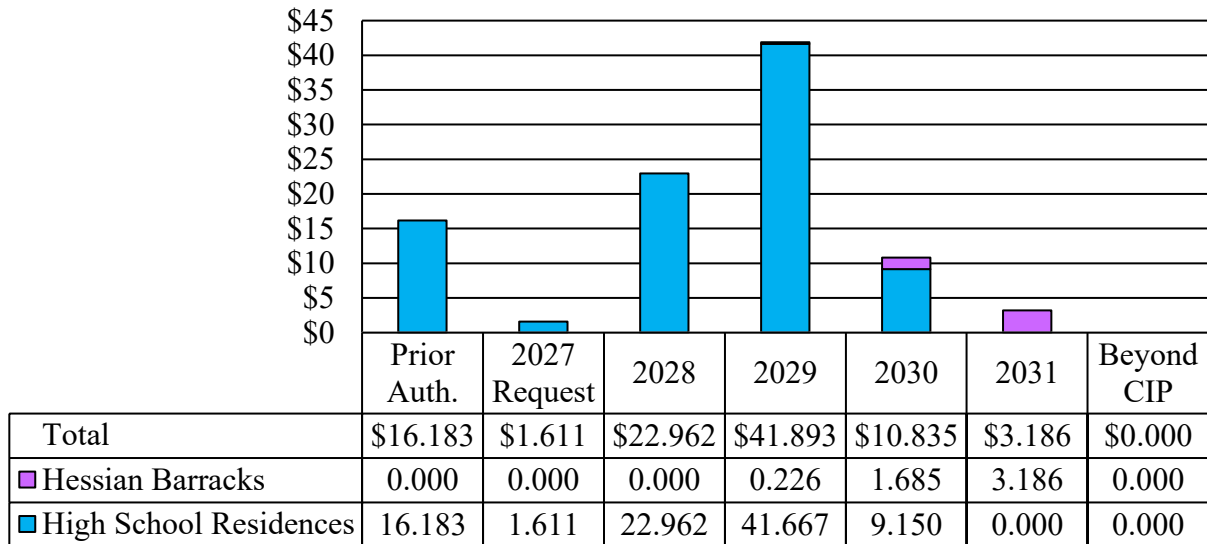


**R99\***  
**Maryland School for the Deaf – Capital**

***Capital Budget Summary***

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**State-owned Capital Improvement Program**  
(\$ in Millions)



CIP: *Capital Improvement Program*

Note: All projects are funded with general obligation bonds.

Source: Department of Budget and Management

***Key Observations***

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- Frederick Campus Residences Project Reduced Fiscal 2027 Funding Due to Schedule Delay as Total Costs Increase:*** The fiscal 2027 capital budget provides \$1,611,000 in general obligation (GO) bonds to continue construction of the New Student Residences at the Maryland School for the Deaf’s (MSD) Frederick Campus. This amount is \$8.4 million below the \$10.0 million planned for fiscal 2027 due to a delayed construction schedule. Although the fiscal 2027 funding level is lower than previously planned, the total project cost has increased by \$23.8 million. The increase reflects higher base construction costs, expanded gross square footage (GSF), increased demolition and HVAC expenses, and additional costs associated with coordinating construction in an occupied campus environment.

For further information contact: Nathaly Andrade

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## ***GO Bond Recommended Actions***

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1. Approve all general obligation bond authorizations and preauthorizations.

### **Updates**

- ***Construction Contingency Fund (CCF) Request for MSD’s Frederick Campus – Veditz Building Renovation (Second Use Request):*** In September 2025, the committees approved a second CCF allocation of up to \$900,000 for the Veditz Building Renovation project. Combined with the \$3.4 million CCF allocation approved in 2023, total CCF support for the project is up to \$4.3 million. In both instances, additional funding was needed to address unforeseen structural and building envelope deficiencies identified during construction. The agency reports that as of January 2026, the project is 97% complete and is expected to be finished by the end of May 2026. The estimated total project cost is \$23.1 million.
- ***Columbia Campus Mass Notification System:*** The fiscal 2020 and 2022 capital budgets included a total of \$4.6 million in GO bonds for the design and construction of a visual emergency notification system at MSD’s Columbia (Howard County) campus. The project experienced multiple delays related to procurement; however, in November 2023, the Board of Public Works approved a \$2.3 million construction contract. The hardware has since been installed, and the Department of General Services reported substantial completion in September 2025. MSD indicated that the system is currently undergoing retesting of components, including message boards, staff applications, and lighting features, to ensure proper and timely operation.

## ***Summary of Fiscal 2027 Funded State-owned Projects***

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### **New Student Residences – Frederick Campus**

***Project Summary:*** The New Student Residences project at MSD’s Frederick Campus will construct four new residential facilities, including a flexible dormitory, a combined high school boys’ and girls’ residence, a satellite health center, and a student center, and will demolish three existing dormitories. The project replaces facilities constructed in the 1960s and 1970s and includes updates to building systems and space configurations. The total estimated project cost is \$91.6 million, funded with GO bonds.

