maryland Avenue, under the historic B&O Ellicott City Station property, and under the CSX railroad to the Patapsco River. Prior to the construction of the Maryland Avenue culvert, the buildings at 8069,

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8059, 8055, and 8049 Main Street will be removed to make additional space to expand the Tiber Branch stream channel near Maryland Avenue and to construct a diversion structure to shift a portion of the Tiber Branch flood flows into the new Maryland Avenue culvert.

Howard County Pond T-1

This pond is related to the Howard County Culvert project. It will be able to hold almost 22 million gallons of water from the upper portion of the Tiber Branch Watershed during heavy rainfall.

Howard County Pond NC-3

This pond is also related to the Howard County Culvert project and will serve as a stormwater retention pond. It is still in the final design stage.

Wheaton Branch Flood Mitigation (Montgomery County)

This project will lower the 100-year floodplain elevation and address repetitive flooding of five homes, six residential properties, and roadways along the east bank of Wheaton Branch in Wheaton, Maryland. The project will fully excavate the west overbank area upstream from the Dennis Avenue Bridge. It will expand the floodplain and provide storage of flood waters away from the at-risk buildings. The project will also remove an estimated 21,000 cubic yards of soil within the floodplain and modify the existing Wheaton Branch Regional Pond control structure to reduce the water surface elevation of the pond during a 100-year storm event. Sediment will be excavated from Cell 1 of the Wheaton Branch Regional Stormwater Management Pond to increase the storage capacity of the pond.

**Appendix 3
Cybersecurity Planning Committee Membership**

<u>Member Name</u>	<u>Title, Represented Organization</u>	<u>Committee Position</u>
Brandon Cannaday	Cyber Program Manager, MD Commerce	Voting Member
Chip Watkins	IT Computer Specialist, City of Cumberland	Voting Member
David Lewis	Emergency Management Cyber Coordinator, Prince George’s County OEM	Voting Member
Fred Brechbeil	CIO, State Board of Elections	Voting Member
Greg Rogers	CISO, Maryland DoIT	Co-chair, SLCGP Core Planning Team
Jeff Huggins	Chief of Strategic Innovation, MIEMSS	Voting Member
John Magoon	Risk Management Officer, MABE	Voting Member
Justin Fiore	Government Relation Manager, MML	Voting Member
Kathryn Poff	Acting Deputy Director/Cybersecurity Manager, Department of Technology Services	Voting Member
Katie Savage	Secretary of Maryland DoIT	Voting Member
Keith Young	CISO, Department of Technology and Business Enterprise	Voting Member
Karrington Anderson	Associate Policy Director, MACo	Voting Member
Marcia Deppen	Director of Consequence Management, MDEM	Voting Member, SLCGP Core Planning Team
Mark Cather	CISO, University of Maryland Baltimore County	Voting Member
Mark Ripper	CIO, MACo	Voting Member
Matt Otwell	CISO, Maryland Department of Health	Voting Member
Michael Block	9-1-1 Board IT Committee Chair, 9-1-1 Board	Voting Member
Nathaniel Watkins	CIO, DoIT and Communications	Voting Member
Russell Strickland	Secretary of MDEM	Voting Member
Rick Lippert	IT Manager, Calvert County Public Schools	Voting Member
Scott Boone	IT Director, Kent County	Voting Member
Travis Edwards	Local Director of Cybersecurity, Maryland DoIT	Voting Member, SLCGP Core Planning Team

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<u>Member Name</u>	<u>Title, Represented Organization</u>	<u>Committee Position</u>
Valerie Hawkins	Emergency Manager, Carroll County OEM	Voting Member
Jon Caudle	Cyber Preparedness Unit Supervisor, MDEM	Acting Co-chair, SLCGP Core Planning Team
Travis Nelson	Director of Governor’s Office of Homeland Security	Non-voting Member, Governor’s Office Representative
Taylor Munir	Local Cyber Preparedness Program Coordinator, MDEM	Non-voting Member, SLCGP Core Planning Team
Brian Bauer	Preparedness Branch Manager, MDEM	Non-voting Member, SLCGP Core Planning Team
Stacy Stone	Grant Administration Branch Manager, MDEM	Non-voting Member, SLCGP Core Planning Team
Charae Davis	State Cyber Preparedness Program, Coordinator, MDEM	Non-voting Member, SLCGP Core Planning Team
Eboni Wiggins	Local Cyber Preparedness Specialist, MDEM	Non-voting Member, SLCGP Core Planning Team
Alex Ruthloff	Maryland DoIT	Non-voting Member, SLCGP Core Planning Team

CIO: Chief Information Officer
 CISO: Chief Information Security Officer
 Commerce: Department of Commerce
 DoIT: Department of Information Technology
 IT: information technology
 MABE: Maryland Association of Boards of Education
 MACo: Maryland Association of Counties
 MDEM: Maryland Department of Emergency Management
 MIEMSS: Maryland Institute for Emergency Medical Services Systems
 MML: Maryland Municipal League
 OEM: Office of Emergency Management
 SLCGP: State and Local Cybersecurity Grant Program

Appendix 4
Object/Fund Difference Report
Maryland Department of Emergency Management

<u>Object/Fund</u>	<u>FY 24</u> <u>Actual</u>	<u>FY 25</u> <u>Working</u> <u>Appropriation</u>	<u>FY 26</u> <u>Allowance</u>	<u>FY 25 - FY 26</u> <u>Amount Change</u>	<u>Percent</u> <u>Change</u>
Positions					
01 Regular	97.00	107.00	109.00	2.00	1.9%
02 Contractual	93.49	13.00	13.00	0.00	0%
Total Positions	190.49	120.00	122.00	2.00	1.7%
Objects					
01 Salaries and Wages	\$ 11,107,384	\$ 11,251,874	\$ 12,533,838	\$ 1,281,964	11.4%
02 Technical and Special Fees	5,939,065	1,680,465	1,782,376	101,911	6.1%
03 Communication	379,453	224,952	229,392	4,440	2.0%
04 Travel	207,570	198,421	198,421	0	0%
06 Fuel and Utilities	42,522	137,284	137,284	0	0%
07 Motor Vehicles	115,667	235,891	124,151	-111,740	-47.4%
08 Contractual Services	14,313,188	3,378,069	3,576,604	198,535	5.9%
09 Supplies and Materials	38,909	48,812	48,812	0	0%
10 Equipment – Replacement	40,440	80,448	80,448	0	0%
11 Equipment – Additional	58,393	0	0	0	0.0%
12 Grants, Subsidies, and Contributions	869,511,557	889,958,760	853,987,708	-35,971,052	-4.0%
13 Fixed Charges	495,701	2,634,375	1,981,179	-653,196	-24.8%
14 Land and Structures	2,551,810	3,800,000	3,800,000	0	0%
Total Objects	\$ 904,801,659	\$ 913,629,351	\$ 878,480,213	-\$ 35,149,138	-3.8%
Funds					
01 General Fund	\$ 11,249,336	\$ 10,942,740	\$ 10,703,621	-\$ 239,119	-2.2%
03 Special Fund	160,662,989	203,522,792	168,162,911	-35,359,881	-17.4%
05 Federal Fund	732,260,142	698,632,727	698,739,817	107,090	0%
09 Reimbursable Fund	629,192	531,092	873,864	342,772	64.5%
Total Funds	\$ 904,801,659	\$ 913,629,351	\$ 878,480,213	-\$ 35,149,138	-3.8%

Note: The fiscal 2025 appropriation does not include deficiencies. The fiscal 2026 allowance does not include statewide salary adjustments budgeted within the Department of Budget and Management.