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<b>New/Ongoing:</b> Ongoing	
<b>Start Date:</b> January 2025	<b>Est. Completion Date:</b> July 2030

<b>Fund Sources:</b>							
(\$ in Millions)	Prior Auth.	2027	2028	2029	2030	Beyond CIP	Total
<b>GO Bonds</b>	\$16.183	\$1.611	\$22.962	\$41.667	\$9.150	\$0.000	\$91.573
<b>Total</b>	<b>\$16.183</b>	<b>\$1.611</b>	<b>\$22.962</b>	<b>\$41.667</b>	<b>\$9.150</b>	<b>\$0.000</b>	<b>\$91.573</b>

<b>Fund Uses:</b>							
(\$ in Millions)	Prior Auth.	2027	2028	2029	2030	Beyond CIP	Total
<b>Planning</b>	\$7.259	\$0.000	\$0.000	\$0.186	\$0.000	\$0.000	\$7.445
<b>Construction</b>	7.924	1.611	22.937	40.206	8.650	0.000	81.328
<b>Equipment</b>	1.000	0.000	0.025	1.275	0.500	0.000	2.800
<b>Total</b>	<b>\$16.183</b>	<b>\$1.611</b>	<b>\$22.962</b>	<b>\$41.667</b>	<b>\$9.150</b>	<b>\$0.000</b>	<b>\$91.573</b>

- **Need:** The project will replace three obsolete dormitories that are not compliant with the Americans with Disabilities Act (ADA), have inadequate building systems, exceed necessary capacity, and lack configurations conducive to adequate supervision and residential life needs.
- **Project Status and Schedule:** Program approval (parts I and II) was completed in 2023. Design is underway, with construction now scheduled to start in fiscal 2027 and an estimated completion date of July 2030. The planned start has shifted from earlier *Capital Improvement Program* (CIP) projections due to a delayed construction schedule.

The project will construct four new residential buildings totaling 46,518 net assignable square feet and demolish three obsolete dormitories (Faupel, Foxwell-Moylan, and Klipp-Redmond halls). The new facilities are intended to address space configurations that limit student supervision and efficient use of space, replace outdated building systems, and correct ADA and fire code deficiencies.

The project will be implemented in three overlapping phases:

- Phase 1 includes construction of a new flexible residence that will provide housing for 39 students, with appropriate separation of male and female students, and staff apartments;
- Phase 2 includes demolition of Foxwell-Moylan Hall, construction of a new satellite Health Center, and construction of a new high school residence. The high school residence will house 48 female students and 48 male students and will include offices for residential administrative staff. The building will have separate

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wings for girls’ and boys’ dormitories. Demolition of Klipp-Redmond Hall will occur at the end of this phase; and

- Phase 3 includes demolition of Faupel Hall and construction of a new student center to provide recreational space for middle and high school students.
- **Changes:** The total estimated project cost has increased to \$91.6 million, an increase of \$23.8 million over the prior estimate of \$67.8 million. The increase reflects updated base construction costs, expanded GSF, higher demolition and hazardous material abatement costs, increased HVAC costs, and the addition of costs for occupied phasing coordination required to manage construction on an active campus.

On February 23, 2026, the Department of Budget and Management approved the facility program modification request for the New Student Residences project. The approved modification combines the boys’ and girls’ residences into a single building with separate wings, separates the student center and health center into standalone facilities, and results in a total of four new buildings rather than the three originally planned. The modification increases the overall project size from 68,800 GSF to 72,237 GSF.

The increase in the total estimated cost of the project is primarily attributable to higher HVAC costs (\$6.8 million), increased site and utility costs (\$4.7 million), additional net square footage (\$4.7 million), and higher demolition costs (\$4.2 million). Additional increases are associated with construction contingency, miscellaneous construction costs, equipment, and other adjustments. These increases were partially offset by adjustments to net escalation and the Regional Cost Factor.

The fiscal 2027 recommendation of \$1.6 million is \$8.4 million below the amount previously programmed in the CIP due to a delayed construction schedule, which shifts funding needs into later fiscal years.

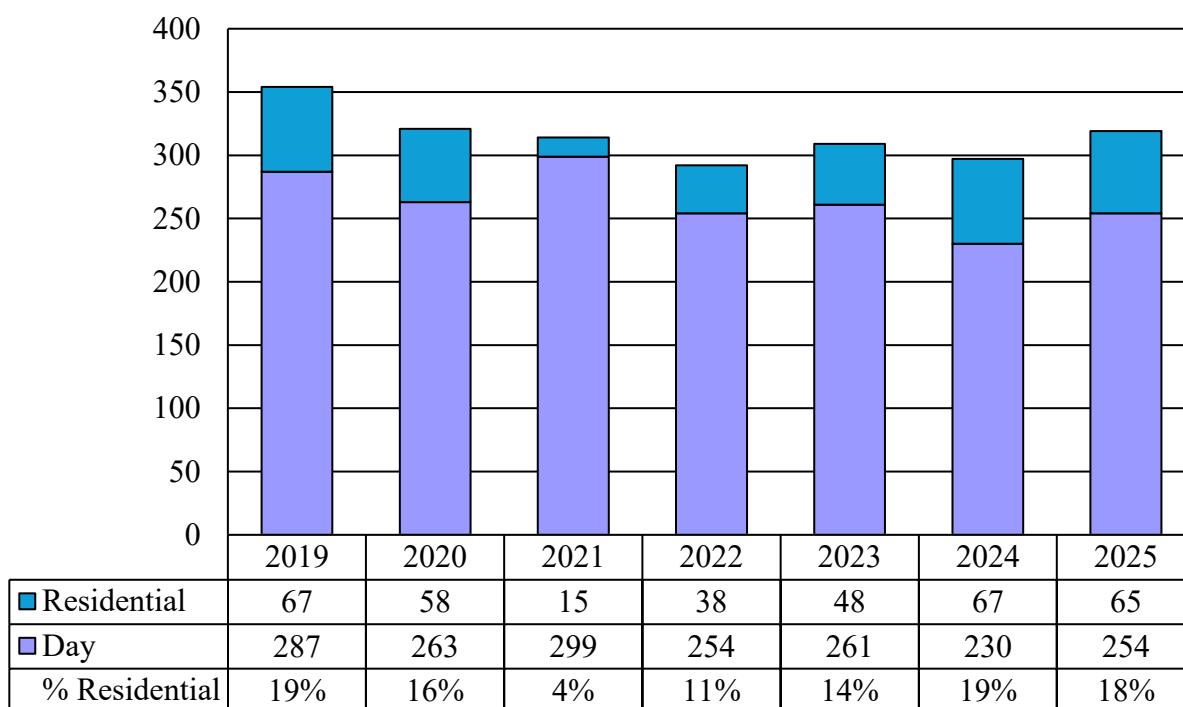
- **Concerns:** Project cost increases and schedule shifts related to phased construction on an occupied campus may present implementation risks. Coordinating multiple phases while maintaining operations can affect both timeline and cost outcomes.

## **Enrollment**

**Exhibit 1** shows total enrollment at the Frederick Campus and the percentage share of residential students from fiscal 2019 through 2025. Total enrollment declined during the COVID-19 period, reaching 292 students in fiscal 2022 before increasing to 319 students in fiscal 2025. Residential enrollment declined significantly in fiscal 2021, when residential students represented 4% of total enrollment, but has since recovered. By fiscal 2024 and 2025, residential students represented 19% and 18% of total enrollment, respectively, consistent with prepandemic

levels. MSD indicated that residential enrollment continues to recover, with 72 residential students enrolled as of January 2026.

**Exhibit 1  
Frederick Campus Enrollment by Residential Status  
Fiscal 2019-2025**



Note: Enrollment fluctuates throughout the school year; therefore, enrollment data reflects May of each fiscal year for consistency in reporting. Fiscal 2020 reflects enrollment as of March 2020, prior to the closure of in-person instruction due to the COVID-19 pandemic. In spring fiscal 2021, the school operated under a hybrid instructional model, with most students participating virtually due to the ongoing COVID-19 pandemic.

Source: Maryland School for the Deaf

Although current residential enrollment is below historical levels, the New Student Residences project is intended to replace dormitories that have long-standing structural, code, and functional deficiencies. Residential enrollment at the Frederick Campus previously ranged from approximately 87 to 99 students between fiscal 2012 and 2016, and the original facility program was based on residential enrollment of approximately 100 students during that period. The May 2025 residential enrollment of 65 students is below those historical levels. MSD has indicated that limitations in the existing dormitory facilities, including outdated building systems, inadequate layouts, and noncompliance with current standards, have constrained residential enrollment for many years.

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The new residences are designed to accommodate approximately 135 residential students. While this planned capacity exceeds current enrollment, it is more closely aligned with historical residential levels and is intended to provide sufficient capacity to restore residential enrollment toward prior levels and accommodate potential future growth.

## ***Summary of Out-year State-owned Projects***

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- ***Hessian Barracks Renovation (Frederick Campus):*** The project involves renovation of the historic Hessian Barracks building on MSD’s Frederick Campus. MSD indicated that the building has several structural deficiencies, including deterioration of stonework and mortar, unstable flooring, and exterior walls that are not plumb. Planned work includes stabilization, drainage improvements, and foundation repairs. MSD has received a federal grant from the U.S. National Park Service (NPS) to support restoration efforts. In January 2026, archaeological test excavations were initiated in advance of drainage work around the building’s perimeter. During this work, human skeletal remains were discovered in two test units. Local authorities determined the remains to be historic. MSD has consulted with the Maryland Historical Trust and NPS regarding next steps, and additional archaeological investigation may be required. Any potential impacts to the project schedule or cost are not yet known. The schedule and cost estimates reflected in the fiscal 2027 proposed CIP remain the most recent available information.